	Page 1					
1	IN THE UNITED STATES DISTRICT COURT					
2	FOR THE DISTRICT OF COLUMBIA					
3	X					
4	SENATOR MITCH McCONNELL, :					
5	et al., :					
6	Plaintiffs, :					
7	v. : CIVIL ACTION					
8	FEDERAL ELECTION COMMISSION, : NO. 02-CV-582					
9	et al., : CKK, KLH, RJL					
10	Defendants, : Consolidated					
11	- and - : Action					
12	SENATOR JOHN McCAIN, SENATOR :					
13	RUSSELL FEINGOLD, REPRESENTATIVE :					
14	CHRISTOPHER SHAYS, REPRESENTATIVE :					
15	MARTIN MEEHAN, SENATOR OLYMPIA :					
16	SNOWE, SENATOR JAMES JEFFORDS, :					
17	Intervenors. :					
18	X					
19	CONTAINS COUNSEL ONLY INFORMATION					
20	Washington, D.C.					
21	Wednesday, October 16, 2002					
22	Deposition of CHRISTOPHER SHAYS, a witness					
23	herein, called for examination by counsel for					
24	Plaintiffs in the above-entitled matter, pursuant to					
25	Notice, the witness being duly sworn by JAN A.					
1	· ·					

```
Page 2
                                                                                                                   Page 4
      WILLIAMS, a Notary Public in and for the District of
                                                                           CONTENTS
      Columbia, taken at the offices of Rayburn House
                                                                   WITNESS
                                                                                     EXAMINATION BY COUNSEL FOR
      Office Building, Room 2203, Washington, D.C., 20515.
                                                                   CHRISTOPHER SHAYS
                                                                                              PLAINTIFF REPUBLIC
                                                                3
      at 4:10 p.m., Wednesday, October 16, 2002, and the
                                                                                 NATIONAL COMMITTEE
      proceedings being taken down by Stenotype by JAN A.
                                                                5
                                                                   By Mr. Burchfield
      WILLIAMS, RPR, and transcribed under her direction.
                                                               6
                                                                             EXHIBITS
                                                               7
  8
      APPEARANCES:
                                                               8
                                                                   SHAYS CX EXHIBIT NO.
                                                                                                         PAGE NO.
                                                                   1 - Declaration of Representative
 10
        On behalf of the Plaintiff Republican National
                                                               10
                                                                     Christopher Shays
 11
        Committee:
                                                               11
                                                                  2 - Seating chart
                                                                                                 14
 12
            BOBBY R. BURCHFIELD, ESQ.
                                                                                                 19
                                                               12
                                                                  3 - Seating chart
 13
            NICOLE MOSS, ESQ.
                                                                                                          22
                                                               13
                                                                   4 - Comments on FEC's rulemaking
 14
            Covington & Burling
                                                               14
                                                                   5 - Complaint for Declaratory and Injunctive
 15
            1201 Pennsylvania Avenue, N.W.
                                                              15
                                                                     Relief
 16
            Washington, D.C. 20004-2401
                                                              16
                                                                   6 - Article on NAACP web site
                                                                                                        64
 17
            202-662-0800
                                                              17
 18
                                                              18
 19
                                                              19
 20
                                                              20
 21
                                                              21
 22
                                                              22
                                                              23
 23
24
                                                              24
25
                                                              25
                                                    Page 3
                                                                                                                  Page 5
     APPEARANCES: (Continued)
                                                                          PROCEEDINGS
 2
                                                                  Whereupon,
 3
        On behalf of the Intervenors:
                                                              3
                                                                            CHRISTOPHER SHAYS,
 4
           ROGER M. WITTEN, ESQ.
                                                                  was called as a witness by counsel for Plaintiffs,
 5
           KRISAN PATTERSON, ESQ.
                                                                  and having been duly sworn by the Notary Public, was
 6
           Wilmer, Cutler & Pickering
                                                                  examined and testified as follows:
 7
           2445 M Street, N.W.
                                                              7
                                                                              (Shays CX Exhibit No. 1 was
 8
           Washington, D.C. 20037-1420
                                                              8
                                                                              marked for identification.)
 9
           202-663-6847
                                                              9
                                                                         EXAMINATION BY COUNSEL FOR
10
                                                              10
                                                                     PLAINTIFF REPUBLICAN NATIONAL COMMITTEE
11
       ALSO PRESENT:
                                                                        BY MR. BURCHFIELD:
                                                              11
12
           SCOTT D. DANZIS, ESQ., Covington & Burling
                                                              12
                                                                    Q. Congressman, thank you for making time for
13
                                                                 us today.
                                                             13
14
                                                             14
                                                                    A. Sure.
15
                                                             15
                                                                    Q. We've asked the reporter to mark as Shays
16
                                                             16 Cross-examination Exhibit 1 a copy of your
17
                                                             17
                                                                 declaration recently submitted in this case. Feel
18
                                                                 free to refer to either that one or the one that
19
                                                                 you've annotated during the deposition to whatever
20
                                                             20 degree you would like. I may be referring to it
21
                                                             21
                                                                 during the course of the deposition.
22
                                                             22
                                                                    A. Let me just be clear. That is the same
23
                                                             23
                                                                 numbers and everything? Yeah. Okay.
24
                                                             24
                                                                    Q. Very good. Congressman, do you recall
25
                                                             25 attending the Republican National Committee gala on
```

3

5 6

7

12

13

14

16

17

19

20

23

2

3

6

7

8

10

11

12

14

15

Page 6

May 14, 2002, this past spring?

A. Is that -- was that the Republican House and Senate Presidential dinner?

Q. No. I appreciate the clarification. The Republican National Committee has its own large fund-raising gala and then the House and Senate committees have a separate House and Senate dinner.

8 A. You have to tell me where it was, the 9 dates don't mean anything to me. So tell me where it 10 was and I might be able to remember. 11

Q. The short answer to that is I do not recall where it was. But do you recall attending any fund-raising galas, large events during --

A. I have attended fund-raising events. I 15 attended -- since my last election, I attended the event that we had shortly after the election at the armory near the baseball field, the old armory. And I raised 25,000 in hard money for the Republican House and Senate Presidential dinner.

But I did not attend, I had others attend. But I didn't attend that. I have attended some other event, but I'm not sure whether it was that event and I'm not --

24 Q. Let me just ask the reporter to mark Shays Cross-examination Exhibit 2, the seating chart from Page 8

then we send out the results sometime in late winter,

early spring. And we do that because, when we send

out a questionnaire, I have community meetings and so I could tag it on to the questionnaire; and then,

when I send out the results, I can notify people of

community meetings.

7 Q. It indicates on the first questionnaire 8 attached to your declaration which is Shays 9 Cross-examination Exhibit 1 that you received 13,500 responses. How many copies of the questionnaire were 11 distributed to obtain those 13,500 responses?

12 A. We can get the exact amount. But it was 13 well over 200,000. We send to every household 14 address and maybe even commercial address in the district. 15

16 Q. Are there any professional polling firms 17 involved in putting together the questionnaire? 18

A. We do not pay any professional pollster. 19 We ask the opinions of pollsters. And the last two times we asked an individual whose name is -- who had seen my earlier questionnaires and as a professional said that we needed to, you know, write the questions differently. So we did get help from an individual.

And, if you don't mind, we can get you the 25 name of that individual. I think I have shared the

Page 7

24

6

7

14

15

25

the May 2002 RNC gala.

A. Can you tell me where it was.

Q. As I say, Congressman, I don't know the answer to that. In fact, maybe, if it would help you, I can ask one of my colleagues to call the RNC and see if they can find out where it was.

(Discussion off the record.)

BY MR. BURCHFIELD:

Q. Why don't we take up another issue pending finding out the answer to that question and we'll come back to that.

Congressman, attached to your declaration are a couple of questionnaires, constituent 13 questionnaires.

A. Uh-huh.

Q. And I take it that part of your practice as a legislator in terms of staying in touch with 17 your constituents is to periodically send out 18 19 questionnaires?

A. Correct. 20

21 Q. How many of those questionnaires do you 22 typically send out?

23 A. We usually send them out once a term. And 24 we send it usually in the middle of my term basically 25 before sometime in the fall of that first year. And

questionnaire, I don't know if it was the last one or the one before, with Frank Luntz who, you know,

expressed opinions about the questionnaire. So we

did seek advice, but we never paid anyone to do it,

5 we did it ourselves.

> Q. And the tabulation I take it is by your Congressional office staff, maybe interns?

8 A. No. We have that tabulated professionally outside, we don't tabulate it.

Q. I remember many years ago, when I was a 10 11 Congressional intern, that was something that we did during the summer. 12 13

A. We did it -- I'm sorry to jump in. We did it my very first year and regretted it and just farmed it out and paid the cost.

16 Q. Congressman, do you hold this 17 questionnaire and the responses to the questionnaire out as being a scientifically conducted survey? 18

19 A. No, no, I don't hold it out to be a scientific survey. But I do hold it out as -- we 21 think it is very well done. We've had tremendous compliments from professionals who have seen the

22 23 questionnaire. 24

But they point out to us that the questionnaire will really depend on who seeks to

Page 9

6

14

15

18

19

20

7

8

9

11

17

18

19

20

21

22

23

24

Page 10

- respond to it. But I will say this to you, it has a 2 tremendous impact on what I do. I consider the 3 questionnaire as being a very helpful guide.
- 4 Q. Have pollsters, perhaps Mr. Luntz or 5 others, indicated to you that, in terms of
- statistical validity and ability to project to the
- 7 population as a whole, the self-selected response
- rate of something on the order of six and a quarter
- 9 percent would probably not be fairly projectable to 10 the entire population?
- 11 A. They would tell me that statistically it 12 would not be what a professional pollster would
- 13 depend on, but they did express appreciation that so
- 14 many people did respond. In other words, they felt
- 15 that we got a good response. So, as Congressional 16 polls go, they thought it was a very good poll.
- 17 Q. Let's turn back, if we could now, to the 18 RNC gala. I am now informed that the 2002 RNC gala
- 19 was at the D.C. Convention Center. Does that ring a 20 bell?
- 21 A. I've been to that convention center, but I
- 22 don't think I've been in the last two years. I may
- have. I know I was scheduled to go, but I don't
- think I went. I do go -- I did go to -- as you were
- asking the question, I did go recently to the one on

Page 12

- Guiliani as the headliner or was that a different 2 one?
- 3 A. I think that was a different one.
 - Q. Sticking with the one at which J. C. Watts
- was honored, was it a sit-down dinner?
 - A. Correct.
- 7 Q. Do you recall anyone you sat with at that 8 dinner?
- 9 A. I sat down with -- I do recall. I sat 10
- down with a member who I would have to look at my 11 membership list to remember who it was. I sat down
- 12 with one member who couldn't find his own seat and 13 ioined us. It was a --
 - Q. I think that should go without comment.
 - A. Thank you. I appreciate that.

16 MR. WITTEN: Anybody want to seal that 17 portion of the transcript.

BY MR. BURCHFIELD:

- Q. This was a Democrat, right, Congressman, who found the wrong fund-raiser too.
- A. There were two families there. They were 21
- 22 as I recall thrilled that they were sitting next to a
- 23 member of Congress. And I felt very good that they
- 24 felt that way. They had Indian background. They
 - both had married Indian wives, who had found their

Page 11

- 1 Connecticut Avenue at the Hilton which was honoring 2 J. C. Watts.
 - Q. And when was that?
- A. That was, gosh, jut a few weeks ago, J. C. 4 5 Watts and Dick Armey.
 - Q. Was that a fund-raiser?
 - A. Absolutely.
 - Were you asked to raise money for that Q.
- 9 event? 10

3

6

7

8

11

- A. You know, that one I was not asked to raise money for. And let me say that the one that I
- was asked to raise money and which they gave me a 13 list of soft money at the Presidential dinner in
- 14 which we then responded by raising hard money, I 15 would have gone had I been in Washington. I wasn't
- 16 in Washington. But I would gladly have gone. 17 Q. With regard to the one recently at the
- 18 Hilton honoring J. C. Watts, was that a fund-raiser for both hard and soft money to your knowledge? 19
- 20 A. I would think it had to have been. I will 21 say that the focus was on hard money. It was a real
- effort, I think they raised like 6 million. And I
- 23 think most of it was hard money, but not all of it.
- 24 But it was I think an effort to raise hard money. 25
 - Q. Was that the fund-raiser with Mayor

Page 13 wives going to India. And one of them had a precious

child who probably was five years old who was there.

3 So it was I think either two families that 4 were related, either the two brothers were related,

5 the two men were related as brothers, and then their 6 two wives and their daughter. And someone else

during the course of the dinner sat down. But -- and

I don't frankly remember their names. I don't think I saw a list of who I was

10 sitting with. And I will just tell you, I was kind of pleased because at this dinner I was more in the 12 middle of the event. Usually, when I go, I'm kind of

13 stuck out in the outer reaches. So I felt kind of 14 pleased that I had a decent seat this time. I

15 remember that event, it was a lovely event. 16

MR. BURCHFIELD: Let me ask the reporter to mark as Shays Cross-examination Exhibit 2 the seating chart from the May 2002 RNC gala which indicates that you were assigned a seat. That doesn't necessarily mean obviously that you attended, but I just want to ask you a couple questions about this.

THE WITNESS: You know, I would be able to answer the question if you give me the date, I could call my staff and they could tell me if I was at the

No bell?

A. No, it doesn't ring a bell.

24

25

	· · · · · · · · · · · · · · · · · · ·				
	Page 14		Page 16		
1	event, if that would be helpful.	1	Q. Page 16, Jay and John Froshaug?		
2	BY MR. BURCHFIELD:	2	A. That doesn't ring a bell.		
3	Q. If that would it's up to you.	3			
4	A. Would you mind if I did that.	4	•		
5	Q. No, I'm fine with that.	5	A. Okay.		
6	A. The date again was May?	6	Q. It doesn't ring a bell?		
7	Q. May 14, 2002.	7	A. No.		
8	A. Of this year?	8	, , , , , , , , , , , , , , , , , , , ,		
9	Q. Of this year.	9			
10	A. I will just ask them.	10	escalator to go to the second floor in the convention		
1 I	MR. WITTEN: We'll go off the record.	11			
12	(Discussion off the record.)	12	``		
13	(Shays CX Exhibit No. 2 was	13	A. I'm not sure I was there. I'm going to		
14	marked for identification.)	14	• • •		
15	BY MR. BURCHFIELD:	15	,		
16	Q. Congressman, we put in front of you the	16			
17	seating chart which indicates, if you look, the names	17			
18	are alphabetized thankfully. So on page 39 you will	18			
19	see your name assigned to table 314.	19			
20	I'm sorry, I meant to give you a copy of	20	none of these names ring a bell.		
21	this.	21	Q. It is quite possible, Congressman, that		
22	MR. WITTEN: Thank you.	22	you did not attend. I take it that I take it that		
23	THE WITNESS: Let me use his so I can mark	23	the		
24	it up.	24	A. Don't go into that assumption just because		
25	On page 39. Okay. C. Shays. That's	25	I don't know, because at these events it's noisy,		
	Page 15		Page 17		
1	interesting.	1 1	someone can tell me, you know I can tell you the		
2	MR. WITTEN: He's pointing you to table	2	conversation I had with you know, there were two		
3	ten.	3	businessmen in the event that I went to and an older		
4	BY MR. BURCHFIELD:	4	gentleman at the event that I went to at the armory.		
5	Q. It's table 314, seat ten. And you will	5	And so I remember that event.		
6	see the schematic for the seating arrangements on the	6	So I think I would remember the people.		
7	front page of this. And you were in the lower	7	But I can't tell you who the names of those		
8	left-hand quadrant in the second middle of the	8	individuals were. I did get cards from the two men,		
9	second row, if you were there. And let me just we	9	but I don't know what I did with them. I sometimes		
10	have the advantage, Congressman, of being able to	10	take cards and, if I don't mark where I get them and		
11	ascertain what other people were assigned to your	11	I leave them stacked up, I end up throwing away the		
12	table. And let me just ask you about these names and	12	card because I don't write notes on it. When I write		
13	see if any of them ring a bell.	13	notes on it, I do fine. So at any rate.		
14	A. Sure.	14	MR. WITTEN: You've answered the question.		
15	Q. Perhaps maybe, if your staff calls back,	15	That's what you should try to do.		
16	they can confirm that you were here. But, on the	16	BY MR. BURCHFIELD:		
17	first page, one of 96, the first page of names.	17	Q. You have, you've fully and fairly answered		
18	Maureen Agron was assigned to table 314.	18	that question. Let me ask you, and this exercise may		
19	A. Okay.	19	prove no more fruitful, but at least it's not taking		
20	Q. Does that ring any bell?	20	a lot of time. This is the seating chart for the RNC		
21	A. No.	21	gala in May of 2001 which I'm informed was at the		
22	Q. The next page, Jane Anderson?	22	D.C. Armory. Let me show you a seating chart for		
23	A. Okay.	23	that. Let's mark that as Shays Cross-examination		
	O No hell?				

MR. WITTEN: Let the record reflect that

24

25

Exhibit 3.

3

5

6

8

10

12

13

2

3

5

6

8

11

12

13

14

15

Page 20

Page 18

the Congressman is talking to his office and relaying information he's getting from his office.

BY MR. BURCHFIELD:

Q. We need to go back on the record at this point and just let the Congressman state what he has found from checking with his scheduler in his office. And let's start, Congressman, with the May 2002 RNC gala on May 14, 2002. You've checked with your office and what do you now believe to be the case?

