## DEPOSITION OF TIMOTHY AN CONDUCTED ON TUESDAY, SEPTEMBER 24, 2002

1		
2	IN THE UNITED STATES DISTRICT COURTORIGINAL	
3	THREE JUDGE COURT, WASHINGTON, D.C.	
4	·	
5	MCCONNELL, et al.,	
6	Plaintiffs,	
7	v. Case No. 02-0582	
8	FEDERAL ELECTION COMMITTEE, CONSOLIDATED CASES	
9	et al.,	
10	Defendants	
11		
12		
13	Deposition of PLAINTIFFS CITIZENS FOR BETTER	
14	MEDICARE BY	
15	TIMOTHY C. RYAN	
16	INDIVIDUALLY AND AS 30(b)(6)	
17	Washington, D. C.	
18	Tuesday, September 24, 2002	
19	9:35 a.m.	
20		
21		
22		
23	Job No: 12-5007	
24	LEGALINK. Manhattan Reporting Tel 212-557-7400	
25	Advocate Reporting Tel 212-697-6565  Reported by: Massengale, RPR global court reporting starge case specialists stepal videography striggation support	

## DEPOSITION OF TIMOTHY AN CONDUCTED ON TUESDAY, SEPTEMBER 24, 2002

1	
2	Deposition of PLAINTIFFS CITIZENS FOR BETTER
3	MEDICARE BY TIMOTHY C. RYAN, held at the offices of:
4	UNITED STATES DEPARTMENT OF JUSTICE
5	901 E Street
6	Seventh Floor
7	Washington, D. C. 20004
8	(202) 514-3358
9	
10	
11	
12	
13	
14	
15	Pursuant to agreement of counsel, before
16	Amy L. Massengale, Registered Professional
17	Reporter and Notary Public in and for the District
18	of Columbia.
19	
20	
21	
22	
23	
24	
25	

1	
2	APPEARANCES
3	
4	ON BEHALF OF THE CITIZENS FOR BETTER MEDICARE:
5	MITCHELL R. BERGER, ESQUIRE
6	WILLIAM J. McGINLEY
7	PATTON BOGGS, LLP
8	2550 M Street, Northwest
9	Washington, D. C. 20005
10	(202) 220-9659
11	
12	ON BEHALF OF THE REPUBLICAN NATIONAL COMMITTEE:
13	GARY M. RUBMAN, ESQUIRE
14	COVINGTON & BURLING
15	1201 Pennsylvania Avenue, Northwest
16	Washington, D. C. 20037
17	(202) 662-5465
18	
19	
20	
21	
22	
23	
24	
25	

1	
2	APPEARANCES CONTINUED
3	
4	ON BEHALF OF THE UNITED STATES DEPARTMENT
5	OF JUSTICE:
6	JAMES GILLIGAN, ESQUIRE
7	MARC KESSELMAN, ESQUIRE
8	901 E Street, Northwest
9	Room 816
10	Washington, D. C. 20004
11	(202) 514-3358
12	
13	
14	ON BEHALF OF PhRMA:
15	FRANK DOMDO, ESQUIRE
16	O'CONNOR & HANNAN, LLP
17	1666 K Street, Northwest
18	Washington, D. C. 20006-2803
19	(202) 887-1470
20	
21	
22	
23	
24	
25	

1		
2	CONTENTS	
3	EXAMINATION OF TIMOTHY C. RYAN	PAGE
4	By Mr. Gilligan	6
5		
6		
7		
8	EXHIBITS	
9	(Attached to the transcript.)	
10	RYAN EXHIBIT NUMBER	PAGE
11	1 Videotape, Cold Harbor Films	25
12	2 Storyboard	34
13	3 Videotape, CBM0024	42
14	4 Storyboard	47
15	5 Newsweek Article	52
16	6 Videotape, CBM0003	59
17	7 Videotape, CBM0004	63
18	8 Star Tribune Article	72
19	9 CBM Campaign Summary	99
20	10 Survey, 400 Likely Voters	115
21	11 Survey, 400 Likely Voters	115
22	12 Survey, 403 Likely Voters	115
23		
24		
25		
	1	

