February 5, 2021

Ms. Molly Danahy  
Campaign Legal Center  
1101 14th St., NW  
Suite 400  
Washington, DC 20005  
mdanahy@campaignlegalcenter.org

Dear Ms. Danahy:

This letter is our final response to your correspondence, dated October 21, 2019 to the U.S. Census Bureau’s Freedom of Information Act (FOIA) Office. We received your request in this office on October 21, 2019 and have assigned to it tracking number DOC-CEN-2020-000115. You narrowed your search on November 14, 2019. We are responding under the FOIA to your request for:

**Item 1:** All written communications, sent or received from June 27, 2019 to the present, between any Census Bureau employee and any employee of a state or local government entity, containing any of the following terms: “citizenship,” “citizen,” “citizens,” “CVAP,” “driver,” “drivers,” “driver’s,” “motor vehicle,” “motor vehicles,” “DMV,” “DL,” “ID,” “Driver License Administrative Data,” “Identification Cards,” “administrative record,” “administrative records,” “administrative data,” “AR,” “ARs,” “AD,” “Ad Rec,” “Ad Recs,” “AdRec,” “AdRecs,” “Ad Data,” “AdData,” “Federal Driver’s Privacy Protection Act,” “FDPPA,” “Systematic Alien Verification for Entitlements Program,” or “SAVE.”

**Item 2:** All written communications, sent or received from June 27, 2019 to the present, between any Census Bureau employee and any employee of the American Association of Motor Vehicle Administrators.

**Item 3:** From June 27, 2019 to the present, all written agreements or memoranda of understanding between the Census Bureau and any state or local government entity concerning administrative records. This item includes any documents modifying or updating pre-existing agreements or MOUs regarding state or local administrative records.
Item 4: All written communications or memoranda, sent or received by Census Bureau employees from June 27, 2019 to the present, containing both (a) the term “citizenship,” “citizen,” “citizens,” or “CVAP,” and (b) the term “driver,” “drivers,” “driver’s,” “motor vehicle,” “motor vehicles,” “DMV,” “DL,” “ID,” “Driver License Administrative Data,” “Identification Cards,” “administrative record,” “administrative records,” “administrative data,” “AR,” “ARs,” “AD,” “Ad Rec,” “Ad Recs,” “AdRec,” “AdRecs,” “Ad Data,” “AdData,” “Federal Driver’s Privacy Protection Act,” “FDPPA,” “Systematic Alien Verification for Entitlements Program,” or “SAVE.”

Custodians to be searched include Steven Dillingham, Ron Jarmin, Enrique Lamas, Albert E. Fontenot Jr., John Abowd, Victoria Velkoff, John Eltinge, Michael Berning, and Kevin Deardorff,

On March 2, 2020, we informed you that certain records responsive to your request were publicly available in the U.S. Census Bureau’s FOIA Reading Room. More specifically, the FOIA Reading Room contained current agreements – each called a Memorandum of Understanding (MOU) – with Federal and State entities for the provision of administrative records. We indicated our FOIA Reading Room currently possessed over 50 documents (869 pages), and that any additional responsive MOUs would be posted to the FOIA Reading Room on a rolling basis. We indicated that the FOIA Reading Room would contain the entirety of documents responsive to part 3 of your request. (Note: The most recent update to the MOU collection was posted to the FOIA Reading Room in January 2021, though the update reflects only MOUs modified or created subsequent to March 2, 2020 and thus outside the scope of your FOIA request.)

On June 1, 2020 we provided 59 records (254 pages) that are responsive to your request, with partial withholdings pursuant to FOIA Exemptions 4, 5, and 6. (Interim Release 1.)

On August 13, 2020, we provided 8 records (15 pages) responsive to your request, with partial withholdings pursuant to FOIA Exemptions 5 and 6. Revised versions of this production were transmitted on October 19, 2020 and October 27, 2020. (Interim Releases 2, 4, and 5.)

On October 16, 2020, we provided 24 records (105 pages) responsive to your request, with partial withholdings pursuant to FOIA Exemptions 5 and 6. (Interim Release 3.)

On November 30, 2020, we provided you 28 records (87 pages) responsive to your request, with partial withholdings pursuant to FOIA Exemptions 4, 5, and 6. (Interim Release 6.)
On December 31, 2020, we sent a letter intending to inform you that there were no further documents responsive to parts 1, 2, and 3 of your request. We apologize for any language which mistakenly suggested that we had fully completed our response to your FOIA request.

This letter is to inform you that we have concluded processing part 4 of your request. We located 128 records (890 pages) responsive to that portion of the request, which are enclosed with partial withholdings pursuant to FOIA Exemptions 5 and 6.

This completes our response to your request, and constitutes a final decision. We are aware that this matter is in litigation in Federal District Court for the District of Maryland under the caption Campaign Legal Center v. United States Bureau of the Census, No. 20-cv-625, so if you have any questions pertaining to this request please contact Assistant United States Attorney Sarah A. Marquardt, the lead attorney for the United States for this lawsuit, at 410-209-4801 or Sarah.Marquardt@usdoj.gov.

Sincerely,

Vernon Curry

Vernon E. Curry, PMP, CIPP/G
Freedom of Information Act/Privacy Act Officer
Chief, Freedom of Information Act Office
Mike,

I have been trying to create one document that tracks all the different comments and edits that have gone back and forth between us since you returned your cleaned up and adjudicated draft to me.

I think I do not want to have Word drop any information again.

If this is not helpful, then please disregard it. If it is helpful, then I am glad I could help. I think we

Thank you,

Michele
Mike,

Please see the attached draft with a question on page 4 and an edit/question on page 11 from DHS Privacy. I reviewed them and hope they are easy for you to clarify.

Thank you,

Michele
(b) (5) Draft
Dear All,

I have attached a copy of the OMOU that has gone through internal review within DHS. In an attempt to clean up the document, I accepted all formatting changes and the few comments from the earlier review that I could tell were addressed. There are still 475 revisions listed. Many of the comments are repeated when sections were moved within the document. Until the move is accepted or rejected the duplicative comments will remain.

There is one comment about VAWA recertification that USCIS has been asked to address. Based on my review of the remaining comments, I believe [b] (6)

Please return your responses and as clean a version of the document as is possible to me by noon, October 31. I am hoping this round of adjudication will resolve the outstanding concerns raised in the comments and we can proceed with what will need to be done to have an OMOU between DHS and at least the USCIS addendum (with language of a pending decision on the Secretarial Waiver) by November 15.

If you have any questions, please do not hesitate to contact me.

Thank you,

Michele

Michele Steinmetz, Ph.D.
Director, Immigration Data Integration Initiative
Office of Immigration Statistics
U.S. Department of Homeland Security

Office: 202-447-3685
Mobile: [b] (6)
Michele.Steinmetz@hq.dhs.gov
(b) (5) Draft
Draft
(b) (5) Draft
(b) (5) Draft
All--In response to DOC's request to Ron this morning for draft TPs relating to drivers license file acquisition efforts.
DRAFT Talking Points on Acquiring State Drivers License Records
Ron asked us to work some wording re state drivers license file requests that we could use for TPs/answers/etc. and to share it with you.

This is the draft language. Let us know if you have questions or additional thoughts.
Attached. Please advise whether we should finalize, or provide comments.

Thanks,

John M. Abowd, PhD, Associate Director and Chief Scientist
Research and Methodology
U.S. Census Bureau
O: 301-763-5880 M: simulating on cell
census.gov  |  @uscensusbureau
Shape your future. START HERE > 2020census.gov
(b) (5) Draft
Here is our weekly update. I'm not sure who all should be on the addressee list so feel free to forward or let me know who to add.

In the bullet narrative below, I highlighted a couple of things that I believe the Census team should be especially aware of. Please let me know if you have any questions.

Slide Updates:
Latest slide attached

Weekly Status:

**Renewal Federal Agreements**

a. SSA Numident - fully signed and executed.

**New Federal Agreements**
(b) (5)
Periodic Performance Management Reports
2020 Census: Federal Administrative Records Supporting Executive Order 13880

Status:  
- **On Track**

Data current as of:  
- **October 4, 2019**

Target Completion:  
- **March 31, 2020**

Notes:  
- The Census Bureau has requested participation from the following agencies on an inter-agency work group: DHS, SSA, IRS, State Department, and HHS

<table>
<thead>
<tr>
<th>Source: File</th>
<th>Under Negotiation</th>
<th>Agreement in Place/Approved for Use</th>
<th>Data Received</th>
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<td>IRS: 1040 &amp; 1099</td>
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<td>CMS: Medicare</td>
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<td>CMS: Medicaid/CHIP</td>
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<td><strong>New Agreements</strong></td>
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<td>SSA: MBR</td>
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<tr>
<td>IHS: Patient Registration</td>
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<td>State: Passport Services</td>
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<td>DHS: ICE</td>
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<td>DOJ: US Marshals</td>
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<tr>
<td>DOI: Citizenship &amp; Immigration Data Collection</td>
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<tr>
<td>BOP: Federal Incarceration Data</td>
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<tr>
<td>BJS: National Corrections Reporting Program (NCRP)</td>
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<td><strong>Desired Agreements/Acquisition May Require Statutory Changes</strong></td>
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<td>CDC: Births and Deaths</td>
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<tr>
<td>HHS: National Database of New Hires</td>
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</table>

Legend:  
- **Not Started**  
- **Completed**  
- **On Track**  
- **Management Focus**  
- **Requires Attention**

Source: Economic Reimbursable Surveys Division Spreadsheet
Periodic Performance Management Reports
2020 Census: EO 13880 State Administrative Records Status for TANF

Status:
- On Track

Data current as of:
- October 4, 2019

Target Completion:
- March 31, 2020

Notes:
Periodic Performance Management Reports
2020 Census: EO 13880 State Administrative Records Status for TANF

| Source: | Economic Reimbursable Surveys Division Spreadsheet |

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<thead>
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<tr>
<td>Signed Agreement; No Data Available</td>
<td>7</td>
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<tr>
<td>Signed Agreement; Data Available</td>
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Periodic Performance Management Reports
2020 Census: EO 13880 State Administrative Records Status for WIC

Status: On Track

Data current as of: October 4, 2019

Target Completion: March 31, 2020

Notes:

Source: Economic Reimbursable Surveys Division Spreadsheet
Periodic Performance Management Reports
2020 Census: EO 13880 State Administrative Records Status for SNAP

Status:
- On Track

Data current as of:
- October 4, 2019

Target Completion:
- March 31, 2020

Notes:
- Periodic Performance Management Reports
- 2020 Census: EO 13880 State Administrative Records Status for SNAP

Source: Economic Reimbursable Surveys Division Spreadsheet
### Periodic Performance Management Reports

**Acronyms for Administrative Records**

<table>
<thead>
<tr>
<th>Federal</th>
<th>State</th>
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</thead>
<tbody>
<tr>
<td><strong>BOP:</strong> Bureau of Prisons</td>
<td><strong>LIHEAP:</strong> Low-Income Home Energy Assistance Program</td>
</tr>
<tr>
<td><strong>BJS:</strong> Bureau of Justice Statistics</td>
<td><strong>SNAP:</strong> Supplemental Nutrition Assistance Program</td>
</tr>
<tr>
<td><strong>CBP:</strong> Customs and Border Patrol</td>
<td><strong>TANF:</strong> Temporary Assistance for Needy Families</td>
</tr>
<tr>
<td><strong>CHIP:</strong> Children’s Health Insurance Program</td>
<td><strong>WIC:</strong> Supplemental Nutrition Program for Women, Infants and Children</td>
</tr>
<tr>
<td><strong>CHUMS:</strong> Computerized Homes Underwriting Management System</td>
<td><strong>MBR:</strong> Master Beneficiary Record</td>
</tr>
<tr>
<td><strong>CMS:</strong> Centers for Medicare &amp; Medicaid Services</td>
<td><strong>NCOA:</strong> National Change of Address</td>
</tr>
<tr>
<td><strong>DHS:</strong> Department of Homeland Security</td>
<td><strong>PIC:</strong> Public and Indian Housing Information Center</td>
</tr>
<tr>
<td><strong>DMDC:</strong> Defense Manpower Data Center</td>
<td><strong>SSA:</strong> Social Security Administration</td>
</tr>
<tr>
<td><strong>DOD:</strong> Department of Defense</td>
<td><strong>SSS:</strong> Selective Service System</td>
</tr>
<tr>
<td><strong>DOI:</strong> Department of Interior</td>
<td><strong>TRACS:</strong> Tenant and Rental Assistance Certification System</td>
</tr>
<tr>
<td><strong>DOJ:</strong> Department of Justice</td>
<td><strong>UAA:</strong> Undeliverable As Addressed</td>
</tr>
<tr>
<td><strong>DSF:</strong> Delivery Sequence File</td>
<td><strong>USCIS:</strong> United States Citizenship and Immigration Services</td>
</tr>
<tr>
<td><strong>FHA:</strong> Federal Housing Administration</td>
<td><strong>USPS:</strong> United States Postal Service</td>
</tr>
<tr>
<td><strong>HUD:</strong> Housing and Urban Development</td>
<td><strong>NCOA:</strong> National Change of Address</td>
</tr>
</tbody>
</table>

**Source:** Economic Reimbursable Surveys Division Spreadsheet
Good morning,

The Associated Press and Politico’s “Morning Shift” Newsletter covered the data sharing agreement between the Department of Homeland Security and the Census Bureau. The Associated Press noted that the Department of Homeland Security “would share administrative records to help the Census Bureau determine the number of citizens and non-citizens in the U.S., as well as the number of illegal immigrants.”

We will continue to monitor for any additional coverage.

Homeland Security will share citizenship data with Census
The Associated Press – Mike Schneider, January 6

The Department of Homeland Security is agreeing to share citizenship information with the U.S. Census Bureau as part of President Donald Trump’s order to collect data on who is a citizen following the Supreme Court’s rejection of a citizenship question on the 2020 Census form.

Trump’s order is being challenged in federal court, but meanwhile, the Department of Homeland Security two weeks ago announced the agreement in a report. It said the agency would share administrative records to help the Census Bureau determine the number of citizens and non-citizens in the U.S., as well as the number of illegal immigrants.

Information that will be shared include personally-identifiable data, the Homeland Security document said.

Trump ordered the Census Bureau to collect citizenship information through administrative records from federal agencies and the 50 states after the Supreme Court ruled against the Trump administration last summer by deciding that a citizenship question wouldn’t be allowed on this spring’s 2020 Census questionnaire.

Opponents of the citizenship question had argued it would scare off immigrants, Hispanics and others from participating in the once-a-decade head count. The 2020 Census will help determine how many congressional seats each state gets as well as the distribution of $1.5 trillion in federal funds.

The order to collect citizenship data through federal and state administrative records currently is
being challenged by civil rights groups in federal court in Maryland.

As part of the order, the U.S. Census Bureau has asked state drivers’ license bureaus for records, but so far only Nebraska has agreed to cooperate.

**DHS to give info to Census Bureau to compile stats on citizenship**
Politico’s “Morning Shift” – Rebecca Rainey, January 6

DHS AGREES TO SHARE INFO WITH CENSUS BUREAU: DHS is moving forward with a plan to share government records with the Census Bureau to create data about the citizenship status of every person residing in the U.S., even though the Supreme Court struck down the Trump administration’s effort to add a citizenship question to the 2020 census, as Hansi Lo Wang reports for NPR.

“DHS quietly announced the data-sharing agreement in a regulatory document posted on its website on Dec. 27,” which says that U.S. Citizenship and Immigration Services is “sharing personal information about naturalized U.S. citizens and green card holders from records going back to as early as 1973.” More recent records from Customs and Border Protection and Immigration and Customs Enforcement will "provide the Census Bureau with data such as noncitizens' full names, birth dates, addresses, Social Security numbers and alien registration numbers."

The data "will not be used to make programmatic or administrative enforcement decisions" the document said. According to Wang, the bureau plans to develop "a statistical model designed to produce anonymized estimates of U.S. citizens and noncitizens living in the country." More on the data-sharing agreement.
Opinion: Counting everyone — citizens and non-citizens — in the 2020 census is crucial

The Washington Post – Brendan A. Shanahan, March 12

As Census forms go out to the nation between March 12 and March 20, the focus will be on how people can fill them out online to reduce spread of coronavirus but we can’t forget the other most notable part of the census questionnaire: a citizenship question will not be on it. The census counts every person living in the country, including unauthorized immigrants and green-card holders. Last June, the Supreme Court narrowly struck down the Trump administration’s years-long effort to include a citizenship question, stating that the administration’s ostensible rationale for the question — to aid in the enforcement of the Voting Rights Act — “seems to have been contrived.”

The shocking discovery of Republican redistricting expert Thomas Hofeller’s files exposed the administration’s real reasoning: to make possible redistricting and reapportionment schemes “advantageous to Republicans and non-Hispanic whites.” The use of Hofeller’s research by senior Justice and Commerce Department officials (the latter of whom supervise the Census Bureau) demonstrated that the erstwhile citizenship question was designed to enable state governments to exclude noncitizens from population calculations used to apportion state legislative districts.

While it was thwarted for the 2020 census, the Trump administration’s efforts to assist in the malapportionment of state legislatures have only begun. Court battles seeking to exclude all or some noncitizens from future apportionment and redistricting plans continue despite the courtroom defeat of the citizenship question last summer. And President Trump has issued an executive order requiring federal departments to share citizenship data in their possession with the Commerce Department as a means of working around the court’s rejection of a Census citizenship question.

With post-2020 Census redistricting battles and apportionment fights on the horizon, it is useful to explore the little-known yet cautionary tale of citizen-only apportionment schemes in American history. While this past reveals that anti-alien apportionment proposals can be — and have been — defeated, it also warns that if adopted by state governments (and found to be constitutional by the U.S. Supreme Court), such policies will likely carry significant weight and prove hard to repeal for years to come.

Frequently tied to other provisions circumscribing the power of marginalized communities in state politics, measures excluding noncitizens from the population for the purposes of apportionment date to the early republic. New York barred noncitizens — alongside free blacks and paupers — from the state’s apportionment basis following its 1821 constitutional convention.
Decades later, Henry Gardner, the anti-Catholic Know Nothing governor of Massachusetts, successfully campaigned for an anti-alien apportionment state constitutional amendment in 1857 during a period of intense anti-Irish nativism. Delegates to California’s 1878-79 constitutional convention forbade “aliens ineligible to citizenship” (namely East and South Asian immigrants) from the state’s apportionment basis at an assembly dominated by the violently racist anti-Chinese Workingmen’s Party. And Nebraska excluded noncitizens from state legislative apportionment calculations amid a flurry of anti-German legislation, constitutional revision and vigilantism during and immediately after World War I.

