

# Department of Justice Election Monitors Factsheet – Iowa

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**This factsheet provides background and relevant federal and state law on the Department of Justice’s (DOJ) election monitoring program.<sup>1</sup>**

In advance of the November 2026 elections, DOJ announced plans to send more than 1,000 monitors to jurisdictions across the country.<sup>2</sup> Election monitoring is a decades-old effort that DOJ regularly engages in for federal elections. Even so, stakeholders are understandably concerned that current DOJ leadership may abuse its election monitoring program to disrupt election administration and interfere with voting, target certain voters based on their race, ethnicity, primary language, or perceived political affiliation, and ultimately sow distrust in election results.

**This factsheet explains how DOJ election monitoring operates and clarifies that DOJ election monitors are subject to state laws governing the conduct of private election observers and other people at polling places and may not:** (1) order, direct, or assert authority over poll workers or election officials, (2) disrupt, interfere with, or curtail a voter’s right to vote based on perceived ineligibility or violations of federal law, (3) attempt to influence voters’ choices, or (4) otherwise intimidate voters, poll workers, or election officials.

## 1. Background

During the 2026 primaries, DOJ deployed monitors to 11 states and notified many of those states in advance,<sup>3</sup> though certain jurisdictions in Wyoming were not notified in advance that DOJ monitors would be present at their polling places.<sup>4</sup> DOJ is expected to significantly expand its monitoring program for the November elections, potentially to cover all 50 states.<sup>5</sup> Iowa officials expect DOJ to

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<sup>1</sup> This letter is not legal advice; it is intended to present a summary of relevant federal and state law.

<sup>2</sup> Sarah N. Lynch, *Justice Department to send a record 1,000 monitors to polling places in midterm elections*, CBS News (Aug. 18, 2026), <https://www.cbsnews.com/news/justice-department-election-monitors-midterms/>.

<sup>3</sup> Andrew Goudswaard and Dan Rosenzweig-Ziff, *Monitoring the monitors: US states prepare for surge of Justice Dept election watchers*, Reuters (Oct. 21, 2026), <https://www.reuters.com/legal/government/monitoring-monitors-us-states-prepare-surge-justice-dept-election-watchers-2026-10-21/>.

<sup>4</sup> Yunior Rivas, *Trump DOJ to deploy election monitors in 6 states amid intense pressure campaign*, Democracy Docket (July 7, 2026), <https://www.democracymonitor.com/news-alerts/trump-doj-to-deploy-election-monitors-in-6-states-amid-pressure-campaign/>; Dep’t of Justice, Press Release, Justice Department to Conduct Election Monitoring in Florida and Wyoming Primary Elections (Aug. 18, 2026), <https://www.justice.gov/opa/pr/justice-department-conduct-election-monitoring-florida-and-wyoming-primary-elections>.

<sup>5</sup> On October 16, 2026, NAACP and individual voters sued the Department of Justice over its reported plans to deploy an expanded number of DOJ monitors for the November 3, 2026 elections. See Complaint, *NAACP v. Blanche*, No. 1:26-cv-03626

send election monitors to the state, though it has not yet been publicly reported which jurisdictions they will observe.<sup>6</sup>

Despite the increased media attention to the department's monitoring program, the majority of deployments during the 2026 primaries were uneventful. Most monitors went about their business without disrupting voters or election officials and followed department protocols and applicable federal and state laws. However, in Wyoming, monitors improperly sought access to voting machines,<sup>7</sup> while in Arizona and Minnesota DOJ deployed monitors with documented histories of engaging in election crimes, including a lawyer who previously pleaded guilty to hacking election websites.<sup>8</sup>

In addition, DOJ's recruitment of monitors has raised concerns. In an effort to reach 1,000 monitors nationwide, DOJ has expanded its recruitment beyond the typical pool of government attorneys in DOJ's Civil Rights Division and others with voting rights and civil rights experience.<sup>9</sup> DOJ deployed multiple criminal prosecutors and at least one Federal Bureau of Investigations (FBI) agent on detail to the U.S. Attorney's Office in Arizona to monitor Arizona's primary election this year.<sup>10</sup> DOJ's decision to deploy federal employees from outside the department's Civil Rights Division<sup>11</sup> raises concerns that monitors may lack knowledge and training on how to engage in election observation, heightening the possibility that these monitors will run afoul of state laws or the monitoring program's standard operating procedures.