1	
1	. COUNSEL ONLY - TIMOTHY C. RYAN
2	PROCEEDINGS
3	TIMOTHY C. RYAN, INDIVIDUALLY AND AS 30(b)(6)
4	witness, having been duly sworn, testified as
5	follows:
6	EXAMINATION BY COUNSEL FOR THE
7	UNITED STATES DEPARTMENT OF JUSTICE
8	BY MR. GILLIGAN:
9	Q Could you state your name for the record,
10	please.
11	A Timothy C. Ryan.
12	Q And by whom are you employed, Mr. Ryan?
13	A I'm currently by Sawyer Miller Weber
14	Shandwick.
15	Q What kind of firm is that?
16	A A PR firm, an advertising firm.
17	Q How long have you been with Sawyer Miller?
18	A Since March 1st of this year.
19	Q And what sort of job did you do for Sawyer
20	Miller?
21	A I'm their vice president for advertising
22	here in Washington, and also to advise clients on
23	PR, public relations issues, that kind of thing.
24	Q Before you took a position at Sawyer
25	Miller, who were you employed by?

1	COUNSEL ONLY - TIMOTHY C. RYAN
2	A Citizens for Better Medicare. I was
3	executive director.
4	Q And why did you leave Citizens for Better
5	Medicare to take a position at Sawyer Miller?
6	A I originally left to take time off and
7	look for another position, but really the job was
8	coming to and end. I was looking to move on. I had
9	been there for two and a half years and was looking
10	for new professional challenges.
11	Q When you say the job was coming to an end,
12	what do you mean by that?
13	A Oh, after September 11, I think there was
14	a conventional wisdom the Congress was going to be
15	preoccupied with terrorism and security issues for
16	the year and weren't going to get to the issue of
17	prescription drug benefits.
18	And at that point, I had been there
19	for over two years and was thinking it was time to
20	step out of here now and transition and do something
21	else with my life.
22	Q Is Citizens for Better Medicare still in
23	existence, as far as you know?
24	A It is, yes, as far as I know.
25	Q Can you describe for me your duties and

1	
1	COUNSEL ONLY - TIMOTHY C. RYAN
2	employed there. Fair enough.
3	The United States Chamber of Commerce
4	was also a member, correct?
5	A Correct.
6	Q And an organization called 60 Plus?
7	A Correct.
8	Q At least during the time you were there,
9	how was CBM financed?
10	A Through underwriters, through PHRMA
11	members. That is pharmaceutical companies.
12	Q Pharmaceutical corporations?
13	A Yes.
14	Q In fact, there were assessments placed on
15	the pharmaceutical corporations on a routine basis;
16	were there not?
17	MR. BERGER: Objection, leading. You may
18	answer.
19	THE WITNESS: We solicited funding from
20	the pharmaceutical companies to underwrite our
21	efforts.
22	BY MR. GILLIGAN:
23	Q And what proportion of CBM's funding did
24	these contributions from the pharmaceutical
25	corporations account for?

1	COUNSEL ONLY - TIMOTHY C. RYAN
2	A All. I mean, if you look at it from a
3	purely financial sense, all, but obviously others
4	put time, energy, effort on winning on the issue and
5	I always made the argument, at least to reporters,
6	that counted for something. It just wasn't all done
7	by ads.
8	Q And the amount of money that CBM received
9	from pharmaceutical corporations amounted to tens of
10	millions of dollars per year; is that right?
11	MR. BERGER: Objection. Leading. You may
12	answer.
13	THE WITNESS: Correct.
14	BY MR. GILLIGAN:
15	Q You said Mr. Dixon was the head of the
16	Kidney Cancer Association?
17	A Yes.
18	Q Did he have any affiliation with PhRMA, as
19	far as you know?
20	A I don't know. You would have to ask him.
21	Q You mentioned the ads a moment ago. CBM
22	spent a lot of money on advertising in 1999 and
23	2000; did it not?
24	A Yes, it did.
25	Q I have seen some estimates that between

1	COUNSEL ONLY - TIMOTHY C. RYAN
2	1999 and 2000 CBM spent somewhere in the
3	neighborhood of \$65 million on television
4	advertising. Does that sound about right?
5	A That's about right.
6	Q And when CBM spends that much money, that
7	kind of money on TV and radio advertising, who
8	approved those expenditures?
9	A Ultimately, I did.
10	Q All right. Did the pharmaceutical
11	companies who were underwriting these efforts have
12	anything to say about it?
13	A Yes, I regularly conferred with the
14	underwriters to our effort as well as our national
15	coalition members, my board and our underwriters to
16	ask them what they thought of what we were doing.
17	Q And generally speaking, they gave their
18	approval to what you were proposing?
19	A I wouldn't characterize it as approval. I
20	would characterize it as me soliciting advice on
21	what do you think of our campaign going forward.
22	There was regular some planned, not
23	planned intervals, where we sought such advice and
24	counsel from our underwriters, and we would have
25	been stupid not to since they were the ones we were