Anti-alien schemes reached their nadir when the U.S. House of Representatives was not reapportioned — at all — following the 1920 Census. Throughout the 1920s, a powerful bipartisan nativist faction of lawmakers representing — or allied to — regions set to lose seats in the House of Representatives flagrantly flouted their constitutional obligation to reapportion the House every 10 years. That same faction further demanded the passage of legislation to exclude noncitizens from future rounds of reapportionment despite the constitution’s requirement to base congressional reapportionment on the total population residing in the United States.

Then, as now, proponents of citizen-only proposals frequently argued that including noncitizens in apportionment calculations unfairly reduced the power of voters in (usually rural) jurisdictions with large citizen populations in relation to (often urban) communities with large noncitizen populations. Opponents of these measures, by contrast, charged that anti-alien policies amounted to “taxation without representation” and defended noncitizens as law-abiding “constituents.” But these were not the only terms of debate.

Supporters of anti-alien apportionment plans frequently embraced anti-urban and xenophobic rhetoric. New Hampshire politician Henry Metcalf argued that urban centers, comprised “largely of alien population, who have no interests in common with the average intelligent New Hampshire voter” were “not entitled to the same consideration as” residents of “little country towns” at the state’s World War I-era constitutional convention. And New York Republican Party official E.M. Dickinson supported a nationwide citizen-only congressional apportionment basis owing to her highly inaccurate belief that “crime could be traced in most instances to alien criminals” in the 1920s.

Supporters of including noncitizens in apportionment policies fiercely contested — and sometimes defeated — the nativism espoused by Metcalf and Dickinson. New Hampshire voters did not ratify a citizen-only apportionment policy following the First World War. And the decade-long nativist attempt to ban noncitizens from the federal House of Representatives apportionment basis was finally defeated in 1929. When Congress was reapportioned following the 1930 Census, noncitizens were included in those calculations.

When they were adopted, however, anti-alien apportionment provisions usually proved powerful and durable. New York’s citizen-only policy, coupled with the explicit overrepresentation of rural counties and the state’s failure to reapportion the legislature on a regular basis, grossly inflated the number of legislative seats assigned to upstate (largely native-born and Republican) communities vis-a-vis New York City’s (largely immigrant and second-generation Democratic) districts. While
Democrats frequently won statewide elections — sometimes by huge margins — in the early-to-mid 20th century, these malapportionment schemes ensured that Democrats would only control both chambers of the state legislature for a mere one year (1935) between 1913 and 1965.

Citizen-only apportionment policies also proved to be a massive challenge to enforce. Whether states used federal Census citizenship information or ran their own enumerations to identify noncitizens, data limitations led to repeated difficulties in implementation and accusations of inaccurate reapportionment calculations. Yet, despite these challenges, anti-alien apportionment measures proved stubbornly resistant to repeal efforts. The state constitutions of New York and Massachusetts retained their 19th-century citizen-only apportionment provisions until 1969 and 1970, respectively.

Though a citizenship question will not be included on the 2020 Census, the Trump administration’s attempts to enable new anti-alien apportionment measures are far from over. At this moment, it continues to amass citizenship data via alternative administrative records. Meanwhile, some Republican state legislators gearing up for redistricting and reapportionment battles — encouraged by the conservative American Legislative Exchange Council — are considering using this data to craft citizen-only apportionment schemes for their own state houses.

Were a state-level citizen-only apportionment proposal to come into force, it would undoubtedly be challenged in court. Voting rights and immigrant rights advocates have a plethora of evidence to demonstrate the harm such a policy would impose on racially marginalized communities and the would-be provisions’ violations of the (federal) constitution. But lawmakers and advocates who support including all residents in apportionment calculations — as community members and as taxpayers — should not assume that this Supreme Court will strike down a new anti-alien policy that may arise in the future.

History teaches us that proposed anti-alien apportionment plans can be defeated. It also indicates that, once adopted, such provisions are likely to become embedded into the politics and constitutions of those states. As in earlier eras of American history, such policies threaten to exacerbate inequalities in representation not only during the 2020s, but for decades to come.
Office of the Press Secretary

FOR IMMEDIATE RELEASE
July 11, 2019

EXECUTIVE ORDER

- - - - - - -

COLLECTING INFORMATION ABOUT CITIZENSHIP STATUS IN CONNECTION WITH THE DECENNIAL CENSUS

By the authority vested in me as President by the Constitution and the laws of the United States of America, it is hereby ordered as follows:

Section 1. Purpose. In Department of Commerce v. New York, No. 18-966 (June 27, 2019), the Supreme Court held that the Department of Commerce (Department) may,
as a general matter, lawfully include a question inquiring about citizenship status on the decennial census and, more specifically, declined to hold that the Secretary of Commerce's decision to include such a question on the 2020 decennial census was "substantively invalid." That ruling was not surprising, given that every decennial census from 1820 to 2000 (with the single exception of 1840) asked at least some respondents about their citizenship status or place of birth. In addition, the Census Bureau has inquired since 2005 about citizenship on the American Community Survey -- a separate questionnaire sent annually to about 2.5 percent of households.

The Court determined, however, that the explanation the Department had provided for including such a question on the census was, in the circumstances of that case, insufficient to support the Department's decision. I disagree with the Court's ruling, because I believe that the Department's decision was fully supported by the rationale presented on the record before the Supreme Court.

The Court's ruling, however, has now made it impossible, as a practical matter, to include a citizenship question on the 2020 decennial census questionnaire. After examining every possible alternative, the Attorney General and the Secretary of Commerce have informed me that the logistics and timing for carrying out the census, combined with delays from continuing litigation, leave no practical mechanism for including the question on the 2020 decennial census.

Nevertheless, we shall ensure that accurate citizenship data is compiled in connection with the census by other means. To achieve that goal, I have determined that it is imperative that all executive departments and agencies (agencies) provide the Department the maximum assistance permissible, consistent with law, in determining the number of citizens and non-citizens in the country, including by
providing any access that the Department may request to 
administrative records that may be useful in 
accomplishing that objective. When the Secretary of 
Commerce decided to include the citizenship question on 
the census, he determined that such a question, in 
combination with administrative records, would provide 
the most accurate and complete data. At that time, the 
Census Bureau had determined based on experience that 
administrative records to which it had access would 
able it to determine citizenship status for 
approximately 90 percent of the population. At that 
point, the benefits of using administrative records were 
limited because the Department had not yet been able to 
access several additional important sets of records with 
critical information on citizenship. Under the 
Secretary of Commerce's decision memorandum directing 
the Census Bureau "to further enhance its administrative 
record data sets" and "to obtain as many additional 
Federal and state administrative records as possible," 
the Department has sought access to several such sets of 
records maintained by other agencies, but it remains in 
negotiations to secure access. The executive action I 
am taking today will ensure that the Department will 
have access to all available records in time for use in 
conjunction with the census.

Therefore, to eliminate delays and uncertainty, and 
to resolve any doubt about the duty of agencies to share 
data promptly with the Department, I am hereby ordering 
all agencies to share information requested by the 
Department to the maximum extent permissible under law.

Access to the additional data identified in section 
3 of this order will ensure that administrative records 
provide more accurate and complete citizenship data than 
was previously available.

I am also ordering the establishment of an 
interagency working group to improve access to 
administrative records, with a goal of making available 
to the Department administrative records showing
citizenship data for 100 percent of the population. And I am ordering the Secretary of Commerce to consider mechanisms for ensuring that the Department's existing data-gathering efforts expand the collection of citizenship data in the future.

Finally, I am directing the Department to strengthen its efforts, consistent with law, to obtain State administrative records concerning citizenship.

Ensuring that the Department has available the best data on citizenship that administrative records can provide, consistent with law, is important for multiple reasons, including the following.

First, data on the number of citizens and aliens in the country is needed to help us understand the effects of immigration on our country and to inform policymakers considering basic decisions about immigration policy. The Census Bureau has long maintained that citizenship data is one of the statistics that is "essential for agencies and policy makers setting and evaluating immigration policies and laws."

Today, an accurate understanding of the number of citizens and the number of aliens in the country is central to any effort to reevaluate immigration policy. The United States has not fundamentally restructured its immigration system since 1965. I have explained many times that our outdated immigration laws no longer meet contemporary needs. My Administration is committed to modernizing immigration laws and policies, but the effort to undertake any fundamental reevaluation of immigration policy is hampered when we do not have the most complete data about the number of citizens and non-citizens in the country. If we are to undertake a genuine overhaul of our immigration laws and evaluate policies for encouraging the assimilation of immigrants, one of the basic informational building blocks we should know is how many non-citizens there are in the country.
Second, the lack of complete data on numbers of citizens and aliens hinders the Federal Government's ability to implement specific programs and to evaluate policy proposals for changes in those programs. For example, the lack of such data limits our ability to evaluate policies concerning certain public benefits programs. It remains the immigration policy of the United States, as embodied in statutes passed by the Congress, that "aliens within the Nation's borders [should] not depend on public resources to meet their needs, but rather rely on their own capabilities and the resources of their families, their sponsors, and private organizations" and that "the availability of public benefits [should] not constitute an incentive for immigration to the United States" (8 U.S.C. 1601(2)). The Congress has identified compelling Government interests in restricting public benefits "in order to assure that aliens be self-reliant in accordance with national immigration policy" and "to remove the incentive for illegal immigration provided by the availability of public benefits" (8 U.S.C. 1601(5), (6)).

Accordingly, aliens are restricted from eligibility for many public benefits. With limited exceptions, aliens are ineligible to receive supplemental security income or food stamps (8 U.S.C. 1612(a)). Aliens who are "qualified aliens" — that is, lawful permanent residents, persons granted asylum, and certain other legal immigrants — are, with limited exceptions, ineligible to receive benefits through Temporary Assistance for Needy Families, Medicaid, and State Children's Health Insurance Program for 5 years after entry into the United States (8 U.S.C. 1613(a)). Aliens who are not "qualified aliens," such as those unlawfully present, are generally ineligible for Federal benefits and for State and local benefits (8 U.S.C. 1611(a), 1621(a)).

The lack of accurate information about the total citizen population makes it difficult to plan for annual
expenditures on certain benefits programs. And the lack of accurate and complete data concerning the alien population makes it extremely difficult to evaluate the potential effects of proposals to alter the eligibility rules for public benefits.

Third, data identifying citizens will help the Federal Government generate a more reliable count of the unauthorized alien population in the country. Data tabulating both the overall population and the citizen population could be combined with records of aliens lawfully present in the country to generate an estimate of the aggregate number of aliens unlawfully present in each State. Currently, the Department of Homeland Security generates an annual estimate of the number of illegal aliens residing in the United States, but its usefulness is limited by the deficiencies of the citizenship data collected through the American Community Survey alone, which includes substantial margins of error because it is distributed to such a small percentage of the population.

Academic researchers have also been unable to develop useful and reliable numbers of our illegal alien population using currently available data. A 2018 study by researchers at Yale University estimated that the illegal alien population totaled between 16.2 million and 29.5 million. Its modeling put the likely number at about double the conventional estimate. The fact is that we simply do not know how many citizens, non-citizens, and illegal aliens are living in the United States.

Accurate and complete data on the illegal alien population would be useful for the Federal Government in evaluating many policy proposals. When Members of Congress propose various forms of protected status for classes of unauthorized immigrants, for example, the full implications of such proposals can be properly evaluated only with accurate information about the overall number of unauthorized aliens potentially at
issue. Similarly, such information is needed to inform debate about legislative proposals to enhance enforcement of immigration laws and effectuate duly issued removal orders.

The Federal Government's need for a more accurate count of illegal aliens in the country is only made more acute by the recent massive influx of illegal immigrants at our southern border. In Proclamation 9822 of November 9, 2018 (Addressing Mass Migration Through the Southern Border of the United States), I explained that our immigration and asylum system remains in crisis as a consequence of the mass migration of aliens across our southern border. As a result of our broken asylum laws, hundreds of thousands of aliens who entered the country illegally have been released into the interior of the United States pending the outcome of their removal proceedings. But because of the massive backlog of cases, hearing dates are sometimes set years in the future and the adjudication process often takes years to complete. Aliens not in custody routinely fail to appear in court and, even if they do appear, fail to comply with removal orders. There are more than 1 million illegal aliens who have been issued final removal orders from immigration judges and yet remain at-large in the United States.

Efforts to find solutions that address the immense number of unauthorized aliens living in our country should start with accurate information that allows us to understand the true scope of the problem.

Fourth, it may be open to States to design State and local legislative districts based on the population of voter-eligible citizens. In Evenwel v. Abbott, 136 S. Ct. 1120 (2016), the Supreme Court left open the question whether "States may draw districts to equalize voter-eligible population rather than total population." Some States, such as Texas, have argued that "jurisdictions may, consistent with the Equal Protection Clause, design districts using any population
baseline -- including total population and voter-eligible population -- so long as the choice is rational and not invidiously discriminatory". Some courts, based on Supreme Court precedent, have agreed that State districting plans may exclude individuals who are ineligible to vote. Whether that approach is permissible will be resolved when a State actually proposes a districting plan based on the voter-eligible population. But because eligibility to vote depends in part on citizenship, States could more effectively exercise this option with a more accurate and complete count of the citizen population.

The Department has said that if the officers or public bodies having initial responsibility for the legislative districting in each State indicate a need for tabulations of citizenship data, the Census Bureau will make a design change to make such information available. I understand that some State officials are interested in such data for districting purposes. This order will assist the Department in securing the most accurate and complete citizenship data so that it can respond to such requests from the States.

To be clear, generating accurate data concerning the total number of citizens, non-citizens, and illegal aliens in the country has nothing to do with enforcing immigration laws against particular individuals. It is important, instead, for making broad policy determinations. Information obtained by the Department in connection with the census through requests for administrative records under 13 U.S.C. 6 shall be used solely to produce statistics and is subject to confidentiality protections under Title 13 of the United States Code. Information subject to confidentiality protections under Title 13 may not, and shall not, be used to bring immigration enforcement actions against particular individuals. Under my Administration, the data confidentiality protections in Title 13 shall be fully respected.
Sec. 2. Policy. It is the policy of the United States to develop complete and accurate data on the number of citizens, non-citizens, and illegal aliens in the country. Such data is necessary to understand the effects of immigration on the country, and to inform policymakers in setting and evaluating immigration policies and laws, including evaluating proposals to address the current crisis in illegal immigration.

Sec. 3. Assistance to the Department of Commerce and Maximizing Citizenship Data. (a) All agencies shall promptly provide the Department the maximum assistance permissible, consistent with law, in determining the number of citizens, non-citizens, and illegal aliens in the country, including by providing any access that the Department may request to administrative records that may be useful in accomplishing that objective. In particular, the following agencies shall examine relevant legal authorities and, to the maximum extent consistent with law, provide access to the following records:

(i) Department of Homeland Security, United States Citizenship and Immigration Services - National-level file of Lawful Permanent Residents, Naturalizations;

(ii) Department of Homeland Security, Immigration and Customs Enforcement - F1 & M1 Nonimmigrant Visas;

(iii) Department of Homeland Security - National-level file of Customs and Border Arrival/Departure transaction data;

(iv) Department of Homeland Security and Department of State, Worldwide Refugee and Asylum Processing System - Refugee and Asylum visas;

(v) Department of State - National-level passport application data;
(vi) Social Security Administration - Master Beneficiary Records; and

(vii) Department of Health and Human Services - CMS Medicaid and CHIP Information System.

(b) The Secretary of Commerce shall instruct the Director of the Census Bureau to establish an interagency working group to coordinate efforts, consistent with law, to maximize the availability of administrative records in connection with the census, with the goal of obtaining administrative records that can help establish citizenship status for 100 percent of the population. The Director of the Census Bureau shall chair the working group, and the head of each agency shall designate a representative to the working group upon request from the working group chair.

(c) To ensure that the Federal Government continues to collect the most accurate information available concerning citizenship going forward, the Secretary of Commerce shall consider initiating any administrative process necessary to include a citizenship question on the 2030 decennial census and to consider any regulatory changes necessary to ensure that citizenship data is collected in any other surveys and data-gathering efforts conducted by the Census Bureau, including the American Community Survey. The Secretary of Commerce shall also consider expanding the distribution of the American Community Survey, which currently reaches approximately 2.5 percent of households, to secure better citizenship data.

(d) The Department shall strengthen its efforts, consistent with law, to gain access to relevant State administrative records.

Sec. 4. General Provisions. (a) Nothing in this order shall be construed to impair or otherwise affect:
(i) the authority granted by law to an executive department or agency, or the head thereof; or

(ii) the functions of the Director of the Office of Management and Budget relating to budgetary, administrative, or legislative proposals.

(b) This order shall be implemented consistent with applicable law and subject to the availability of appropriations.

(c) This order is not intended to, and does not, create any right or benefit, substantive or procedural, enforceable at law or in equity by any party against the United States, its departments, agencies, or entities, its officers, employees, or agents, or any other person.

DONALD J. TRUMP

THE WHITE HOUSE,
    July 11, 2019.

###
John, Christa, and Kathleen,

The Department has suggested a couple of edits to the followup questions that you all helped develop/clear. There are some edits to the original QFR answer, which we can't accept, but there is also [b] (5) [b] (5) [b] (5) [b]

Can you all take a look at the second attachment (which has track-changes) markings and let me know today if you have any issues with the one edits to our followup answers? Ignore the edits to the answers to the original questions. [b] (5) [b] (5) [b] (5) [b] (5)

Thanks,

Everett

---------------------------------------------------
Everett G. Whiteley
Chief
Budget Division
U.S. Census Bureau

Office 301.763.3861 Room 2K122
Cell (b) (6) (b) (6)
Fax 301.763.5252
Everett.G.Whiteley@census.gov

census.gov
Connect with us on Social Media
Instead of asking her for it, I created my own tracked version if you want to see it that way.

---

From: Olson, Stephanie (Federal) <S Olson@doc.gov>
Sent: Tuesday, October 22, 2019 1:13 PM
To: Christopher J Stanley (CENSUS/OCIA FED) <christopher.j.stanley@census.gov>
Cc: Hull, Cordell (Federal) <CHull@doc.gov>; O'Connor, Kasey (Federal) <KO'Connor@doc.gov>; Brebbia, Sean (Federal) <SBrebbia@doc.gov>
Subject: RE: [CONFIDENTIAL – DELIBERATIVE – PRE-DECISIONAL] RE: follow up questions from the April 30 QFRs

[CONFIDENTIAL – DELIBERATIVE – PRE-DECISIONAL]

Hi Chris,

We had some changes; please see attached. The changes were made in final draft form, but please let us know if you’d like a red-lined version.