While Assistant Attorney General Harmeet Dhillon cited typical reasons for deploying election monitors (such as monitoring compliance with federal voting and civil rights laws), she has also invoked long-running conspiracy theories about noncitizen voting and suggested that monitors would

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(D.D.C. Oct. 16, 2026). No relief has been ordered, and the lawsuit currently has no impact on the federal government's ability to deploy election monitors. If relief is ordered, this document will be updated to reflect any court-ordered changes to the program.

<sup>6</sup> See Norah Judson, *Yes, the DOJ Is Sending Election Monitors to Iowa. Here's What We Know*, DES MOINES REGISTER (Oct. 28, 2026), <https://www.desmoinesregister.com/story/news/politics/elections/2026/10/28/federal-election-monitors-iowa-election-day-2026-paul-pate/92480426007/?gnt-cfr=1&gca-cat=p&gca-uir=false&gca-epti=z112701p003650c003650u112901e116875v112701&gca-ft=15&gca-ds=sophi>

<sup>7</sup> Mead Gruver, *Wyoming governor requests investigation into activity of Justice Department monitors during primary*, AP News (Aug. 28, 2026), <https://apnews.com/article/wyoming-primary-justice-department-monitors-gordon-3d454cdb2834025b3b82364888f226d0>.

<sup>8</sup> Yuniur Rivas, *DOJ lawyer convicted of hacking election sites monitored voting in Maricopa County, Arizona*, Democracy Docket (Oct. 6, 2026), <https://www.democracydocket.com/news-alerts/doj-lawyer-convicted-of-hacking-election-sites-monitored-voting-in-maricopa-county-arizona/>.

<sup>9</sup> Eric Katz and Derek Hawkins, *DOJ Leader Encourages Employees to Sign Up for Election Monitor Duty*, The Washington Sun (Sept. 1, 2026), [https://www.washingtonsun.com/2026-election/doj-encourages-election-monitor?redirected=notus\\_org](https://www.washingtonsun.com/2026-election/doj-encourages-election-monitor?redirected=notus_org).

<sup>10</sup> Jacob Knutson, *DOJ dispatched criminal prosecutors, FBI agent to monitor Arizona's primary, documents reveal*, Democracy Docket (Oct. 6, 2026), <https://www.democracydocket.com/news-alerts/doj-dispatched-criminal-prosecutors-fbi-agent-to-monitor-arizonas-primary-documents-reveal/>.

<sup>11</sup> Decl. of Eric Neff at ¶ 6, *NAACP v. Dhillon*, No. 1:26-cv-03461 (D.D.C. Oct. 28, 2026). While DOJ expects to deploy monitors from other federal agencies, it has guaranteed that any monitors from those agencies will not be acting in a law enforcement capacity. *Id.*

ensure that no citizen's vote would be cancelled out by someone who "should not be voting."<sup>12</sup> AAG Dhillon's comments come at the same time as DOJ has sought voter records from states and has sent unprecedented letters to all 50 states and Washington, D.C., threatening election officials with potential criminal charges over alleged noncitizen voting.<sup>13</sup> Separately, the DOJ recently filed a lawsuit seeking to compel California to segregate the ballots of roughly 20,000 registered voters the DOJ claims are noncitizens.<sup>14</sup>

In light of heightened concerns about abuse of DOJ's election monitoring program and the federal government's insistence on interfering in states' administration of their elections, this factsheet provides stakeholders with information on the limits of the monitoring program and the standards of behavior monitors should follow during the upcoming 2026 election.

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***Election officials, poll workers, and civic and community organizations engaged in their own poll monitoring should expect and prepare for the possibility that DOJ monitors will be present in your jurisdiction this November.***

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## **2. Department of Justice Election Monitors**

DOJ election monitors<sup>15</sup> are employees of the DOJ—typically attorneys from the civil rights division—who are sent "to monitor polling places on election day to help assess compliance with the federal voting rights law."<sup>16</sup> These monitors are tasked with **observing** election day activities at polling places and documenting compliance with federal civil rights laws, including: the Voting Rights

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<sup>12</sup> Video posted by Harmeet Dhillon (@AAGDhillon), X, *We @TheJusticeDept are proud to safeguard every American's right to vote — and we will continue routine, nonpartisan election monitoring that's been standard under both Republican & Democrat administrations for decades. Stay tuned for more!* (July 7, 2026), <https://x.com/AAGDhillon/status/2074616926941114411>.