1	COUNSEL ONLY - TIMOTHY C. RYAN	
2	something closer to akin to Medicare reform but	
3	it was a market-based plan.	
4	Q Do you recall any ads referring to	
5	specific members of Congress?	
6	A At that time?	
7	Q Yes.	
8	A We didn't run any ads at that point	
9	mentioning members of Congress.	
10	(Thereupon, Exhibit No. 3 was marked for	
11	identification and attached to the transcript.)	
12	MR. GILLIGAN: That's Strengthen and	
13	Improve Fletcher, correct?	
14	Can you pop it out? I want to make sure	
15	we have the right copies here.	
16	MR. KESSELMAN: Yes.	
17	MR. BERGER: Does it have a document	
18	production number on it?	
19	MR. GILLIGAN: The original is marked CBM	
20	0024.	
21	THE WITNESS: Are these all rough cuts?	
22	BY MR. GILLIGAN:	
23	Q Well, actually	
24	A Is this also labeled rough cut?	
25	Q Why don't we let the witness examine the	

	<del></del>	-
1	COUNSEL ONLY - TIMOTHY C. RYAN	
2	Q And is it through this media monitoring by	
3	CMAG, is that how you came to learn that the AFL-CIO	
4	had been running advertisements against	
5	Mr. Fletcher?	
6	A Yes.	-
7	Q Were you also aware that it was running	
8	the advertisement we saw against Mr. Bass?	
9	A We were aware of the markets where they	
10	were running, you know, the first or ultimately both	
11	ads.	
12	Q Okay. Did they have were they running	
13	one or the other of these ads against Congresswoman	
14	Heather Wilson?	
15	A I believe so.	
16	Q How about Brian Bilbray?	
17	A I believe so.	
18	Q Also a congressman?	
19	A Uh-huh.	
20	Q Congressman Jay Dickey?	
21	A I believe so.	
22	Q Congressman Robin Hayes?	
23	A Yes.	
24	Q Congressman George Nethercutt?	
25	A Yes.	

1		COUNSEL ONLY - TIMOTHY C. RYAN
2	Q	Congressman Anne Northup or Northrup?
3	A	Northup, no R.
4	Q	Well, one R.
5	A	Okay, one R. You are the lawyer.
6	Q	How about Congressman Don Sherwood?
7	A	I believe so.
8	Q	Congressman Clay Shaw?
9	A	I believe so.
10	Q	Congressman Dooley?
11	A	I don't think they were saying anything
12	about Cong	ressman Dooley.
13	Q	How about Congressman Charles Taylor?
14	A	I don't know if I mean, there was 12 in
15	all and I	don't remember some of the more obvious
16	ones you m	entioned I might recall, but my
17	recollecti	on is there were about 12 or a dozen
18	districts	they started these advertisements in.
19	Q	Well, I have one more on my list, so let's
20	polish it	off. Congressman Mark Foley?
21	A	I don't recall him specifically.
22	Q	Okay. Why was it that CBM contracted with
23	CMAG to mo	nitor, I take it, it was paid media on the
24	prescripti	on drug issue?
25	A	We wanted know what was being said in the

1	COUNSEL ONLY - TIMOTHY C. RYAN
2	public debate. We contracted them in 1999
3	throughout the whole discussion of what was being
4	said.
5	Q And you wanted to know what was being said
6	so that you could respond to it, if necessary; is
7	that right?
8	MR. BERGER: Objection, leading.
9	THE WITNESS: We wanted to know what was
10	being said in the public discourse about this
11	as well.
12	We were also tracking earned media. We
13	were tracking what members of Congress were
14	coming out into the swamp.
15	We were interested in shaping this debate,
16	and so when President Clinton made appearances,
17	we tracked everything across this debate
18	wherever it occurred. That was our mission.
19	BY MR. GILLIGAN:
20	Q Shaping the debate, meaning responding to
21	what other people are saying in the debate, correct?
22	A In part, sometimes, yes.
23	Q Now, the ad we saw with Ms. DeCarlo
24	A DeCarlo.
25	Q Yes, DeCarlo, Ardell DeCarlo, that