Thank you,

Stephanie Olson
Senior Counsel, Office of Special Projects
D: 202.482.5981
M: (b) (6)

---

From: Olson, Stephanie (Federal)
Sent: Monday, October 21, 2019 2:20 PM
To: Christopher J Stanley (CENSUS/OCIA FED) <christopher.j.stanley@census.gov>
Cc: Hull, Cordell (Federal) <CHull@doc.gov>; O'Connor, Kasey (Federal) <KO'Connor@doc.gov>; Brebbia, Sean (Federal) <SBrebbia@doc.gov>
Subject: [CONFIDENTIAL – DELIBERATIVE – PRE-DECISIONAL] RE: follow up questions from the April 30 QFRs

[CONFIDENTIAL – DELIBERATIVE – PRE-DECISIONAL]

Thanks Chris. We’ll circulate and provide you with our thoughts shortly.

Best,

Stephanie Olson
Senior Counsel, Office of Special Projects
D: 202.482.5981
M: (b) (6)

---

From: Christopher J Stanley (CENSUS/OCIA FED) <christopher.j.stanley@census.gov>
Sent: Monday, October 21, 2019 11:33 AM
The attached document has draft answers to follow up questions from Shannon McCully, staff for Chairman Serrano at the House CJS Subcommittee. Everett, the chief of the census budget office, has sent these to Phelps' shop. Keven in budget quickly replied to Everett asking that we let him know when OLIA clears these. Please let me know if you have any questions.

Chris Stanley, Chief
Office of Congressional and Intergovernmental Affairs
U.S. Census Bureau
O: 301-763-4276 | M: (b) (6)
census.gov | @uscensusbureau
Hi all,

See the attached for Monday’s discussion. These talking points about administrative records and the 2020 Census include a draft section toward the end on the executive order and citizenship data. This content would be used if a spokesperson is pressed with questions about the topic. We’d like you to weigh in on how this is framed.

FYI – The rest of the document was cleared last year; we’ve recently worked with Karen Deaver and Tom Mule to update the content, which you’ll see in track changes.

Thanks,
Stacy
From: Dorothy Heaton (CENSUS/CLMSO FED)
Sent: Thursday, October 17, 2019 7:38 AM
To: Dorothy Heaton (CENSUS/CLMSO FED) <Dorothy.Lind.Heaton@census.gov>; Burton H Reist (CENSUS/ADCOM FED) <burton.h.reist@census.gov>; James B Treat (CENSUS/DEPDIR FED) <James.B.Treat@census.gov>; Christopher J Stanley (CENSUS/OCIA FED) <christopher.j.stanley@census.gov>; Ali Mohammad Ahmad (CENSUS/ADCOM FED) <ali.m.ahmad@census.gov>; Michele C Hedrick (CENSUS/ADCOM FED) <michele.c.hedrick@census.gov>; James Whitehorne (CENSUS/ADDC FED) <James.Whitehorne@census.gov>; Stacy Gimbel Vidal (CENSUS/PIO FED) <Stacy.Gimbel.Vidal@census.gov>
Subject: Communicating about Administrative Records and Citizenship
When: Monday, October 21, 2019 1:30 PM-2:00 PM
Where: 8H062; 1-866-807-5272 (L) 4191360 (P) 8933892
Alan -- I just realized that you did send the Senate QFRs. I'll make my corrections and send it in a few minutes.

Burton

---

Alan,

The only attachment was the House QFRs. I responded to the comment from Mike Cannon and added language to the Raskin's question #5a. I strongly feel [b] (5)

Thanks,

Burton
I've added Zack's section into the Senate package (under Harris). I'm sending both documents back to you to ensure version control since Burton will be dropping in additional language.

Best,

Alan

---

From: Alan Lang (CENSUS/OCIA FED) <alan.lang@census.gov>
Sent: Wednesday, September 11, 2019 11:26 AM
To: Albert E Fontenot (CENSUS/ADDC FED) <Albert.E.Fontenot@census.gov>; Christa D Jones (CENSUS/DEPDIR FED) <Christa.D.Jones@census.gov>; Burton H Reist (CENSUS/ADCOM FED) <burton.h.reist@census.gov>; Christopher M Denno (CENSUS/ADDC FED) <christopher.m.denno@census.gov>
Cc: Burton H Reist (CENSUS/ADCOM FED) <burton.h.reist@census.gov>
Subject: Draft responses

All,

These QFRs were due yesterday. We wanted to check in with you to make sure that you're ok with them. Please let me know if you have edits before COB today.

Apologies for the short fuse.
Best,

Alan

**Alan Lang**, Deputy Chief
Office of Congressional and Intergovernmental Affairs
U.S. Census Bureau
O: 301-763-6100 | M: [☐ (6)]
census.gov | @uscensusbureau

---

**From:** Lucas, Jennifer (Federal) <JLucas@doc.gov>
**Sent:** Wednesday, September 11, 2019 9:32 AM
**To:** Tara Tadlock (CENSUS/OCIA FED) <tara.a.tadlock@census.gov>
**Cc:** Christopher J Stanley (CENSUS/OCIA FED) <christopher.j.stanley@census.gov>; Alan Lang (CENSUS/OCIA FED) <alan.lang@census.gov>; Tara Tadlock (CENSUS/OCIA FED) <tara.a.tadlock@census.gov>
**Subject:** RE: Census HOUSE Hearing QFRs - Draft responses for review-07-24-2019 Hearing

Attached and below are the only comments that I got on these QFRs. Please provide your response. Thanks, Jennifer

---

**From:** Tara Tadlock (CENSUS/OCIA FED) <tara.a.tadlock@census.gov>
**Sent:** Thursday, September 5, 2019 3:06 PM
**To:** Lucas, Jennifer (Federal) <JLucas@doc.gov>
**Cc:** Stanley, Christopher J <christopher.j.stanley@census.gov>; Lang, Alan <alan.lang@census.gov>; Tadlock, Tara A <tara.a.tadlock@census.gov>
**Subject:** Census HOUSE Hearing QFRs - Draft responses for review-07-24-2019 Hearing

Jennifer,
Please find attached the draft QFR responses from Director Dillingham's hearing before the House Oversight and Reform Subcommittee on Civil Rights and Civil Liberties on July 24, 2019.

Chris Stanley is on leave until next Thursday, but you can reply all to Chris, Alan, and myself with any questions.

Thank you,
Tara

Tara Tadlock
Congressional Affairs Office Branch Chief
Office of Congressional and Intergovernmental Affairs (OCIA)
U.S. Census Bureau
Office 301-763-7798
Cell [redacted]
tara.a.tadlock@census.gov
Enrique Lamas  
Senior Advisor  
Director's Office  
U.S. Census Bureau  
Office: 301-763-3811

From: Steven Dillingham (CENSUS/DEPDIR FED) <steven.dillingham@census.gov>  
Sent: Friday, July 12, 2019 4:51 PM  
To: Ross, Wilbur (Federal) <WLRoss@doc.gov>  
Cc: Kelley, Karen (Federal) <KKelley@doc.gov>; Walsh, Michael (Federal) <MWalsh@doc.gov>; Moyer, Brian <Brian.Moyer@bea.gov>; Dewhirst, David (Federal) <DDewhirst@doc.gov>  
Subject: Re: Executive Order

Secretary Ross,

Your email was received. I will proceed on this expeditiously.

Steve Dillingham

From: Ross, Wilbur (Federal) <WLRoss@doc.gov>  
Sent: Friday, July 12, 2019 3:25 PM  
To: Steven Dillingham (CENSUS/DEPDIR FED)  
Cc: Kelley, Karen (Federal); Walsh, Michael (Federal); Moyer, Brian; Dewhirst, David (Federal)  
Subject: Executive Order

Director Dillingham:
Wilbur Ross
Secretary of Commerce
Enrique Lamas
Senior Advisor
Director's Office
U.S. Census Bureau
Office: 301-763-3811

Here is where I am on the talking points. I am waiting on drivers license info from Berning. Once I get that this morning, I will include it and send it to Christa, Treat and Ron.

Enrique Lamas
Senior Advisor
Director's Office
U.S. Census Bureau
Office: 301-763-3811
Team,

Thanks for meeting this morning to discuss our way forward in addressing the new Executive Order. As mentioned, I would like (b) (5)

As first orders of business:
Please work with Kathy Hancher to schedule the next team meeting to discuss the presentation for the Deputy Secretary.

Thanks for all your help on this matter!
Attached is the PDF. Let me know if you want the Word version

Victoria Velkoff, PhD
Associate Director for Demographic Programs
U.S. Census Bureau
o: 301-763-1372
Shape your future. START HERE > 2020census.gov

The last version is for to purpose. Can you send e-copy?

> On Mar 10, 2020, at 2:12 PM, Victoria Velkoff (CENSUS/ADDP FED) <Victoria.A.Velkoff@census.gov> wrote:
>
John and I are meeting after OPCOM.

Victoria Velkoff, PhD
Associate Director for Demographic Programs
U.S. Census Bureau

301-763-1372

On Mar 10, 2020, at 2:12 PM, Ron S Jarmin (CENSUS/DEPDIR FED) wrote:

Ping
For your awareness only. Discussion in person, if needed.

Deborah Stempowski, PMP  
Assistant Director for Decennial Programs, Operations and Schedule Management  
U.S. Census Bureau  
Office 301.763.1417  
deborah.m.stempowski@census.gov  
Shape Your Future | Start Here 2020census.gov

From: Victoria Velkoff (CENSUS/ADDP FED) <Victoria.A.Velkoff@census.gov> 
Sent: Tuesday, March 10, 2020 4:59 PM  
To: Matthew Spence (CENSUS/POP FED) <Matthew.Spence@census.gov>; Deborah Stempowski (CENSUS/ADDC FED) <Deborah.M.Stempowski@census.gov>; Vincent T Mule Jr (CENSUS/DSSD FED) <Vincent.T.Mule.Jr@census.gov>  
Cc: John Maron Abowd (CENSUS/ADRM FED) <john.maron.abowd@census.gov>  
Subject: Memo

Attached is the version of the memo that we have shared with Ron, Enrique, and Christa. Please take a look at this version.

We appreciate all of your help on this!

Thanks

Tori

Victoria Velkoff, PhD  
Associate Director for Demographic Programs  
U.S. Census Bureau  
o: 301-763-1372  
Shape your future. START HERE >2020census.gov  
census.gov | @uscensusbureau
(b) (5) Draft
As requested. Latest draft with comments.

Begin forwarded message:

From: "Enrique Lamas (CENSUS/DEPDIR FED)"
<Enrique.Lamas@census.gov>
Date: November 21, 2019 at 5:59:17 PM EST
To: "Christa D Jones (CENSUS/DEPDIR FED)" <Christa.D.Jones@census.gov>
Subject: Fw: Census DHS MOA 11.21.2019

Enrique Lamas
Senior Advisor
Director's Office
U.S. Census Bureau
Office: 301-763-3811

From: Steinmetz, Michele <Michele.Steinmetz@hq.dhs.gov>
Sent: Thursday, November 21, 2019 5:48 PM
To: Michael A Berning (CENSUS/ERD FED) <Michael.A.Berning@census.gov>; Enrique Lamas (CENSUS/DEPDIR FED) <Enrique.Lamas@census.gov>
Cc: Rosenblum, Marc <marc.rosenblum@hq.dhs.gov>; Glabe, Scott <scott.glabe@hq.dhs.gov>; McCament, James <james.mccament@hq.dhs.gov>
Subject: Census DHS MOA 11.21.2019

Mike/Enrique,

Thank you for making the time earlier today to discuss this latest version of the OMOA while I waited for the last round of Component revisions.

As I mentioned this afternoon, there were over 660 revisions then and with the final round of revisions that total is 678 now.

Many of these revisions are comments/edits that were included earlier by CBP and ICE before the Census response was returned at the end of October. CBP and ICE reinserted them in order to be better able to track the Census response. However, there are also additional comments, edits, and requests for supporting documentation.
I am requesting that (b) (5)

As always, please let me know if you have any questions.

Thank you,

Michele

Michele Steinmetz, Ph.D.
Director, Immigration Data Integration Initiative
Office of Immigration Statistics
U.S. Department of Homeland Security

Office: 202-447-3685
Mobile: (b) (6)
Michele.Steinmetz@hq.dhs.gov
(b) (5) Draft
Enrique Lamas  
Senior Advisor  
Office of the Director  
US Census Bureau  
301 763 3811

Begin forwarded message:

From: "Steinmetz, Michele" <Michele.Steinmetz@hq.dhs.gov>  
Date: December 11, 2019 at 4:17:02 PM EST  
To: "Enrique Lamas (CENSUS/DEPDIR FED)" <Enrique.Lamas@census.gov>  
Subject: Census DHS MOA_USCIS Addendum 12.10.2019

Enrique,

Per our conversation, I am attaching the latest draft of the OMOA that DHS is currently reviewing. (b) (5)

Thank you,

Michele
(b) (5) Draft
See below and attached. This seems to be some sort of progress. Let’s discuss tomorrow.

I’d like to discuss tomorrow whether I initiate that tomorrow.

---

David Dewhirst  
Deputy General Counsel  
U.S. Department of Commerce  
ddewhirst@doc.gov  
c. (b) (6)

*Sent from my iPhone. Please excuse any typos.

---

Glabe, Scott <scott.glabe@hq.dhs.gov>
Sent: Tuesday, December 3, 2019 6:33 PM  
To: Dewhirst, David (Federal)
Cc: Dorey, David R

FW: Census MOA Review Packet and Instructions

Good afternoon,

I wanted to let you know I just sent the attached documents up to our Exec Sec office to be sent out to the relevant stakeholders for review. As you will see, (b) (6)

I have asked for responses on the first document as soon as possible. I know my Assistant Secretary is trying to get a document completed that can be signed by the end of the week. Please review document #1 and let me know if you have any questions or concerns. I tried to (b) (5)
As always, let me know if you have any questions.

Thank you,

Michele

Michele Steinmetz, Ph.D.
Director, Immigration Data Integration Initiative
Office of Immigration Statistics
U.S. Department of Homeland Security

Office: 202-447-3685
Mobile: (b) (6)
Michele.Steinmetz@hq.dhs.gov
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<th>HQ - CRCL</th>
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**Comment Bubbles:**
- Please Provide Requested Information

| PRCL p. 5 | | | | | | |
| PRIV p. 8 | | | | | | |
| PRIV p. 10 | | | | | | |
| PRIV p. 13 | | | | | | |

**Additional Comment**
Accept
Other: See Additional Comment
System of Records Notices

Effective Date: December 13, 2016

COMMERCE/CENSUS-8

SYSTEM NAME:

Statistical Administrative Records System.

SECURITY CLASSIFICATION:

None.

SYSTEM LOCATIONS:

Bowie Computer Center, Bureau of the Census, 17101 Melford Blvd., Bowie, Maryland 20715; and at a FEDRAMP-approved cloud services facility.

CATEGORIES OF INDIVIDUALS COVERED BY THE SYSTEM:

This system covers the population of the United States and territories. In order to approximate coverage of the population in support of its statistical programs, the Census Bureau will acquire administrative record files from agencies such as the Departments of Agriculture, Education, Health and Human Services, Homeland Security, Housing and Urban Development, Labor, Treasury, Veterans Affairs, the Office of Personnel Management, the Social Security Administration, the Selective Service System, and the U.S. Postal Service. Comparable data may also be sought from state agencies and commercial sources and Web sites.

CATEGORIES OF RECORDS IN THE SYSTEM:

Records in this system of records are organized into three components:

- The first category contains records with personal identifiers (names and Social Security Numbers (SSNs)), with access restricted to a limited number of sworn Census Bureau staff. These records are only used for a brief period of time while the personal identifiers are replaced with unique non-identifying codes. In a controlled Information Technology (IT) environment, the identifying information (SSN) contained in source files is removed and replaced with unique non-identifying codes. The Census Bureau does not collect SSNs in Title 13 surveys or censuses. Title 13, Section 6, authorizes the Census Bureau to acquire information from other federal departments and agencies and for the acquisition of reports of other governmental or private sources. Data acquired by the Census Bureau to meet this directive may include direct identifiers such as name, address, date of birth, driver's license...
number, and SSN. The direct identifiers are used to identify duplicate lists and link across multiple sources.

- The Census Bureau has developed software to standardize and validate incoming person records to assign a unique Census Bureau linkage identifier. This identifier, called the Protected Identification Key (PIK), is retained on files so that SSNs can be removed. This process occurs through the Person Identification Validation System (PVS). The PVS software processes direct identifiers from input files. Census Bureau staff use the person linkage keys to merge files when conducting approved research and operations activities. The software is also used to facilitate record linkage for Census Bureau research partners within the Federal Statistical System. Through legal agreements, linkage keys may be created by the Census Bureau for other Federal Statistical Agencies to produce statistics. The PVS system does not append additional identifying information, only a unique identifier to facilitate record linkage.

- The second category contains records that are maintained on unique data sets that are extracted or combined on an as-needed basis in approved projects. Records are extracted or combined as needed using the unique non-identifying codes, not by name or SSN, to prepare numerous statistical products. These records may contain information such as: Demographic information—date of birth, sex, race, ethnicity, household and family characteristics, education, marital status, tribal affiliation, and veteran's status, etc.; Geographical information—address and geographic codes, etc.; Mortality information—cause of death and hospitalization information; Health information—type of provider, services provided, cost of services, and quality indicators, etc.; Economic information—housing characteristics, income, occupation, employment and unemployment information, health insurance coverage, Federal and State program participation, assets, and wealth.

- The third category contains two types of records that use name data for specific research activities. The Census Bureau has policies and procedures to review and control name data from administrative records providers and third party sources. This category refers to name data used to plan contact operations for surveys and censuses and for research on names. The first type of records includes Respondent contact information—name (or username), address, telephone number (both landline and cell phone number), and email address or equivalent. The second type of records includes name data used to set Demographic Characteristics Flags—names are compared to lookup tables and used in models to assign sex and ethnicity. Records in this category are maintained on unique data sets that are extracted or combined on an as-needed basis using the unique non-identifying codes that replaced the SSNs, but with some name information retained.

**AUTHORITY FOR MAINTENANCE OF THE SYSTEM:**


**PURPOSES:**

This system of records supports the Census Bureau's core mission of producing economic and demographic statistics. To accomplish this mission the Census Bureau is directed to acquire information from public and private sources to ensure the efficient and economical conduct of its censuses and surveys by using that information instead of conducting direct inquiries. To provide the information on which the American public, businesses, policymakers, and analysts rely, the Statistical Administrative Records System efficiently re-uses data from external sources, thereby eliminating the need to collect information again. Therefore, the purpose of this system is to centralize and control the use of personally identifiable information by providing a secure repository that supports statistical operations. The system removes SSNs contained in source files and
replaces them with unique non-identifying codes called Protected Identification Keys (PIKs) prior to use by other Census Bureau operating units. Census Bureau staff use the PIK to merge files to conduct approved research projects. Through legal agreements documenting permitted uses of the external data, linked files may be created to produce statistics. By combining survey and census data with administrative record data from other agencies, and data procured from commercial sources, the Census Bureau will improve the quality and usefulness of its statistics and reduce the respondent burden associated with direct data collection efforts. The system will also be used to plan, evaluate, and enhance survey and census operations; improve questionnaire design and selected survey data products; and produce research and statistical products such as estimates of the demographic, social, and economic characteristics of the population.