<sup>13</sup> Jessica Huseman, *Department of Justice warns election officials they could be criminally charged over noncitizen voters*, Votebeat (July 7, 2026), <https://www.votebeat.org/national/2026/07/07/trump-department-justice-letter-noncitizens-voter-rolls-election-officials/>.

<sup>14</sup> Nick Robins-Early, *Court blocks bid by Trump DoJ to stop California from counting mail-in ballots*, The Guardian (Oct. 26, 2026), <https://www.theguardian.com/us-news/2026/oct/26/court-california-ballots>.

<sup>15</sup> The DOJ election monitor program is distinct from election observer program authorized by the Voting Rights Act and staffed by the Office of Personnel Management, which was significantly limited following the Supreme Court's decision in *Shelby County v. Holder*, 570 US 529 (2013). See *About Federal Observers And Election Monitoring*, U.S. Dep't of Just., <https://www.justice.gov/crt/about-federal-observers-and-election-monitoring> (last visited Oct. 13, 2026). It is also distinct from Congress's election observer program, which is operated by congressional staff and regulated under the Confirmation of Congressional Observer Access (COCO) Act of 2024. 52 U.S.C. 21083a.

<sup>16</sup> *Election Monitoring*, U.S. Dep't of Just. (Oct. 2024), <https://www.justice.gov/crt/media/1348571/dl?inline>.

Act (“VRA”),<sup>17</sup> National Voter Registration Act (“NVRA”),<sup>18</sup> Help America Vote Act (“HAVA”),<sup>19</sup> Uniformed and Overseas Citizens Absentee Voting Act (“UOCAVA”),<sup>20</sup> the Voting Accessibility for the Elderly and Handicapped Act,<sup>21</sup> and Civil Rights Acts.<sup>22</sup>

Because they are not specifically authorized by any federal statute, DOJ monitors are generally only permitted to enter polling places or election facilities with the consent of state and local election officials, though the question of just how much access monitors have remains unresolved.<sup>23</sup> This means that poll workers are **not required to allow federal monitors inside polling places or election facilities**, unless state or local authorities have directed them otherwise. Where state and local officials disagree on allowing monitors inside a polling place, state election law will dictate whether the state or local official makes the final determination. DOJ monitors, however, are entitled to remain outside polling places and talk to voters (if those voters wish to do so) while entering and leaving the polls, provided that they do not violate any other state or federal law, including voter intimidation laws and laws restricting political activity by federal officials.

Importantly, DOJ has recognized that the purpose of these observers is to **monitor, document, and report** on compliance with federal voting laws.<sup>24</sup> **They are not authorized to intervene** to address compliance with federal law.

### 3. Standards of Behavior

What DOJ monitors can and cannot do is regulated both by federal statutes and by the norms that have governed the program for decades. Under federal law, DOJ monitors (like all other persons) are barred from intimidating voters or interfering with voters’ ability to cast a ballot and also from engaging in political activity while on duty.<sup>25</sup> These laws apply at all times while the monitors are on

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<sup>17</sup> 52 U.S.C. § 10308; see *Sections Enforced By The Voting Section*, U.S. Dep’t of Just. (last visited Oct. 13, 2026), <https://www.justice.gov/crt/statutes-enforced-voting-section#cra>.

<sup>18</sup> 52 U.S.C. § 20510.

<sup>19</sup> 52 U.S.C. § 21111.

<sup>20</sup> 52 U.S.C. § 20307.

<sup>21</sup> 52 U.S.C. § 20101-20107.

<sup>22</sup> 52 U.S.C. §§ 10101, 20701-20706.

<sup>23</sup> Hannah Rabinowitz & Fredreka Schouten, *What to know about Justice Department election monitors*, CNN (Nov. 3, 2025), <https://www.cnn.com/2025/11/03/politics/justice-department-election-monitors>; Jacob Knutson, *The biggest obstacle to the Trump DOJ’s election monitors? The right’s long attack on federal oversight*, Democracy Docket (July 9, 2026), <https://www.democracymovement.com/news-alerts/trump-justice-department-election-monitors-conservative-legal-movement/>; Harry Baumgarten, *Failure to Observe: The Federal Observer Program After Shelby County*, Campaign Legal Center (July 21, 2016), <https://campaignlegal.org/update/failure-observe-federal-observer-program-after-shelby-county>; *Overview of Federal Election Laws*, U.S. Election Assistance Comm’n (Dec. 23, 2025), <https://www.eac.gov/election-officials/clearinghouse-resources-election-law-policy/overview-federal-election-laws>; *supra* at n.11, Decl. of Eric Neff at ¶¶ 7-8.