A. It is my strong sense that I was scheduled 11 to go to it. I would have been happy to go to the event, but I was also being recognized by the Sikhs. I was being recognized, I think Congressman Honda was being recognized, and McDermott was being recognized.

14 15 We had put in legislation pointing out 16 that the Sikhs should not be discriminated against 17 and they're basically a wonderful part of our 18 American society. And so I went to the event a 19 little late. I ate and then I was -- I spoke. I

20 felt I should stay to hear the others speak. 21 By the time I got out of there, it just 22 was pointless to go to the event. And I'm very 23 comfortable in saying I did not go to the event on the 14th. And I felt badly about it because I knew that they reserved a space for me and there were

BY MR. BURCHFIELD.

2 Q. Once you've had a chance to look at that, 3 Congressman, could you just tell me if you recognize the names of any of the people there and could you confirm one way or another whether those were the people that actually sat at your table.

A. Sadly I can't. I don't recall. Usually Ŕ the people they assign to me were not from my district. And I don't recall sitting with anyone who 10 was from the district. I just -- I just remember a 11 couple and I remember two brothers who were there. 12 Q. Okay. Congressman, has there ever been an

13 instance that you can recall as you sit here today in 14 which someone you have sat with at one of these fund-raising events, and I know Congressmen are asked to go to a lot of fund-raising events, a fund-raising event for the Republican National Committee has subsequently come to your office or called your office and sought to meet with you on a legislative 20 21

A. I don't recall. But, if they had, I would 22 have gladly met with them.

23 Q. And I take it, on some testimony that you gave the last time and on the tone of that answer, that you like many Congressmen pretty much have an

Page 19

3

4

5

6

7

8

9

11

13

14

15

16

17

18

19

20

21

22

23

24

people expecting me.

Q. Did your scheduler also check your schedule on May 22, '01, for the 2001 RNC gala?

A. I didn't ask her to, but I might remember that one. What is that one again?

Q. That was at the D.C. Armory.

A. I went to an event at the D.C. Armory. If that was the event that the President spoke at and the Vice President spoke at, they left early before the dinner was over. I went and there was an older couple and there were two younger gentlemen there who were in business together.

MR. BURCHFIELD: Let me ask the reporter to mark as Shays Cross-examination Exhibit 3 this chart.

You've got that in front of you, 16 17 Congressman, it's this one. This one is a little easier to deal with because we've determined you were 19 assigned to sit at table 125 which is shown on page 20 5. And it lists the people who were also assigned to 21 that table.

THE WITNESS: This one I can mark. 22 23 MR. WITTEN: You can mark it. 24 (Shays CX Exhibit No. 3 was 25 marked for identification.)

Page 21

open-door policy to meet with people who want to talk to you about important legislative issues?

A. That's correct.

Q. Okay. That's all I have about fund-raising dinners. So we're going to turn to something different now that everyone is sufficiently hungry.

Congressman, and I'm asking you for your understanding in these questions, am I correct that the Bipartisan Campaign Reform Act of 2002 allows state parties to continue raising and spending state regulated money, soft money, for activities not encompassed within the definition of federal election activity?

You're correct subject to state law.

Q. Okay. And am I also correct that they can use 100 percent state regulated money in elections when no federal candidate appears on the ballot?

A. I believe that they can spend state money subject to their state law for state candidates as state law allows them, correct.

MR. BURCHFIELD: Okay. Let me ask the reporter to mark as Shays Cross-examination Exhibit 4 the comments that Senator McCain, Senator Feingold, and Congressman Shays and Congressman Meehan

Page 24

Page 25

6

7

8

Q

11

18

19

2

3

4

5

6

7

8

9

1

8

9

10

11

12

13

14

15

16

17

18

22

23

24

9

10

11

15

16

17

23

Page 22

submitted on the Federal Election Commission's 2 proposed soft money rulemaking.

(Shays CX Exhibit No. 4 was 3 4 marked for identification.) 5

BY MR. BURCHFIELD:

Q. Congressman, for reasons I can't explain, the date on the cover letter that is signed is April 10, but the date on the first page which is a cover letter that is not signed is May 29. It may or may 10 not be that the first page is not related to the rest of the document. But this was the way it was 12 obtained by us.

13 In any event, if you could take a minute 14 and look through these comments to satisfy yourself 15 that these were the comments submitted by you and the 16 cosponsors.

A. This whole document? 17

Yes.

A. I don't think you want me to take the time for me to read through the whole thing.

21 Q. No, I don't want you to read through it. But if you could just look at it to whatever degree 22

you think appropriate. It is my belief that this is your comments. I think this is the version we

received from the Federal Election Commission as part

A. Uh-huh, uh-huh.

2 And is that consistent with the way the Bipartisan Campaign Reform Act will work once it 3 4 takes effect?

5 A. Let me just say, taken in the context of 6 the paragraph, it means nothing to me. So what is 7 the --

Q. Let me see if I could step back for a moment and ask you a question or a couple of questions that may make it more clear.

There are five states in this country that have their state and local elections in odd numbered years, Kentucky, Louisiana, Mississippi, New Jersey, and Virginia. Not Virginia, and --

A. Virginia.

Q. And Virginia, that's right. In those states is it your understanding that the state parties can pay for all of the state and local election activity during those odd numbered years with state regulated; that is, soft money, and no federal money, assuming there's no special federal election on the ballot?

A. Let me answer it this way, it is my understanding, as long as there's no federal candidate, there is no issue of whether there is --

Page 23

of the public record. So that's what I think. If you have any reason to doubt that, then --

A. Okay. That's what we're trying to -- if that's the basis you want me to go through it, I'll be happy to.

Q. If Mr. Witten believes to the contrary, I think he can certainly say so.

MR. WITTEN: No.

BY MR. BURCHFIELD:

10 Q. Congressman, would you look with me at page 8 of these comments. In the next to last paragraph on that page, beginning with the phrase in 13 his May 8 memo.

14 A. Uh-huh. 15 Q. And then the second sentence of that 16 paragraph says, under that practice state and local 17 party spending on such activities must be allocated 18 at the beginning of a two-year election cycle except 19 in the case of state and local parties located in the 20 few states holding regularly scheduled state 21 elections in odd numbered years, in the latter case, 22 unless a special election for federal office is held 23 during that nonfederal election year, all generic

24 voter drive expenses may in that year be 100 percent 25 nonfederal. Do you see that?

they're using state money for a federal candidate.

2 Q. Now, is it also your understanding that, 3 if the national party committees, take, for example, 4 the Republican National Committee, wants to participate in state election activity in one of 6 those five states during an odd numbered year, it 7 will be required to use federally regulated money? 8 A. Let me work backwards and then we'll

figure that out.

Q. Okay.

A. It's my understanding that we have made it 12 clear that federal party officeholders are not permitted to raise money for state candidates, that 14 their focus has to be on federal elections.

Q. Okay. Is it the case that --

MR. WITTEN: I'm sorry. Can I have that answer read back, please.

18 THE REPORTER: "Answer: It's my 19 understanding that we have made it clear that federal 20 party officeholders are not permitted to raise money 21 for state candidates, that their focus has to be on 22 federal elections."

BY MR. BURCHFIELD:

24 Q. By that answer do you mean, Congressman, that officials of the Republican National Committee

7 (Pages 22 to 25)

Page 26

- are expected to focus their efforts on federal election activities?
 - A. Correct.

3

4

- Q. And is it your understanding that the
- 5 Bipartisan Campaign Reform Act of 2002 was intended
- 6 to discourage officials of the Republican National
- 7 Committee and other national parties from
- 8 participating in state and local election activity?
- 9 A. No. But to raise funds, that was my
- 10 understanding. In terms of not raising funds. If
- 11 you are a state -- if you are a state officeholder --
- 12 excuse me, party person who is also a -- considered a
- 13 federal officeholder, if it's related to your state
- activity, you can raise funds for the state
- candidate. But, if it's related to your federal
- 16 activities, you cannot.
- 17 Q. Let me give you?
- 18 MR. WITTEN: I'm sorry. When you said 19 federal office holder, I believe you meant national
- 20 party official.
- 21 THE WITNESS: Yeah, national party person
- 22 as opposed to -- if you are, for instance, a
- 23 political officeholder in a state, you can under that
- capacity raise money for the state candidate. If you
- 25 are also considered a federal political officeholder.

- Page 28
- 1 Q. The Virginia Republican party can use state regulated money to fund get-out-the-vote 3 activities during that odd year election on which 4 there's no federal candidate on the ballot; is that 5 right?
 - A. That's my understanding.
- 7 Q. Now, if the national party works with the 8 Virginia party on that get-out-the-vote program, is it your understanding that the funding for that get-out-the-vote program must be paid for with federally regulated money? 11
- 12 A. I don't know what you mean works with. 13 I'm sorry.
- 14 Q. Okay. If the national party's chairman 15 and field personnel for the southeast sit down with 16 the chairman of the Republican party of Virginia and 17 the Republican party of Virginia's field personnel 18 and talk about how they are going to raise money and
- 19 spend money in connection with the get-out-the-vote
- 20 campaign in the 2005 gubernatorial election, when there's no federal candidate on the ballot, isn't the
- consequence of the national party's involvement to
- 23 require that all those activities be funded with
- 24 federally regulated money in your opinion? 25
 - I'm sorry, I didn't understand the

Page 27

- you are not prohibited from raising money for the state candidate if you're doing it in conjunction 3 with your state responsibility.
 - BY MR. BURCHFIELD:
 - Q. Okay. Some national party officials can wear two hats?
 - A. Right.

5

6

7

10

- 8 Q. Be both a state official at some point and 9 a national official at some point?
 - A. Correct.
- 11 Q. Let me give you the following hypothetical
- 12 example and ask you -- and just ask you your
- 13 understanding of what the BCRA would do in this
- 14 circumstance. Let's say in the 2005 Virginia
- 15 gubernatorial election the Republican National
- 16 Committee wants to provide funding for the
- 17 gubernatorial campaign of the Republican candidate.
- 18 There's no federal candidate on the ballot. Can the
- national party committee use money raised pursuant to
- 20 state law to fund that gubernatorial candidate?
- 21 A. My understanding is no.
- 22 Q. Okay. The Virginia Republican party,
- 23 though, can use money raised under state law to fund
- 24 the gubernatorial candidate? 25
 - A. My understanding is yes.

Page 29

question.

2

3

4

5

- Q. Would you like for me to repeat it or her to read it back.
 - A. If you could read it back.
- THE REPORTER: "Question: If the national
- 6 party's chairman and field personnel for the
- southeast sit down with the chairman of the
- Republican party of Virginia and the Republican party
- of Virginia's field personnel and talk about how they
- are going to raise money and spend money in
- 11 connection with the get-out-the-vote campaign in the
- 12 2005 gubernatorial election, when there's no federal
- 13 candidate on the ballot, isn't the consequence of the
- 14 national party's involvement to require that all
- 15 those activities be funded with federally regulated
- 16 money in your opinion?"
- 17 THE WITNESS: I'm a little confused by the 18 question. But I would say it this way, the purpose 19 of our law is to make sure that we don't abolish in
- 20 the process of enforcing a 1907 law banning no
- 21 corporate treasury money and the 1947 law banning no
- 22 union dues money and the 1974 law that places a limit
- on what individuals can contribute, in the process of
- reinforcing those laws, we don't want to have federal
- officeholders and political parties circumventing

4

5

6

7

8

9

10

11

18

10

11

12

Page 33

14

15

16

19

25

1

6

7

8

9

20

21

Page 30

that law by raising those funds for the state 1 2 parties.

And so we seek to get the federal officeholders out of that business. Not officeholders, the federal political people out of that business. I don't know if you can -- so that's the bottom line to that. We don't want, you know, to abandon it on the federal level and just see the federal people raise this money and just have it spent on the state level with a wink and a nod.

BY MR. BURCHFIELD:

- 12 Q. Let's take the raising out of it for a 13 moment and talk about the spending, because, as I understand the statute, it prohibits the national parties from raising, receiving, spending, directing 15 nonfederal money. 16
- 17 A. Uh-huh.
 - All of that. And my question --
- 19 A. When you say nonfederal money, I would 20 just like you to define it.
- 21 Q. State regulated money, sometimes called 22 soft money.
- 23 A. Okay.
- Q. If you're more comfortable using the term 24 soft money, I can use soft money.

Page 32

consultation and advising a state party even if the 2 state party is paying for all those activities during 3 an odd number election year with 100 percent soft 4 money?

5 A. What I'm saying to you is that the federal party cannot be raising money for the local political 6 7 parties. It is not my understanding that they 8 cannot - I could be corrected. But it's not my 9 sense that the political parties, the federal 10 political parties aren't allowed to describe how to 11 conduct get-out-the-vote or to advise or to do all 12 those things. I don't see that we've restricted them 13 in any way to do that.

Q. Can a national party person be detailed to a state party and have his or her expenses paid by the state party while helping the state party in an odd year election with soft money?

17 18 A. Let me ask, are they federal --

Q. National party employee.

20 A. Employee. I frankly would think then that 21 they have become a state employee. If they're a

22 state employee, I don't think you have a problem.

23 Q. What if only their expenses and not their 24 salary are paid?

A. You know, I'm not prepared to answer that

Page 31

1 A. Okay.

2 Q. I think it's an imprecise term, but I will 3 use it if it helps you.

4 A. It does. Thank you for your willingness 5 to do that.

6 Q. My question is does the national party involvement in providing assistance and advice to the state party constitute in your understanding a 8 9 prohibited spending or direction of soft money?

A. You need to define assistance and advice and then I can answer the question. What do you define as assistance and advice?

13 Q. Providing detailed technical information 14 about get-out-the-vote activities, what works, what 15 doesn't work, helping them design phone scripts,

16 helping them design fliers to put on people's

17 windshields or doorknobs, helping them assemble voter

18 ID lists, helping them recruit volunteers to walk

19 door to door, helping them design broadcast and print 20 advertisements.

21 A. See, it's not my sense that we restrict

22 that. It may be yours, but it's not my sense that we 23 do that our legislation.

24 Q. So in your view all of the activities I've 25 just described the national party can do in

technical question. I don't know.

2 Q. How do you distinguish the situation we 3 have just described, where the national party 4 involves itself in designing get-out-the-vote 5 programs, literature, phone banks, volunteer

activities to be paid for with 100 percent soft money, from spending or directing soft money?

A. Well, we still allow the states to use soft money for state elections. We want to make sure 10 that they don't use -- so we still allow that. And we -- and that has to be a decision of the state's. What we worked very hard to do was to eliminate the

13 corruption that we see in Washington.

14 And the corruption that we see in Washington is the raising of corporate treasury money 15 and union dues money and large sums of money from 16

individuals. And these large sums very honestly, and I say this under oath, corrupt the people raising the 19 money and ultimately put the parties in tremendous

addiction to these large sums at the expense of the everyday American.

22 So we dealt with that on the federal 23 level. And it seemed very clear. But then we had to

24 address the issue, well, what happens if the federal

officeholders are just, you know, not raising it for

9 (Pages 30 to 33)

3

5

6

7

8

10

11

Page 36

Page 37

1

2

4

5

6

7

8

16

20

21

2

3

4

5

6

15

17

18

19

20

21

Page 34

the national parties but just raising it for all the state parties to be spent there. We thought it was basically the same thing, just funneled somewhere else. And we didn't want the federal parties to be a conduit to raise this money for state activities.

No bill can be written in a way that you can't find an exception. But we took the worst problems and really tried to deal with them. And I think we did a pretty good job. But, you know, there are some who would like the bill stronger, there are some who like it weaker, and this is the compromise

12 we came up with. 13 Q. Let me give you the following example and 14 see if you think your bill would address this 15 situation. In a state like New Jersey or Virginia 16 which sometimes are important states, us Virginians 17 would like to think we're an important state, in the 18 federal election calculus, the Republican party of 19 Virginia spends large amounts of soft money, 20 corporate and union money, large individual 21 contributions to update its voter list in the odd 22 years. 23 And hypothetically let's say, in the 24 future odd years beginning next year, it receives

substantial technical assistance from the Republican

A. The federal government shouldn't be involved in -- excuse me. The federal political party officeholder should not be involved in raising money for the states and that should be done by the states.

But, in terms of providing technical expertise, I think that our bill doesn't impact that. We wanted to get the federal political party

officeholders and government officeholders out of the 10 business of raising corporate and union dues money.

11 Q. Okay. Now, continuing using the state of 12 Virginia as an example, the Republican party of Virginia under the Bipartisan Campaign Reform Act as 13 14 I understand it can continue receiving million dollar 15 checks from corporations or unions --

A. Who can?

17 Q. The Republican party of Virginia so long 18 as it uses that money in elections where there's no federal officeholder on the ballot? 19

A. Yeah, that's my understanding.

Q. But it would be the case that -- and it's 22 the case -- let me start again.

23 And it would be the case that, so long as the federal officeholders and candidates don't assist 24 them in raising that money, you don't believe the

Page 35

statute reaches it?

A. I think I heard you properly, but this is a question I would like you just to repeat.

Q. Sure.

THE REPORTER: "Question: And it would be the case that, so long as the federal officeholders and candidates don't assist them in raising that money, you don't believe the statute reaches it?"

THE WITNESS: That's my belief.

9 10 MR. WITTEN: Well, I'm going to interject 11 here. You can ask any question you want, but we've had an extended quiz about the statute without 13 putting any particular provision in front of the 14 Congressman to read.

I think it would be fairer if you put the particular provisions in front of the Congressman 16 because he may have in mind a certain title of the statute when he answers a question because that seems to be the title you're focusing on but not have in mind another title of the statute because you don't seem to be focusing on it at the moment in the way he answers the questions.