**ROUTINE USES OF RECORDS MAINTAINED IN THE SYSTEM, INCLUDING CATEGORIES OF USERS AND PURPOSES OF SUCH USES:**

None. The Statistical Administrative Records System will be used only for statistical purposes. No disclosures which permit the identification of individual respondents, and no determinations affecting individual respondents will be made.

**DISCLOSURE TO CONSUMER REPORTING AGENCIES:**

None.

**POLICIES AND PRACTICES FOR STORING, RETRIEVING, ACCESSING, RETAINING, AND DISPOSING OF RECORDS IN THE SYSTEM:**

**STORAGE:**

Records will be stored in a secure computerized system and on magnetic media; output data will be electronic. Magnetic media will be stored in a secure area within a locked drawer or cabinet. Source data sets containing personal identifiers will be maintained in a secure restricted-access IT environment. Records may also be stored by or at a secure FEDRAMP-approved cloud service provider or facility.

**RETRIEVABILITY:**

Staff producing statistical products will have access only to data sets from which SSNs have been deleted and replaced by unique non-identifying codes internal to the Census Bureau. Only a limited number of sworn Census Bureau staff, who work within a secure restricted-access environment, will be permitted to retrieve records containing direct identifiers (such as name or SSN).

**SAFEGUARDS:**

The Census Bureau is committed to respecting respondent privacy and protecting confidentiality. Through the Data Stewardship Program, we have implemented management, operational, and technical controls and practices to ensure high-level data protection to respondents of our censuses and surveys.

- An unauthorized browsing policy protects respondent information from casual or inappropriate use by any person with access to Title 13 protected data.
- All Census Bureau employees, persons with special sworn status, as well as employees of FEDRAMP-approved cloud services who may have incidental access to Title 13 protected data, are subject to the restrictions, penalties, and prohibitions of 13 U.S.C. 9 and 214 as modified by Title 18 U.S.C. 3551, et. seq.; the Privacy Act of 1974 (5 U.S.C.)
All Census Bureau employees and persons with special sworn status will be regularly advised of regulations issued pursuant to Title 13 governing the confidentiality of the data, and will be required to complete an annual Data Stewardship Awareness training and those who have access to Federal Tax Information data will be regularly advised of regulations issued pursuant to Title 26 governing the confidentiality of the data, and will be required to complete an annual Title 26 awareness program. The restricted-access IT environment has been established to limit the number of Census Bureau staff with direct access to the personal identifiers in this system to protect the confidentiality of the data and to prevent unauthorized use or access. These safeguards provide a level and scope of security that meet the level and scope of security established by OMB Circular No. A-130, Appendix III, Security of Federal Automated Information Resources.

All Census Bureau and FEDRAMP-approved computer systems that maintain sensitive information are in compliance with the Federal Information Security Management Act, which includes auditing and controls over access to restricted data.

The use of unsecured telecommunications to transmit individually identifiable information is prohibited.

Paper copies that contain sensitive information are stored in secure facilities in a locked drawer or file cabinet behind a closed door.

Each requested use of the data covered in this SORN will be reviewed by an in-house Project Review Board to ensure that data relating to the project will be used only for authorized purposes. All uses of the data are solely for statistical purposes, which by definition means that uses will not directly affect benefits or enforcement actions for any individual. Only when the Project Review Board has approved a project, will access to information from one or more of the source data sets occur. Data from external sources in approved projects will not be made publicly available.

Any publications based on the Statistical Administrative Records System will be cleared for release under the direction of the Census Bureau's Disclosure Review Board, which will confirm that all the required disclosure protection procedures have been implemented. No information will be released that identifies any individual.

RETENTION AND DISPOSAL:

Records are to be retained in accordance with General Records Schedule GRS 4.3, and the Census Bureau's records control schedule DAA-0029-2014-0005, Records of the Center for Administrative Records Research and Applications, which are approved by the National Archives and Records Administration (NARA). Records are also retained in accordance with agreements developed with sponsoring agencies or source entities. Federal tax information administrative record data will be retained and disposed of in accordance with Publication 1075, Tax information Security Guidelines for Federal, State, and Local Agencies and Entities. The Census Bureau issues an Annual Safeguard Security Report that includes information on the retention and disposal of federal tax information. Pursuant to IRS regulation, Title 26 U.S.C. 6103(p) (4)(F)(ii), data cannot be transferred to NARA.

SYSTEM MANAGER(S) AND ADDRESS:

Associate Director for Research and Methodology, U.S. Census Bureau, 4600 Silver Hill Road, Washington, DC 20233-8000.

NOTIFICATION PROCEDURE:

None.
RECORD ACCESS PROCEDURES:

None.

CONTESTING RECORD PROCEDURES:

None.

RECORD SOURCE CATEGORIES:

Individuals and addresses covered by selected administrative record systems and Census Bureau censuses and surveys including current demographic and economic surveys, quinquennial Economic Censuses, and decennial Censuses of Population and Housing. Additionally, the Census Bureau will also acquire administrative record files from agencies such as the Departments of Agriculture, Education, Health and Human Services, Homeland Security, Housing and Urban Development, Labor, Treasury, Veterans Affairs, the Office of Personnel Management, the Social Security Administration, the Selective Service System, and the U.S. Postal Service, etc. Comparable data may also be sought from state agencies, commercial sources, and Web sites.

SYSTEM EXEMPTIONS FROM CERTAIN PROVISIONS OF THE ACT:

Pursuant to 5 U.S.C. 552a(k)(4), this system of records is exempted from the notification, access, and contest requirements of the agency procedures (under 5 U.S.C. 552a(c)(3), (d), (e)(1), (e)(4)(G), (H), and (l), and (f)). This exemption is applicable as the data are maintained by the Census Bureau solely as statistical records, as required under Title 13, and are not used in whole or in part in making any determination about an identifiable individual. This exemption is made in accordance with the Department's rules which appear in 15 CFR part 4 Subpart B published in this Federal Register.

FEDERAL REGISTER HISTORY:

81 FR 76554 November 13, 2016 Notice of Proposed Amendment to Privacy Act System of Records
75 FR 78211 December 15, 2010 Effective Date Notice
75 FR 66061 October 27, 2010 Notice of Proposed Amendment to Privacy Act System of Records

Questions and Comments

Send Questions or Comments on the Commerce Office of Privacy and Open Government programs to PrivacyAct@doc.gov.

Office of Privacy and Open Government
Office of the Chief Financial Officer and Assistant Secretary for Administration
U.S. Department of Commerce

Page last updated: January 10, 2017->
Request for Records Disposition Authority

Records Schedule Number: DAA-0029-2014-0005
Schedule Status: Approved

Agency or Establishment: Bureau of the Census
Record Group / Scheduling Group: Records of the Bureau of the Census
Records Schedule Applies to: Major Subdivision
Major Subdivision: Center for Administrative Records Research and Applications
Minor Subdivision: Center for Economic Studies
Schedule Subject: Records of the Center for Administrative Records Research and Applications.

The Census Bureau acquires and links federal, state, and local administrative records and commercial data from third party vendors to Census Bureau survey and geographic data. The Census Bureau uses this acquired data to improve planning, operations, and data products. Data may be used to: create a sampling base, improve Census Bureau survey coverage, provide a basis for improving survey program participation questions, and gain a greater understanding of data quality collected in Census Bureau surveys. Summary Files - Records that contain summarized or aggregated information created by combining data elements or individual observations from the derivative files described in part B are created by specific program areas and are included in the records schedules specific to the particular program and not under this schedule.

Internal agency concurrences will be provided: No

Background Information

Item Count

<table>
<thead>
<tr>
<th>Number of Total Disposition Items</th>
<th>Number of Permanent Disposition Items</th>
<th>Number of Temporary Disposition Items</th>
<th>Number of Withdrawn Disposition Items</th>
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<tbody>
<tr>
<td>3</td>
<td>0</td>
<td>3</td>
<td>0</td>
</tr>
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GAO Approval
Outline of Records Schedule Items for DAA-0029-2014-0005

<table>
<thead>
<tr>
<th>Sequence Number</th>
<th>Description</th>
<th>Disposition Authority Number</th>
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<tbody>
<tr>
<td>1</td>
<td>Data Records Program</td>
<td>DAA-0029-2014-0005-0001</td>
</tr>
<tr>
<td>2</td>
<td>Original Files</td>
<td>DAA-0029-2014-0005-0002</td>
</tr>
<tr>
<td>3</td>
<td>Derivative files</td>
<td>DAA-0029-2014-0005-0003</td>
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# Records Schedule Items

<table>
<thead>
<tr>
<th>Sequence Number</th>
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<tr>
<td>1</td>
<td>Disposition Authority Number</td>
</tr>
<tr>
<td></td>
<td>The acquired data records program includes emails, specifications, computer programs, and memoranda.</td>
</tr>
<tr>
<td></td>
<td>Final Disposition</td>
</tr>
<tr>
<td></td>
<td>Item Status</td>
</tr>
<tr>
<td></td>
<td>Is this item media neutral?</td>
</tr>
<tr>
<td></td>
<td>Do any of the records covered by this item currently exist in electronic format(s) other than e-mail and word processing?</td>
</tr>
<tr>
<td></td>
<td>Do any of the records covered by this item exist as structured electronic data?</td>
</tr>
<tr>
<td></td>
<td>Disposition Instruction</td>
</tr>
<tr>
<td></td>
<td>Retention Period</td>
</tr>
<tr>
<td></td>
<td>Additional Information</td>
</tr>
<tr>
<td></td>
<td>GAO Approval</td>
</tr>
<tr>
<td>2</td>
<td>Original Files</td>
</tr>
<tr>
<td></td>
<td>Disposition Authority Number</td>
</tr>
<tr>
<td></td>
<td>Original files from outside sources.</td>
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<tr>
<td></td>
<td>Final Disposition</td>
</tr>
<tr>
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<td>Item Status</td>
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<td></td>
<td>Is this item media neutral?</td>
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<tr>
<td></td>
<td>Do any of the records covered by this item currently exist in electronic format(s) other than e-mail and word processing?</td>
</tr>
<tr>
<td></td>
<td>Do any of the records covered by this item exist as structured electronic data?</td>
</tr>
<tr>
<td></td>
<td>Disposition Instruction</td>
</tr>
<tr>
<td>Retention Period</td>
<td>Destroy when 2 years old or as contracts specify.</td>
</tr>
<tr>
<td>--------------------------</td>
<td>--------------------------------------------------</td>
</tr>
<tr>
<td>Additional Information</td>
<td></td>
</tr>
<tr>
<td>GAO Approval</td>
<td>Not Required</td>
</tr>
<tr>
<td>Derivative files.</td>
<td></td>
</tr>
<tr>
<td>Disposition Authority Number</td>
<td>DAA-0029-2014-0005-0003</td>
</tr>
<tr>
<td>Files linked to Census records with the identifying information from the original record stripped and the matched person record is assigned a unique and anonymous Census Bureau linkage key.</td>
<td></td>
</tr>
<tr>
<td>Final Disposition</td>
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<td>Do any of the records covered by this item currently exist in electronic format(s) other than e-mail and word processing?</td>
<td>Yes</td>
</tr>
<tr>
<td>Do any of the records covered by this item exist as structured electronic data?</td>
<td>Yes</td>
</tr>
<tr>
<td>Disposition Instruction</td>
<td></td>
</tr>
<tr>
<td>Retention Period</td>
<td>Destroy when 2 years old or when no longer required for programmatic purposes, whichever is longer.</td>
</tr>
<tr>
<td>Additional Information</td>
<td></td>
</tr>
<tr>
<td>GAO Approval</td>
<td>Not Required</td>
</tr>
</tbody>
</table>
Agency Certification

I hereby certify that I am authorized to act for this agency in matters pertaining to the disposition of its records and that the records proposed for disposal in this schedule are not now needed for the business of the agency or will not be needed after the retention periods specified.

Signatory Information

<table>
<thead>
<tr>
<th>Date</th>
<th>Action</th>
<th>By</th>
<th>Title</th>
<th>Organization</th>
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</thead>
<tbody>
<tr>
<td>07/31/2014</td>
<td>Certify</td>
<td>Artina Venning</td>
<td>Section Chief</td>
<td>ACSD - Property and Records Management Branch</td>
</tr>
<tr>
<td>01/14/2015</td>
<td>Submit for Concur rence</td>
<td>Henry Wolfinger</td>
<td>Appraiser</td>
<td>National Archives and Records Administration - Records Management Services</td>
</tr>
<tr>
<td>01/20/2015</td>
<td>Concur</td>
<td>Margaret Hawkins</td>
<td>Director of Records Management Services</td>
<td>National Records Management Program - Records Management Services</td>
</tr>
<tr>
<td>01/20/2015</td>
<td>Concur</td>
<td>Laurence Brewer</td>
<td>Director, National Records Management Program</td>
<td>National Archives and Records Administration - National Records Management Program</td>
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<tr>
<td>01/21/2015</td>
<td>Approve</td>
<td>David Ferriero</td>
<td>Archivist of the United States</td>
<td>Office of the Archivist - Office of the Archivist</td>
</tr>
</tbody>
</table>
John,

Please see the paragraph in the email below that DHS is proposing to add and that was not in previous versions.

My opinion is (b) (5) Do you agree?

Sent from my iPhone

Begin forwarded message:

From: "Steinmetz, Michele" <Michele.Steinmetz@hq.dhs.gov>
Date: November 1, 2019 at 11:32:48 AM EDT
To: "Michael A Berning (CENSUS/ERD FED)" <Michael.A.Berning@census.gov>, "Enrique Lamas (CENSUS/DEPDIR FED)" <Enrique.Lamas@census.gov>
Cc: "Moore, Miriam" <miriam.moore@HQ.DHS.GOV>, "Rogal, Leah" <leah.rogal@hq.dhs.gov>
Subject: FW: Census MOU_DHS Census Response (10 30 2019)

Mike,

Please see Miriam’s email below where she provides the language that her office (CRCL) provided and was lost in the consolidation in Word.

I have cc-ed her and Leah if you have any questions. If your team approves this language, I can insert it into the larger adjudicated document you returned on Wednesday.

Thank you,

Michele
Subject: RE: Census MOU_DHS Census Response (10 30 2019)

Michele,

Thanks,
Miriam

Miriam R. Moore
Senior Policy Advisor
U.S. Dept. of Homeland Security
Office for Civil Rights and Civil Liberties
(202) 357-7793 (o)
(202) 510-4769 (c)
miriam.moore@hq.dhs.gov
mrmoore@dhs.ic.gov

From: Steinmetz, Michele
Sent: Thursday, October 31, 2019 1:30 PM
To: CAPPARRA, MICHAEL V. <michael.v.capparra@cbp.dhs.gov>; DANISEK, DEBRA <debra.danisek@cbp.dhs.gov>; GORMAN, MICHAEL <michael.gorman@cbp.dhs.gov>; HYSONG, MICHAEL <michael.hysong@cbp.dhs.gov>; ISRAEL, JASON A <jason.a.israel@cbp.dhs.gov>; SCHNEIDER, MATTHEW <matthew.schneider@cbp.dhs.gov>; STEGALL, MORGAN <morgan.s.stegall@cbp.dhs.gov>; FAUSETT, ANDREW D (OGA) <andrew.d.fausett@cbp.dhs.gov>; WEINSTEIN, RACHEL (OCC)
Subject: Census MOU_DHS Census Response (10 30 2019)

Dear All,

My apologies to those of you who are receiving this twice but I was on leave yesterday and I wanted to make sure you all had a chance to review the Census responses as soon as possible. I sent this document out yesterday to an abbreviated list of POCs and asked them to forward it to the other stakeholders in their Components.

For those of you who have not already responded to me based on yesterday’s email, please review this document and let me know if you have any questions or concerns that we need to discuss internally or with Census by COB tomorrow, Friday, November 1, so I may begin to schedule those meetings as soon as possible next week.

(b) (5)
As always, if there are any questions, please feel free to reach out to me.

Thank you,

Michele
(b) (5) Draft
(b) (5) Draft
(b) (5) Draft
(b) (5) Draft
Fyi

Enrique Lamas
Senior Advisor
Office of the Director
US Census Bureau
301 763 3811

Begin forwarded message:

From: "Steinmetz, Michele" <Michele.Steinmetz@hq.dhs.gov>
Date: October 23, 2019 at 6:06:58 PM EDT
To: "McCament, James" <James.Mccament@hq.dhs.gov>, "Rosenblum, Marc"
    <Marc.Rosenblum@hq.dhs.gov>, "Lotspeich, Katherine J"
    <Katherine.Lotspeich@uscis.dhs.gov>, "LaCicero, Nicole"
    <Nicole.LaCicero@ice.dhs.gov>, "DANISEK, DEBRA"
    <Debra.Danisek@cbp.dhs.gov>, "Moore, Miriam"
    <Miriam.Moore@HQ.DHS.GOV>, "Sanchez, Nicole"
    <Nicole.Sanchez@HQ.DHS.GOV>, "Michael A Berning (CENSUS/ERD FED)"
    <Michael.A.Berning@census.gov>, "Enrique Lamas (CENSUS/DEPDIR FED)"
Subject: Census MOU_DHS Combined comments (10 23 2019)

Dear All,

(b) (5) Draft
Please return your responses and as clean a version of the document as is possible to me by noon, October 31. I am hoping [redacted]

If you have any questions, please do not hesitate to contact me.

Thank you,

Michele

Michele Steinmetz, Ph.D.
Director, Immigration Data Integration Initiative
Office of Immigration Statistics
U.S. Department of Homeland Security

Office: 202-447-3685
Mobile: [redacted]
Michele.Steinmetz@hq.dhs.gov
Hi Christa,

See the blog, TPs and recent RTQ that we’ve posted about data sharing, below.


Michael C. Cook Sr., Division Chief
Public Information Office
U.S. Census Bureau
O: 301-763-4083 | M: (b) (6) census.gov | @uscensusbureau

Begin forwarded message:

From: "Anna M Carabeo (CENSUS/PIO CTR)" <anna.m.carabeo@census.gov>
Date: October 17, 2019 at 2:58:49 PM EDT
To: "Michael C Cook (CENSUS/PIO FED)" <Michael.C.Cook@census.gov>
Subject: Confidentiality and Data Sharing

Hi Michael,

Please find the Directors Blog and the set of talking points on the Hub that mention data sharing and confidentiality. If I find any more documents, I'll send them your way.

