



March 8, 2023

Members of the Connecticut General Assembly  
Government Administration and Elections Committee

*Via Online Portal*

**Re: Support for HB 5702 to Restore Voting Rights to Incarcerated Individuals**

Dear Senator Flexer, Representative Blumenthal, and Members of the Government Administration and Elections Committee:

We write to urge you to support HB 5702, a bill to restore the right to vote to incarcerated individuals in Connecticut. HB 5702 will re-enfranchise thousands of people, simplify the current law, and make Connecticut a national leader in protecting the right of all its citizens to vote and participate in American democracy.

Campaign Legal Center (“CLC”) is a nonpartisan, nonprofit organization working to protect and strengthen the U.S. democratic process across all levels of government through litigation, policy analysis, and public education. Our Restore Your Vote program helps restore voting rights to people with past convictions by providing direct rights restoration services and empowering community leaders to understand and monitor implementation of rights restoration laws. CLC also works to ensure that eligible incarcerated voters can exercise their right to vote, including by working with jurisdictions to improve their election infrastructure and its accessibility to incarcerated voters. Most recently, CLC worked with Washington, D.C. on the implementation of its universal enfranchisement measure.<sup>1</sup>

We strongly support ending Connecticut’s disenfranchisement of incarcerated individuals. HB 5702 is not just about whether incarcerated individuals should be allowed to vote, but whether there is any legitimate reason why an American citizen should be stripped of the right to vote in the first place. We do not believe that there is.

Felony disenfranchisement laws do not serve any legitimate criminal legal purpose: they have no meaningful punitive, deterrent, or restorative value. Indeed, studies actually show that disenfranchisement *undermines* rehabilitation and hinders re-entry.<sup>2</sup> Conversely, restoring the

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<sup>1</sup> See Restore the Vote Amendment Act of 2020, Washington, D.C. Bill 23-0324, <https://lims.dccouncil.us/Legislation/B23-0324>.

<sup>2</sup> See, e.g., Guy Padraic Hamilton-Smith & Matt Vogel, *The Violence of Voicelessness: The Impact of Felony Disenfranchisement on Recidivism*, 22 BERKELEY LA RAZA L.J. 407 (2012); Christopher Uggen &

right to vote *improves* individuals' connection to and engagement with their communities while incarcerated, as well as their transition back into society post-release.<sup>3</sup> As one incarcerated voter in Washington, D.C. explained: “[I]f you’re allowing your incarcerated population to function within this democratic process, you are actually teaching them how to be citizens. . . [O]nce you get into the practice of doing that and once you transition back into society, you will continue that practice.”<sup>4</sup>

Enfranchising incarcerated individuals is important for democratic accountability. Elected officials make consequential decisions every day that directly impact incarcerated voters: legislators make the laws that incarcerated voters are charged with breaking, district attorneys prosecute their cases, state judges adjudicate their cases, and sheriffs and other law enforcement police them on the streets and run the jails and prisons in which they are currently incarcerated. Incarcerated voters' exposure to the criminal legal system gives them a major stake in the outcome of public policy, and their participation is crucial if the ballot box is truly to be a site where we hold our elected officials accountable.

Still, despite these empirical facts and the experiences of incarcerated voters, felony disenfranchisement laws persist and their history explains why. In many states, these laws were enacted after the Civil War and proliferated during the Jim Crow era with the explicit and open purpose of undermining the 14th and 15th Amendments.<sup>5</sup> Put simply, felony disenfranchisement exists and continues in the United States because of efforts to suppress voters and communities of color.<sup>6</sup> Connecticut's disenfranchisement scheme still serves that purpose today, disenfranchising Black citizens at more than four times the rate and Latino citizens at more than two times the rate

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Jeff Manza, *Voting and Subsequent Crime and Arrest: Evidence From a Community Sample*, 36 COLUM. HUM. RTS. L. REV. 193, 205 (2004). Felony disenfranchisement not only means that incarcerated people, as a class, are inadequately represented by the political process, it also means that the political power of certain racial and economic groups is diluted due to the number of members who cannot vote. In other words, disenfranchisement not only impacts incarcerated citizens, it disempowers the groups to which they belong. See Christopher Uggen, Jeff Manza, & Angela Behrens, *Felony Voting Rights and the Disenfranchisement of African Americans*, 5 SOULS 48 (2003), [http://users.cla.umn.edu/~uggen/Uggen\\_Manza\\_Behrens\\_04\\_Souls.pdf](http://users.cla.umn.edu/~uggen/Uggen_Manza_Behrens_04_Souls.pdf).