22 23 BY MR. BURCHFIELD: I am in no sense trying to mislead or create a misleading record here. And, if you have something, Roger, that you think

National Committee in doing that.

A. Yeah.

2

3

5

6

10

11

Q. Do you have any problem with that?

A. Do I have any problem with it? I don't have a problem with -- they are providing advice and counsel on how to do anything related to campaigns. I just don't want them to be raising the money and supplying the money.

Q. What about spending the money or assisting in the spending of the money?

A. In what way?

12 Q. In telling the Republican party of 13 Virginia, if you hire this vendor and pay him 14 \$50,000, he's going to do you an A plus job on 15 updating your voting list.

A. Are you suggesting someone that can do a 16 17 good job in raising money on something? I don't see 12 how our law impacts them.

19 Q. At what point, Congressman, would that 20 sort of activity cross the line and become either 21 spending or directing, would the national party actually have to touch the money or write the check

23 in order for it to be spending it?

24 A. Touch what money? 25 Q. The soft money.

3 4

5

6

7

8

Q

10

11

3

4

5

6

7

8

9

17

21

23

24

25

1

2

3

4

5

6

7

8

10

11

12

13

16

17

Page 38

should be added to the answer to qualify it, I'm fine with that. But I mean so go ahead.

MR. WITTEN: I don't want to testify. But it --

MR. BURCHFIELD: Oh, I think you do. MR. WITTEN: It does seem to me that the million dollars raised by a corporation can't ultimately be used in connection with a federal election.

THE WITNESS: I didn't say that it could be.

MR. BURCHFIELD: Absolutely. I think the 12 13 record is clear that that was part of the predicate 14 for this line of questioning. And you understood it 15 that way.

THE WITNESS: Yeah. 16 17 MR. WITTEN: Good.

18 THE WITNESS: This is spent on the state 19 level by the state raised by the state with no federal involvement. 20

21 MR. BURCHFIELD: Right.

MR. WITTEN: And not in connection with an 22

23 election in which a federal candidate --

THE WITNESS: Right. But in this case 24 we've already clarified that because this is in 25

Page 40

Page 41

elections in which there's no federal candidate on the ballot, the national party committees, the Republican National Committee cannot raise any corporate, union, or large individual money even without the assistance of federal candidates and officeholders, true?"

THE WITNESS: The question doesn't make sense to me.

BY MR. BURCHFIELD:

O. I'll rephrase it.

10 A. No, let me just say to you that whether 11 12 it's Virginia or whether it's New Jersey or whether 13 it's Connecticut, the federal officeholders and the political party officeholders cannot raise corporate 15 money or union dues money. So it doesn't -- that 16 part doesn't really -- isn't a factor.

Now, just going beyond your question, I 18 just want to acknowledge that, in the five elections 19 where you don't have federal candidates, the issue is 20 a little easier to visualize than it is in the other states where you have federal elections. And that's 22 why we attempted to deal with the Levin law.

Q. And we're going to turn to right now, but this might be a good opportunity for you to take a break.

Page 39

Virginia and there's no candidate running.

BY MR. BURCHFIELD:

Q. Right.

2

3

4 5

6

8

A. I will have to use the bathroom soon after drinking this, but we can go on a little longer.

Q. Let me ask a couple more questions and then we can take a quick break.

A. Sure.

Q. In contrast to the Republican party of Virginia's ability to raise as much money as it wants 10 to from corporations and unions and wealthy 11

individuals for use in odd year elections in which 12 there's no federal candidate on the ballot, the

13 14 national party committees, the Republican National

Committee cannot raise any corporate, union, or large 15

individual money even without the assistance of 16 17 federal candidates and officeholders, true?

A. I was with you until the very end. I was 18 19 going to say yes right away. But would you repeat 20 the question, then.

21 MR. BURCHFIELD: Okay.

22 THE REPORTER: "Question: In contrast to

23 the Republican party of Virginia's ability to raise as much money as it wants to from corporations and

unions and wealthy individuals for use in odd year

(Recess.) BY MR. BURCHFIELD:

Q. Congressman, when we broke you had mentioned Levin money. I want to ask you some questions about that.

A. Sure.

Q. Putting aside the five states that have their state and local elections in odd numbered years, it's the case, you know, through most of America that state and federal candidates appear on the ballot most of the time together?

A. Yes.

Q. And currently you know that state parties allocate their spending on voter mobilization activities between federally regulated hard dollars and state regulated soft dollars?

A. Right.

18 Q. Based upon various allocation formulas 19 that the Federal Election Commission has issued?

20 A. Right, that's correct. It's one of the 21 tragedies in my judgment and the reason why we're

even here is that the Federal Election Commission in 23 my judgment opened a Pandora's box with soft money

that basically blew apart the 1907 banning corporate 24

treasury money and the 1947 law banning union dues

11 (Pages 38 to 41)

7

8

Q

10

11

12

13

14

15

16

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

22

25

Page 44

Page 45

ı

2

3

4

5

6

7

Page 42

money and the 1974 law that tried to limit what individuals could contribute. 3

So, when we talk about the FEC allowing soft money, I just want you to know I get real nervous about it because I think that it was the loophole that basically has eaten all three of those laws.

Q. And I take it that you're concerned -- let me start again.

Much of the commentary on the law, not all of it, but much of it as I have read it --

A. On the campaign finance reform?

Q. Right. Has focused on the use by political parties of soft money for so-called issue advertising and less on these get-out-the-vote type activities.

17 A. Our concern is focused in on two things. 18 That federal candidates, federal officeholders, the 19 political parties have raised unlimited sums from 20 corporations which is contrary to the 1907 law and 21 raised unlimited sums from union dues money which is 22 contrary to the 1947 law and raised large funds from 23 individuals contrary to the 1974 law.

24 All those laws were passed to make the 25 system honest. And we think that the FEC has Yes, thank you.

Q. I believe you previously testified that, so long as the state parties raise soft money without the participation of federal officeholders and candidates or national party officials for use solely in state and local election activity, that the statute, the BCRA does not prohibit that?

8 A. Correct. In Virginia you're allowed to 9 raise soft money for state elections, in Connecticut 10 you're not allowed to. We let the state laws rule

for state elections as long as no federal 11

officeholders or political party people are involved 13 and they're not involved in either running for office 14 or raising the money.

15 Q. Now, in many states it would be the case, 16 wouldn't it, and it will be the case this next month when I vote in Virginia, perhaps when you vote as well, that there will be one federal candidate on the ballot and numerous state and local candidates, ten 20 or 20 in some instances?

A. Yes. 21

22

23

Q. And under the BCRA the state political parties must still pay for their get-out-the-vote

24 activities in such an election with either

100 percent federal money or a mix of federal money,

Page 43

basically nullified those laws by allowing the parties and candidates to raise this money.

In addition we believe that the law that tried to identify campaign ads that had as the magic words vote for or vote against, that almost became meaningless because candidates would -- and the parties would raise these soft money advertisements not saying vote for or vote against but running them 60 days to an election with the intention to say terrible things about one candidate and great things about another candidate and say they're running campaign ads but they're not issue ads.

So we wanted to get at both the soft money raised by the parties and the soft money in essence spent in these advertisements. And we think we accomplished it.

Q. You previously testified just a few minutes ago that, so long as the state parties are raising the money without federal officeholder assistance and national party assistance for use solely in state and local election activity, that's not covered by this bill, right?

23 A. Okay. I'm sorry, my mind started to 24 wander.

Q. Can I just rephrase it.

hard money, and Levin money?

2 A. Well, yeah, the Levin money is basically 3 the soft money up to \$10,000 per contributor. I did 4 not support the Levin amendment, I did not want to 5 see the Levin amendment there. But it was a 6 compromise.

7 It would have been my preference that any 8 time there was a federal candidate on the ticket, Q that you could only use hard money. And it was my 10 preference that we not allow any soft money 11 whatsoever.

12 And so we didn't -- we don't prevent any 13 advertising, we just said it should have been with hard money. That's what we started out in the House. But Carl Levin and others felt it was necessary to have the Levin money. And that was a compromise. 17 And that allows for some soft money and get-out-the-vote but not in any broadcast whatsoever.

19 Q. Soft money as limited by the Levin 20 amendment?

21 A. Right.

18

22 Q. And is it also your understanding then, in 23 order to use this Levin money, the state party must

home grow; that is, raise itself all the money that

it is using in the particular get-out-the-vote

4

5

6

8

10

11

12

13

14

15

17

18

21

23

24

3

4

5

6

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

Page 46

program?

2

12

A. It's -- it was very clear to us when we passed the law that no federal officeholder, no party person could raise any soft money on the federal or state level.

6 Q. Is it your understanding that, if the 7 Republican National Committee transferred any amount of federal money, hard money, to a state for use in

get-out-the-vote activity, that the entire get-out-the-vote program would need to be paid for 11 with 100 percent federal money, hard money?

A. I don't know that part of it.

Q. Let me ask a related but different 13 14 question. Is it your understanding that, if a state party uses Levin money for get-out-the-vote 15

activities, that it must raise all the hard money and

all the Levin money to be used for that

get-out-the-vote activity itself without any assistance or transfers from any other national or

20 state party?

21 A. I think that's the case. I'm not totally 22 certain, but I think that's the case.

23 Q. Now, is it your understanding that a state 24 political party ad naming a gubernatorial candidate

but not a federal candidate and urging people to vote

Page 48

Page 49

see that happen, I probably would. I don't think our law would prevent that. 2

But, if it was the only way to get at soft money, I would probably be willing to have that happen. See, my concern with soft money is not just at what level it is today. It started out as a few million, you know, 80 million, it doubled, it kept doubling, it was a quarter of a billion, then a half a billion.

My concern is that soft money, if we're not careful, will be become a billion, 2 billion, 10 billion, there's no limit, because there's no limit to what a corporation potentially has and the impact that the government has on what a corporation can make. So I consider soft money a very deadly drug that has done tremendous damage to the political parties and candidates as well.

Q. So, even if the Republican party of 19 Maryland paid for an advertisement that said be sure 20 to go vote and vote for Erlich for governor, you would have no problem if the statute required that to be paid for with federal dollars? 22

A. Well, see, I happen to believe that the states should be as concerned about the corrupting nature of corporate treasury money and union dues

Page 47

would be considered federal election activity under 2 the statute?

3 A. A candidate running for governor?

Yes. Q.

5

Α. Would be a federal election?

O. No. If a state party ran the following ad vote for Joe Smith for governor on November 5th, that is considered federal election activity under the statute if there are also federal candidates on the 10 ballot on November 5th?

11 A. Not if there are federal candidates on the 12 ballot. If they were part of that advertisement, 13 it's my understanding that -- that -- then you would 14 have the trigger. But not separately spending money 15 for the gubernatorial candidate.

16 Q. If it turned out to be the case that the 17 statute required such an advertisement to be paid for 18 with 100 percent federal money and the advertisement 19 again being vote for Joe Smith for governor on 20 November 5th, if that had to be paid for with hard

21 dollars, would that be problematical to you?

22 A. I don't know your definition of 23 problematical. But, if you said do I think that soft

money on the federal level is so pernicious and so

contrary to clean government, would I be willing to

money as the federal government is. But, you know, 2 ultimately I don't think that we impacted them in

that way.

But I will tell you this, I believe very strongly that just as corporate treasury money has threatened our Democratic institution nationally, I think it can do it on the state level as well. And that's why I'm so grateful that my state of Connecticut has banned soft money.

The state of Connecticut, the state I represent, the very people I represent, just as they wanted me to focus in on banning soft money, they did it on the state level. And you know what's amazing. A lot of my constituents said you banned it on the state level, why aren't you doing it on the federal level. And I take pride that my state did it. I just wish we had done it sooner.

Q. If it were the case, Congressman, that the state restrictions in Connecticut were such that combined with the restrictions in the Bipartisan Campaign Reform Act the national party committees were effectively precluded from making contributions to candidates in Connecticut, would that be

24 problematical in your view? 25

A. I don't know what you mean by

3

4

10

11

12

13

14

15

25

9

10

11

12

13

16

17

18

Page 52

Page 50

problematical, I'm sorry.

Q. Would you be bothered by that?

A. You know, what I'm bothered about is federal officeholders raising corporate money and union dues money. I want to make sure they don't do

it on the federal level or on the state level. And I don't want us to be -- when we ban it on the federal

level, I don't want us to be the conduit to start to raise this money on the state level.

Q. My question is a little bit perhaps more nuanced than that. And that is after November 6 the national parties will have only hard money under the statute. And my hypothesis to you which I am told is true is that the Connecticut state laws are such that it is not at all clear that the national parties can use hard money to support Connecticut state and local candidates under the restrictions of this bill. I'm

17 18 not asking for your opinion on whether that's true or 19

not. 20 A. Let me just say this to you. I am allowed

21 to raise money for state candidates and the political 22 parties up to the federal limits. We did not allow

23 that for the political party officeholders. And 24 that's, you know, already been acknowledged.

Q. And that's something about the bill that

lawsuit? 2

3

6

11

19

21

Correct.

Q. Let me ask you to look please at page 12.

4 And in paragraph 28 there the lawsuit says -- let me 5

just step back for a minute.

In this lawsuit I take it that you and 7 Congressman Meehan are challenging a number of the

8 provisions of the regulations the Federal Election

9 Commission adopted to implement the Bipartisan

10 Campaign Reform Act?

A. Correct. We thought what the

12 professionals had determined more accurately

reflected the law. And that, when the three 13

14 Republican commissioners and the one Democratic

15 commissioner overruled what was recommended by the

professionals, we think that they made a political 16

17 decision that basically undermines very seriously the

18 law we passed.

Q. Okay.

20 A. We also believed that in essence they were

writing law rather than implementing law.

Q. Well, one of the provisions that you

attack in this complaint is the definition of solicit

and direct. And in paragraph 28 the first sentence

says a central goal of the BCRA is to prevent federal

Page 51

1 you're not especially happy about, right?

2 A. I would probably have not allowed the 3 officeholders to raise that money either. But I understand that the logic that some members made is 5 that members of Congress also live back in their 6 states. But the federal political parties are 7 focused on the political parties at the national 8

level and you have state parties that raise state money. And that was the logic.

MR. BURCHFIELD: Let me ask the reporter to mark as Shays Cross-examination Exhibit 5 a Complaint for Declaratory Injunctive Relief captioned Christopher Shays and Martin Meehan versus United

States Federal Election Commission. 15

(Shays CX Exhibit No. 5 was marked for identification.)

BY MR. BURCHFIELD:

Q. Congressman, do you have in front of you

19 Shays Cross-examination Exhibit 5? 20

A. Yes. Where I do I see five?

21 Q. You're using the copy. 22 A.

Yes, right. I do have it. 23 Q. You may write five on that one.

24 A. Okav.

25 Q. Did you authorize the filing of this Page 53

candidates and officeholders as well as national

political parties from soliciting, receiving, or

3 directing soft money.

A. Correct.

Q. Do you see that. And then in paragraph 29

you wrote the commissioners adopted a regulation,

7 Section 300.2(m) that narrowly defines solicit to

8 mean only to ask.

A. Right.

11

12

15

10 Q. My question for you, Congressman Shays, is

what do you interpret the term solicit to mean?

A. Okay.

13 MR. WITTEN: His interpretation is all 14 you're asking for?

O. His interpretation.

16 A. I'm just going to read this out loud. A

17 central goal of the BCRA is to prevent federal

18 candidates and officeholders as well as national

19 political parties from soliciting, receiving, or

20 directing soft money. And then it makes reference to

21 see Sections 323(a) and so on. The final draft

22 regulations recommended by the general counsel define

23 the term solicit to mean to request, suggest, or

recommend that a soft money contribution be made.

This definition was based on long-standing commission

Page 57

2

3

4

5

Page 54

interpretation of that term in other sections of the FECA.

2 3 And then on 29 it says instead the commissioners adopted a regulation, Section 300.2(m) that narrowly defines solicit to mean only to ask, 5 6 contrary to the general counsel's recommendation, to the plain and commonly understood meaning of solicit, 7 8 and to the interpretation of this same term that the commission has long used for other sections of the 10 FECA. The new definition was adopted for BCRA 11 purposes only and without changing the interpretation 12 of the term solicit that the commission has used for other parts of FECA. Nor did the FEC explain why the definition of solicit should be narrowed as used for 14 15 the Bipartisan Campaign Reform Act than for other

sections of the FECA. The commissioner who proposed 16 17 the new definition said that the regulation in effect 18 would allow a wink and a nod request for soft money

19 to be made by federal officeholders and candidates.

20 That basically is the answer I think to 21 your question.

Q. Okay. So, if I understand you, and feel 22 free to disagree, you would interpret solicit to mean

request, suggest, or recommend as set forth there in paragraph 28?

Page 56

definition of direct that is different than solicit? A. I felt what the general counsel suggested

is what made logical sense. (Discussion off the record.)

BY MR. BURCHFIELD:

6 Q. We'll get as far as we can in ten minutes. 7 It's conceivable we can finish. I'll do what I can.

8 A. Let's see what we can do. I can stay a Q little longer. If I ran out of here at ten of, I could make it. 10

Q. Okay. On page 15, and I don't need to go 11 12 in as much detail with some of these others, 13 Congressman, but on page 15, carrying over to 16, 14 your lawsuit challenges the FEC's definition of the 15 term agent?

A. Yeah. It may be that we're going to have 16 17 to take -- I just want to explain. If I go longer, I'm not trying to stall you, I just want to make sure I'm answering correctly. So I don't mind coming back 19 20 afterwards.