Thanks,

Anna Carabeo, Speechwriter
Public Information Office
U.S. Census Bureau
O. 301-763-3411 | M. 305-409-9241
census.gov | @uscensusbureau
The U.S. Census Bureau’s Commitment to Confidentiality

Following is a copy of the DRAFT Director’s Blog on: The U.S. Census Bureau’s Commitment to Confidentiality, which has been sent to you for Department Clearance.

Please clear and return by E-mail to PIO by no later than: Monday, May 7, 2018

Scheduled for release: TBD

Please contact Naomi Evangelista and Moniqua Roberts-Gray for any assistance.
The U.S. Census Bureau’s Commitment to Confidentiality

Written by: Dr. Ron Jarmin, performing the nonexclusive functions and duties of the Director of the U.S. Census Bureau

The decision by U.S. Commerce Secretary Wilbur Ross to add a question on citizenship status to the 2020 Census has generated a lot of discussion in the media and on Capitol Hill. Some of this discussion expresses concerns about how the Census Bureau would use this information and with whom it would be shared. I welcome this opportunity to highlight the Census Bureau’s absolute commitment to confidentiality.

This commitment begins in law. The Census Law, Title 13 of the U.S. Code, is straightforward and has strong protection. Title 13 requires that responses to Census Bureau surveys and censuses be kept confidential and used for statistical purposes only. The Census Bureau publishes only aggregated statistics that do not reveal information about particular individuals, households, or businesses. All staff working with confidential information at the Census Bureau take a lifetime oath to protect the privacy and confidentiality of respondent information. Unlawful disclosure is a federal crime punishable by a $250,000 fine or 5 years in prison, or both.

At the Census Bureau, we know that our commitment must go beyond the law. We understand that our success depends on the willing participation of households and business who respond to our many censuses and surveys, and on the many federal, state, and local government agencies and private sector organizations that provide administrative data. Their willing participation is founded on trust. When we ask a person or a business to respond, we make a commitment to do everything we can to protect their information. Likewise, when we ask another government agency to share their data with us, we protect their information just as we protect the information we collect in our censuses and surveys.

We use these critical data sources to produce a variety of data products like state population estimates, monthly retail sales, income and poverty statistics, and the merchandise trade balance. Our staff receives annual training to keep them abreast of current data and IT security procedures—a measure consistent with the strong culture of confidentiality stressed at all levels of the Census Bureau. We strive to use technology and statistical methodologies to ensure that we can protect data at all stages—from collection, through processing, and to dissemination.

I know that one important concern is how the census data will be used and there is often a question of whether the Census Bureau shares information with law enforcement agencies like the FBI, ICE, or even the local police. I assure you that this does not happen and it is prohibited by Title 13. Title 13 makes it very clear that the data we collect can only be used for statistical purposes and cannot be shared for nonstatistical purposes—including law enforcement. The Census Bureau is proud of this law and we are committed to ensuring that the data we collect are always protected. We do not share confidential micro data (i.e., data at the individual, household, or business level) with any party for nonstatistical purposes.

We are committed to working with our stakeholders and partners to produce useful statistics that can inform both public and private decision-making. Part of this commitment means working to ensure that the statistical products we release do not identify individuals and businesses. The Census Bureau is at the forefront of researching and developing best practices for the protection of our data—including how to best apply disclosure avoidance procedures to data products.
Furthermore, our collaboration with leading experts in industry and academia helps to ensure we uphold our pledge to American households and businesses to safeguard the information they’ve entrusted to us. We continually strive to produce the most useful data possible while keeping our commitment to confidentiality. This commitment has served both the U.S. Census Bureau and the American people well, and we will continue to protect the information we collect so our communities and businesses can plan and make decisions effectively and confidently.
**First Words: Using Administrative and External Data Sources**

The U.S. Census Bureau is the leading source of quality data about the nation’s people, places and economy. To produce quality data, we collect information directly through surveys and through reusing other sources of existing information. For example, we use information from other government agencies, often called “administrative data” because the primary purpose of these data is to help agencies administer their programs.

By reusing this existing information, we make our work more efficient, less burdensome on American households and businesses and we enhance the statistical information we can provide back to the public. We are now building upon decades of experience using information from other government records to introduce more of those efficiencies and enhancements into the next census.

**The Census Bureau has been using external data sources for decades**

- Since 1940, we’ve used demographic administrative records to independently check each decade’s census count.
- We also use birth and death records to create annual population estimates between census years.
- Each year, we use tax data to produce economic data by industry for counties, Zip codes and congressional districts.
- We buy data from other sources to help with projects like updating our address lists and phone numbers. This helps us more efficiently follow-up with households in our surveys and census tests.

**Reusing existing records respects the public’s time and enhances data quality**

- By reusing data from existing, external sources, we don’t need to ask hundreds of thousands of households and businesses for as much information, and we’re able to improve the quality of statistics that describe the nation’s people, places and economy.

**Federal law authorizes — and directs — the Census Bureau to reuse existing data where possible**

- Instead of collecting the same information again directly from the public, federal law (Title 13, Section 6) authorizes and actually directs the Census Bureau to reuse data previously collected by other federal agencies and state, tribal, or local governments, as well as private organizations.
- Using information previously collected by other organizations saves taxpayers money and reduces the burden on the American public.

**We protect the confidentiality of your information**

- The Census Bureau protects the privacy and confidentiality of individuals and businesses. The same law that protects census and survey respondents protects the administrative records and
other external information we use. The law (Title 13) prohibits us from disclosing or publishing data that identify any individual or business.

- Strong laws guide how the Census Bureau both accesses and protects administrative records.
- The Census Bureau is mandated by law to reuse administrative data, and that same law protects all data we receive from misuse.
- The Census Bureau does not share confidential information with law enforcement.
- We collect data to produce statistical information. None of the data we receive about individuals can be used to enforce laws or determine whether an individual should receive a benefit of any kind.

**We’re transparent about the information we collect and how we use it**

- Our programs, policies and practices to collect and protect identifiable information are all publicly available.
- We make clear to external data providers how we might use or link their data.
- We regularly engage privacy experts, stakeholders and an advisory committee on current and proposed uses of administrative data.
- More information about what sources we use and the research we conduct with them is available online: [http://www.census.gov/about/adrm/data-linkage.html](http://www.census.gov/about/adrm/data-linkage.html).
I think I got all the ADs for the 10am meeting. Will be in at 10. Thanks,

John M. Abowd, PhD, Associate Director and Chief Scientist  
U.S. Census Bureau  
Research and Methodology  
O: 301-763-5880 (simulring on cell)  
census.gov | @uscensusbureau

Begin forwarded message:

From: "Epaphrodite Uwimana (CENSUS/ERD FED)"  
<epaphrodite.uwimana@census.gov>  
Date: July 15, 2019 at 7:19:36 AM EDT  
To: "John Maron Abowd (CENSUS/ADRM FED)"  
<john.maron.abowd@census.gov>  
Cc: "Katherine Dodson Hancher (CENSUS/DEPDIR FED)"  
<Katherine.Dodson.Hancher@census.gov>, "Michael A Berning (CENSUS/ERD FED)"  
<Michael.A.Berning@census.gov>, "Kevin E Deardorff (CENSUS/ERD FED)"  
<Kevin.E.Deardorff@census.gov>  
Subject: Re: Update on MOUs related to citizenship data

Hi John,

Attached please find the only signed data sharing agreement with DHS-USCIS that our group handles and a new MOU in signature process. This new MOU is to obtain micro data level. This has been cleared by Census and DOC OGC. It has been signed by Census and it is in signature process at DHS-USCIS.

If you have any question, please let me know.

Thanks

Epa Uwimana, Branch Chief for Data Acquisitions
From: John Maron Abowd (CENSUS/ADRM FED)  
Sent: Friday, July 12, 2019 4:09 PM  
To: Steven Dillingham (CENSUS/DEPDIR FED)  
Cc: Epaphrodite Uwimana (CENSUS/ERD FED); Katherine Dodson Hancher (CENSUS/DEPDIR FED)  
Subject: Re: Update on MOUs related to citizenship data  

Steve, Epa sent more detailed spreadsheets to Al and Kathleen Styles. They are attached.

Epa, sorry for the multiple inquiries. See the Director's request below. I believe he means the DHS MOUs. If they can't be emailed, please hand deliver to his assistant, Kathy Hancher.

Thanks,

John M. Abowd, PhD, Associate Director and Chief Scientist  
Research and Methodology  
U.S. Census Bureau  
O: 301-763-5880 (simulring on cell)  
census.gov | @uscensusbureau

From: Steven Dillingham (CENSUS/DEPDIR FED)  
Sent: Friday, July 12, 2019 4:01 PM  
To: John Maron Abowd (CENSUS/ADRM FED)  
Subject: Re: Update on MOUs related to citizenship data  

Thanks. I need copy of DHS memos on Monday.
To inform the Monday meeting, please see the attached status chart for the MOUs identified in EO Section 3 (i)-(vii).

I copied Mike Berning (whose office negotiates and ingests these data) and his colleague Epa (who is covering for Mike) to answer questions, if any. Thanks to Epa for the quick turnaround. They are not expected to attend the Monday meeting.

Thanks,

John M. Abowd, PhD, Associate Director and Chief Scientist
Research and Methodology
U.S. Census Bureau
O: 301-763-5880 (simulring on cell)
census.gov | @uscensusbureau

Hi John,

Attached please find a document with status of agreements mentioned in this e-mail.
Please let me know if you have any question.

Thanks

Epa Uwimana, Branch Chief for Data Acquisitions
Economic Reimbursable Surveys Division
From: John Maron Abowd (CENSUS/ADRM FED)
Sent: Friday, July 12, 2019 2:55:02 PM
To: Epaphrodite Uwimana (CENSUS/ERD FED); Michael A Berning (CENSUS/ERD FED)
Cc: Nick Orsini (CENSUS/ADEP FED); Christa D Jones (CENSUS/DEPDIR FED)
Subject: Re: Update on MOUs related to citizenship data

Thanks.

John M. Abowd, PhD, Associate Director and Chief Scientist
Research and Methodology
U.S. Census Bureau
O: 301-763-5880 (simulring on cell)
census.gov | @uscensusbureau

From: Epaphrodite Uwimana (CENSUS/ERD FED)
Sent: Friday, July 12, 2019 2:29:10 PM
To: John Maron Abowd (CENSUS/ADRM FED); Michael A Berning (CENSUS/ERD FED)
Cc: Nick Orsini (CENSUS/ADEP FED); Christa D Jones (CENSUS/DEPDIR FED)
Subject: Re: Update on MOUs related to citizenship data

Hi,

I will send updates to you before the end of the day today.

Thanks

Epa Uwimana, Branch Chief for Data Acquisitions
Economic Reimbursable Surveys Division
U.S. Census Bureau
O: 301-763-6064 | m: [b] (6) [b] (6)
census.gov | @uscensusbureau
From: John Maron Abowd (CENSUS/ADRM FED)
Sent: Friday, July 12, 2019 2:14 PM
To: Michael A Berning (CENSUS/ERD FED); Epaphrodite Uwimana (CENSUS/ERD FED)
Cc: Nick Orsini (CENSUS/ADEP FED); Christa D Jones (CENSUS/DEPDIR FED)
Subject: Update on MOUs related to citizenship data

Mike (and/or) Epa,

This request is urgent, but if you have it received from the Director or another AD, please just copy me on your response.

The Director has convened an internal task force on the administrative data to be used to estimate the citizen population. It is convening at 10:00am on Monday.

We need a status update on all MOUs pertaining to DHS, State, HHS, and SSA (Numident and MBR, only).

Thanks,
John

John M. Abowd, PhD, Associate Director and Chief Scientist
Research and Methodology
U.S. Census Bureau
O: 301-763-5880 (simulring on cell)
census.gov  |  @uscensusbureau

<Status of Federal Agreements for Citizenship.xlsx>
DATA USE AGREEMENT
Between the
U.S. CENSUS BUREAU
and the
DEPARTMENT OF HOMELAND SECURITY/USCIS OFFICE OF
PERFORMANCE AND QUALITY

In order to ensure the integrity, security, and confidentiality of information maintained by the Department of Homeland Security (DHS)/Office of Performance and Quality (OPQ) and to permit appropriate disclosure and use of such data as permitted by law, the DHS/OPQ and the U.S. Census Bureau (Census Bureau) enter into this Data Use Agreement (Agreement) to comply with the following specific paragraphs:

1. This Agreement is by and between the DHS/OPQ and the Census Bureau, a component of the U.S. Department of Commerce. This Agreement is by and between the DHS/OPQ and the Census Bureau, a component of the U.S. Department of Commerce. This agreement does not obligate the funds of either party to the agreement. Each party will assume its own costs; and if funding transfers are required, they will be executed through written amendment to the agreement. This Agreement shall become effective as of the date of the last signatory in items 19 and 20 and will end five years from that date. This Agreement shall become effective as of the date of the last signatory in items 19 and 20 and will end five years from that date.

2. This Agreement addresses the conditions under which the DHS/OPQ will disclose and the Census Bureau will obtain and use the DHS/OPQ data files specified in item 7. The terms of this Agreement can be changed only by a written modification to this Agreement, signed by both parties, or by the parties adopting a new agreement. This Agreement and its attachments must be formally reviewed whenever a Federal statute is enacted that materially affects the substance of the Agreement, or at least every three years to assure its currency. The review will be conducted in the Census Bureau by the appropriate Associate Director and by the appropriate DHS/OPQ representative. The result of the review will be a decision agreed to by both agencies to continue the Agreement unchanged, an amendment to continue the Agreement with specified changes, or a cancellation of the Agreement. Any amendments to the Agreement will require the review and approval of the DHS/OPQ designee and the appropriate Census Bureau Associate Director or their designee. The parties agree further that instructions or interpretations issued to the Census Bureau concerning this Agreement or the data specified herein, shall not be valid unless issued in writing by the DHS/OPQ point of contact specified in item 5, or the DHS/OPQ signatory to the Agreement shown in item 20.

3. The Census Bureau's access to the data files is authorized under Title 13, United States Code (U.S.C.), Section 6. The confidentiality of the DHS/OPQ data is guaranteed under Title 13, United States Code, Section 9; and Title 5, United States Code, Section 552a(b). Only sworn Census Bureau employees and
individuals with Census Bureau Special Sworn Status (SSS) will have access to the Title 13-protected data files. The DHS/OPQ shall make the specified information available to the Census Bureau pursuant to Title 5, U.S.C., Section 552a(b)(4).

4. The parties mutually agree that the following named individual is designated as "Custodian" of the files on behalf of the Census Bureau and will be personally responsible for the observance of all conditions of use and for establishment and maintenance of security arrangements as specified in this Agreement to prevent unauthorized use. The Census Bureau agrees to notify the DHS/OPQ within fifteen (15) days of any changes of custodianship. The parties mutually agree that the DHS/OPQ may disapprove the appointment of a custodian or may require the appointment of a new custodian at any time.

Custodian: J. Trent Alexander  
Center for Economic Studies  
U.S. Census Bureau  
HQ-2K 133  
4600 Silver Hill Road  
Suitland, MD 20746  
301-763-9810 Phone  
301-763-4310 Fax  
JTrent.Alexander@census.gov (Email)

Processing Sites: Bowie Computer Center, Bowie, MD  
Suitland Federal Reservation, Suitland, MD

5. The parties mutually agree that the following named individual will be designated as "point of contact" for the Agreement on behalf of the DHS/OPQ.

Chief, Office of Performance and Quality  
US Citizenship and Immigration Services  
Phone No.: (202) 272-1258  
Email: MICHAEL.HOEPER@USCIS.DHS.GOV

6. In furnishing the data files specified in item 7, the DHS/OPQ relies upon the Census Bureau’s representation and warranty that such data files will be used solely for the purposes of developing benchmark statistics for the components of net international migration which are vital to the Census Bureau’s Population Estimates and Population Projections Programs, and to inform immigration research at the Census Bureau. The Census Bureau represents and warrants further that, the Census Bureau shall not disclose, release, reveal, show, sell, rent, lease, loan, or otherwise grant access
to the original data covered by this Agreement to any unauthorized person or entity. The Census Bureau agrees that within the Census Bureau organization, access to the original data covered by this Agreement shall be limited to the minimum number of individuals necessary to achieve the purpose stated in this section.

7. The DHS/OPQ shall prepare and forward to the Census Bureau on DVD/CD ROM that is compacted with WinZip and password protected the following specific data file:

- **Legal Permanent Resident (LPR) File**

The request for the LPR data is for the period of Federal Fiscal Year (FY) 2015 (starting on October 1, 2014) to FY 2019 (ending on September 30, 2019). These data will be supplied annually on encrypted DVD/CD-ROM. For each subsequent year, a request will be made for an annual file. File updates will be requested where applicable.

Data elements included on these files are provided in the standard file layouts in Attachment 2. Notwithstanding any other provisions of this Agreement, the records shall be treated in a manner that will assure that individually identifiable data will be used only for statistical purposes and will be accessible only to authorized persons. Authorized persons include Census Bureau employees and individuals with Census Special Sworn Status, (including contract employees) who are working on projects approved by the Census Bureau, and have sworn the Census Bureau's oath of confidentiality.

8. The parties mutually agree that the aforesaid files, and any derivative files that contain identification of individuals may be retained by the Census Bureau for 10 years after receipt. This complies with the Census Bureau’s record retention schedule that states that the retention period for original files from outside sources be destroyed when 2 years old or as contract specifies. The Census Bureau agrees to notify the DHS/OPQ within 30 days of the completion of the purpose specified in item 6 if the purpose is completed before this aforementioned retention period. Upon such notice or at the end of the above-mentioned retention date, whichever occurs sooner, the Census Bureau will destroy such data. When the Census Bureau destroys the data, the Census Bureau agrees to certify the destruction of the files in writing within 30 days of receiving the DHS/OPQ's instructions. A statement certifying this action must be sent to the DHS/OPQ. The Census Bureau agrees that no data from the DHS/OPQ records, or any parts thereof, shall be retained when the aforementioned files are destroyed unless authorization in writing for the retention of such files has been received from the point of contact as identified in item 5 of this Agreement. The Census Bureau acknowledges that stringent adherence to the aforementioned retention period is required, and that the Census Bureau shall ask the DHS/OPQ for instructions under this paragraph if instructions have not been received within 30 days after the retention period ends.

The extended retention period of 10 years is requested in order to allow for
research and development of longitudinal modeling techniques and survey validation associated with the creation of estimates of the net migration of the foreign-born, and benchmark estimates of the foreign-born by legal status. Aggregate statistics modeled from records provided by the DHS/OPQ and other agencies will be applied to the Census Bureau estimates of the net migration of the foreign-born in order to improve existing methodology.