1	COUNSEL ONLY - TIMOTHY C. RYAN
2	mentions Congressman Fletcher, CBM also ran that ad,
3	that identical ad in other Congressional districts
4	around the country except instead of referring to
5	Congressman Fletcher, it would refer to other
6	members of Congress, correct?
7	A Correct.
8	Q And these were the members of Congress,
9	were they not, who had come under attack in the
10	AFL-CIO's ads, correct?
11	A AFL-CIO and others.
12	Q These were congressmen who had voted for
13	the Hastert/Thomas legislation, correct?
14	A Correct.
15	Q And who were being attacked for having
16	voted for the Hastert/Thomas legislation?
17	A Absolutely.
18	Q And these would include, so the record is
19	clear, Ms. Wilson?
20	A Correct.
21	Q Mr. Bass?
22	A Yeah.
23	Q Mr. Bilbray?
24	A Yes.
25	Q Mr. Dickey?

```
COUNSEL ONLY - TIMOTHY C. RYAN
 1
 2
           Α
                Yes.
 3
           Q
                Mr. Hayes?
           Α
                Yes.
 4
 5
           0
                Mr. Nethercutt?
 6
           Α
                I believe so.
                Ms. Northup?
 7
           Q
 8
           Α
                Yes.
 9
                And Mr. Sherwood?
           Q
           Α
               Yes.
10
               And Mr. Shaw?
11
           Q
12
           Α
               Yes.
                And Mr. Taylor?
13
           Q
           Α
                I don't know if he was being -- I don't
14
15
     know if he was being attacked or not.
                MR. GILLIGAN: Let's mark this as No. 8.
16
17
                (Thereupon, Ryan Exhibit No. 8 was marked for
      identification and was attached to the transcript.)
18
19
     BY MR. GILLIGAN:
                For the record, what we have marked as
20
      Exhibit 8 is an article from the Minneapolis/St.
21
22
      Paul Star Tribune dated September 10, 2000.
                Yeah, I have read the article.
23
                All right. The article refers to a
24
25
     Mr. Dan Zielinski, correct?
```

1	COUNSEL ONLY - TIMOTHY C. RYAN
2	characterization of those advertisements, that they
3	were rebuttal?
4	MR. BERGER: I will object to the question
5	because there is a huge preface to it, but go
6	ahead and answer the question.
7	THE WITNESS: Well, it is a little odd
8	because Tom Peterson is a Democrat and the
9	AFL-CIO this was typical of the kind of
10	quality reporting you got from reporters on
11	this thing, but the we were trying to
12	correct the issue debate. The AFL-CIO was out
13	there making distortions about people's voting
14	record on this, and we were trying to correct
15	the issue debate and counter the distortions in
16	the ads that we just saw.
17	BY MR. GILLIGAN:
18	Q So it is fair then to characterize them as
19	a rebuttal to the AFL-CIO campaign?
20	A If you want to characterize them as a
21	rebuttal, that is your characterization. I will say
22	we were trying to counter the distortions they were
23	putting on the airwaves. That is how this reporter
24	characterized it.
25	Q According to the reporter, that is how

1	COUNSEL ONLY - TIMOTHY C. RYAN
2	Mr. Zielinski characterized it. Do you have any
3	reason to believe his remarks were mischaracterized?
4	MR. BERGER: Objection, argumentative.
5	BY MR. GILLIGAN:
6	Q You can answer.
7	A Well, again, the statement, I would find
8	it strange that Dan would say that because the
9	AFL-CIO was not criticizing Colin Peterson, and they
10	weren't running ads.
11	He is a Democrat, and I doubt they
12	were running attack ads on Colin Peterson, so I
13	think this whole statement is flawed, I think, in my
14	opinion.
15	Q If you look a few paragraphs down, it
16	says, Zielinski contended that House members,
17	plural, quote, have been the target of a very
18	vicious campaign to smear that vote, unquote.
19	A That I agree with.
20	Q Okay. And let's go again back to the
21	House members in particular that we have been
22	talking about, including Mr. Fletcher.
23	Again, to recap, these were members
24	of the House of Representatives who had voted for
25	the Hastert/Thomas market plan, correct?