<sup>24</sup> See 52 U.S.C. § 10305(e); *supra* at n.11, Decl. of Eric Neff at ¶¶ 3, 7-8.

<sup>25</sup> 52 U.S.C. § 10307; 18 U.S.C. § 594; 5 U.S.C. §§ 7323(a), 7324(a).

duty, even when state or local officials have consented to the monitors' presence within polling places or other election administration facilities. Election monitors must comply with established standards of behavior designed to ensure they do not inadvertently intimidate voters, confuse election officials, or interfere in the electoral process.<sup>26</sup>

**Any perceived violations of federal law or departures from norms by election monitors should be documented and immediately reported to the nonpartisan Election Protection Hotline at 866-OUR-VOTE (866-687-8683) or online at 866OurVote.org.**<sup>27</sup>

### **A. NOTICE TO JURISDICTIONS**

Although not expressly required by federal law, DOJ has traditionally provided advanced notice to jurisdictions where election monitors will be present. **Election monitors showing up without notice is abnormal and should be reported to the nonpartisan Election Protection Hotline, 866-OUR-VOTE.**

DOJ monitors should **not** identify themselves to voters or election officials as federal prosecutors, federal agents, or anything other than Department of Justice election monitors.<sup>28</sup> DOJ monitors presenting themselves as federal prosecutors to voters may constitute voter intimidation.<sup>29</sup>

Local officials should verify that any person purporting to be an election observer from the federal government is who they say they are. If requested, DOJ monitors should identify themselves as employees of DOJ conducting election monitoring and provide documentation of their identity. Impersonation of a federal official, including a DOJ employee, is a federal crime.<sup>30</sup> Suspected impersonation of a federal official should be reported to the Election Protection Hotline.

### **B. PROHIBITION ON VOTER INTIMIDATION, INTERFERENCE, & POLITICAL ACTIVITY**

Federal and state<sup>31</sup> law strictly prohibit DOJ election monitors from intimidating, threatening, or coercing, or attempting to intimidate, threaten, or coerce, anyone who is voting, attempting to vote,

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<sup>26</sup> *Supra* at n.11, Decl. of Eric Neff at ¶¶ 4, 7-8.

<sup>27</sup> This hotline is also available in Spanish at 888-VE-Y-VOTA (888-839-8682), Asian languages at 888-API-VOTE (888-274-8683), and Arabic at 844-YALLA-US (844-925-5287).

<sup>28</sup> Note that some DOJ monitors may erroneously refer to themselves as "DOJ observers" or something similar. As discussed *supra* at n. 10, observers must be authorized by a federal court. Observers are currently only authorized for three jurisdictions in Louisiana (St. Landry Parish), New Jersey (Union County), and Rhode Island (Pawtucket). Any other individuals in any other jurisdictions referring to themselves as "observers" are incorrect and are actually DOJ *monitors*.

<sup>29</sup> See *infra* at B.

<sup>30</sup> 18 U.S.C. § 912.

<sup>31</sup> Iowa Code §§ 39A.2, 39A.4, 39A.5.

or helping another person vote or attempt to vote.<sup>32</sup> This includes aggressively questioning voters about their citizenship, criminal record, or other qualifications to vote, as well as requesting “documentation” from voters; physically blocking polling places or deterring voters from entering or leaving a polling place; using threatening language in or near a polling place; and, disrupting, following, or interrogating a voter.<sup>33</sup>

Federal law also prohibits monitors from engaging in political activity while on duty and from using their official position to interfere with or affect the results of an election.<sup>34</sup> This includes any behavior “directed toward the success or failure of a political party, candidate for partisan political office, or partisan political group,” like wearing political attire, displaying campaign materials, or otherwise encouraging voters to cast their ballot for or against a specific candidate while on duty.<sup>35</sup>

Coordination with poll observers sent on behalf of political parties, political organizations, or candidates may also constitute improper political activity for DOJ and should be immediately reported to the Election Protection Hotline for follow up.

The U.S. Office of Special Counsel (“OSC”) is authorized to investigate and charge violations of the Hatch Act’s prohibition on political activity, which then results in adjudications before the Merit Systems Protection Board (“MSPB”).<sup>36</sup> While state and localities cannot enforce the Hatch Act, state or local officials should submit potential Hatch Act violations by election monitors to the OSC if the officials suspect monitors have engaged in prohibited political activity. Hatch Act and other ethics violations should also be reported to the **Election Protection Hotline, 866-OUR-VOTE**.