9. The Census Bureau agrees to establish appropriate administrative, technical, and physical safeguards to protect the confidentiality of the data supplied by DHS/OPQ and to prevent unauthorized use of, or access to it. The safeguards shall provide a level and scope of security that is not less than the level and scope of security established by the Office of Management and Budget (OMB) in OMB Circular No. A-130, Appendix III, Security of Federal Automated Information Systems, and the E-Government Act of 2002 which sets forth regulations and guidelines for security documentation for automated information systems in Federal agencies.

The Census Bureau acknowledges that the use of unsecured telecommunications, including the Internet, to transmit individually identifiable or deducible information derived from the file(s) specified in item 7 is prohibited. Further, the Census Bureau agrees that the data must not be physically moved or transmitted in any way from the site(s) indicated in item 4 without prior written approval from the DHS/OPQ.

The Census Bureau maintains secure computer facilities located in secured buildings at the Bowie Computer Center, in Bowie, Maryland and secured facilities at Census Headquarters on the Suitland Federal Reservation in Suitland, Maryland. Computer systems that will store the DHS/OPQ data are located at the Bowie Computer Center.

Security guards and electronic card keys control access to the Bowie and Suitland facilities. Controls on the computers are outlined in sensitive security plans CEN01 Data Communications, CEN11 Demographic Census, Surveys, and Special Processing, CEN16 Network Services, and CEN17 Client Services. Access to the computer databases is strictly limited to authorized individuals for the uses described above.

The Bowie Computer Center is connected to Census Headquarters via dedicated fiber cable (dark fiber). The Census Bureau controls both ends of the circuit. This allows for secure transmission of data without encryption. Analysts and programmers at Census Headquarters access data stored on computer systems in the Bowie Computer Center via these lines. Access controls on all the computers include individual accounts with unique passwords as well as Access Control Lists.

The Census Bureau computer systems follow (but are not limited to) the requirements of the E-Government Act of 2002, Section 3544, which describes
Federal Agency responsibilities for providing information security protections are commensurate with the risk and magnitude of harm resulting from unauthorized access, use, disclosure, disruption, modification, or destruction of information collected or maintained by or on behalf of the agency, and information systems used or operated by an agency or by a contractor of an agency or other organization on behalf of an agency. This includes conforming to the standards and scope of security established in OMB Circular A-130, Appendix III, which establishes computer security plans for sensitive systems using the U.S. Department of Commerce "NIST SP 800-18, "Guide for Developing Security Plans for Federal Information Systems Rev.1 (February 2006)," and meeting the minimum requirements of the "Recommended Security Controls for Federal Information Systems, NIST SP 800-53 Rev.1, December 2006."

Notwithstanding the preceding paragraph or other provisions of this Agreement, the Census Bureau understands and agrees that no individual entity shall be identified in publicly released information.

Any user aware that personally identifiable information received from DHS/OPQ under this Agreement/DUA may have been lost or disclosed to any unauthorized persons must notify Chief, DHS/OPQ, at (phone no.) or (email address) and the BOC CIRT at 301-763-5141 (7:30 am to 5:00 pm, 1-877-343-2010 (anytime), or BOC.CIRT@census.gov within one (1) hour and to cooperate fully in the Federal security incident process.

10. The Census Bureau agrees that authorized representatives of the DHS/OPQ will be granted access to premises where the aforesaid files are kept for inspecting security arrangements to confirm whether the Census Bureau is in compliance with the security requirements specified in paragraph 9. Said access will be granted to the authorized representatives upon swearing the Census Bureau's oath of confidentiality.

11. The Census Bureau and DHS/OPQ further agree that the Census Bureau will provide full Title 13 confidentiality protection to identities of individuals in all the items derived from the files noted in item 7.

12. The inclusion of linkage of specific files in this Data Use Agreement approved in accordance with item 6, is considered express written authorization from the DHS/OPQ.

13. The Census Bureau understands and agrees not to extend the scope of use of the original data files beyond the uses described herein without prior written approval by the designated DHS/OPQ representative. The DHS/OPQ acknowledges that derivative products that no longer contain DHS/OPQ data items are not covered by this prohibition.
14. The Census Bureau agrees that in the event the DHS/OPQ determines or has a reasonable belief that the Census Bureau has made or may have made disclosure of information contained in the aforesaid file(s) without authorization by the DHS/OPQ Executive Director, the DHS/OPQ in its sole discretion and to the extent permitted by law, may require the Census Bureau to: (a) promptly investigate and report to the DHS/OPQ the Census Bureau's determinations regarding any alleged or actual unauthorized disclosure; (b) promptly resolve any problems identified by the investigation; (c) submit a formal response to an allegation of unauthorized disclosure; and (d) submit a corrective action plan with steps designed to prevent any future unauthorized disclosures. The Census Bureau understands that, as a result of the DHS/OPQ's determination or reasonable belief that unauthorized disclosures have taken place, the DHS/OPQ may refuse to release further DHS/OPQ data to the Census Bureau for a period of time to be determined by the DHS/OPQ or may unilaterally and immediately terminate this agreement.

15. The Census Bureau acknowledges that criminal penalties may be imposed:

- On a Census employee for wrongful disclosure of confidential Census information under Title 13, United States Code (U.S.C.), Section 214, as revised by Title 18, U.S.C., Section 3551 et seq., for a fine of up to $250,000, imprisonment of up to 5 years, or both.

- Under the Privacy Act (5 U.S.C. Section 552a(i)(1) and (3)) may apply, if it is determined that the Requestor or Custodian, or any individual employed or affiliated therewith, knowingly and willfully obtained the file(s) under false pretense and/or knowingly and willfully discloses the files(s). Any person found guilty under the Privacy Act shall be guilty of a misdemeanor and fined not more than $5,000.

- Under 18 U.S.C. Section 641, which provides that if it is determined that the Census Bureau, or any individual employed or affiliated therewith, has taken or converted to his own use data file(s) or received the file(s) knowing that they were stolen or converted, they shall be fined not more than $250,000 or imprisoned not more than ten (10) years, or both.

In addition, the Census Bureau may be subject to civil suit under the Privacy Act (5 U.S.C. Section 552a(g)) for damages which occur as a result of willful or intentional actions which violate an individual's rights under the Privacy Act.

Notwithstanding all other provisions of this Agreement, the Census Bureau understands and agrees to the following provisions:

a. This Agreement may be amended at any time by written mutual consent of both parties.

b. Either party may terminate this Agreement upon thirty (30) days' written
notice to the other party.

c. In the event of a dispute between the DHS/OIS and the Census Bureau regarding any part of this Agreement, the dispute may be submitted to non-binding arbitration upon the consent of both the DHS/OIS and the Census Bureau. An election for arbitration pursuant to this provision shall not preclude either party from pursuing any remedy for relief otherwise available.

16. By signing this Agreement, the Census Bureau agrees to abide by all provisions set out in this Agreement for protection of all information contained in the data file(s) specified in item 7, and acknowledges having received notice of potential criminal, administrative, or civil penalties for violation of the terms of the Agreement.

17. On behalf of the Census Bureau, the undersigned individual hereby attests that he or she is authorized to enter into this Agreement and agrees to all the terms specified herein.

Amy O'Hara
Chief, Center for Administrative Records
Research and Applications
U. S. Census Bureau

(b) (6)
July 21, 2015

(b) (6)

18. The Custodian, as named in paragraph 4, hereby acknowledges his/her appointment as Custodian of the aforesaid file(s) on behalf of the Census Bureau, and agrees personally and in a representative capacity to comply with all of the provisions of this Agreement on behalf of the Census Bureau.

J. Trent Alexander
Assistant Center Chief for Research Support
Center for Economic Studies
U. S. Census Bureau

(b) (6)
July 27, 2015

19. On behalf of the Census Bureau, the undersigned individual hereby acknowledges that the aforesaid Federal agency sponsors or otherwise supports the Census Bureau's request for and use of the DHS/OIS data, agrees to support the DHS/OIS in ensuring that the Census Bureau maintains and uses the DHS/OIS's data in accordance with the terms of this Agreement, and agrees further to make no statement to the Census Bureau concerning the interpretation of the terms of this Agreement and to refer all questions of such interpretation or compliance with the terms of this Agreement to the DHS/OIS officials named in item 20 (or to his or her successor).
20. On behalf of the DHS/OPQ, the undersigned individual hereby attests that he or she is authorized to enter into this Agreement and agrees to all the terms specified herein.

Chief, Office of Performance and Quality
US Citizenship and Immigration Services
Department of Homeland Security

Enclosures:

Attachment 1: Census Bureau's File Specifications and Requirements for the LPR files
Attachment 2: File Format/File Layout for the LPR files
**Legal Permanent Resident (LPR) files**

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<thead>
<tr>
<th>Geography:</th>
<th>National File</th>
</tr>
</thead>
<tbody>
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<td>Reference Period:</td>
<td>All records entered or updated between:</td>
</tr>
<tr>
<td></td>
<td>October 1, 2013 and September 30, 2014*</td>
</tr>
<tr>
<td></td>
<td>October 1, 2014 and September 30, 2015*</td>
</tr>
<tr>
<td></td>
<td>October 1, 2015 and September 30, 2016</td>
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<td>October 1, 2017 and September 30, 2018</td>
</tr>
<tr>
<td></td>
<td>October 1, 2018 and September 30, 2019</td>
</tr>
</tbody>
</table>

| Delivery Dates: | November 15, 2015 (for both sets with asterisks) |
| | November 15, 2016 |
| | November 15, 2017 |
| | November 15, 2018 |
| | November 15, 2019 |

| Data Variables: | See Attachment 2 |

| Special Instructions: | Please make sure that the data and variable names/codes are consistent from year to year. |

| Transfer Media: | DVD/CD-ROM (encrypted) |
| | (Please e-mail Census Bureau Technical Contact Person with password) |

| Format: | ASCII |

| Documentation: | 1. Please include the latest codebook (digital preferred), record layout, record count, and the name and telephone number of a technical advisor, if we should have questions. |
| | 2. Include responses required in special instructions. |

| Delivery Method: | Traceable Delivery Service (Federal Express, UPS, etc.) |
| | **DHS – LPR File** |
| | **DVD/CD-ROM – DO NOT X-RAY** |
| | Please e-mail at the time of shipment. |

| Mailing Address for Shipments: | Ms. Vickie Kee |
| | U.S. Census Bureau |
| | CES/Research Support Area |
| | CES HQ-6H117 |
| | 4600 Silver Hill Road |
| | Suitland, MD 20746 |
| | Vickie.lynn.kee@census.gov |
| | Ces.dpg.list@census.gov |

| Census Bureau Technical Contact Person: | Ms. Vickie Kee |
| | 301-763-3071 |
| | 301-763-3072 (staff) |
## Attachment 2
### File Format/File Layout

<table>
<thead>
<tr>
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<th>Position in Data File</th>
<th>Item Length</th>
<th>Variable Name</th>
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<tbody>
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<td>Class of admission</td>
</tr>
<tr>
<td>2</td>
<td>4-5</td>
<td>2</td>
<td>Class of admission by major category</td>
</tr>
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</tr>
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</tr>
</tbody>
</table>

**IMPORTANT NOTE:** Please provide consistent country codes from year to year. In the previous files, country codes were not always coded consistently, e.g., Serbia was coded as “SERBI” and also as “SRBIA” resulting in data processing problems.
MEMORANDUM OF UNDERSTANDING BETWEEN
THE DEPARTMENT OF HOMELAND SECURITY’S
UNITED STATES CITIZENSHIP AND IMMIGRATION SERVICES
AND
THE DEPARTMENT OF COMMERCE’S U.S. CENSUS BUREAU
REGARDING
THE SHARING OF CITIZENSHIP DATA
FOR RESEARCH AND OPERATIONS TO IMPROVE DATA COLLECTION
AND RECORD LINKAGE METHODS FOR SURVEYS AND DECENNIAL
CENSUSES

Agreement No. 2064-FY19-NFE-0205

1. PARTIES AND PURPOSE
This Memorandum of Understanding (MOU) establishes an agreement between the U.S. Census Bureau (Census Bureau), a component of the U.S. Department of Commerce (DOC), and the U.S. Citizenship and Immigration Services (USCIS), a component of the U.S. Department of Homeland Security (DHS) (hereinafter known as “the Parties.”), for the transfer of U.S. citizenship naturalization and legal permanent resident data from USCIS to the Census Bureau.

The Census Bureau will use the data for research and operations to improve data collection and record linkage methods for surveys and decennial censuses. The Census Bureau will also utilize USCIS data to provide new and improved estimates of population characteristics related to citizenship. This MOU is intended to govern the exchange, use, safeguarding, control, and ownership of data exchanged between DHS/USCIS and DOC/Census Bureau to support the Census Bureau’s analytical and statistical needs. This MOU is intended to assist each Party in its respective responses to any potential Congressional requests and set mission related goals and priorities where authorized by statute, regulation, Executive Order, or Office of Management and Budget (OMB) mandates which will proceed through the authorized points of contact as described below.

2. AUTHORITY
The authorities that authorize or support this MOU are:

- 13 U.S.C. § 6;
- 6 U.S.C 112(b)(2);
- 5 U.S.C. § 552a, Privacy Act of 1974; to include relevant system of records notices (SORN)s, as described in Appendix C.
• National Institutes of Standards and Technology (NIST) SP 800-47, Security Guide for Interconnecting Information Technology Systems;

• NIST SP 800-61 - Computer Security Incident Handling Guide;

• OMB Circular A-130 Appendix I, Responsibilities for Protecting and Managing Federal Information Resources;

• DHS Privacy Incident Handling Guidance;

• DHS Handbook for Safeguarding Sensitive Personally Identifiable Information

• DHS Privacy Policy Guidance Memorandum 2017-01 “DHS Privacy Policy Regarding Collection, Use, Retention, and Dissemination of Personally Identifiable Information”

• DHS policies regarding disclosure of Section 1367, Asylum and Refugee information;


• GPRA Modernization Act of 2010, Pub. L. No. 111-352;

• OMB Circular A-123, “Management’s Responsibility for Enterprise Risk Management and Internal Control, and Appendices to Management’s Responsibility for Internal Control” and OMB Memoranda M-16-17, “OMB Circular A-123, “Management’s Responsibility for Enterprise Risk Management and Internal Control” (July 15, 2016) (see also OMB Memoranda M-17-26);

• OMB Memoranda M-15-15, “Improving Statistical Activities through Interagency Collaboration” (July 8, 2015);

• OMB Memoranda M-17-12. “Preparing for and Responding to a Breach of Personally Identifiable Information” (Jan. 3, 2017);

3. INFORMATION TO BE SHARED

Pursuant to this MOU, USCIS will transfer citizenship and legal permanent resident (LPR) records to the Census Bureau, with the exception of records pertaining to individuals protected by 8 U.S.C. § 1367 (individuals who applied for and/or received T nonimmigrant status (victims of trafficking), U nonimmigrant status (certain victims of criminal activity), or benefits under the Violence Against Women Act). USCIS also will not provide records pertaining to other classes of applicants subject to heightened confidentiality provisions that would not allow the sharing of such data, if such data cannot be shared in a way that
complies with any such restrictions. This is described more fully below. The specific data elements are outlined in Appendix B, and the applicable system of records notices in Appendix C. The Parties agree to the following sharing:

a. USCIS agrees to:

i. Transfer to the Census Bureau via a secure File Transfer Protocol (FTP) or appropriately encrypted CD-ROM or DVD-ROM or other agreed-upon file transfer mechanism, data from USCIS as described in the Statement of Work in Appendix B with a cut date of April 1, 2018, with refreshes of this data as of April 1, 2019, and April 1, 2020. Data will be transferred as soon as possible after this cut date.

ii. Provide adequate documentation and support of transferred files for the Census Bureau to be able to interpret the data for the uses permitted in this agreement; including a record layout, record count, record length and data dictionary.

iii. Allow the Census Bureau to use its record linking processes to assign, where possible, person and address identifiers to each record in USCIS data.

iv. Allow the Census Bureau staff and SSS researchers to use USCIS data for the projects listed in Appendix A and for additional projects as approved in writing by both Parties (to be documented in Appendix A).

b. The Census Bureau agrees to:

i. Permit access to the administrative data transmitted by USCIS only to the Census Bureau staff and SSS researchers for the projects listed in Appendix A or those approved in writing by both Parties.

ii. Notify USCIS staff when the transfer of the data is completed successfully or whether transfer cannot be carried out.

iii. Ensure data transmission and storage is conducted in accordance with the provisions of OMB Memorandum 06-16.

Additional data exchanges and/or technical arrangements (e.g., for transferring data by new channels or protocols) that are not covered by this MOU or the current Appendices, may be memorialized in Appendix A. Adding new data elements will require the written consent of the Parties’ designated points of contact and will be permitted only to the extent that such additional sharing is authorized by law.
4. LIMITATIONS ON THE DISCLOSURE AND USE OF INFORMATION

All data that USCIS agrees to provide the Census Bureau remains confidential. To the extent provided by law, confidentiality of this data will be maintained under Title 13 U.S.C § 9, and the Privacy Act, 5 U.S.C. § 552a. To the extent provided by law, only Census Bureau staff and those with Special Sworn Status ("SSS") participating in the research projects contemplated in this agreement will have access to the data. All provisions in the MOU apply both to Census Bureau staff and individuals with SSS. Access shall be limited to the minimum number of individuals necessary. The Census Bureau represents and warrants further that the Census Bureau shall not disclose, release, reveal, show, sell, rent, lease, loan, or otherwise grant access to the original data covered by this MOU to any unauthorized person or entity. Any data, records, or other information shared through this research agreement are protected from unauthorized disclosure and shall be used solely for statistical purposes and not for program or administrative enforcement. The Census Bureau will link USCIS data to census data, survey data and administrative records data. To the extent provided by law, the Census Bureau will recognize USCIS as the owner of the original data in the form that it is delivered to the Census Bureau, prior to its integration with confidential Census data.

Public releases of Census Bureau produced work products related to these data provided by USCIS may not contain personally-identifiable information (PII) or other any other information that permits the identification of any individual respondents, businesses, organizations, or institutions. Published results will meet Census Bureau disclosure avoidance guidelines. Further terms and conditions on the review of such results by DHS prior to publication and disclosure are described below.