1	COUNSEL ONLY - TIMOTHY C. RYAN
2	A Correct.
3	Q The plan that CBM and the pharmaceutical
4	industry preferred, correct?
5	MR. BERGER: Objection. Mischaracterizes
6	testimony.
7	THE WITNESS: It was the plan that
8	Citizens for Better Medicare supported.
9	BY MR. GILLIGAN:
10	Q And that its members supported?
11	A In large part, although, as I said, we
12	would have preferred a slightly broader plan.
13	Q Okay. We mentioned before that
14	Mr. Fletcher was in a close re-election race.
15	Were you aware whether any of these
16	other members of the House that we were speaking of
17	were in close re-election races?
18	A Presumably, that is where the AFL-CIO was
19	directing their attacks, on members that were
20	engaged in close races.
21	Q Do you recall checking with the Cook
22	Report to see whether these races that these members
23	of Congress were in were rated as competitive or
24	toss-ups or otherwise close?
25	A I'm sure we would have, that and the

1	COUNSEL ONLY - TIMOTHY C. RYAN
2	Rothenberg Report and other press reports about who
3	is being attacked on this issue.
4	Q Okay. And so do you recall then being
5	aware at the time that these members of Congress
6	were in fact in close re-election races?
7	A That was a presumption, but what we were
8	more interested in was the fact they were being
9	attacked on an issue we cared about on the central
10	policy question that the Congress was faced with
11	that had not been resolved yet.
12	Q And weren't you concerned that if you
13	didn't respond to those attacks by the AFL-CIO, that
14	these members of Congress might lose their bids for
15	re-election?
16	MR. BERGER: Objection. Leading. You may
17	answer.
18	THE WITNESS: That was not our central
19	concern. Our central concern was these members
20	were being attacked on the policy position that
21	we cared about, and we were responding to the
22	negative distortions that the AFL-CIO and
23	others, candidates for office, other third
24	party interest groups, local groups were doing

in the earned media that were attacking these

25

## 1 COUNSEL ONLY - TIMOTHY C. RYAN 2 And let's talk about the mandate. 0 3 AFL-CIO's ads were not responded to and these members of Congress who had supported a market-based plan were defeated and were perceived to have been 5 6 defeated for that reason, weren't you concerned that 7 under those circumstances support for a market-based plan on Capitol Hill would erode? 8 9 Α We wanted to provide good policy support 10 for our policy position, and so we were charged with communicating with the issue debate wherever it 11 12 occurred, and the fact it occurred in and around an election is something we couldn't help. That was 13 14 something thrust upon us. But we did feel the need to counter 15 16 the attacks and distortions by the AFL-CIO and 17 others and in places where they were attacking 18 members for that specific vote. And we were coming in with very 19 20 specific legislation that said this was a good vote 21 in favor of the seniors, that would help seniors, 22 that would provide them with a prescription drug 23 benefit. 24 And, as you see, they were positive

communications in support of that member's policy

25

1	COUNSEL ONLY - TIMOTHY C. RYAN
2	position, our policy position that we shared with
3	them.
4	Q Did you discuss with anybody whether to
5	respond to the AFL-CIO's attack ads?
6	A Sure.
7	Q Who?
8	A We discussed it with our consultants. We
9	had a discussion about what we should do. We had a
10	discussion about whether we should engage in a
11	response or not.
12	Q Who did you have those discussions with
13	specifically?
14	A We had discussions with our internal
15	consulting team. That would include National Media.
16	That would include the other consultants, Bill
17	McIntyre, some of the consultants at Clark and
18	Weinstock as well as Apco and others about what we
19	should be doing to respond to these distortions.
20	Q Did you discuss it with anybody at PhRMA?
21	A I'm sure we did.
22	Q Who did you discuss it with at PhRMA?
23	A As I said, we had regular intervals where
24	we would regular times where we would come in and
25	report on our updates and activities, and I believe