## C. STATE LAW REQUIREMENTS

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<sup>32</sup> 52 U.S.C. § 10307; 18 U.S.C. § 594 (criminalizing voter intimidation in federal elections and elections in Washington, D.C.).

<sup>33</sup> See Protecting Voters from Intimidation, Campaign Legal Center (last visited Oct. 13, 2026), [https://campaignlegal.org/democracy/inclusion/protecting-voters-intimidation?trk=article-ssr-frontend-pulse\\_little-text-block](https://campaignlegal.org/democracy/inclusion/protecting-voters-intimidation?trk=article-ssr-frontend-pulse_little-text-block); see also Jonathan Diaz, *Is Voter Intimidation Illegal? What Should I Do If I Experience It?*, Campaign Legal Center (Mar. 11, 2024), <https://campaignlegal.org/update/voter-intimidation-illegal-what-should-i-do-if-i-experience-it>.

<sup>34</sup> 5 U.S.C. §§ 7323(a), 7324(a); Justice Management Division, *Political Activities*, U.S. Dep’t of Just. (Updated June 18, 2026), <https://www.justice.gov/jmd/political-activities>. Employees are also prohibited from engaging in political activity in buildings being occupied in the discharge of official duties, while wearing a uniform or insignia identifying their office or position, and while using a vehicle owned or leased by the federal government. 5 U.S.C. § 7324(a). see also Memorandum from Jolene Ann Lauria, Assistant Attorney General for Administration, on Restrictions on Political Activities to all Department of Justice career employees (July 8, 2024), <https://www.justice.gov/jmd/file/834486/dl>; Memorandum from Attorney General Merrick Garland on Election Year Sensitivities to all Department of Justice employees (June 24, 2024), <https://www.justice.gov/ag/media/1359366/dl>; Justice Management Division, *Political Activities*, U.S. Dep’t of Just. (Updated June 18, 2026), <https://www.justice.gov/jmd/political-activities>. In addition to the limits placed on all department employees, certain employees are subject to heightened restrictions based on the nature of their job. Of relevance, employees from the Federal Bureau of Investigation (“FBI”) and employees in the DOJ’s Criminal Division are prohibited from engaging in political activity on duty **and even off-duty**. 5 U.S.C. §§ 7323(a)(1), 7324(a)(1)

<sup>35</sup> *Id.*

<sup>36</sup> U.S. Office of Special Counsel, *How to File a Hatch Act Complaint*, (last visited Oct. 14, 2026), <https://www.osc.gov/services/hatch-act/filecomplaint/>.

Beyond the prohibitions on voter intimidation and political activity in federal law, as DOJ recently confirmed,<sup>37</sup> DOJ monitors are bound by state law<sup>38</sup> requirements governing what nongovernmental election observers may or may not do at polling places and other facilities where election administration takes place.<sup>39</sup>

Under Iowa law, only certain individuals are permitted to enter a polling place, including voters and those assisting them, individuals who are legally authorized to perform official election-related duties (i.e., election officials), individuals appointed by candidates, political parties, or non-party political organizations (NPPOs),<sup>40</sup> individuals authorized to be present for educational purposes, and members of the media.<sup>41</sup> Once at a polling place, Iowa law makes it a crime for any person, including DOJ monitors to intimidate, threaten, or coerce any voter, or attempt to do the same<sup>42</sup> and to electioneer or post signs either on the premises of a polling place or within three hundred feet of a door to a polling place.<sup>43</sup> It is also illegal for DOJ monitors to interrupt or hinder a voter who is inside or approaching a polling place for the purpose of voting and to interfere or attempt to interfere with a voter who is in the enclosed voting area or marking a ballot.<sup>44</sup>

If DOJ monitors exceed the scope of their authority to merely observe voting, including by questioning voters before they cast a ballot, interfering with poll workers' duties, or otherwise intimidating voters or election officials, engaging in political activity, or attempting to interfere with the voting process, they do not have authority under Iowa law to be present inside a polling place, and local officials may ask them to leave.<sup>45</sup>

**If DOJ monitors refuse to comply with relevant state law, election officials should contact the appropriate state and/or local authorities and the incident should be documented and reported to the Election Protection Hotline, 866-OUR-VOTE.**

## **D. OTHER LIMITATIONS ON CONDUCT**

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<sup>37</sup> *Supra* at n.11, Decl. of Eric Neff at ¶ 8 (DOJ monitors are instructed to “follow all the rules of the state and jurisdiction to which the monitor is assigned”).