Additionally, to the extent that information exchanged pursuant to this MOU is subject to the Privacy Act, and or pursuant to the Judicial Redress Act of 2015 (JRA) as applicable, the Census agree to comply with the provisions of these statutes including, as appropriate, disclosure to personnel who have an official need to know and disclosures pursuant to applicable exemptions and routine uses. Consistent with this MOU, Census agrees to also comply with their respective applicable civil liberties protection policies. Census acknowledges that the use and disclosure of the data and other information provided by the USCIS under this MOU may also be subject to limitations under immigration and other law, including:

- Applications for Special Agricultural Workers pursuant to INA § 210(b), 8 U.S.C § 1160(b), and implementing regulations at 8 C.F.R. § 210.2(e);

- Applications for Legalization pursuant to INA § 245A(c), 8 U.S.C. § 1255a(c), and implementing regulations at 8 C.F.R. § 245a.2(t);
- Temporary Protected Status (TPS), INA § 244(c)(6), 8 U.S.C. § 1254a(c)(6), and implementing regulations at 8 C.F.R. §§ 244.16, 1244.16;

- Certain information provided by an alien spouse or child in the context of a petition to remove conditions on the alien's lawful permanent resident status. INA § 216(c)(4), 8 U.S.C. § 1186a(c)(4), and implementing regulations at 8 C.F.R. §§ 216.5(e)(3)(viii), 1216.5(e)(3)(viii);

- Confidential information as described in INA § 235(c)(2), 8 U.S.C. § 1225(c)(2);

- Information relating to beneficiaries of T and U nonimmigrant status for victims of severe forms of trafficking in persons or other serious criminal activity and information relating to Violence Against Women Act (VAWA) self-petitioners and battered spouses and children applying for cancellation of removal. 8 U.S.C. § 1367;

- Names and identifying information of trafficking victims and their family members for trafficking victims in federal custody. 22 U.S.C. § 7105(c)(1); 28 C.F.R. § 1100.31(d)(2);

- Maintenance of accuracy and integrity of entry and exit data system. 8 U.S.C. § 1365b(f);

- Information contained in or pertaining to any application for asylum (including for withholding of removal under INA § 241(b)(3), 8 U.S.C. § 1231(b)(3), or withholding or deferral of removal under the Convention Against Torture), or records pertaining to any credible fear or reasonable fear determinations. 8 C.F.R. §§ 208.1(a)(1), 1208.1(a)(1), 208.6, and 1208.6. As a matter of policy, information contained in or pertaining to any application for refugee status; and

- Other limitations, and the terms and conditions set forth in relevant systems of records notices.

The Census Bureau agrees it may only use the data in accordance with the provisions specified in this MOU. The Census Bureau may disclose information obtained pursuant to this MOU to other organizations or entities only in accordance with the authorized uses of and under the same protections as described within this MOU. The Census Bureau will not disclose "raw" USCIS data (data that has not been anonymized). To the extent that the Census Bureau receives a Freedom of Information Act (FOIA) request for raw data supporting published outcomes which was obtained from DHS, the Census Bureau shall consult with DHS, and advise the requester to seek records directly from the other Party.
Disclosure Avoidance Review of Statistical Products

Title 13, Section 9 of the United States Code (U.S.C.) further requires the Census Bureau to keep confidential and the information collected from the public under the authority of Title 13. Section 214 of Title 13, U.S.C., and Sections 3551, 3559 and 3571 of Title 18, U.S.C., provide for the imposition of penalties of up to five years in prison and/or up to $250,000.00 in fines for wrongful disclosure of confidential census information.

Disclosure avoidance is the process for protecting the confidentiality of data, as required under Title 13 U.S.C. A disclosure of data occurs when someone can use published statistical information to identify an individual who has provided confidential information under a pledge of confidentiality. For data tabulations, the Census Bureau uses disclosure avoidance procedures to modify or remove the characteristics that put confidential information at risk for disclosure. Although a published table may appear to show information about a specific individual, the Census Bureau has taken steps to disguise or suppress the original data, while making sure the results are still useful. The techniques used by the Census Bureau to protect confidentiality in tabulations vary, depending on the type of data.

Noise infusion is the Census Bureau's preferred disclosure avoidance technique. By policy, noise infusion is applied to all data products that are reported with geographies smaller than a state. Noise infusion may be required for microdata releases, depending on the characteristics of the microdata and the specific variables that are to be released. Data that cannot be publicly released may still be analyzed within the Federal Statistical Research Data Centers (FSRDCs) by individuals who have Special Sworn Status; the results of such analyses must still go through a disclosure avoidance process prior to being publicly released.

The parties understand that Title 13 confidentiality protection and disclosure avoidance techniques apply to all work described in this agreement. The disclosure avoidance disclosure methods are defined by the Census Bureau who has the responsibility of carrying out that work. Accordingly, upon completion of the tabulation, the data produced must be reviewed by the Census Bureau to ensure that no identifiable Title 13 data are or may be disclosed. Should the Census Bureau's Disclosure Review Board (DRB) determine that the requested statistical product does or reasonably could result in such disclosure, then the data product will be modified prior to approval for release to the Party(ies) of this agreement. The DRB must approve before a research product can be released to an individual who does not have Special Sworn Status (SSS) and a need to know, or moved to a computer not approved for controlled data according to Census’ existing policies and procedures.
5. RESPONSIBILITIES

A. DATA. The Parties will adhere to the technical standards, business processes, and privacy protection mechanisms required under the Privacy Act, the Judicial Redress Act, relevant Privacy Impact Assessments, limitations under immigration and other law, and applicable privacy and security policies that are related to the sharing of U.S. Government data, including that maintained in a Privacy Act System of Records.

B. USE. The information made available in accordance with this MOU will be accessed only for authorized purposes as stated in this MOU and the accompanying Appendices. Furthermore, the data exchanged pursuant to this MOU and the accompanying Appendices is only intended to be used for statistical purposes and to conduct statistical analyses for business improvement. A statistical analysis is the examination, summarization, and interpretation of data samples and populations in an effort to discover trends and relationships. As a result, it does not merit the examination of individual cases to extract information or to draw generalizable conclusions about a population. Census shall take all appropriate measures to understand and properly interpret such data, including engaging in good faith discussions with USCIS to understand the data definitions and limitations and the intended analysis and its scope.

The Census Bureau agrees to not release USCIS data to other Commerce components, and agrees to only use the DHS data for authorized analytical, statistical, and statistical purposes.

C. REVIEW and FOIA. DHS/USCIS is permitted to review Census Bureau draft reports based primarily on USCIS data and any disclosure of these reports prior to publication or disclosure. The Census Bureau seeking to disclose such information shall identify the nature of the data or report and provide to USCIS at least seven (7) business days prior to release. Further, any FOIA requests for DHS data subject to this MOU should be sent to USCIS’s FOIA Office for proper processing, and shall include details of the nature of the FOIA request and identify the requestor, including their contact information.

D. TECHNOLOGY. The Parties are committed, based on the availability of resources, to updating the information technologies employed to implement this MOU and to ensure that their systems remain efficient and compatible as data volumes increase and more advanced technologies become available. The Parties agree to discuss needs, requirements, and priorities at least annually to work toward the common purpose of improved governmental efficiency.

E. SUPPORT. The Parties will assist each other through established liaisons to support inquiries on data and technical problems. The Parties will notify each other on a yearly basis regarding updated points of contact for this purpose.
F. PRIVACY. The collection, use, disclosure, and retention of PII shall be limited to that
which is necessary for Census purposes as set forth in this MOU, pursuant to the Privacy
Act. PII shall be protected by administrative, technical, and physical safeguards
appropriate to the sensitivity of the information, in conformance with the Privacy Act and
the Fair Information Practice Principles (FIPPs). PII will not be shared and used for
individual determinations. PII is being exchanged only for the authorized statistical and
mission related purposes noted herein.

G. DATA QUALITY. All information, to include PII shared under this MOU shall, to the
extent feasible, be as accurate, complete, and current as necessary for the purposes
identified in this MOU. Census acknowledges that the data is not received in real time,
but rather are snapshots of data produced at specified points in time to be used by Census
to derive analysis necessary for statistical purposes. In addition, Census, upon discovery
of data quality errors in USCIS data will promptly notify USCIS so that corrective action
may be taken, if and as necessary. Failure to notify USCIS regarding data quality errors
may result in a suspension of the MOU.

H. TRAINING ON DATA HANDLING. Census shall ensure that its employees,
contractors, and detailers with access to USCIS data receive appropriate training on the
specific use and purpose in sharing this data as well as training on privacy compliance.
the handling of PII, the confidentiality of records, the safeguards required to protect the
information, criminal and civil sanctions for noncompliance imposed under the Privacy
Act and other applicable Federal laws, and civil rights and civil liberties protections,
including the special confidentiality protections afforded under immigration and privacy
law and policy to certain classes of aliens such as T, U, VAWA, TPS, and asylum and
refugee applicants and beneficiaries.

I. RECORDS STORAGE AND RETENTION. Census shall store all information
exchanged in systems that ensure protection of the information. All information shall be
retained in accordance with the Census' own internal retention schedules. In no instance
will the retention period for any data item exceed the maximum period permissible by
applicable legal and regulatory requirements or official retention policies. Census will
dispose of the information accessed under this MOU in accordance with its own records
retention authorities and policies, as well as applicable laws and regulations, whichever is
shorter.

To the extent permitted by federal law, the original data received from USCIS and any

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1 See, e.g., DHS privacy policies regarding the FIPPs: Privacy Policy Guidance Memorandum 2008-01, The Fair
here: https://www.dhs.gov/publication/privacy-policy-guidance-memorandum-2008-01-fair-information-practice-
principles; Privacy Policy Guidance Memorandum 2017-01. DHS Privacy Policy Regarding Collection, Use,
Retention, and Dissemination of Personally Identifiable Information, available here: https://www.dhs.gov/
derivative files that contain identification of individuals such as name, Alien Number or Social Security Number will be retained by the Census Bureau after receipt for a maximum of two (2) years. Any revisions to the data retention timetable after the execution of this agreement will be stated in writing as an amendment to this agreement. The original USCIS data will be expunged from Census Bureau systems, so long as such expungement is not inconsistent with federal records retention law. This complies with the Census Bureau’s record retention schedule that states that the retention period for original files from outside sources be destroyed when 2 years old or as contract specifies. The Census Bureau agrees to notify USCIS within 30 days of the completion of research if the purpose is completed before this aforementioned retention period.

Upon such notice or at the end of the above-mentioned retention date, whichever occurs sooner, the Census Bureau will destroy such data. When the Census Bureau destroys the data, the Census Bureau agrees to certify the destruction of the files in writing within 30 days of receiving USCIS’s instructions. A statement certifying this action must be sent to USCIS. The Census Bureau agrees that no data from USCIS records, or any parts thereof, shall be retained when the aforementioned files are destroyed unless authorization in writing for the retention of such files has been received from the point of contact as identified in this MOU. The Census Bureau acknowledges that stringent adherence to the aforementioned retention period is required, and that the Census Bureau shall ask USCIS for instructions under this paragraph if instructions have not been received within 30 days after the retention period ends.

J. SECURITY. To prevent the unauthorized disclosure, copying, use, or modification of information provided under this MOU, Census agree to restrict access to such information on a need to know basis and to use recognized security mechanisms such as passwords, encryption, or other reasonable safeguards to prevent unauthorized access. Census shall comply with its internal Department and agency security policies as well as any higher level requirements and reconcile any contradictory internal security policies so as to allow for appropriate and secure operations. The Parties’ security program managers shall review this MOU to ensure that it is implemented in a manner that addresses all relevant security concerns. DHS will retain control over access to their data and can suspend such access for failure to resolve breaches or suspected breaches of the restrictions.

The Census Bureau assumes an obligation to keep all data received from other federal and state agencies and commercial entities in confidence and to use the data for statistical purposes only in accordance with the provisions of Title 13, United States Code. Per the Federal Cybersecurity Enhancement Act of 2015, these data are protected from cybersecurity risks through screening of the systems that transmit the data. Upon receipt, all data acquired as a result of this interagency agreement will be treated as if they have, at a minimum, protection at the appropriate risk level in accordance with the National
Institute of Standards and Technology (NIST) Federal Information Processing Standards (FIPS) 200 and Special Publication 800-60r1.


All information and information systems are categorized in accordance with NIST FIPS 199 "Standards for Security Categorization of Federal Information and Information Systems" and NIST Special Publication 800-60r1 "Guide for Mapping Types of Information and Information Systems to Security Categories: (2 Volumes) - Volume 1: Guide Volume 2: Appendices." Security controls and subsequent assessments are done based on the final categorization.

Cloud providers must be approved for at least moderate level information through the GSA FedRAMP process prior to acquiring any services. Census Bureau identifies, assesses and authorizes use based on the published FedRAMP results and an assessment of any Census Bureau (customer provided) controls implemented to protect the infrastructure and data. Security reporting on cloud providers is reported to the Department of Commerce on a regular basis under FISMA.

K. BREACHES AND/OR UNAUTHORIZED ACTIVITY. In the event of a breach or unauthorized activity affecting data shared under this MOU, Census will immediately report to and consult with the USCIS. Census will provide notice, written unless otherwise specified, of any unauthorized activity or breaches. A breach is defined as: (a) the loss of control, compromise, unauthorized disclosure, unauthorized acquisition, unauthorized access, or any similar occurrence where (1) a person other than an authorized user accesses or potentially accesses PII or (2) an authorized user accesses or potentially access PII for an other than authorized purpose. The term encompasses both confirmed and suspected incidents involving PII which raise a reasonable risk of harm; and/or any violation of any of the terms of this MOU. Unauthorized activity may encompass access, use, dissemination, storage, or disposal of the data covered by this MOU.

Such notice is to be provided to the USCIS Point of Contact listed in this MOU within one hour of when the Census Bureau first learns of the breach or unauthorized activity.
The Census Bureau must report any incident within an hour to the DHS Point of Contact listed in this MOU via email to dhsssoc@hq.dhs.gov. The Parties agree to cooperate with any Party's investigation or auditing of such breaches and measures taken in response to same. The Parties shall also take other action as required in regard to unauthorized activity or breaches in compliance with applicable laws and regulations, including OMB M-17-12, "Preparing for and Responding to a Breach of Personally Identifiable Information."

L. AUDITING. Both parties will work together to develop review standards to conduct annual self-audits of their compliance with the provisions of this Agreement. This includes Census auditing the functioning of the anonymization process. The results of the self-audits will be provided to the other Party.

M. ONSITE INSPECTION. DHS reserves the right to make onsite inspections and to monitor and review all records and documents related to the suspected or confirmed improper use of DHS data shared under this MOU or suspected or confirmed breaches of DHS data held by Census, during the lifetime of this agreement or during any extension of this agreement.

6. DURATION OF AGREEMENT, AMENDMENTS, AND MODIFICATIONS
This agreement is effective on the date on which it is signed by both Parties. The agreement shall terminate three (3) years following the date on which it becomes effective. If, at the end of three (3) years, the Parties wish to continue the relationship, they must execute a new agreement.

Notwithstanding all other provisions of this agreement, the Parties agree that:

a. This agreement may be amended at any time by written mutual consent of both parties.

b. Either Party may terminate this agreement upon thirty (30) days written notice to the other Party.

The Parties shall designate responsible officials to meet at least annually, or sooner upon the request of either Party, to discuss and review the implementation, modification, periodic validation, or amendment of this MOU and its appendices. The results of such discussions or reviews shall be exchanged between the Parties with the DHS Officer for Civil Rights and Civil Liberties and the DHS Chief Privacy Officer receiving information on behalf of DHS and the DOC/Census Bureau Senior Component Official for Privacy receiving information on behalf of the Census Bureau. However, failure of the Parties to comply with this meeting requirement will not result in the termination of the MOU. Modification or amendment of this MOU shall be upon mutual, written consent of the Parties.

USCIS may suspend the MOU for failure by the Census Bureau to resolve breaches or unauthorized activities described in section VII.K (above), or failing to meet the security
requirements described in section VII, (J) (above). or for failures to resolve questions involving data quality described in section VII, G (above), until either the breach or failure is resolved to the satisfaction of USCIS. Any proposed changes to the MOU shall first be reviewed by the Parties and shall require execution of an addendum or a new MOU. Unless terminated by either Party upon thirty (30) days written notice to the other, this MOU shall remain in full force and effect. Notwithstanding termination of this MOU, and unless otherwise agreed through mutual written consent of the Parties in accordance with existing privacy requirements, all provisions regarding the protection of records, including data privacy and confidentiality, shall remain in effect as long as the Census Bureau retains possession of any such records or data obtained from USCIS through this MOU.

The dissemination and use of publicly-released reports, articles, and other products derived in whole or in part from USCIS data will not be discontinued due to the expiration or termination of this agreement. Furthermore, the use of records with linkage identifiers and USCIS data linked to other data as part of the projects described in Appendix B will not be discontinued due to expiration or termination of this agreement.

To promote organizational transparency, and in support of data discovery for current and future research projects, the U.S. Census Bureau posts non-sensitive data documentation to public-facing websites. This documentation, such as a record layout or data dictionary, can include file descriptions, variable lists, variable labels and valid values for each variable.

7. RESOLUTION OF DISAGREEMENTS

Should disagreement arise on the interpretation of the provisions of this agreement, or amendments and/or revisions thereto, that cannot be resolved at the operating level, the area(s) of disagreement shall be stated in writing by each Party and presented to the other Party for consideration. If agreement on interpretation is not reached within thirty (30) days, the Parties shall forward the written presentation of the disagreement to respective higher officials for appropriate resolution.

Under the Inspector General Act of 1978, as amended, 5. U.S.C. App. 3, a review of this agreement may be conducted at any time. The Inspector General of the Department of Commerce, or any of his or her duly authorized representatives, must be sworn in under 13 U.S.C. Section 23(c), and shall have access to any pertinent books, documents, papers and records of the Parties to this agreement, whether written, printed, recorded, produced, or reproduced by any mechanical, magnetic or other process or medium, in order to make audits, inspections, excerpts, transcripts, or other examinations as authorized by law.

8. POINTS OF CONTACTS

The Parties mutually agree that the following named individuals will be designated as points of contact for the agreement on behalf of USCIS and the Census Bureau, respectively:

USCIS POC:
Katherine Lotspeich  
Deputy Chief  
Office of Performance and Quality  
U.S. Citizenship and Immigration Services  
111 Massachusetts Ave. NW, Suite 300  
Washington DC, 20529  
202 272-9763  
Katherine.Lotspeich@uscis.dhs.gov  

Census Bureau POC:  

Michael Berning  
Assistant Division Chief  
Economic Reimbursable Surveys Division  
U.S. Census Bureau  
4600 Silver Hill Rd  
Washington, DC 20233  
(301) 763-2028  
michael.a.berning@census.gov  

The Parties mutually agree that the following named individual is designated as "Custodian" of the files on behalf of the Census Bureau and will be personally responsible for the observance of all conditions of use and for establishment and maintenance of security arrangements as specified in this Agreement to prevent unauthorized use. The Census Bureau agrees to notify USCIS within fifteen (15) days of any changes of custodianship. The parties mutually agree that USCIS may disapprove the appointment of a custodian or may require the appointment of a new custodian at any time.  