21 Okay. I'm sorry. Now, what is your 22 question? 23

Q. The question is you and your colleague, 24 Congressman Meehan, are also challenging the Federal Election Commission's definition of agent as being

Page 55

2

11

18

19

1 A. Correct. And there's a reason for it. If 2 it just means ask, a federal officeholder could say I'm not allowed to ask you for this soft money contribution, but I can suggest where you do it and I 5 can tell you where to do it. And by the way, we'll 6 be really grateful if you do do it, it would mean a 7 lot to us. But I can't ask you for it. 8

And for me they just basically potentially put in a very large loophole. We don't want federal officeholders, we don't want the political parties to raise soft money, period.

9

10

11

17

18

21

22

23

12 Q. And you have a similar problem with their 13 interpretation of the term recommend or direct? I'm 14 sorry.

15 A. Well, if we are going to allow -- in other 16 words, what do you mean by similar?

Q. In paragraph 32 you say the BCRA also provides that a federal candidate or officeholder or a national political party may not direct soft money funds. Despite Congress' explicit prohibition on both soliciting and directing soft money, the FEC defined direct to mean the same thing as solicit, to ask.

24 Α. The answer to your question is yes. 25

Q. And do you have personally a preferred

too narrow; is that correct?

A. That's correct.

3 Q. I'm now over on page 17. Under the definition of federal election activity, paragraph 45 4 5 there says Congress defined the activities by state parties that influence federal elections and cannot be financed with unregulated soft money in order to end the widespread practice of soft money being 9 channeled through state parties to influence federal 10 elections. Do you see that?

A. Yes, I see it.

12 Q. And is that one of the important reasons, Congressman Shays, for the restrictions placed on 13 14 state political parties; that is, to end the 15 widespread practice of soft money being channeled 16 through state parties to influence federal elections? 17 (Discussion off the record.)

THE WITNESS: And your question again is? BY MR. BURCHFIELD:

20 Q. My question is is it your understanding 21 that the restrictions that the BCRA places on state 22 political parties were intended in some large

23 measure, quoting, to end the widespread practice of 24 soft money being channeled through state parties to

25 influence federal elections?

15 (Pages 54 to 57)

2

5

6

7

8

25

13

14

15

Page 60

Page 61

. 1

2

3

4

5

6

7

8

9

10

11

12

13

18

4

6

7

8

17

18

21

22

23

24

25

Page 58

A. When we passed our law, we wanted to be certain that we banned soft money being raised by federal candidates and the political parties. That's the union dues money and the corporate treasury money and the unlimited sums, enforce the 1907 law, the 1947 law, and the 1974 law.

We wanted to make sure that, in the process of doing that, we just didn't move all that soft money being raised by federal candidates or the

political parties to the states. And so Congress 11 acted with the knowledge that much of the soft money

12 raised by the national parties and by federal

13 officeholders and candidates was being sent to state 14 parties to be spent to influence federal elections

15 and that state parties were also spending soft money

16 they raised themselves for such activities. And we 17 wanted to make sure that didn't happen.

18 Q. Okay. So the restrictions on the national 19 party committees and the state party committees worked together to accomplish the common purpose of

getting soft money out of federal elections?

22 A. Our interest is to get soft money, 23 corporate money, and union dues money out of federal 24 elections, that's correct.

Q. Paragraph 48 challenges the definition of

(Recess.)

MR. BURCHFIELD: Can you read the last question and answer just so we have a sense of our context when we broke.

THE REPORTER: "Question: On page 20 you're challenging the definition of generic campaign activity, right?

"Answer: That's correct, in our law we said a campaign activity that promotes a political party and does not promote a candidate or a nonfederal candidate. And we defined that as generic campaign activity. That's what's in the law."

BY MR. BURCHFIELD:

Q. Congressman Shays, moving forward to page 14 21, in that section you and Congressman Meehan are 15 16 challenging the FEC's definition of voter 17 registration as being too narrow; is that right?

A. I think that's the case.

19 Q. Now, Congressman, I know you would not 20 have filed this lawsuit unless you hoped and expected to prevail in setting aside the FEC's regulations; 22 would that be fair?

23 A. The answer is that I believe what the FEC did was to circumvent the law and rewrite the law and not implement the regulations. And I hope and pray

Page 59

get-out-the-vote activity adopted by the FEC, is that correct, that's part of your challenge? 2

3 A. Yeah, we were surprised that the FEC did 4 not -- we were disappointed, not surprised, that would be disingenuous. We were disappointed, deeply disappointed that the get-out-the-vote activity did not also include encouraging because we felt they 7 8 both should be included.

9 Q. On page 19, as I read it, you and 10 Congressman Meehan were challenging the FEC's 11 definition of voter identification as being too 12 narrow?

A. Again we agreed with the general counsel's position and not the position of the three Republican commissioners and the one Democratic commissioner.

Q. Okay. On page 20 you're challenging the 16 17 definition of generic campaign activity, right? A. That's correct, in our law we said a

18 campaign activity that promotes a political party and does not promote a candidate or a nonfederal candidate. And we defined that as generic campaign 22 activity. That's what's in the law.

23 You know what I'm going to have to do, I'm 24 going to go vote and I'll come back and finish up. 25 MR. BURCHFIELD: That's fine.

that the court will see it our way because, if they

don't, I think that the FEC has effectively rewritten 2 3

our law. I can't predict the outcome.

Q. Our case, the case that brings us here, the constitutional challenge to the statute, will be argued by the court and decided in the next few months.

A. Right.

Q. It would not be prudent, would it, for 10 this court to assume that any narrowing of the statute done by the FEC should be appropriate to 11 uphold the statute; in other words --

A. I would have to say I would have to have 13 14 my attorney respond to that because I wouldn't be 15 able to respond. 16

MR. WITTEN: I'm going to object to it. It's way beyond the scope and I think aside from that not a proper question to ask the witness.

MR. BURCHFIELD: We don't need to debate 19 20 that here.

BY MR. BURCHFIELD:

Q. Okay. Congressman --

A. That's the first time I asked my attorney for advice and intervention in the whole thing.

MR. WITTEN: You're pitching a shutout.

4

5

6

Page 64

Page 65

3

7

8

9

10

17

21

23

2

Page 62

MR. BURCHFIELD: That's true. And, if he wasn't looking so forlorn and lonely over there, you wouldn't have done it then, right.

BY MR. BURCHFIELD:

Q. Congressman, let me ask you to turn, if you would, back to Shays Cross-examination Exhibit 4 which is the comments on the regulations. And I'm on page 36 of those comments. There are two paragraphs there that I want to ask you about. And the first one begins with the word similarly. Are you with me?

11 12 Q. Let me just read that into the record so 13 we're clear about what I'm asking you and you may 14 feel free to read whatever here you want to put it 15 into context, but let me just lead this. Similarly a

16 federal officeholder or candidate may make a specific 17 solicitation for funds without source or amount

limitations for a 501(c) tax exempt organization that 18

19 engages in federal election activities or activities

20 in connection with elections provided that, A, it is

21

not an organization whose principal purpose is to 22 engage in voter registration or get-out-the-vote

23 activity or any other type of federal election

activity; and B, the specific solicitation made by 24

the federal candidate is not for a federal election

explain it to you, but rather than take the time to 2 do that, why don't we just move forward.

A. Sure.

4 MR. BURCHFIELD: Let me ask the reporter 5 to mark as Shays Cross-examination Exhibit 6 a document from the NAACP National Voter Fund web site. 6

> (Shays CX Exhibit No. 6 was marked for identification.)

BY MR. BURCHFIELD:

Q. Congressman Shays, you have in front of

you Shays Cross-examination Exhibit No. 6? 11

12 A. And this is from the web site of the

13 NAACP?

14 Q. National voter fund, that is my

15 understanding.

16 A. Okay.

Q. And, Congressman, feel free to scan this

18 or read it, if you'd like.

19 A. You know what I'd like, I'd just like the

20 time to read it.

Q. Sure, that's fine.

22 A. Thank you.

Q. Congressman, were you generally aware of

the get-out-the-vote grass roots type activities that 24

25 the NAACP had engaged in during the 2000 election

Page 63

- activity or activity in connection with an election.
- Thus, a member of Congress could make a specific 2
- 3 solicitation for funds without source or amount
- limitations for the NAACP College Fund or to support

the NRA's firearms training programs even though 6 those organizations also engage in certain federal

7 election activities, end quote. 8

Congressman, last time we were together, we talked a little bit about the provisions of the statute that allow federal officeholders to solicit for 501(c) organizations. Does this paragraph state your understanding of what one of those provisions allows a federal officeholder to do?

A. Yes, it does. May I ask a question just so I'm sure.

Q. Certainly.

9

10

11

12

13

14

15

16

19

20

24

25

17 A. Does this relate to my declaration representation? Does this relate to it? 18

Q. In my judgment it does.

MR. WITTEN: In my judgment it doesn't, but I'm trying not to interfere.

21 THE WITNESS: Okay. I'm happy to respond, 22 23 but I don't see the connection to my declaration.

BY MR. BURCHFIELD.

Q. We're just about finished. I could

1 campaign?

A. The answer is the only thing I was really

3 aware of was that they ran a TV ad against the

governor of Texas, my candidate, George W. Bush, that

made it seem like he was racist. And I found the ads 6

extraordinarily objectionable. And we never knew who 7 ran those ads.

8 And part of my interest in the campaign

9 finance reform was to make sure, if an ad like this

10 ran 60 days to an election, that it couldn't happen

11 with corporate treasury money, union dues money, and

12 that, if these ads -- if the person who paid for this

13 ad ran it themselves, not under the headline of the

NAACP, that they would have to disclose. So, you

15 know, there was some motivation in the legislation to

16 get at that issue.

17 Q. These activities described here with the

18 exception on page 2, under the second bullet point on

page 2, talking about four radio spots and two

television ads, other than those activities, do you

recall upon reading this any other activities of the 21

NAACP that would be restricted by the Bipartisan 22

23 Campaign Reform Act of 2002?

24 A. Yeah, this is the National Voter Fund.

25 Let me just be very clear as to what you're talking

7

8

Q

NTAINS COUNSEL ONLY INFORMATION Washington, DC

7

8

Page 66

about versus what I'm talking about. What I made reference to was the NAACP College Fund. This is a specific voter fund that in my judgment is very political and is very much related to campaign activity.

Q. Are you aware of any reason, Congressman, why the NAACP would necessarily have to set up a separate fund in order to engage in these sorts of activities?

10 A. Well, if it became their primary focus, I 11 would think they would have to.

12 Q. Do you understand primary to be something 13 more than 50 percent?

14 A. I'm not sure at what level that would 15 trip. But you're asking my opinion as I look at 16 this.

17 Correct. О.

18 A. And this is very much a campaign effort 19 well beyond just voter registration. It's a separate

20 part of the NAACP. And I suspect that this is money 21 that they raised separately, but I don't know.

22 Q. Hypothetically, if the NAACP raised money

23 for its general funds with the assistance of 24

federal -- well, let me start again. 25

The NAACP could raise money for its

Page 68

the very worst problems. But I felt that, whether it was the NAACP or the NRA, that there is the potential

that that part of the law could be misused. And it's

4 one of the things that I felt that we, the four of

5 us, needed to monitor to make sure that this didn't

6 turn out to become a very serious abuse.

Q. Have you heard that -- well, let me start again.

9 It's been publicly reported, perhaps you 10 have read this, that Jane Fonda gave something on the order of \$12 million out of her personal funds to a 11

number of pro-choice organizations for use in helping to elect Democratic candidates. Have you heard such 13

14 reports?

15 A. No, that's nothing I've heard. It -- the answer is it's nothing I've heard. But, if you're

17 asking me do I think Jane Fonda would like to help

Democratic candidates, I'm sure she would. You know, 18

19 we --

22

25

6

Q. No headline there, Congressman. 20

A. We're not -- we think we got --21

MR. WITTEN: There's really actually no

pending question at this point. 23 24

THE WITNESS: Okay. Fine. BY MR. BURCHFIELD:

Page 67

- general funds with the assistance of federal
- officeholders consistent with the BCRA; is that
- 3 right?

5

- A. That's my sense of it, yes. 4
 - Q. Is there anything that would prevent the
- NAACP that you're aware of from transferring some of 6
- the funds that it had raised with the assistance of
- federal officeholders to the National Voter Fund? 8
- A. Well, I don't know what the National Voter 10 Fund is. And that's my challenge. Just as when the
- NAACP -- excuse me, when the NRA questioned me in the
- 12 deposition, they had a separate fund that could raise
- 13 and spend money for, you know, federal elections
- under the hard money requirements. So the same rules 14
- 15 that would apply to the NRA would apply to the NAACP.
- 16 Q. Do you know of anything as you sit here
- today, Congressman Shays, that would prevent either 17
- the NRA or the NAACP from raising corporate, union, 18
- 19 or large individual money with the assistance of
- federal officeholders and then transferring that 20
- 21 money to a subentity that was primarily engaged in
- 22 federal election activity?
- A. The answer to your question candidly is I 23
- 24 am not sure. But I will tell you that I, when this
- issue was voted on, felt that we had taken care of

Page 69

- Q. It's also been publicly reported that a
- large portion of the National Voter Fund's, the NAACP
- National Voter Fund's \$10 million came in the form of
- a \$7 million anonymous contribution from a single
- individual. Had you heard or read about that before?
 - A. Are you talking about in terms of the
- 7 advertisement that ran against the President last
- 8 year?
 - Q. No. In fact, my understanding,
- 10 Congressman, perhaps you have a different one, is
- that that advertisement that refers I take it to the 11
- James Byrd situation down in Texas, where several 12 people murdered and then dragged a black man from a 13
- pickup truck, that that advertisement comprised a 14
- 15 very small portion of the amount of money the NAACP
 - affiliated organizations used during the 2000
- 17 election. But that the --
- A. Let me be clear. As a corporation they 18
- could not have used soft money for an advertisement 19
 - 60 days to an election, that any advertisement that
- they would have chosen under our law would have to be
- with hard money with a separate political action 22
- 23 committee.
- Q. And I understand and appreciate that. 24
- And, in fact, there are a good number of entities

7

8

9

10

11

12

6

7

8

10

11

12

13

14

19

Page 72

Page 73

lined up that are challenging that provision. We are 2 not. But --

A. You're aligned with them. And I hope that 3 you all don't succeed in overturning that part of the 4 5 law

Q. Well, Congressman Shays, all I can say is that you're on the same side of the V as the Federal Election Commission. How does that make you feel?

A. Good point. Touche.

Q. The point I'm leading up to with respect to this web site printout, Congressman, is that a fairly small portion of what the NAACP National Voter

13 Fund did during the 2000 election was broadcast 14 advertising and a huge part of it was activities that

15 are not covered by the Bipartisan Campaign Reform Act 16 as we discussed before.

17 My question for you is do you have any 18 reason to think that the activities detailed here 19 which range from phone banks to 7 million fliers, 20 400,000 posters, direct mail, voter registration 21 activity, and so forth, do you have any reason to 22 believe that those activities which do not rely on

23 broadcast advertising will not substantially increase

as a result of the restrictions that are in the 24

Bipartisan Campaign Reform Act?

Page 70

America and our Democratic institution allows and

encourages interest groups of all kinds to express

3 their will. And they may be interest groups we like

4 and they may be interest groups we don't like. And I

5 don't think in any way our bill inhibits interest

groups from expressing their will and participating 6 7

in the political process.

8 So some I know have said on the floor that 9 somehow this will impact -- let me put it 10 differently. I happen to believe that interest 11 groups are a part of the process and I want them to 12 flourish.

13 I just want to make sure, and this was 14 part of the motivation of our bill, that the 15 corporation interests and the large union dues 16 interests don't drown out the voice of individual 17 interests of Americans. So interest groups will

18 become more active probably, yes.

19 Q. Isn't there a danger that the interest 20 groups will drown out the voices of candidates and 21 political parties?

22 A. No, I don't think so. I think that the 23 political parties will become stronger because they

24 will reach out to more people. We increased the hard

money donations, we added more - doubled the amount

Page 71

2

3

4

5

6

A. Well, I could be wrong on this. But I 2 believe that some could take this document and 3 challenge whether a federal officeholder should be 4 allowed to raise money for the NAACP based on this 5 document.

Q. Putting aside the question of whether federal officeholders are involved in raising the money, do you have any reason to believe that these organizations with or without the assistance of federal officeholders --

(Discussion off the record.)

BY MR. BURCHFIELD:

Q. My question for you, Congressman, putting to the side whether or not federal officeholders help groups raise the money, do you have any doubt that nonbroadcast activities of the sort described here, direct mail, phone banks, distribution of leaflets, door hangers, and so forth are going to increase by interest groups once the BCRA becomes effective?

20 A. Well, first off I happen to think interest 21 groups will become more active and I don't think 22 that's a bad thing. So I can't put aside the whole 23 issue of raising of the soft money because they're connected. 24

25 I believe that the United States of

basically political parties can get.

So I think that we provided a nice balance in our bill. If you're asking me during the course of the next few years should we continually monitor to see the impact of the legislation, absolutely. But I think we drafted a pretty darned good bill.

7 Q. Let me ask you to look back at the 8 comments for just a moment, Shays Cross-examination Exhibit 4, still on page 36. And, in the paragraph 10 beginning second, I'm reading beginning about halfway

11 through that paragraph, thus, the entire subsection including the provision allowing federal candidates

13 and officeholders to make specific solicitations of 14 \$20,000 per year only from individuals for voter

15 registration activity 120 days before a federal 16 election and get-out-the-vote activity as well as

solicitations for an organization whose principal

purpose is to engage in these activities authorizes solicitations only for 501(c) tax exempt

organizations. Does that accurately state your view? 21 A. I think so, as much as I understand it.