<sup>38</sup> *Supra* at n.11, Decl. of Eric Neff at ¶ 8.

<sup>39</sup> This is because DOJ monitors—unlike election observers from the Office of Personnel Management who are provided for in the Voting Rights Act, 52 U.S.C. §§ 10302(a); 10303(b), 10305(a)—are not expressly authorized in federal law and are therefore subject to the same restrictions as private election observers.

<sup>40</sup> In certain elections, individuals who support or oppose a measure on the ballot may also serve as poll watchers, however this does not apply in primary or general elections. Iowa Code § 49.104; Iowa Sec'y of State, Poll Watchers Guide 1 (Sept. 2022), <https://sos.iowa.gov/elections/pdf/pollwatcherguidebook.pdf> [hereinafter “Poll Watchers Guide”].

<sup>41</sup> See Iowa Code § 49.104; Poll Watchers Guide at 1.

<sup>42</sup> Iowa Code § 39A.2.

<sup>43</sup> Iowa Code § 39A.4.

<sup>44</sup> *Id.*

<sup>45</sup> See Iowa Code §§ 39A.2, 39A.4, 49.104.

DOJ monitors are also bound by their limited authority under federal law meaning that they cannot do anything other than observe and report on compliance with federal law.<sup>46</sup> To that end, DOJ monitors generally only show up to a polling place if state or local officials have not objected to them doing so and if asked to leave the premises or remain outside the polling place, monitors have historically done so. Monitors are “prohibited from having firearms with them, and they are prohibited from undertaking any action while monitoring other than normal [DOJ Civil Rights Division] monitoring conduct such as observing the polling place and taking notes on their observations.”<sup>47</sup>

DOJ personnel are **NOT** authorized to enforce executive orders or state or local law, or to prevent reported or alleged instances of voter fraud. If monitors identify potential violations of or noncompliance with federal law, or other issues of election administration at a polling site or election facility, they should report that information to their supervisor and it should be handled through the appropriate chain of command. **DOJ monitors are not authorized to attempt to address the issue through direct interaction between the monitor and a voter or poll worker/election official on-site.**

The following actions would exceed DOJ monitors’ authority and should be immediately reported to the Election Protection Hotline, 866-OUR-VOTE:

- **Stopping a voter heading into a polling site or at the check-in table to attempt to verify that the individual is a registered voter or U.S. citizen, ask about prior convictions, or to otherwise interfere with a voter’s ability to enter the polling site or cast a ballot.**<sup>48</sup>
- **Attempting to interfere with a voter’s ability to cast a ballot due to perceived noncompliance with state voter identification laws or HAVA.**
- **Directing or ordering poll workers or election officials to take any action.**
- **Attempting to interfere with the operations, administration, management, or activities of a polling place due to perceived noncompliance with federal or state law.**<sup>49</sup>

DOJ has historically taken steps to ensure that their monitors do not inadvertently intimidate voters. Generally, they engage with voters only as they are *leaving* the polling place after they have voted.<sup>50</sup>

During previous elections, DOJ monitors have been present at election facilities to observe and report on potential intimidation of election facility staff on the part of outside groups seeking to agitate or disrupt post-election processes. However, they have historically not sought to inspect

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<sup>46</sup> *Supra* at n.11, Decl. of Eric Neff at ¶ 7.

<sup>47</sup> *Supra* at n.11, Decl. of Eric Neff at ¶ 6.

<sup>48</sup> DOJ monitors should not challenge a voter’s eligibility because that lies outside the bounds of the monitoring program’s mission to observe, document, and report back on the voting process—not to intervene in it.

<sup>49</sup> This includes requests or demands from monitors to access or obtain information on voting machines.

<sup>50</sup> *Supra* at n.11, Decl. of Eric Neff at ¶ 8.

voted ballots, tabulators, or other equipment. While DOJ monitors may be present at ballot processing and counting facilities, they may not disrupt, interfere with, or attempt to exert authority over election administration at these facilities.