<sup>3</sup> See, e.g., Civic Nebraska, *Recidivism & Voting Rights, Case Study: Florida* (Jan. 30, 2019), <https://www.civicnebraska.org/wp-content/uploads/2019/02/2019-Florida-recidivism-case-study.pdf>; Victoria Shineman, *Restoring Rights, Restoring Trust: Evidence that Reversing Felon Disenfranchisement Penalties Increases Both Trust and Cooperation with Government* (Oct. 25, 2018), [https://papers.ssrn.com/sol3/papers.cfm?abstract\\_id=3272694](https://papers.ssrn.com/sol3/papers.cfm?abstract_id=3272694).

<sup>4</sup> Kira Lerner, *What It's Like to Vote From Prison: For the first time D.C. is letting people vote from prison.*, SLATE (Oct. 28, 2020), <https://slate.com/news-and-politics/2020/10/dc-prisoners-voting-first-time-felony-disenfranchisement.html>.

<sup>5</sup> Jennifer Rae Taylor, *Jim Crow's Lasting Legacy at the Ballot Box*, THE MARSHALL PROJECT (Aug. 20, 2018), <https://www.themarshallproject.org/2018/08/20/jim-crow-s-lasting-legacy-at-the-ballot-box>.

<sup>6</sup> Erin Kelley, *Racism & Felony Disenfranchisement: An Intertwined History*, Brennan Center for Justice (May 9, 2017), <https://www.brennancenter.org/our-work/research-reports/racism-felony-disenfranchisement-intertwined-history>; George Brooks, *Felon Disenfranchisement: Law, History, Policy, and Politics*, 32 Fordham Urban L.J. 101 (2005), <https://ir.lawnet.fordham.edu/cgi/viewcontent.cgi?httpsredir=1&article=2140&context=ulj>.

of the general population.<sup>7</sup> Felony disenfranchisement and its racist roots are a stain on our democracy. HB 5702 will erase this exclusionary electoral feature and restore the right to vote to nearly 7,000 voters in the Constitution State.<sup>8</sup>

A system of universal enfranchisement also protects against *de facto* disenfranchisement —i.e., the process by which confusion and misinformation around voting after a felony conviction leads many people with past convictions—and election officials—to believe wrongly that they cannot vote, even if they are eligible.<sup>9</sup> In so doing, HB 5702 will also create a simple, bright line rule that improves election administrability, as it stands to reason that a system disenfranchising no one will be easier to administer than a system disenfranchising a select few.

In sum, HB 5702 is Connecticut’s opportunity to join a growing vanguard of states that are restoring voting rights to citizens with past convictions,<sup>10</sup> and to become a national leader on the issue. HB 5702 will eliminate completely the outdated, discriminatory, and anti-democratic practice of felony disenfranchisement, solidify ballot access for incarcerated voters, and affirm Connecticut’s commitment to the principle that democracy works best when all eligible voters can participate. We urge you to take this important step.

Sincerely,

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<sup>7</sup> The Sentencing Project, *Locked Out 2022: Estimates of People Denied Voting Rights Due to a Felony Conviction* at 16-18 (October 2022), <https://www.sentencingproject.org/app/uploads/2022/10/Locked-Out-2022-Estimates-of-People-Denied-Voting.pdf>.

<sup>8</sup> *See id.* at 16.

<sup>9</sup> *See* Erika Wood & Rachel Bloom, *De Facto Disenfranchisement*, Am. Civil Liberties Union & Brennan Ctr. for Justice 2-5 (2008), <https://www.aclu.org/other/de-facto-disenfranchisement>.

<sup>10</sup> *See* National Conference of State Legislatures, *Felon Voting Rights* (Feb. 9, 2023), <https://www.ncsl.org/elections-and-campaigns/felon-voting-rights>.