22 Q. The \$20,000 per year limit to a federal 23 official raising money for these entities would be 24 \$40,000 per cycle; is that right?

A. I'm not sure that's the case. I guess, if

19 (Pages 70 to 73)

25

1	. Page 74	l		Page 76
١,	•	1	MR. WITTEN: We have no questions. Thank	
1 2	it's per year, yes, it would be. Q. And that would be \$80,000 for a donor and	2	you.	
3	spouse?	3	(Whereupon, at 6:45 p.m., the taking of	
4	A. I would imagine that's the case. Let me	4	the instant deposition ceased.)	
5	just tell you, there are sections here referred to	5	or mount deposition occases.	
6	that I'm not all that comfortable with so I'm	6		
7	responding with some trepidation here. But so far it	7	Signature of the Witness	
8	seems logical what you're saying, yes.	8	Digitality of the Williams	
9	Q. And the organizations described here are	و	SUBSCRIBED AND SWORN to before me this	day
10	organizations like the National Voter Fund that we've	10	of	—- ,
	just looked at that engage primarily in federal	11		
111		12		
12	election activity?	13	NOTARY PUBLIC	
13	A. Right.	14	My Commission expires:	
•	Q. So you could, should you choose to do so,	15	My Commission expires.	
15	raise up to \$80,000 the next election cycle from a	16		
16	donor and his or her spouse for the National Voter	17		
17	Fund?	18		ļ
18	A. Yeah, that appears to be the case.	18		
19	Q. It is also the case, isn't it, that the	20		
20	\$20,000 per year limit for organizations with the	21		
21	primary purpose of engaging in federal election	22		
22	activities is twice the \$10,000 limit for	23		- 1
23	contributions to state political parties?	24		
24	MR. WITTEN: Are you asking him whether	25		{
25	20,000 is twice as big as 10,000?	23		-
				J
				
	Page 75			
1	Page 75 THE WITNESS: And your question is?			
1 2				
	THE WITNESS: And your question is?	- 11		-
2	THE WITNESS: And your question is? BY MR. BURCHFIELD:			
2 3	THE WITNESS: And your question is? BY MR. BURCHFIELD: Q. My question is is it your understanding of	ų.		
2 3 4	THE WITNESS: And your question is? BY MR. BURCHFIELD: Q. My question is is it your understanding of the statute that it allows a federal officeholder to raise twice as much money per year for one of these 501(c) organizations whose principal purpose is to	, .		
2 3 4 5	THE WITNESS: And your question is? BY MR. BURCHFIELD: Q. My question is is it your understanding of the statute that it allows a federal officeholder to raise twice as much money per year for one of these	, .		
2 3 4 5 6	THE WITNESS: And your question is? BY MR. BURCHFIELD: Q. My question is is it your understanding of the statute that it allows a federal officeholder to raise twice as much money per year for one of these 501(c) organizations whose principal purpose is to engage in federal election activities than for state political parties?	, .		
2 3 4 5 6 7	THE WITNESS: And your question is? BY MR. BURCHFIELD: Q. My question is is it your understanding of the statute that it allows a federal officeholder to raise twice as much money per year for one of these 501(c) organizations whose principal purpose is to engage in federal election activities than for state political parties? A. The answer is the 20 is double what the			
2 3 4 5 6 7 8	THE WITNESS: And your question is? BY MR. BURCHFIELD: Q. My question is is it your understanding of the statute that it allows a federal officeholder to raise twice as much money per year for one of these 501(c) organizations whose principal purpose is to engage in federal election activities than for state political parties?			
2 3 4 5 6 7 8 9 10	THE WITNESS: And your question is? BY MR. BURCHFIELD: Q. My question is is it your understanding of the statute that it allows a federal officeholder to raise twice as much money per year for one of these 501(c) organizations whose principal purpose is to engage in federal election activities than for state political parties? A. The answer is the 20 is double what the ten is, that's correct. Q. And what's the reason for that?			
2 3 4 5 6 7 8 9 10 11	THE WITNESS: And your question is? BY MR. BURCHFIELD: Q. My question is is it your understanding of the statute that it allows a federal officeholder to raise twice as much money per year for one of these 501(c) organizations whose principal purpose is to engage in federal election activities than for state political parties? A. The answer is the 20 is double what the ten is, that's correct. Q. And what's the reason for that? A. This is a part of the legislation that I			
2 3 4 5 6 7 8 9 10 11 12 13	THE WITNESS: And your question is? BY MR. BURCHFIELD: Q. My question is is it your understanding of the statute that it allows a federal officeholder to raise twice as much money per year for one of these 501(c) organizations whose principal purpose is to engage in federal election activities than for state political parties? A. The answer is the 20 is double what the ten is, that's correct. Q. And what's the reason for that? A. This is a part of the legislation that I didn't focus on primarily so I think you would need			
2 3 4 5 6 7 8 9 10 11 12 13	THE WITNESS: And your question is? BY MR. BURCHFIELD: Q. My question is is it your understanding of the statute that it allows a federal officeholder to raise twice as much money per year for one of these 501(c) organizations whose principal purpose is to engage in federal election activities than for state political parties? A. The answer is the 20 is double what the ten is, that's correct. Q. And what's the reason for that? A. This is a part of the legislation that I didn't focus on primarily so I think you would need to ask someone else that in your depositions.			
2 3 4 5 6 7 8 9 10 11 12 13 14 15	THE WITNESS: And your question is? BY MR. BURCHFIELD: Q. My question is is it your understanding of the statute that it allows a federal officeholder to raise twice as much money per year for one of these 501(c) organizations whose principal purpose is to engage in federal election activities than for state political parties? A. The answer is the 20 is double what the ten is, that's correct. Q. And what's the reason for that? A. This is a part of the legislation that I didn't focus on primarily so I think you would need to ask someone else that in your depositions. MR. BURCHFIELD: Thank you. That's all I			
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	THE WITNESS: And your question is? BY MR. BURCHFIELD: Q. My question is is it your understanding of the statute that it allows a federal officeholder to raise twice as much money per year for one of these 501(c) organizations whose principal purpose is to engage in federal election activities than for state political parties? A. The answer is the 20 is double what the ten is, that's correct. Q. And what's the reason for that? A. This is a part of the legislation that I didn't focus on primarily so I think you would need to ask someone else that in your depositions. MR. BURCHFIELD: Thank you. That's all I have. Thank you, Congressman.			
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17	THE WITNESS: And your question is? BY MR. BURCHFIELD: Q. My question is is it your understanding of the statute that it allows a federal officeholder to raise twice as much money per year for one of these 501(c) organizations whose principal purpose is to engage in federal election activities than for state political parties? A. The answer is the 20 is double what the ten is, that's correct. Q. And what's the reason for that? A. This is a part of the legislation that I didn't focus on primarily so I think you would need to ask someone else that in your depositions. MR. BURCHFIELD: Thank you. That's all I			
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	THE WITNESS: And your question is? BY MR. BURCHFIELD: Q. My question is is it your understanding of the statute that it allows a federal officeholder to raise twice as much money per year for one of these 501(c) organizations whose principal purpose is to engage in federal election activities than for state political parties? A. The answer is the 20 is double what the ten is, that's correct. Q. And what's the reason for that? A. This is a part of the legislation that I didn't focus on primarily so I think you would need to ask someone else that in your depositions. MR. BURCHFIELD: Thank you. That's all I have. Thank you, Congressman.			
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19	THE WITNESS: And your question is? BY MR. BURCHFIELD: Q. My question is is it your understanding of the statute that it allows a federal officeholder to raise twice as much money per year for one of these 501(c) organizations whose principal purpose is to engage in federal election activities than for state political parties? A. The answer is the 20 is double what the ten is, that's correct. Q. And what's the reason for that? A. This is a part of the legislation that I didn't focus on primarily so I think you would need to ask someone else that in your depositions. MR. BURCHFIELD: Thank you. That's all I have. Thank you, Congressman.			
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20	THE WITNESS: And your question is? BY MR. BURCHFIELD: Q. My question is is it your understanding of the statute that it allows a federal officeholder to raise twice as much money per year for one of these 501(c) organizations whose principal purpose is to engage in federal election activities than for state political parties? A. The answer is the 20 is double what the ten is, that's correct. Q. And what's the reason for that? A. This is a part of the legislation that I didn't focus on primarily so I think you would need to ask someone else that in your depositions. MR. BURCHFIELD: Thank you. That's all I have. Thank you, Congressman.			
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	THE WITNESS: And your question is? BY MR. BURCHFIELD: Q. My question is is it your understanding of the statute that it allows a federal officeholder to raise twice as much money per year for one of these 501(c) organizations whose principal purpose is to engage in federal election activities than for state political parties? A. The answer is the 20 is double what the ten is, that's correct. Q. And what's the reason for that? A. This is a part of the legislation that I didn't focus on primarily so I think you would need to ask someone else that in your depositions. MR. BURCHFIELD: Thank you. That's all I have. Thank you, Congressman.			
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	THE WITNESS: And your question is? BY MR. BURCHFIELD: Q. My question is is it your understanding of the statute that it allows a federal officeholder to raise twice as much money per year for one of these 501(c) organizations whose principal purpose is to engage in federal election activities than for state political parties? A. The answer is the 20 is double what the ten is, that's correct. Q. And what's the reason for that? A. This is a part of the legislation that I didn't focus on primarily so I think you would need to ask someone else that in your depositions. MR. BURCHFIELD: Thank you. That's all I have. Thank you, Congressman.			
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	THE WITNESS: And your question is? BY MR. BURCHFIELD: Q. My question is is it your understanding of the statute that it allows a federal officeholder to raise twice as much money per year for one of these 501(c) organizations whose principal purpose is to engage in federal election activities than for state political parties? A. The answer is the 20 is double what the ten is, that's correct. Q. And what's the reason for that? A. This is a part of the legislation that I didn't focus on primarily so I think you would need to ask someone else that in your depositions. MR. BURCHFIELD: Thank you. That's all I have. Thank you, Congressman.			
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	THE WITNESS: And your question is? BY MR. BURCHFIELD: Q. My question is is it your understanding of the statute that it allows a federal officeholder to raise twice as much money per year for one of these 501(c) organizations whose principal purpose is to engage in federal election activities than for state political parties? A. The answer is the 20 is double what the ten is, that's correct. Q. And what's the reason for that? A. This is a part of the legislation that I didn't focus on primarily so I think you would need to ask someone else that in your depositions. MR. BURCHFIELD: Thank you. That's all I have. Thank you, Congressman.			
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	THE WITNESS: And your question is? BY MR. BURCHFIELD: Q. My question is is it your understanding of the statute that it allows a federal officeholder to raise twice as much money per year for one of these 501(c) organizations whose principal purpose is to engage in federal election activities than for state political parties? A. The answer is the 20 is double what the ten is, that's correct. Q. And what's the reason for that? A. This is a part of the legislation that I didn't focus on primarily so I think you would need to ask someone else that in your depositions. MR. BURCHFIELD: Thank you. That's all I have. Thank you, Congressman.			

Page 77

A

abandon 30:8 ability 10:6 39:10,23 able 6:10 13:23 15:10 61:15 abolish 29:19 above-entitled 1:24 absolutely 11:7 38:12 73:5 abuse 68:6 accomplish 58:20 accomplished 43:16 accurately 52:12 73:20 acknowledge 40:18 acknowledged 50:24 Act 21:10 24:3 26:5 36:13 49:21 52:10 54:15 65:23 70:15,25 acted 58:11 action 1:7,11 69:22 active 71:21 72:18 activities 21:12 23:17 26:2,16 28:3 28:23 29:15 31:14,24 32:2 33:6 34:5 41:15 42:16 44:24 46:16 57:5 58:16 62:19,19 63:7 64:24 65:17,20,21 66:9 70:14,18,22 71:16 73:18 74:22 75:7 activity 21:14 24:19 25:5 26:8,14 35:20 43:21 44:6 46:9,18 47:1,8 57:4 59:1,6,17,19,22 60:7,9,12 62:23,24 63:1,1 66:5 67:22 70:21 73:15,16 74:12 ad 46:24 47:6 65:3,9,13 added 38:1 72:25 addiction 33:20 addition 43:3 address 8:14,14 33:24 34:14 adopted 52:9 53:6 54:4,10 59:1 ads 43:4,12,12 65:5,7,12,20 advantage 15:10 advertisement 47:12,17,18 48:19 69:7,11,14,19,20 advertisements 31:20 43:7,15 advertising 42:15 45:13 70:14,23 advice 9:4 31:7,10,12 35:5 61:24 advise 32:11 advising 32:1 affiliated 69:16 agent 56:15,25 ago 9:10 11:4 43:18 agreed 59:13 Agron 15:18 ahead 38:2 al 1:5,9 aligned 70:3 allocate 41:14 allocated 23:17 allocation 41:18 allow 33:8,10 45:10 50:22 54:18 55:15 63:10 allowed 32:10 44:8,10 50:20 51:2 55:3 71:4 allowing 42:3 43:1 73:12

allows 21:10,21 45:17 63:13 72:1

75:4

alphabetized 14:18 amazing 49:13 amendment 45:4,5,20 America 41:10 72:1 American 18:18 33:21 Americans 72:17 amount 8:12 46:7 62:17 63:3 69:15 72:25 amounts 34:19 Anderson 15:22 annotated 5:19 anonymous 69:4 answer 6:11 7:4,10 13:24 20:24 24:23 25:17,18,24 31:11 32:25 38:1 54:20 55:24 60:3,8,23 65:2 67:23 68:16 75:9 answered 17:14,17 answering 56:19 answers 37:18,22 Anybody 12:16 apart 41:24 appear 41:10 APPEARANCES 2:8 3:1 appears 21:18 74:18 apply 67:15,15 appreciate 6:4 12:15 69:24 appreciation 10:13 appropriate 22:23 61:11 April 22:7 argued 61:6 **Armey 11:5** armory 6:17,17 17:4,22 19:6,7 arrangements 15:6 Article 4:16 ascertain 15:11 aside 41:7 60:21 61:17 71:6,22 asked 5:15 8:20 11:8,10,12 20:15 61:23 asking 10:25 21:8 50:18 53:14 62:13 66:15 68:17 73:3 74:24 assemble 31:17 assign 20:8 assigned 13:19 14:19 15:11,18 16:17 19:19,20 assist 36:24 37:7 assistance 31:7,10,12 34:25 39:16 40:5 43:20,20 46:19 66:23 67:1,7 67:19 71:9 assisting 35:9 assume 61:10 assuming 24:21 assumption 16:24 ate 18:19 attached 7:12 8:8 attack 52:23 attempted 40:22 attend 6:20,20,21 16:22 attended 6:14,15,15,21 13:20 attending 5:25 6:12 attorney 61:14,23 authorize 51:25 authorizes 73:18

aware 64:23 65:3 66:6 67:6

В

B 4:7 62:24 back 7:11 10:17 15:15 16:14 18:4 24:8 25:17 29:3,4 51:5 52:5 56:19 59:24 62:6 73:7 background 12:24 backwards 25:8 bad 71:22 badly 18:24 balance 73:2 ballot 21:18 24:22 27:18 28:4,21 29:13 36:19 39:13 40:2 41:11 44:19 47:10,12 ban 50:7 banks 33:5 70:19 71:17 banned 49:9,14 58:2 banning 29:20,21 41:24,25 49:12 Barbara 16:3 baseball 6:17 based 41:18 53:25 71:4 basically 7:24 18:17 34:3 41:24 42:6 43:1 45:2 52:17 54:20 55:8 73:1 basis 23:4 bathroom 39:4 BCRA 27:13 44:7,22 52:25 53:17 54:10 55:17 57:21 67:2 71:19 beginning 23:12,18 34:24 73:10,10 begins 62:10 behalf 2:10 3:3 belief 22:23 37:9 believe 16:12 18:9 21:19 26:19 36:25 37:8 43:3 44:2 48:23 49:4 60:23 70:22 71:2,8,25 72:10 believed 52:20 believes 23:6 bell 10:20 15:13,20,24,25 16:2,6,20 beyond 40:17 61:17 66:19 big 74:25 bill 34:6,10,14 36:7 43:22 50:17,25 72:5,14 73:3,6 billion 48:8,9,11,11,12 Bipartisan 21:10 24:3 26:5 36:13 49:20 52:9 54:15 65:22 70:15,25 bit 50:10 63:9 black 69:13 blew 41:24 **BOBBY 2:12** bothered 50:2,3 bottom 30:7 box 41:23 break 39:7 40:25 brings 61:4 broadcast 31:19 45:18 70:13,23 broke 41:3 60:4 brothers 13:4,5 20:11 Building 2:3 bullet 65:18 Burchfield 2:12 4:5 5:11 7:8 12:18 13:16 14:2,15 15:4 17:16 18:3

Avenue 2:15 11:1

COAINS COUNSEL ONLY INFORMATION Washington, DC

Page 78

19:13 20:1 21:22 22:5 23:9 25:23 27:4 30:11 37:23 38:5,12,21 39:2 39:21 40:9 41:2 51:10,17 56:5 57:19 59:25 60:2,13 61:19,21 62:1,4 63:24 64:4,9 68:25 71:12 75:2,15