## 4. Other Types of Observers and Monitors

In addition to expecting DOJ monitors this November, stakeholders should prepare for nonpartisan,<sup>51</sup> partisan,<sup>52</sup> Congressional,<sup>53</sup> and state-affiliated election observers and monitors. For example, California's Attorney General deployed monitors to observe DOJ monitors during the state's November 2025 election.<sup>54</sup> Various states followed suit during the 2026 primary elections, and this so-called 'monitoring of monitors' is expected to ramp up for the November 2026 election.<sup>55</sup>

Election officials and poll workers should be prepared for multiple types of monitors, request they identify themselves, and understand and inform them of their varying obligations under federal and state law depending on their status.<sup>56</sup> **Regardless of the type of observer or monitor, federal and state law prohibits them from interfering with election administration or with a voter's right to cast a ballot.**<sup>57</sup>

## 5. Conclusion

Federal and state law, as well as program norms, create meaningful constraints on how DOJ monitors conduct election monitoring. State partners should be aware of these guardrails and be prepared to assist poll workers, election officials, and voters in identifying when DOJ monitors are

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<sup>51</sup> Ashley Lopez, *Civil rights advocates plan to send thousands of observers to midterm polling places*, NPR (Oct. 14, 2026), <https://www.npr.org/2026/10/14/nx-s1-5991802/election-polling-place-observers>; Andrew Garber and Sara Steele, *Roles and Rules for the Federal Election Monitor Programs*, Brennan Center for Justice (Sept. 15, 2026), <https://www.brennancenter.org/our-work/research-reports/roles-and-rules-federal-election-monitor-programs>.

<sup>52</sup> Gabe Cohen and Tierney Sneed, *Inside Trump's plan for the 'biggest DOJ election observer effort in history'*, CNN (Sept. 25, 2026), <https://www.cnn.com/2026/09/25/politics/trump-election-monitors-voting-machines-vis>; Jen Rice, *GOP trained Wisconsin election observers to target voting machines in pivotal swing state*, Democracy Docket (Sept. 29, 2026), <https://www.democracymonitor.com/news-alerts/gop-trained-wisconsin-election-observers-to-target-voting-machines-in-pivotal-swing-state/>.

<sup>53</sup> This includes staff observers from the U.S. House and U.S. Senate. The congressional observer program is strictly regulated by the Confirmation of Congressional Observer Access (COCOA) Act of 2024. See 52 U.S.C. § 21083a. Unlike DOJ monitors, congressional observers are authorized to enter polling places and election administration facilities even if state and local officials do not consent to their presence. *Id.*; see also Election Manual at 9-355-56.

<sup>54</sup> Zoë Richards, *California says it will monitor the Justice Department's election watchers next week*, NBC News (Oct. 27, 2025), <https://www.nbcnews.com/politics/elections/california-monitor-justice-department-election-watchers-rob-bonta-rcna240148>.

<sup>55</sup> See, e.g., Joey Swanson, *Federal election monitors watching Minnesota polling sites during state primary*, ABC 5 News (Aug. 11, 2026), <https://kstp.com/kstp-news/top-news/federal-election-monitors-watching-minnesota-polling-sites-during-state-primary/>.

<sup>56</sup> Congressional observers, for example, must be given access to observe all aspects of election administration. See 52 U.S.C. § 21083a(b)(1). DOJ monitors, meanwhile, may be denied entry to or asked to leave a polling site by local election officials.

<sup>57</sup> See *supra* at 3(B); 52 U.S.C. § 21083a(b)(2).

engaging in abnormal or unlawful behavior and thoroughly document such incidents and report them to the nonpartisan Election Protection Hotline, 866-OUR-VOTE (866-687-8683) or [866OurVote.org](https://866OurVote.org), for review and follow up.

*Updated:* October 2026

A banner with a light blue background. On the left is the Campaign Legal Center logo. To its right is the text 'LEARN MORE AT' in blue, followed by 'campaignlegalcenter.org' in a larger blue font. Below this is a paragraph of text. On the right side of the banner is a black and white image of the U.S. Capitol dome, with a blue silhouette of the state of North Carolina overlaid on it.

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CLC is a nonpartisan, nonprofit organization working to protect and strengthen the U.S. democratic process across all levels of government through litigation, policy analysis, and public education. CLC seeks a future in which the American political process is accessible to all citizens, resulting in representative, responsive, and accountable government. Consistent with that mission, we have worked with election officials across the nation to improve their administrative policies, protect the freedom to vote of citizens within their jurisdictions, and strengthen the democratic process.