1	COUNSEL ONLY - TIMOTHY C. RYAN
2	the discussions were centered on us proposing what
3	we should do to respond and to respond to these
4	distortions.
5	So it was probably in the form of a
6	meeting where we came in and proposed a
7	communications campaign that would include
8	advertising that we saw to company representatives
9	as well as PhRMA staff.
10	Q Okay. Company representatives, meaning
11	representatives of the underwriters?
12	A Correct.
13	Q The pharmaceutical corporations?
14	A Correct.
15	Q Members of the Prescription Drug Coverage
16	Task Force?
17	A Could be.
18	Q During these discussions, didn't you
19	discuss the electoral ramifications for these
20	members of Congress if you didn't respond to those
21	AFL-CIO ads?
22	A We did not know. We were agnostic as to
23	who won or lost. What we cared about was how the
24	issue was being discussed.
25	Q And you cared about how much support there

1	COUNSEL ONLY - TIMOTHY C. RYAN
2	was on Capitol Hill?
3	A For our policy position.
4	Q For your policy position, and if these
5	members of Congress who were the target of the
6	AFL-CIO's ads who had supported the Hastert/Thomas
7	bill lost, then you would have lost some support for
8	your policy position on Capitol Hill, correct?
9	MR. BERGER: Objection, leading. You may
10	answer.
11	THE WITNESS: That may be a consequence of
12	the electoral cycle determining that, but I
13	would submit when the AFL-CIO changed to other
14	subjects to attack these members and we did
15	not, that that was evidence that we supported,
16	we cared about an issue and how that issue was
17	being debated.
18	BY MR. GILLIGAN:
19	Q But didn't you
20	A But not other subjects, mainly to score
21	political points.
22	Q But that is not my question. My question
23	is, did it not concern Citizens for Better Medicare
24	that if these individuals lost their bids for
25	re-election then it would have lost support for its

1	COUNSEL ONLY - TIMOTHY C. RYAN
2	policy position on Capitol Hill?
3	MR. BERGER: Objection, asked and
4	answered, argumentative. You may answer again.
5	THE WITNESS: That would be a consequence
6	of the electoral cycle, but if they lost on
7	Social Security or guns or other issues, we had
8	no control over that, and we had no control
9	over how those issues were being debated.
10	We had a mandate to correct the issue
11	debate, educate seniors and other people who
12	desperately wanted a prescription drug benefit,
13	that these members had in fact supported a good
14	policy position and that policy position needed
15	support.
16	MR. GILLIGAN: Can I hear that answer
17	again?
18	(The Reporter read the preceding answer.)
19	BY MR. GILLIGAN:
20	Q Of all issues they could have lost on,
21	wasn't it important to your organization that it not
22	be perceived on Capitol Hill that these members of
23	Congress lost re-election over the prescription drug
24	coverage issue?
25	A Again, I think the electoral outcome was

```
1
                 COUNSEL ONLY - TIMOTHY C. RYAN
 2
      something that we -- that was not our objective.
      Our objective was to --
 3
                I'm --
 4
           0
 5
                Maybe you can say it again.
 6
           0
                We are talking about a dozen or so
 7
      legislators in the House that had voted to support a
 8
      marketplace-based plan for prescription drug
 9
      coverage, right?
           Α
10
                Right.
                It was a very close vote in the House,
11
12
      wasn't it?
13
           Α
                Yes.
14
           Q
                And it was also a -- the policy issue was
15
      very close in the Senate, too, correct?
16
           Α
                Yes.
17
                Regardless of why they might have lost,
18
      these dozen or so members of the House, was it not a
      concern of your organization that if these
19
20
      individuals lost, for whatever reason, and then were
21
      replaced by legislators who supported a Clinton
     plan, that as a result your legislative goal on this
22
      issue might be defeated?
23
24
                MR. BERGER: I object to the form of the
                      It has been asked and answered, but
25
           question.
```

COUNSEL ONLY - TIMOTHY C. RYAN
you can answer it again.

THE WITNESS: We were concerned about whether folks in -- people in these districts understood what this policy debate was really about and that there were two sides of the equation. And we wanted to make sure that they understood that this was a good, good vote.

What we were -- we were -- so we were primarily concerned about how the policy is being discussed in this particular environment.

We weren't concerned that if the issue of prescription drugs was the thing that turned the elections. Then that is why we were going in, trying to provide balanced information so that people understood what our policy position was about and that is what we were trying to do.

It was not -- if they won or lost, that was fine, as long as they didn't lose and win over our issue because we wanted to make sure they understood -- the constituents in those districts understood that this was a good vote and the policy that the member had supported was a good policy in the wake of distortions