Burling 2:14 3:12

Bush 65:4
business 19:12 30:4,6 36:10
businessmen 17:3

Byrd 69:12

C 4:1 5:1 11:2,4,18 12:4 14:25 calculus 34:18 call 7:5 13:25 called 1:23 5:4 20:18 30:21 calls 15:15 campaign 21:10 24:3 26:5 27:17 28:20 29:11 36:13 42:12 43:4,12 49:21 52:10 54:15 59:17,19,21 60:6,9,12 65:1,8,23 66:4,18 70:15,25 campaigns 35:6 candidate 21:18 24:25 25:1 26:15 26:24 27:2,17,18,20,24 28:4,21 29:13 38:23 39:1,13 40:1 43:10 43:11 44:18 45:8 46:24,25 47:3 47:15 55:18 59:20,21 60:10,11 62:16,25 65:4 candidates 21:20 25:13,21 36:24 37:7 39:17 40:5,19 41:10 42:18 43:2,6 44:5,19 47:9,11 48:17 49:23 50:17,21 53:1,18 54:19 58:3,9,13 68:13,18 72:20 73:12 candidly 67:23 capacity 26:24 captioned 51:12 card 17:12 cards 17:8,10 care 67:25 careful 48:11 Carl 45:15 carrying 56:13 case 5:17 18:9 23:19,21 25:15 36:21,22,23 37:6 38:24 41:9 44:15,16 46:21,22 47:16 49:18 60:18 61:4,4 73:25 74:4,18,19 ceased 76:4 center 10:19,21 16:11 central 52:25 53:17 certain 37:17 46:22 58:2 63:6 certainly 23:7 63:16 chairman 28:14,16 29:6,7 challenge 59:2 61:5 67:10 71:3 challenges 56:14 58:25 **challenging** 52:7 56:24 59:10,16 60:6,16 70:1 chance 20:2 changing 54:11 channeled 57:9,15,24

chart 4:11,12 6:25 13:18 14:17

17:20,22 19:15 check 19:2 35:22 checked 18:8 checking 18:6 checks 36:15 child 13:2 choose 74:14 chosen 69:21 Christopher 1:14,22 4:3,10 5:3 51:13 circumstance 27:14 circumvent 60:24 circumventing 29:25 CIVIL 1:7 **CKK 1:9** clarification 6:4 clarified 38:25 clean 47:25 clear 5:22 24:10 25:12,19 33:23 38:13 46:2 50:15 62:13 65:25 69:18 colleague 56:23 colleagues 7:5 College 63:4 66:2 **Columbia 1:2 2:2** combined 49:20 come 7:11 20:18 59:24 comfortable 18:23 30:24 74:6 coming 56:19 comment 12:14 commentary 42:10 comments 4:13 21:24 22:14,15,24 23:11 62:7,8 73:8 commercial 8:14 commission 1:8 22:25 41:19,22 51:14 52:9 53:25 54:9,12 70:8 commissioner 52:15 54:16 59:15 commissioners 52:14 53:6 54:4 59:15 Commission's 22:1 56:25 committee 2:11 4:4 5:10,25 6:5 20:17 25:4,25 26:7 27:16,19 35:1 39:15 40:3 46:7 69:23 committees 6:7 25:3 39:14 40:2 49:21 58:19,19 common 58:20 commonly 54:7 community 8:3,6 complaint 4:14 51:12 52:23 compliments 9:22 comprised 69:14 compromise 34:11 45:6,16 conceivable 56:7 concern 42:17 48:5,10 concerned 42:8 48:24 conduct 32:11 conducted 9:18 conduit 34:5 50:8 confirm 15:16 20:5 confused 29:17 Congress 12:23 51:5 55:20 57:5

Congressional 9:7,11 10:15 Congressman 5:12,24 7:3,12 9:16 12:19 14:16 15:10 16:21 18:1,5,7 18:13 19:17 20:3,12 21:8,25,25 22:6 23:10 25:24 35:19 37:14,16 41:3 49:18 51:18 52:7 53:10 56:13,24 57:13 59:10 60:14,15 60:19 61:22 62:5 63:8 64:10,17 64:23 66:6 67:17 68:20 69:10 70:6,11 71:13 75:16 Congressmen 20:15,25 conjunction 27:2 connected 71:24 Connecticut 11:1 40:13 44:9 49:9 49:10,19,23 50:14,16 connection 28:19 29:11 38:8,22 62:20 63:1,23 consequence 28:22 29:13 consider 10:2 48:15 considered 26:12,25 47:1,8 consistent 24:2 67:2 Consolidated 1:10 constituent 7:13 constituents 7:18 49:14 constitute 31:8 constitutional 61:5 consultation 32:1 **CONTAINS** 1:19 context 24:5 60:4 62:15 continually 73:4 continue 21:11 36:14 Continued 3:1 continuing 36:11 contrary 23:6 42:20,22,23 47:25 54:6 contrast 39:9,22 contribute 29:23 42:2 contribution 53:24 55:4 69:4 contributions 34:21 49:22 74:23 contributor 45:3 convention 10:19,21 16:10 conversation 17:2 copies 8:10 copy 5:16 14:20 51:21 corporate 29:21 33:15 34:20 36:10 39:15 40:4,14 41:24 48:25 49:5 50:4 58:4,23 65:11 67:18 corporation 38:7 48:13,14 69:18 72:15 corporations 36:15 39:11,24 42:20 correct 7:20 12:6 21:3,9,15,16,21 26:3 27:10 41:20 44:8 52:2,11 53:4 55:1 57:1,2 58:24 59:2,18 60:8 66:17 75:10 corrected 32:8 correctly 56:19 corrupt 33:18 corrupting 48:24 corruption 33:13,14 cosponsors 22:16 cost 9:15 counsel 1:19,23 4:2 5:4,9 35:6 53:22 56:2

58:10 63:2

counsel's 54:6 59:13 country 24:11 couple 7:13 13:21 19:11 20:11 24:9 39:6 course 5:21 13:7 73:3 court 1:1 61:1,6,10 cover 22:7.8 covered 43:22 70:15 Covington 2:14 3:12 create 37:24 cross 35:20 Cross-examination 5:16 6:25 8:9 13:17 17:23 19:14 21:23 51:11 51:19 62:6 64:5,11 73:8 currently 41:13 Cutler 3:6 CX 4:8 5:7 14:13 19:24 22:3 51:15 64:7 cycle 23:18 73:24 74:15

D **D** 3:12 5:1 damage 48:16 danger 72:19 DANZIS 3:12 darned 73:6 date 13:24 14:6 22:7,8 dates 6:9 daughter 13:6 day 76:9 days 43:9 65:10 69:20 73:15 deadly 48:15 deal 19:18 34:8 40:22 dealt 33:22 debate 61:19 decent 13:14 decided 61:6 decision 33:11 52:17 declaration 4:9 5:17 7:12 8:8 63:17 63:23 **Declaratory** 4:14 51:12 deeply 59:5 Defendants 1:10 define 30:20 31:10,12 53:22 defined 55:22 57:5 59:21 60:11 defines 53:7 54:5 definition 21:13 47:22 52:23 53:25 54:10,14,17 56:1,14,25 57:4 58:25 59:11,17 60:6,16 degree 5:20 22:22 Democrat 12:19 Democratic 49:6 52:14 59:15 68:13 68:18 72:1 depend 9:25 10:13 deposition 1:22 5:19,21 67:12 76:4 depositions 75:14 describe 32:10 described 31:25 33:3 65:17 71:16 74:9 design 31:15,16,19

designing 33:4

Despite 55:20

detail 56:12 detailed 31:13 32:14 70:18 determined 19:18 52:12 **Dick** 11:5 different 12:1,3 21:6 46:13 56:1 69:10 differently 8:23 72:10 dinner 6:3,7,19 11:13 12:5,8 13:7 13:11 19:10 dinners 21:5 direct 52:24 55:13,19,22 56:1 70:20 71:17 directing 30:15 33:7 35:21 53:3,20 55:21 direction 2:6 31:9 directly 16:15 disagree 54:23 disappointed 59:4,5,6 disclose 65:14 discourage 26:6 discriminated 18:16 discussed 70:16 Discussion 7:7 14:12 56:4 57:17 71:11 disingenuous 59:5 distinguish 33:2 distributed 8:11 distribution 71:17 district 1:1,2 2:1 8:15 20:9,10 document 22:11,17 64:6 71:2,5 doing 27:2 35:1 49:15 58:8 dollar 36:14 dollars 38:7 41:15,16 47:21 48:22 donations 72:25 donor 74:2,16 door 31:19,19 71:18 doorknobs 31:17 double 75:9 doubled 48:7 72:25 doubling 48:8 doubt 23:2 71:15 draft 53:21 drafted 73:6 dragged 69:13 drinking 39:5 drive 23:24 drown 72:16,20 drug 48:15 dues 29:22 33:16 36:10 40:15 41:25 42:21 48:25 50:5 58:4,23 65:11 72:15 duly 1:25 5:5 **D.Č** 1:20 2:3,16 3:8 10:19 17:22 19:6.7

E

E 4:1,7 5:1,1 earlier 8:21 early 8:2 19:9 easier 19:18 40:20 eaten 42:6 effect 24:4 54:17

effective 71:19 effectively 49:22 61:2 effort 11:22,24 66:18 efforts 26:1 either 5:18 13:3,4 35:20 44:13,24 51:3 67:17 elect 68:13 election 1:8 6:15,16 21:13 22:1,25 23:18,22,23 24:19,22 25:5 26:2,8 27:15 28:3,20 29:12 32:3,17 34:18 38:9,23 41:19,22 43:9,21 44:6,24 47:1,5,8 51:14 52:8 56:25 57:4 62:19,23,25 63:1,7 64:25 65:10 67:22 69:17,20 70:8 70:13 73:16 74:12,15,21 75:7 elections 21:17 23:21 24:12 25:14 25:22 33:9 36:18 39:12 40:1,18 40:21 41:8 44:9,11 57:6,10,16,25 58:14,21,24 62:20 67:13 eliminate 33:12 employee 32:19,20,21,22 encompassed 21:13 encourages 72:2 encouraging 59:7 enforce 58:5 enforcing 29:20 engage 62:22 63:6 66:8 73:18 74:11 75:7 engaged 64:25 67:21 engages 62:19 engaging 74:21 entire 10:10 46:9 73:11 entities 69:25 73:23 Erlich 48:20 escalator 16:10 especially 51:1 ESQ 2:12,13 3:4,5,12 essence 43:14 52:20 et 1:5,9 event 6:16,22,22 11:9 13:12,15,15 14:1 17:3,4,5 18:12,18,22,23 19:7,8 20:17 22:13 events 6:13,14 16:25 20:15,16 everyday 33:21 exact 8:12 examination 1:23 4:2 5:9 examined 5:6 example 25:3 27:12 34:13 36:12 exception 34:7 65:18 excuse 26:12 36:2 67:11 exempt 62:18 73:19 exercise 17:18 Exhibit 4:8 5:7,16 6:25 8:9 13:17 14:13 17:24 19:14,24 21:23 22:3 51:11,15,19 62:6 64:5,7,11 73:9 expected 26:1 60:20 expecting 19:1 expense 33:20 expenses 23:24 32:15,23 expertise 36:7 expires 76:14 explain 22:6 54:13 56:17 64:1

explicit 55:20

express 10:13 72:2

expressed 9:3

expressing 72:6

Page 80

extended 37:12 extraordinarily 65:6 fact 7:4 69:9,25 factor 40:16 fair 60:22 fairer 37:15 fairly 10:9 17:17 70:12 fall 7:25 families 12:21 13:3 far 56:6 74:7 farmed 9:15 FEC 42:3,25 54:13 55:21 59:1,3 60:23 61:2,11 FECA 54:2,10,13,16 FEC's 4:13 56:14 59:10 60:16,21 federally 25:7 28:11,24 29:15 41:15 feel 5:17 54:22 62:14 64:17 70:8 Feingold 1:13 21:24 felt 10:14 12:23,24 13:13 18:20,24 45:15 56:2 59:7 67:25 68:1,4 field 6:17 28:15,17 29:6,9 figure 25:9 filed 60:20 filing 51:25 final 53:21 finance 42:12 65:9 financed 57:7 find 7:6 12:12 34:7 finding 7:10 fine 14:5 17:13 38:1 59:25 64:21 68:24 finish 56:7 59:24 finished 63:25 firearms 63:5 firms 8:16 first 7:25 8:7 9:14 15:17.17 22:8.10 52:24 61:23 62:9 71:20 five 13:2 24:11 25:6 40:18 41:7 51:20.23 fliers 31:16 70:19 floor 16:10 72:8 flourish 72:12 focus 11:21 25:14,21 26:1 49:12 66:10 75:13 focused 42:13,17 51:7 focusing 37:19,21 following 27:11 34:13 47:6 follows 5:6 Fonda 68:10,17 forlorn 62:2 form 69:3 formulas 41:18 forth 54:24 70:21 71:18 forward 60:14 64:2 found 12:20,25 16:17 18:6 65:5 four 65:19 68:4

Frank 9:2 frankly 13:8 32:20 free 5:18 54:23 62:14 64:17 front 14:16 15:7 19:16 37:13,16 51:18 64:10 Froshaug 16:1 fruitful 17:19 fully 17:17 fund 27:20,23 28:2 63:4 64:6,14 65:24 66:2,3,8 67:8,10,12 70:13 74:10,17 funded 28:23 29:15 funding 27:16 28:9 funds 26:9,10,14 30:1 42:22 55:20 62:17 63:3 66:23 67:1,7 68:11 Fund's 69:2,3 fund-raiser 11:6,18,25 12:20 fund-raising 6:6,13,14 20:15,16,16 21:5 funneled 34:3 future 34:24 $\overline{\mathbf{G}}$

 \overline{G} 5:1 gala 5:25 6:6 7:1 10:18,18 13:18 17:21 18:8 19:3 galas 6:13 general 53:22 54:6 56:2 59:13 66:23 67:1 generally 64:23 generic 23:23 59:17,21 60:6,11 gentleman 17:4 gentlemen 19:11 George 65:4 getting 18:2 58:21 get-out-the-vote 28:2,8,10,19 29:11 31:14 32:11 33:4 42:15 44:23 45:18,25 46:9,10,15,18 59:1,6 62:22 64:24 73:16 give 13:24 14:20 26:17 27:11 34:13 gladly 11:16 20:22 go 10:16,23,24,24,25 12:14 13:12 14:11 16:9,10,24 18:4,11,11,22 18:23 20:16 23:4 38:2 39:5 48:20 56:11,17 59:24 goal 52:25 53:17 going 13:1 16:13 21:5 28:18 29:10 35:14 37:10 39:19 40:17,23 53:16 55:15 56:16 59:23,24 61:16 71:18 good 5:24 10:15,16 12:23 34:9 35:17 38:17 40:24 69:25 70:9 73:6 gosh 11:4 government 36:1,9 47:25 48:14 49:1 governor 47:3,7,19 48:20 65:4 grass 64:24 grateful 49:8 55:6 great 43:10

grow 45:24 gubernatorial 27:15,17,20,24 28:20 29:12 46:24 47:15 guess 73:25 guide 10:3 Guiliani 12:1

H H 4:7 half 48:8 halfway 73:10 hangers 71:18 happen 48:1,5,23 58:17 65:10 71:20 72:10 happens 33:24 happy 18:11 23:5 51:1 63:22 hard 6:18 11:14,19,21,23,24 33:12 41:15 45:1,9,14 46:8,11,16 47:20 50:12,16 67:14 69:22 72:24 hats 27:6 Hayes 16:3,3 headline 65:13 68:20 headliner 12:1 hear 18:20 heard 37:2 68:7,13,15,16 69:5 held 23:22 help 7:4 8:23 68:17 71:14 helpful 10:3 14:1 helping 31:15,16,17,18,19 32:16 68:12 helps 31:3 Hilton 11:1,18 hire 35:13 hold 9:16,19,20 holder 26:19 holding 23:20 home 45:24 Honda 18:13 honest 42:25 honestly 33:17 honored 12:5 honoring 11:1,18 hope 60:25 70:3 hoped 60:20 House 2:2 6:2,6,7,19 45:14 household 8:13 huge 70:14 hungry 21:7 hypothesis 50:13 hypothetical 27:11 hypothetically 34:23 66:22 Hysom 16:8 H-y-s-o-m 16:8

ID 31:18 identification 5:8 14:14 19:25 22:4 51:16 59:11 64:8 identify 43:4 imagine 74:4 impact 10:2 36:7 48:13 72:9 73:5 impacted 49:2

groups 71:15,19,21 72:2,3,4,6,11

72:17,20

impacts 35:18 implement 52:9 60:25 implementing 52:21 important 21:2 34:16,17 57:12 imprecise 31:2 include 59:7 included 59:8 including 73:12 increase 70:23 71:18 increased 72:24 India 13:1 Indian 12:24,25 indicated 10:5 indicates 8:7 13:19 14:17 individual 8:20,23,25 34:20 39:16 40:4 67:19 69:5 72:16 individuals 17:8 29:23 33:17 39:12 39:25 42:2,23 73:14 influence 57:6,9,16,25 58:14 information 1:19 18:2 31:13 informed 10:18 17:21 inhibits 72:5 Injunctive 4:14 51:12 instance 20:13 26:22 instances 44:20 instant 76:4 institution 49:6 72:1 intended 26:5 57:22 intention 43:9 interest 58:22 65:8 71:19,20 72:2,3 72:4,5,10,17,19 interesting 15:1 interests 72:15,16,17 interfere 63:21 interject 37:10 intern 9:11 interns 9:7 interpret 53:11 54:23 interpretation 53:13,15 54:1,8,11 55:13 Intervenors 1:17 3:3 intervention 61:24 involved 8:17 36:2,3 44:12,13 71:7 involvement 28:22 29:14 31:7 38:20 involves 33:4 issue 7:9 20:20 24:25 33:24 40:19 42:14 43:12 65:16 67:25 71:23 issued 41:19 issues 21:2

J 11:2,4,18 12:4 James 1:16 69:12 JAN 1:25 2:5 Jane 15:22 68:10,17 Jay 16:1 **JEFFORDS** 1:16 Jersey 24:13 34:15 40:12 Jim 16:3 job 34:9 35:14,17 Joe 47:7,19

John 1:12 16:1,8 joined 12:13 judgment 41:21,23 63:19,20 66:3 jump 9:13 jut 11:4

K

Kentucky 24:13 kept 48:7 kind 13:10,12,13 kinds 72:2 **KLH 1:9** knew 18:24 65:6 know 7:3 8:22 9:1,2 10:23 11:10 13:23 16:19,25 17:1,2,9 20:15 28:12 30:6,7 32:25 33:1,25 34:9 41:9,13 42:4 46:12 47:22 48:7 49:1,13,25 50:3,24 59:23 60:19 64:19 65:15 66:21 67:9,13,16 68:18 72:8 knowledge 11:19 58:11 KRISAN 3:5

large 6:5,13 33:16,17,20 34:19,20 39:15 40:4 42:22 55:9 57:22 67:19 69:2 72:15 late 8:1 18:19 law 21:15,20,21 27:20,23 29:19,20 29:21,22 30:1 35:18 40:22 41:25 42:1,10,20,22,23 43:3 46:3 48:2 52:13,18,21,21 58:1,5,6,6 59:18 59:22 60:8,12,24,24 61:3 68:3 69:21 70:5 laws 29:24 42:7,24 43:1 44:10 50:14 lawsuit 52:1,4,6 56:14 60:20 lead 62:15 leading 70:10 leaflets 71:17 leave 17:11 left 19:9 left-hand 15:8 legislation 18:15 31:23 65:15 73:5 75:12 legislative 20:19 21:2 legislator 7:17 letter 22:7.9 let's 10:17 17:23 18:7 27:14 30:12 34:23 56:8 level 30:8,10 33:23 38:19 46:5 47:24 48:6 49:7,13,15,16 50:6,6 50:8.9 51:8 66:14 Levin 40:22 41:4 45:1,2,4,5,15,16 45:19,23 46:15,17 limit 29:22 42:1 48:12,12 73:22 74:20,22 limitations 62:18 63:4 limited 45:19 limits 50:22 line 30:7 35:20 38:14 lined 70:1

list 11:13 12:11 13:9 34:21 35:15 lists 19:20 31:18 literature 33:5 little 18:19 19:17 29:17 39:5 40:20 50:10 56:9 63:9 live 51:5 Lloyd 16:17 local 23:16,19 24:12,18 26:8 32:6 41:8 43:21 44:6,19 50:16 located 23:19 logic 51:4,9 logical 56:3 74:8 lonely 62:2 long 24:24 36:17,23 37:6 43:18 44:3,11 54:9 longer 39:5 56:9,17 long-standing 53:25 look 12:10 14:17 20:2 22:14,22 23:10 52:3 66:15 73:7 looked 74:11 looking 62:2 loophole 42:6 55:9 lot 17:20 20:16 49:14 55:7 loud 53:16 Louisiana 24:13 lovely 13:15 lower 15:7 Luntz 9:2 10:4

M M 3:4,7 magic 43:4 mail 70:20 71:17 making 5:12 49:22 man 69:13 mark 5:15 6:24 13:17 14:23 17:10 17:23 19:14,22,23 21:23 51:11 64:5 marked 5:8 14:14 19:25 22:4 51:16 64:8 married 12:25 Martin 1:15 51:13 Maryland 48:19 matter 1:24 Maureen 15:18 Mayor 11:25 McCAIN 1:12 21:24 McCONNELL 1:4 McDermott 18:14 mean 6:9 13:20 25:24 28:12 38:2 49:25 53:8,11,23 54:5,23 55:6,16 55:22 meaning 54:7 meaningless 43:6 means 24:6 55:2 meant 14:20 26:19 measure 57:23 Meehan 1:15 21:25 51:13 52:7 56:24 59:10 60:15 meet 20:19 21:1 meetings 8:3.6 member 12:10,12,23 63:2

CONTAINS COUNSEL ONLY INFORMATION Washington, DC

Page 82

members 51:4,5 membership 12:11 memo 23:13 men 13:5 17:8 mentioned 41:4 met 20:22 middle 7:24 13:12 15:8 million 11:22 36:14 38:7 48:7,7 68:11 69:3,4 70:19 mind 8:24 14:4 37:17,20 43:23 56:19 minute 22:13 52:5 minutes 43:18 56:6 mislead 37:24 misleading 37:24 Mississippi 24:13 misused 68:3 **MITCH 1:4** mix 44:25 mobilization 41:14 moment 24:9 30:13 37:21 73:8 monitor 68:5 73:4 month 44:16 months 61:7 Moore 16:18 MOSS 2:13 motivation 65:15 72:14 move 58:8 64:2 moving 60:14 murdered 69:13

N

N 4:1,1 5:1 NAACP 4:16 63:4 64:6,13,25 65:14,22 66:2,7,20,22,25 67:6,11 67:15,18 68:2 69:2,15 70:12 71:4 name 8:20,25 14:19 names 13:8 14:17 15:12,17 16:20 17:7 20:4 naming 46:24 narrow 57:1 59:12 60:17 narrowed 54:14 narrowing 61:10 narrowly 53:7 54:5 national 2:10 4:4 5:10,25 6:5 20:17 25:3,4,25 26:6,7,19,21 27:5,9,15 27:19 28:7,14,22 29:5,14 30:14 31:6,25 32:14,19 33:3 34:1 35:1 35:21 39:14,14 40:2,3 43:20 44:5 46:7,19 49:21 50:12,15 51:7 53:1 53:18 55:19 58:12,18 64:6,14 65:24 67:8,9 69:2,3 70:12 74:10 74:16 nationally 49:6 nature 48:25 near 6:17 necessarily 13:20 66:7 necessary 45:15 need 18:4 31:10 46:10 56:11 61:19 75:13 needed 8:22 68:5 nervous 42:5

never 9:4 65:6 new 24:13 34:15 40:12 54:10,17 nice 73:2 NICOLE 2:13 nod 30:10 54:18 noisy 16:25 nonbroadcast 71:16 nonfederal 23:23,25 30:16,19 59:20 60:11 Notary 2:1 5:5 76:13 notes 17:12,13 Notice 1:25 notify 8:5 November 47:7,10,20 50:11 NRA 67:11,15,18 68:2 NRA's 63:5 nuanced 50:11 nullified 43:1 number 32:3 52:7 68:12 69:25 numbered 23:21 24:12,19 25:6 41:8 numbers 5:23 numerous 44:19 N.W 2:15 3:7

σ O 4:1 5:1 oath 33:18 object 61:16 objectionable 65:6 obtain 8:11 obtained 22:12 obviously 13:20 October 1:21 2:4 odd 23:21 24:12,19 25:6 28:3 32:3 32:17 34:21,24 39:12,25 41:8 office 2:3 9:7 18:1,2,6,9 20:18,19 23:22 26:19 44:13 officeholder 26:11,13,23,25 36:3 36:19 43:19 46:3 55:2,18 62:16 63:13 71:3 75:4 officeholders 25:12,20 29:25 30:4 30:5 33:25 36:9,9,24 37:6 39:17 40:6,13,14 42:18 44:4,12 50:4,23 51:3 53:1,18 54:19 55:10 58:13 63:10 67:2,8,20 71:7,10,14 73:13 offices 2:2 official 26:20 27:8,9 73:23 officials 25:25 26:6 27:5 44:5 Oh 38:5 Okay 5:23 14:25 15:19,23 16:5

Okay 5:23 14:25 15:19,23 16:5 20:12 21:4,16,22 23:3 25:10,15 27:5,22 28:14 30:23 31:1 36:11 39:21 43:23 51:24 52:19 53:12 54:22 56:11,21 58:18 59:16 61:22 63:22 64:16 68:24 old 6:17 13:2 older 17:3 19:10 OLYMPIA 1:15 once 7:23 20:2 24:3 71:19 opened 41:23 open-door 21:1 opinion 28:24 29:16 50:18 66:15 opinions 8:19 9:3 opportunity 40:24 opposed 26:22 order 10:8 35:23 45:23 57:7 66:8 68:11 organization 62:18,21 73:17 organizations 63:6,11 68:12 69:16 71:9 73:20 74:9,10,20 75:6 outcome 61:3 outer 13:13 outside 9:9 overruled 52:15 overturning 70:4

P 5:1 page 4:8 14:18,25 15:7,17,17,22 16:1,3,8,17 19:19 22:8,10 23:11 23:12 52:3 56:11,13 57:3 59:9,16 60:5,14 62:8 65:18,19 73:9 paid 9:4,15 28:10 32:15,24 33:6 46:10 47:17,20 48:19,22 65:12 Pandora's 41:23 paragraph 23:12,16 24:6 52:4,24 53:5 54:25 55:17 57:4 58:25 63:11 73:9,11 paragraphs 62:8 part 7:16 18:17 22:25 38:13 40:16 46:12 47:12 59:2 65:8 66:20 68:3 70:4,14 72:11,14 75:12 participate 25:5 participating 26:8 72:6 participation 44:4 particular 37:13,16 45:25 parties 21:11 23:19 24:18 26:7 29:25 30:2,15 32:7,9,10 33:19 34:1,2,4 41:13 42:14,19 43:2,7 43:14,18 44:3,23 48:17 50:12,15 50:22 51:6,7,8 53:2,19 55:10 57:6,9,14,16,22,24 58:3,10,12,14 58:15 72:21,23 73:1 74:23 75:8 parts 54:13 party 23:17 25:3,12,20 26:12,20,21 27:5,19,22 28:1,7,8,16,17 29:8,8 31:6,8,25 32:1,2,6,14,15,16,16,19 33:3 34:18 35:12,21 36:3,8,12,17 39:9,14,23 40:2,14 43:20 44:5,12 45:23 46:3,15,20,24 47:6 48:18 49:21 50:23 55:19 58:19,19 59:19 60:10 party's 28:14,22 29:6,14 passed 42:24 46:3 52:18 58:1 **PATTERSON 3:5** pay 8:18 24:18 35:13 44:23 paying 32:2 pending 7:9 68:23 Pennsylvania 2:15 people 8:5 10:14 15:11 17:6 19:1 19:20 20:4,6,8 21:1 30:5,9 33:18 44:12 46:25 49:11 69:13 72:24 people's 31:16

percent 10:9 21:17 23:24 32:3 33:6 44:25 46:11 47:18 66:13 **period** 55:11 periodically 7:18 permitted 25:13,20 pernicious 47:24 person 16:16 26:12,21 32:14 46:4 65:12 personal 68:11 personally 55:25 personnel 28:15,17 29:6,9 phone 31:15 33:5 70:19 71:17 phrase 23:12 Pickering 3:6 pickup 69:14 pitching 61:25 place 16:9 placed 57:13 places 29:22 57:21 plain 54:7 Plaintiff 2:10 4:3 5:10 Plaintiffs 1:6,24 5:4 please 25:17 52:3 pleased 13:11,14 plus 35:14 point 9:24 18:5 27:8,9 35:19 65:18 68:23 70:9,10 pointing 15:2 18:15 pointless 18:22 policy 21:1 political 26:23,25 29:25 30:5 32:6 32:9,10 36:2,8 40:14 42:14,19 44:12,22 46:24 48:16 50:21,23 51:6,7 52:16 53:2,19 55:10,19 57:14,22 58:3,10 59:19 60:9 66:4 69:22 72:7,21,23 73:1 74:23 75:8 poll 10:16 polling 8:16 polls 10:16 pollster 8:18 10:12 pollsters 8:19 10:4 population 10:7,10 portion 12:17 69:2,15 70:12 position 59:14,14 possible 16:21 posters 70:20 potential 68:2 potentially 48:13 55:8 practice 7:16 23:16 57:8,15,23 pray 60:25 precious 13:1 precluded 49:22 predicate 38:13 predict 61:3 preference 45:7,10 preferred 55:25 prepared 32:25 PRESENT 3:11 President 19:8,9 69:7 Presidential 6:3,19 11:13 pretty 20:25 34:9 73:6 prevail 60:21 prevent 45:12 48:2 52:25 53:17

67:5,17 previously 43:17 44:2 pride 49:16 primarily 67:21 74:11 75:13 primary 66:10,12 74:21 principal 62:21 73:17 75:6 print 31:19 printout 70:11 probably 10:9 13:2 48:1,4 51:2 72:18 problem 32:22 35:3,4,5 48:21 55:12 problematical 47:21,23 49:24 50:1 problems 34:8 68:1 proceedings 2:5 process 29:20,23 58:8 72:7,11 professional 8:16,18,21 10:12 professionally 9:8 professionals 9:22 52:12,16 program 28:8,10 46:1,10 programs 33:5 63:5 prohibit 44:7 prohibited 27:1 31:9 prohibition 55:20 prohibits 30:14 project 10:6 projectable 10:9 promote 59:20 60:10 promotes 59:19 60:9 proper 61:18 properly 37:2 proposed 22:2 54:16 prove 17:19 provide 27:16 provided 62:20 73:2 provides 55:18 providing 31:7,13 35:5 36:6 provision 37:13 70:1 73:12 provisions 37:16 52:8,22 63:9,12 pro-choice 68:12 prudent 61:9 public 2:1 5:5 23:1 76:13 publicly 68:9 69:1 purpose 29:18 58:20 62:21 73:18 74:21 75:6 purposes 54:11 pursuant 1:24 27:19 put 14:16 18:15 31:16 33:19 37:15 55:9 62:14 71:22 72:9 putting 8:17 37:13 41:7 71:6.13 p.m 2:4 76:3

quadrant 15:8 qualify 38:1 quarter 10:8 48:8 question 7:10 10:25 13:24 17:14,18 24:9 29:1,5,18 30:18 31:6,11 33:1 37:3,5,11,18 39:20,22 40:7 40:17 46:14 50:10 53:10 54:21 55:24 56:22,23 57:18,20 60:3,5 61:18 63:14 67:23 68:23 70:17

71:6,13 75:1,3 questioned 67:11 questioning 38:14 questionnaire 8:3,4,7,10,17 9:1,3 9:17,17,23,25 10:3 questionnaires 7:13,14,19,21 8:21 questions 8:22 13:21 21:9 24:10 37:22 39:6 41:5 76:1 quick 39:7 quite 16:21 quiz 37:12 quote 63:7 quoting 57:23

R R 2:12 5:1 racist 65:5 radio 65:19 raise 11:8,11,12,24 25:13,20 26:9 26:14,24 28:18 29:10 30:9 34:5 39:10.15.23 40:3.14 43:2.7 44:3 44:9 45:24 46:4,16 50:9,21 51:3 51:8 55:11 66:25 67:12 71:4,15 74:15 75:5 raised 6:18 11:22 27:19,23 38:7,19 42:19,21,22 43:14 58:2,9,12,16 66:21,22 67:7 raising 11:14 21:11 26:10 27:1 30:1,12,15 32:6 33:15,18,25 34:1 35:7,17 36:3,10,25 37:7 43:19 44:14 50:4 67:18 71:7,23 73:23 ran 47:6 56:9 65:3,7,10,13 69:7 range 70:19 rate 10:8 17:13 Rayburn 2:2 reach 72:24 reaches 13:13 37:1,8 read 22:20,21 25:17 29:3,4 37:14 42:11 53:16 59:9 60:2 62:12,14 64:18,20 68:10 69:5 reading 65:21 73:10 real 11:21 42:4 really 9:25 34:8 40:16 55:6 65:2 68:22 reason 23:2 41:21 55:1 66:6 70:18 70:21 71:8 75:11 reasons 22:6 57:12 recall 5:24 6:12,12 12:7,9,22 20:7,9 20:13,21 65:21 received 8:9 22:25 receives 34:24 receiving 30:15 36:14 53:2,19 Recess 41:1 60:1 recognize 20:3 recognized 18:12,13,14,14 recollection 16:18 recommend 53:24 54:24 55:13 recommendation 54:6 recommended 52:15 53:22 record 7:7 14:11,12 17:25 18:4

23:1 37:24 38:13 56:4 57:17

62:12 71:11

COMAINS COUNSEL ONLY INFORMATION Washington, DC

Page 84

recruit 31:18 refer 5:18 reference 53:20 66:2 referred 74:5 referring 5:20 refers 69:11 reflect 17:25 reflected 52:13 reform 21:10 24:3 26:5 36:13 42:12 49:21 52:10 54:15 65:9,23 70:15.25 regard 11:17 registration 60:17 62:22 66:19 70:20 73:15 regretted 9:14 regularly 23:20 regulated 21:12,17 24:20 25:7 28:2 28:11,24 29:15 30:21 41:15,16 regulation 53:6 54:4,17 regulations 52:8 53:22 60:21,25 62:7 reinforcing 29:24 relate 63:17,18 related 13:4,4,5 22:10 26:13,15 35:6 46:13 66:4 relaying 18:1 Relief 4:15 51:12 rely 70:22 remember 6:10 9:10 12:11 13:8,15 17:5,6 19:4 20:10,11 repeat 29:2 37:3 39:19 rephrase 40:10 43:25 reported 68:9 69:1 reporter 5:15 6:24 13:16 19:13 21:23 25:18 29:5 37:5 39:22 51:10 60:5 64:4 reports 68:14 represent 49:11,11 representation 63:18 Representative 1:13,14 4:9 REPUBLIC 4:3 Republican 2:10 5:10,25 6:2,5,18 20:17 25:4,25 26:6 27:15,17,22 28:1,16,17 29:8,8 34:18,25 35:12 36:12,17 39:9,14,23 40:3 46:7 48:18 52:14 59:14 request 53:23 54:18,24 require 28:23 29:14 required 25:7 47:17 48:21 requirements 67:14 reserved 18:25 respect 70:10 respond 10:1,14 61:14,15 63:22 responded 11:14 responding 74:7 response 10:7.15 responses 8:10,11 9:17 responsibility 27:3 rest 22:10 restrict 31:21 restricted 32:12 65:22 restrictions 49:19,20 50:17 57:13 57:21 58:18 70:24

result 70:24 results 8:1,5 rewrite 60:24 rewritten 61:2 right 12:19 16:12,16 24:16 27:7 28:5 38:21,24 39:3,19 40:23 41:17,20 42:13 43:22 45:21 51:1 51:22 53:9 59:17 60:7,17 61:8 62:3 67:3 73:24 74:13 ring 10:19 15:13,20,25 16:2,6,20 **RJL** 1:9 RNC 7:1,5 10:18,18 13:18 17:20 18:7 19:3 Roger 3:4 37:25 Room 2:3 roots 64:24 row 15:9 **RPR 2:6** rule 44:10 rulemaking 4:13 22:2 rules 67:14 running 39:1 43:8,11 44:13 47:3 **RUSSELL** 1:13

S 4:1,7 5:1 Sadly 20:7 salary 32:24 sat 12:7,9,9,11 13:7 20:6,14 satisfy 22:14 saw 13:9 saying 18:23 32:5 43:8 74:8 says 23:16 52:4,25 54:3 57:5 scan 64:17 schedule 19:3 scheduled 10:23 18:10 23:20 scheduler 18:6 19:2 schematic 15:6 scientific 9:20 scientifically 9:18 scope 61:17 **SCOTT** 3:12 scripts 31:15 seal 12:16 seat 12:12 13:14,19 15:5 seating 4:11,12 6:25 13:18 14:17 15:6 17:20,22 second 15:8,9 16:10 23:15 65:18 73:10 section 53:7 54:4 60:15 sections 53:21 54:1,9,16 74:5 see 7:6 14:19 15:6,13 23:25 24:8 30:8 31:21 32:12 33:13,14 34:14 35:17 45:5 48:1,5,23 51:20 53:5 53:21 56:8 57:10,11 61:1 63:23 73:5 seek 9:4 30:3 seeks 9:25 seen 8:21 9:22 self-selected 10:7 Senate 6:3,6,7,19 Senator 1:4,12,12,15,16 21:24,24

send 7:18,22,23,24 8:1,2,5,13 sense 18:10 31:21,22 32:9 37:23 40:8 56:3 60:3 67:4 sent 58:13 sentence 23:15 52:24 separate 6:7 66:8,19 67:12 69:22 separately 47:14 66:21 serious 68:6 seriously 52:17 set 54:24 66:7 setting 60:21 shared 8:25 Shays 1:14,22 4:3,8,10 5:3,7,15 6:24 8:8 13:17 14:13,25 17:23 19:14,24 21:23,25 22:3 51:11,13 51:15,19 53:10 57:13 60:14 62:6 64:5,7,10,11 67:17 70:6 73:8 short 6:11 shortly 6:16 show 17:22 shown 19:19 shutout 61:25 side 70:7 71:14 Signature 76:7 signed 22:7,9 Sikhs 18:12,16 similar 55:12,16 similarly 62:10,15 single 69:4 sit 19:19 20:13 28:15 29:7 67:16 site 4:16 64:6,12 70:11 sitting 12:22 13:10 20:9 situation 33:2 34:15 69:12 sit-down 12:5 six 10:8 small 69:15 70:12 Smith 47:7,19 **SNOWE** 1:16 society 18:18 soft 11:13,19 21:12 22:2 24:20 30:22,25,25 31:9 32:3,17 33:6,7 33:9 34:19 35:25 41:16,23 42:4 42:14 43:7,13,14 44:3,9 45:3,10 45:17,19 46:4 47:23 48:3,5,10,15 49:9,12 53:3,20,24 54:18 55:3,11 55:19,21 57:7,8,15,24 58:2,9,11 58:15.21.22 69:19 71:23 solely 43:21 44:5 solicit 52:23 53:7,11,23 54:5,7,12 54:14,23 55:22 56:1 63:10 solicitation 62:17,24 63:3 solicitations 73:13,17,19 soliciting 53:2,19 55:21 soon 39:4 sooner 49:17 sorry 9:13 14:20 16:19 25:16 26:18 28:13,25 43:23 50:1 55:14 56:21 sort 35:20 71:16 sorts 66:8 sought 20:19 source 62:17 63:3 southeast 28:15 29:7 so-called 42:14

title 37:17,19,20

today 5:13 20:13 48:6 67:17

suspect 66:20

sworn 1:25 5:5 76:9

Page 85

```
space 18:25
 speak 16:14 18:20
 special 23:22 24:21
 specific 62:16,24 63:2 66:3 73:13
 spend 21:19 28:19 29:10 67:13
 spending 21:11 23:17 30:13,15
   31:9 33:7 35:9,10,21,23 41:14
   47:14 58:15
 spends 34:19
 spent 30:10 34:2 38:18 43:15 58:14
 spoke 18:19 19:8,9
 spots 65:19
 spouse 74:3,16
 spouses 16:4
 spring 6:1 8:2
 stacked 17:11
staff 9:7 13:25 15:15 16:14
 stall 56:18
start 18:7 36:22 42:9 50:8 66:24
   68:7
started 43:23 45:14 48:6
states 1:1 23:20 24:11,17 25:6 33:8
   34:16 36:4,5 40:21 41:7 44:15
   48:24 51:6,14 58:10 71:25
state's 33:11
statistical 10:6
statistically 10:11
statute 30:14 37:1,8,12,18,20 44:7
   47:2,9,17 48:21 50:13 61:5,11,12
   63:10 75:4
stay 18:20 56:8
staying 7:17
Stenotype 2:5
step 24:8 52:5
Sticking 12:4
Street 3:7
strong 18:10
stronger 34:10 72:23
strongly 49:5
stuck 13:13
subentity 67:21
subject 21:15,20
submitted 5:17 22:1,15
SUBSCRIBED 76:9
subsection 73:11
subsequently 20:18
substantial 34:25
substantially 70:23
succeed 70:4
sufficiently 21:6
suggest 53:23 54:24 55:4
suggested 56:2
suggesting 35:16
summer 9:12
sums 33:16,17,20 42:19,21 58:5
supplying 35:8
support 45:4 50:16 63:4
sure 5:14 6:22 15:14 16:13 29:19
  33:9 37:4 39:8 41:6 48:19 50:5
  56:18 58:7,17 63:15 64:3,21 65:9
  66:14 67:24 68:5,18 72:13 73:25
surprised 59:3.4
survey 9:18,20
```

```
system 42:25
  T 4:1,1,7
 table 14:19 15:2,5,12,18 16:17
    19:19,21 20:6
  tabulate 9:9
 tabulated 9:8
 tabulation 9:6
 tag 8:4
 take 7:9,16 9:6 16:4,22,22 17:10
   20:23 22:13,19 25:3 30:12 39:7
   40:24 42:8 49:16 52:6 56:17 64:1
   69:11 71:2
 taken 2:2,5 24:5 67:25
 takes 24:4
 talk 21:1 28:18 29:9 30:13 42:3
 talked 63:9
 talking 16:15 18:1 65:19,25 66:1
   69:6
 tax 62:18 73:19
 technical 31:13 33:1 34:25 36:6
 television 65:20
 tell 6:8,9 7:2 10:11 13:10,25 17:1,1
   17:7 20:3 49:4 55:5 67:24 74:5
 telling 35:12
 ten 15:3,5 44:19 56:6,9 75:10
 term 7:23,24 30:24 31:2 53:11,23
   54:1,8,12 55:13 56:15
 terms 7:17 10:5 26:10 36:6 69:6
terrible 43:10
testified 5:6 43:17 44:2
testify 38:3
testimony 20:23
Texas 65:4 69:12
thank 5:12 12:15 14:22 31:4 44:1
  64:22 75:15,16,17 76:1
thankfully 14:18
thing 22:20 34:3 55:22 61:24 65:2
   71:22
things 32:12 42:17 43:10,10 68:4
think 8:25 9:21 10:22,24 11:20,22
   11:23,24 12:3,14 13:3,9 17:6
   18:13 22:19,23,24 23:1,7 31:2
  32:20,22 34:9,14,17 36:7 37:2,15
  37:25 38:5,12 42:5,25 43:15
  46:21,22 47:23 48:1 49:2,7 52:16
  54:20 60:18 61:2,17 66:11 68:17
  68:21 70:18 71:20,21 72:5,22,22
  73:2,6,21 75:13
thought 10:16 34:2 52:11
threatened 49:6
three 42:6 52:13 59:14
thrilled 12:22
throwing 17:11
ticket 45:8
time 5:12 13:14 17:20 18:21 20:24
  22:19 41:11 45:8 61:23 63:8 64:1
```

told 50:13 tone 20:24 totally 46:21 touch 7:17 35:22.24 Touche 70:9 tragedies 41:21 training 63:5 transcribed 2:6 transcript 12:17 transferred 46:7 transferring 67:6,20 transfers 46:19 treasury 29:21 33:15 41:25 48:25 49:5 58:4 65:11 tremendous 9:21 10:2 33:19 48:16 trepidation 74:7 tried 34:8 42:1 43:4 trigger 47:14 trip 66:15 truck 69:14 true 39:17 40:6 50:14,18 62:1 try 17:15 trying 23:3 37:24 56:18 63:21 turn 10:17 21:5 40:23 62:5 68:6 turned 47:16 TV 65:3 twice 74:22,25 75:5 two 8:19 10:22 12:21 13:3,4,5,6 17:2,8 19:11 20:11 27:6 42:17 62:8 65:19 two-year 23:18 type 42:15 62:23 64:24 typically 7:22 uh-huh 7:15 23:14 24:1,1 30:17 ultimately 33:19 38:8 49:2 undermines 52:17 understand 28:25 30:14 36:14 51:4 54:22 66:12 69:24 73:21 understanding 21:9 24:17,24 25:2 25:11,19 26:4,10 27:13,21,25 28:6,9 31:8 32:7 36:20 45:22 46:6,14,23 47:13 57:20 63:12 64:15 69:9 75:3 understood 38:14 54:7 union 29:22 33:16 34:20 36:10 39:15 40:4,15 41:25 42:21 48:25 50:5 58:4,23 65:11 67:18 72:15 unions 36:15 39:11,25 United 1:1 51:13 71:25 unlimited 42:19,21 58:5 unregulated 57:7 update 34:21 updating 35:15 uphold 61:12 urging 46:25 use 14:23 21:17 25:7 27:19,23 28:1 30:25 31:3 33:8,10 39:4,12,25 42:13 43:20 44:5 45:9,23 46:8

64:20

times 8:20

Page 86

50:16 68:12 38:25 74:10 1 4:9 5:7,16 8:9 uses 36:18 46:15 10 22:8 48:11 whatsoever 45:11,18 usually 7:23,24 13:12 20:7 widespread 57:8, 15,23 10,000 74:25 WILLIAMS 2:1,6 100 21:17 23:24 32:3 33:6 44:25 willing 47:25 48:4 46:11 47:18 willingness 31:4 v 1:7 70:7 12 52:3 Wilmer 3:6 120 73:15 validity 10:6 windshields 31:17 various 41:18 1201 2:15 wink 30:10 54:18 125 19:19 vendor 35:13 version 22:24 winter 8:1 13,500 8:9,11 wish 49:17 14 4:11 6:1 14:7 18:8 versus 51:13 66:1 Vice 19:9 witness 1:22,25 4:2 5:4 13:23 14:23 14th 18:24 19:22 26:21 29:17 37:9 38:10,16 15 56:11,13 view 31:24 49:24 73:20 Virginia 24:14,14,15,16 27:14,22 38:18,24 40:7 57:18 61:18 63:22 16 1:21 2:4 16:1 56:13 68:24 75:1,17 76:7 28:1,8,16 29:8 34:15,19 35:13 **17** 57:3 Witten 3:4 12:16 14:11,22 15:2 19 4:12 59:9 36:12,13,17 39:1 40:12 44:8,17 17:14,25 19:23 23:6,8 25:16 1907 29:20 41:24 42:20 58:5 Virginians 34:16 26:18 37:10 38:3.6.17.22 53:13 1947 29:21 41:25 42:22 58:6 Virginia's 28:17 29:9 39:10,23 1974 29:22 42:1,23 58:6 visualize 40:20 61:16,25 63:20 68:22 74:24 76:1 wives 12:25 13:1,6 voice 72:16 wonderful 18:17 voices 72:20 word 62:10 2 4:11 6:25 13:17 14:13 48:11 volunteer 33:5 words 10:14 43:5 55:16 61:12 volunteers 31:18 65:18,19 work 24:3 25:8 31:15 vote 43:5,5,8,8 44:17,17 46:25 47:7 20 16:3 44:20 59:16 60:5 75:9 47:19 48:20,20 59:24 worked 33:12 58:20 76:10 works 28:7,12 31:14 voted 67:25 20,000 74:25 worst 34:7 68:1 200,000 8:13 voter 23:24 31:17 34:21 41:14 59:11 60:16 62:22 64:6,14 65:24 wouldn't 44:16 61:14 62:3 2000 64:25 69:16 70:13 write 8:22 17:12,12 35:22 51:23 66:3,19 67:8,9 69:2,3 70:12,20 20004-2401 2:16 73:14 74:10,16 writing 52:21 2001 17:21 19:3 written 34:6 voting 35:15 2002 1:21 2:4 6:1 7:1 10:18 13:18 wrong 12:20 71:1 14:7 18:7,8 21:10 26:5 65:23 W wrote 53:6 20037-1420 3:8 W 65:4 2005 27:14 28:20 29:12 walk 31:18 202-662-0800 2:17 X 1:3,18 4:7 202-663-6847 3:9 wander 43:24 20515 2:3 want 12:16 13:21 21:1 22:19,21 21 60:15 23:4 29:24 30:7 33:9 34:4 35:7 22 4:13 16:8 19:3 37:11 38:3 40:18 41:4 42:4 45:4 yeah 5:23 26:21 35:2 36:20 38:16 50:5,7,8 55:9,10 56:17,18 62:9 62:14 72:11,13 **2203** 2:3 45:2 56:16 59:3 65:24 74:18 year 7:25 9:14 14:8,9 23:23,24 25:6 2445 3:7 25,000 6:18 wanted 36:8 43:13 49:12 58:1,7,17 28:3 32:3,17 34:24 39:12,25 69:8 28 52:4,24 54:25 wants 25:4 27:16 39:10,24 73:14,22 74:1,20 75:5 years 9:10 10:22 13:2 23:21 24:13 29 22:9 53:5 54:3 Washington 1:20 2:3,16 3:8 11:15 11:16 33:13,15 24:19 34:22,24 41:9 73:4 wasn't 11:15 62:2 younger 19:11 3 4:12 17:24 19:14,24 Watts 11:2,5,18 12:4 way 12:24 20:5 22:11 24:2,23 30 16:17 29:18 32:13 34:6 35:11 37:21 \$10 69:3 300.2(m) 53:7 54:4 38:15 48:3 49:3 55:5 61:1,17 314 14:19 15:5,18 **\$10,000** 45:3 74:22 72:5 32 55:17 \$12 68:11 weaker 34:11 323(a) 53:21 \$20,000 73:14,22 74:20 wealthy 39:11,25 36 62:8 73:9 \$40,000 73:24 39 14:18,25 wear 27:6 \$50,000 35:14 web 4:16 64:6,12 70:11 \$7 69:4 Wednesday 1:21 2:4 \$80,000 74:2,15 weeks 11:4 4 4:13 21:23 22:3 62:6 73:9 went 10:24 17:3,4 18:18 19:7,10 4:10 2:4 we'll 7:10 14:11 25:8 55:5 56:6 400,000 70:20 01 19:3 we're 21:5 23:3 34:17 40:23 41:21 02-CV-582 1:8 45 57:4 48:10 56:16 62:13 63:25 68:21 48 58:25 we've 5:15 9:21 19:18 32:12 37:11

Christopher Shay

5:45 76:3 50 43:9 65:10 69:20 54 4:16 770:19 8 323:11,13 30 48:7			Page 87
501(c) 62:18 63:11 73:19 75:6 51 4:15 6 6 4:16 11:22 50:11 64:5,7,11 6:45 76:3 60 43:9 65:10 69:20 64 4:16 7 770:19 8 8 23:11,13 60 48:7	5 5 4:5,10,14 19:20 51:11,15,19		
6 4:16 11:22 50:11 64:5,7,11 6:45 76:3 60 43:9 65:10 69:20 7 770:19 8 323:11,13 60 48:7	5th 47:7,10,20 50 66:13 501(c) 62:18 63:11 73:19 75:6		
6 4:16 11:22 50:11 64:5,7,11 6:45 76:3 60 43:9 65:10 69:20 64 4:16 7 7 70:19 8 8 323:11,13 80 48:7			
50 43:9 65:10 69:20 54 4:16 770:19 8 323:11,13 30 48:7	6 4:16 11:22 50:11 64:5,7,11	_	
7 70:19 8 3 23:11,13 40 48:7	60 43:9 65:10 69:20 64 4:16		
8 3 23:11,13 30 48:7		_	
9	8		
	8 23:11,13 80 48:7		
	9 96 15:17	_ _	
į l			