Census Bureau Custodian:  

Michael Berning  
Assistant Division Chief  
Economic Reimbursable Surveys Division  
U.S. Census Bureau  
4600 Silver Hill Rd  
Washington, DC 20233  
(301) 763-2028  
michael.a.berning@census.gov
9. INTERPRETATION AND SEVERABILITY

Nothing in this MOU is intended to conflict with current law or regulation. If a term of this MOU is inconsistent with such authority, then that term shall be invalid to the extent of the inconsistency, but the remaining terms and conditions of this MOU shall remain in full force and effect.

10. NO PRIVATE RIGHT OR CAUSE OF ACTION

This MOU is an agreement between DHS/USCIS and DOC/Census Bureau. It does not create or confer any right or benefit, of any kind, either substantive or procedural, that may be enforceable by any third party against the Parties, the United States, or the officers, employees, agents, or associated personnel thereof. Nothing in this MOU is intended to restrict the authority of either Party to act as provided by law, statute, or regulation, or to restrict any Party from administering or enforcing any laws within its authority or jurisdiction.

11. FUNDING

This MOU is not an obligation or commitment of funds, nor does it serve as a basis for transfer of funds. Unless otherwise agreed to in writing, each Party shall bear its own costs in relation to this MOU. Expenditures by each Party will be subject to its budgetary processes and to the availability of funds and resources pursuant to applicable appropriations, laws, regulations, and policies. The Parties expressly acknowledge that this in no way implies that Congress will appropriate funds for such expenditures.
12. APPROVALS

The foregoing represents the agreement reached by DHS/USCIS and DOC/Census Bureau.

On behalf of the Census Bureau, the undersigned individual hereby attests that he or she is authorized to enter into this Agreement and agrees to all the terms specified herein.

(b) (6) 7/10/19

Kevin Deardorff
Chief, Economic Reimbursable Surveys Division
U.S. Census Bureau

On behalf of USCIS, the undersigned individual hereby attests that he or she is authorized to enter into this Agreement and agrees to all the terms specified herein.

Matthew Graviss
Chief Data Officer, Office of Performance and Quality
U.S. Citizenship and Immigration Services
APPENDIX A

DESCRIPTION OF APPROVED RESEARCH PROJECTS

1. Evaluation and Improvement of Citizenship Information in Demographic Surveys and Censuses

The Census Bureau is developing the capability to measure the citizen voting age population by race and ethnicity at the block level via linking citizenship information from administrative records to Census microdata files. The Census Bureau hosts SSA Numident and IRS ITIN files containing citizenship information that could potentially be used for this purpose. It is unknown how quickly the SSA Numident is updated when persons are naturalized, however. The Census Bureau would like to investigate the timeliness of the Numident and IRS data by comparing them to other sources covering naturalized U.S. citizens and noncitizen U.S. residents. These other sources can also fill coverage gaps in the SSA (which does not contain citizenship status for those individuals applying for an SSN prior to 1972) and IRS data (which does not contain citizenship status information for noncitizens who do not need to file an IRS tax return). The Census Bureau will conduct research and evaluations of data quality of its own household survey responses to the citizenship question with naturalization and noncitizen resident administrative records. The Census Bureau will also conduct research that informs the Bureau’s understanding of the relationship between citizenship and other core demographic and socioeconomic aspects of migration, labor markets, and household wellbeing using the enhanced citizenship categorizations developed under this project.

2. Evaluation and Improvement of Demographic Surveys Using State and Federal Administrative Records

The U.S. Census Bureau administers multiple household and business surveys that are designed to characterize the program participation characteristics of the U.S. population. This project will evaluate the accuracy of such survey data, explore the determinants of misreporting and the impact of misreporting on estimates of population characteristics. This project will also evaluate and improve current procedures for editing and/or imputing survey and decennial data related to citizenship and permanent resident status. The project will also use USCIS data to investigate survey frame coverage, survey effects and survey non-response.

This project will focus on evaluating and improving the measurement of citizenship, migration, and legal residency status in the 2020 Decennial Census, the American Community Survey ("ACS"), the Current Population Survey ("CPS") and the Survey of Income and Program Participation ("SIPP").
This project will include additional studies that use administrative records from state and federal programs (including USCIS data) and/or Census Bureau survey data, and that can inform the Census Bureau about the quality of its data products and the feasibility of using administrative records to improve Census Bureau data products. These additional studies could include linkages to surveys conducted by the National Center for Health Statistics (NCHS), and linkages to datasets created from joint statistical projects between the Census Bureau and NCHS, the USDA Economic Research Service, the Bureau of Justice Statistics, the Department of Health and Human Services and the Department of Veterans Affairs.

3. Improve Census Bureau Record Linkage Methods

The Census Bureau’s Person Identification Validation System ("PVS") uses administrative records from a variety of sources to assign, where possible, unique person identifiers to each record in its surveys, Censuses and administrative records. However, coverage for some populations may be incomplete in the PVS. Incomplete coverage in the PVS would have important implications for the Census Bureau’s ability to evaluate and improve its data products using administrative records. The use of the naturalization and noncitizen administrative records will permit an assessment of the coverage completeness in PVS while improving upon coverage in the PVS.

4. Research, Testing and Operations for the 2020 Census

The Census Bureau intends to test and use data from many sources, including public and private sources, to design and conduct the 2020 Census. The Census Bureau is using state program information, along with data from federal, state, and private sources to pursue the following four research initiatives leading to the integration of these data to augment or replace Census operations:

A. validating and enhancing the Master Address File (MAF);\(^2\)
B. designing and assigning resources to carry out the 2020 Census;\(^3\)
C. unduplicating public, private, and census lists; and
D. imputing missing data.\(^4\)

To determine the feasibility of incorporating the administrative records data into Census operations, the data will be explored using 2010 decennial census data, intercensal test data, and other Census household survey data to assess the quality and utility of household roster, location, and demographic characteristics data. Disagreement observed in content across

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2 Examples of possible Census Bureau uses include updating and evaluating the Master Address File.
3 Examples of possible data uses include simulating a targeted address canvassing, modeling to determine data collection modes, modeling to predict self-response probabilities, simulating non-response follow-up designs, directed advertising campaigns, and special enumeration operations planning.
4 Examples of possible Census Bureau uses include item imputation and count imputation using information from a composite of public and private data sources.
sources will be analyzed to develop approaches such as modeling or business rules to resolve conflicting information. Administrative records will be assessed to tabulate data at various levels of geography including the housing unit, block, tract, and state levels. These tabulations will be compared to the 2010 Census, intercensal test data, and other Census household survey data to assess accuracy based on the level of aggregation. Research and testing includes simulations with 2010 Census data, operational site test data, and other Census household survey data with the end goal of eventually incorporating the data into decennial census operations.

5. Annual Business Survey Research

In an effort to address respondent burden, declining response rates and rising operational costs while improving data quality, timeliness and efficiency, three business surveys have been consolidated into one new survey, the Annual Business Survey or ABS. The consolidated surveys are the five-year Survey of Business Owners (SBO), the Annual Survey of Entrepreneur (ASE) and the Business R&D and Innovation Survey for Microbusinesses (BRDI-M). The ABS is designed to serve as the continuation of the annual collection of information on the characteristics of United States (U.S.) businesses and provide estimates by demographics of the business owner for survey reference years 2017-2021.

While the ABS will survey employer firms, it will not cover non-employers. The continuation of estimates of demographics for non-employer businesses (previously undertaken by the SBO) will now be accomplished through the nonemployer component of the ABS program. This component will consist of leveraging existing individual-level administrative (AR) and census records to assign demographic characteristics to the universe of nonemployers and hence, make possible the production of annual non-employer business statistics by the demographics of the business owner. Demographic characteristics include citizenship at birth, gender, race, Hispanic origin, veteran status, and age. One of the main advantages of this nonemployer work is that it will reduce respondent burden on approximately 24 million nonemployer businesses while, at the same time, creating a replacement annual data product for nonemployers. Without this nonemployer component, the official estimates of the demographics of U.S. nonemployer businesses previously provided by the SBO would cease to exist.

Specifically, the data in question will be used to direct replace or impute (whenever replacement is not possible) the ‘citizenship at birth’ of the business owner. This characteristic of the business owner is an increasingly important factor in business outcomes and the U.S. economy overall, as the foreign-born entrepreneurial activity has been increasing and contributing in important ways to innovation while, at the same time, business start-ups have generally been declining in the U.S.
APPENDIX B

STATEMENT OF WORK

Administrative Records Requirements for Measuring Citizenship

The Census Bureau seeks coverage of U.S. citizenship naturalization applications and approvals, as well as coverage of Legal Permanent Residents (LPR) and I-539 visa extension applications and approvals starting as early as possible and extending through April 1, 2018 (as well as refreshes through April 1, 2019 and April 1, 2020). The Census Bureau understands and expects that receiving both applications and approvals as of a cut date means that for some people we will have an application only as their approval status is pending as of the cut date.

<table>
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<th>National File</th>
</tr>
</thead>
<tbody>
<tr>
<td>All records available before:</td>
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</tr>
<tr>
<td></td>
<td>April 1, 2019</td>
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<tr>
<td></td>
<td>April 1, 2020</td>
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<table>
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<th>National File</th>
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<tr>
<td>May 15, 2020</td>
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</table>

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</tr>
<tr>
<td>Transfer Media:</td>
<td>Secure File Transfer Protocol (FTP) or appropriately encrypted CD-ROM or DVD-ROM</td>
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<tr>
<td>Format:</td>
<td>ASCII</td>
</tr>
</tbody>
</table>

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<td>1. Please include the latest codebook (digital preferred), record layout, record count, and the name and telephone number of a technical advisor, if we should have questions.</td>
<td></td>
</tr>
<tr>
<td>2. Include responses required in special instructions.</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
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</tr>
</thead>
<tbody>
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<td>DHS – Citizenship Files</td>
</tr>
<tr>
<td>Mailing Address for Shipments:</td>
<td>Please e-mail at the time of shipment.</td>
</tr>
<tr>
<td>Census Bureau Technical Contact Person:</td>
<td>Dave Sheppard</td>
</tr>
<tr>
<td></td>
<td>Branch Chief, Data Quality Branch</td>
</tr>
<tr>
<td></td>
<td>Economic Reimbursable Surveys Division</td>
</tr>
<tr>
<td></td>
<td>US Census Bureau</td>
</tr>
<tr>
<td></td>
<td>Office 301-763-9291 Room 5K133</td>
</tr>
<tr>
<td></td>
<td><a href="mailto:david.w.sheppard@census.gov">david.w.sheppard@census.gov</a></td>
</tr>
</tbody>
</table>
APPENDIX C

SELECTED SYSTEMS OF RECORDS NOTICE PROVISIONS

DHS/USCIS will disclose records covered by the following DHS/USCIS SORN: including DHS/USCIS-ICE-CBP-001 Alien File, Index. and National File Tracking System of Records, 82 FR 43556 (September 18, 2017).

The Census Bureau’s use of this data is governed by System of Records Notice (SORN); COMMERCE/CENSUS–8, Statistical Administrative Records System and relevant sections are included in this document for convenience. The full SORN can be found here https://www.federalregister.gov/documents/2016/11/03/2016-26517/privacy-act-of-1974-amended-system-of-records. The purpose of this system is to centralize and control the use of personally identifiable information by providing a secure repository that supports statistical operations. The system removes SSNs contained in source files and replaces them with unique non-identifying codes called Protected Identification Keys (PIKs) prior to use by other Census Bureau operating units. Census Bureau staff use the PIK to merge files to conduct approved research projects. Through agreements such as this one documenting permitted uses of the external data, linked files may be created to produce statistics. By combining survey and census data with administrative record data from other agencies, and data procured from commercial sources, the Census Bureau will improve the quality and usefulness of its statistics and reduce the respondent burden associated with direct data collection efforts. The system will also be used to plan, evaluate, and enhance survey and census operations; improve questionnaire design and selected survey data products; and produce research and statistical products such as estimates of the demographic, social, and economic characteristics of the population.

Staff producing statistical products will have access only to data sets from which SSNs have been deleted and replaced by unique non-identifying codes internal to the Census Bureau. Only a limited number of sworn Census Bureau staff, who work within a secure restricted-access environment, will be permitted to retrieve records containing direct identifiers (such as name or SSN). The Census Bureau is committed to respecting respondent privacy and protecting confidentiality. Through the Data Stewardship Program, we have implemented management, operational, and technical controls and practices to ensure high-level data protection to respondents of our censuses and surveys. All Census Bureau employees and persons with special sworn status will be regularly advised of regulations issued pursuant to Title 13 governing the confidentiality of the data, and will be required to complete an annual Data Stewardship Awareness training.
All uses of the data are solely for statistical purposes, which by definition means that uses will not directly affect benefits or enforcement actions for any individual. Any publications based on the Statistical Administrative Records System will be cleared for release under the direction of the Census Bureau's Disclosure Review Board, which will confirm that all the required disclosure protection procedures have been implemented. No information will be released that identifies any individual.
Data Elements to be shared

The listed data elements will be shared with the Census Bureau from the following USCIS systems: CLAIMS 4, ELIS, CIS and RNACS (via eCISCOR). Data will aggregated into a single table by leveraging entity resolution logic and the SAS application to perform data joins and aggregation processes.

- A-number
- Social Security Number
- Last Name
- First Name
- Middle Name
- Class of admission
- Class of admission by major category
- Principal / Dependent
- Year of birth
- Month of birth
- Day of birth
- Age
- Country of birth
- Country of last residence
- Marital status
- Gender
- Country of nationality
- In care of Address - Street
- In care of Address - City
- In care of Address - State
- In care of Address - Zipcode
- Last Nonimmigrant class of admission
- Last Nonimmigrant year of admission
- Last Nonimmigrant month of admission
- Last Nonimmigrant day of admission
- Green Card year
- Green Card month
- Green Card day
- Decision Date year
- Decision Date month
- Decision Date day
- U.S. residential address at the time of naturalization application - Street
- U.S. residential address at the time of naturalization application - City
- U.S. residential address at the time of naturalization application - State
- U.S. residential address at the time of naturalization application - Zipcode
- Year of naturalization application
- Month of naturalization application
- Day of naturalization application
Residential address at the time of naturalization - Street
Residential address at the time of naturalization - City
Residential address at the time of naturalization - State
U.S., residential address at the time of naturalization - Zipcode
Year of naturalization
Month of naturalization
Day of naturalization
Attached is the version of the memo that we have shared with Ron, Enrique, and Christa. Please take a look at this version.

We appreciate all of your help on this!

Thanks

Tori

Victoria Velkoff, PhD
Associate Director for Demographic Programs
U.S. Census Bureau
o: 301-763-1372
Shape your future. START HERE > 2020census.gov
census.gov | @uscensusbureau
(b) (5) Draft
Christa, attached are the Plaintiffs’ First Request for Admissions and Request for Production in the Alabama Case. Also attached is a Word version that discusses lays out what we discussed.

Thanks!

Mike

Michael A. Cannon
Chief, General Litigation Division
Office of the Assistant General Counsel for Employment, Litigation, and Information
U.S. Department of Commerce
Telephone: (202) 482-5395
Cell: (b) (6)
Facsimile: (202) 482-5858
Email: mcannon@doc.gov

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Hello John, Rob, and Joanne,

We would like you as the presenters to take a first pass on the draft of the October 3 and October 10 DSEP Meeting Records. Please send me your edits or comments by COB, Thursday, October 24. If you have any questions or concerns, please feel free to call me at (301) 763-9912.

Thanks for your review.

Sincerely,

Michael S. Snow

Michael S. Snow, Ph.D., Policy Analyst
Policy & Data Stewardship Branch, Policy Coordination Office
U.S. Census Bureau
o: 301.763.9912
michael.s.snow@census.gov
Chris here's one with the table updated. 

Mike Berning, Assistant Division Chief for Data Acquisition and Curation
Economic Reimbursable Surveys Division
U.S. Census Bureau
O: 301-763-2028 | M: (b) (5) 
census.gov | @uscensusbureau

Chris Stanley, Chief
Office of Congressional and Intergovernmental Affairs
U.S. Census Bureau
O: 301-763-4276 | M: (b) (6) 
census.gov | @uscensusbureau
The retention phrase that Michele is recommending from SORN 8 is what we generally use to define our retention schedule. We interpret (b) (5)
Ok, so let me apologize in advance for the lengthy response, but I want to make sure I'm laying this out as clearly as possible because it can be confusing.

First, to clear up the confusion about SORN 8 (Administrative Records) and SORN 5 (Decennial Census Programs), it is my understanding As for record retention - I believe Under the retention schedule, original files are to be destroyed "when 2 years old or as contracts specify." Derivative files, which the retention schedule defines as "files linked to Census records with the identifying information from the original files stripped and the matched person record is assigned a unique and anonymous Census Bureau linkage key," are to be destroyed "when 2 years old or when no longer required for programmatic purposes."
Does this help? I'm around if you want to discuss.

Thanks,

Letitia

Letitia W. McKoy
Senior Attorney
Office of the Chief Counsel for Economic Affairs
Office of General Counsel
U.S. Department of Commerce
Telephone: (301) 763-9844
Facsimile: (301) 763-6238
Email: Letitia.w.mckoy@census.gov

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From: Enrique Lamas (CENSUS/DEPDIR FED) <Enrique.Lamas@census.gov>
Sent: Wednesday, December 11, 2019 4:29 PM
See below.

Enrique Lamas  
Senior Advisor  
Director's Office  
U.S. Census Bureau  
Office: 301-763-3811

From: Steinmetz, Michele <Michele.Steinmetz@hq.dhs.gov>  
Sent: Wednesday, December 11, 2019 4:17 PM  
To: Enrique Lamas (CENSUS/DEPDIR FED) <Enrique.Lamas@census.gov>  
Subject: Census DHS MOA_USCIS Addendum 12.10.2019

Enrique,

Per our conversation, I am attaching the latest draft of the OMOA that DHS is currently reviewing. We have received questions about the "duration of the project" comment that David Brown inserted on page 11. Our Privacy people have asked [b] (5)

David’s comment on page 11 indicates that he thinks [b] (5)

Thank you,

Michele
Does that not occur in the two-year window of availability?

David just confirmed he can work with (b) (5)

Mike Berning, Assistant Division Chief for Data Acquisition and Curation
Economic Reimbursable Surveys Division
U.S. Census Bureau
O: 301-763-2028 | M: (b) (6) census.gov | @uscensusbureau

I guess the way I think about it, (b) (5)
<Michael.A.Berning@census.gov> wrote:

I'm checking with David but it seems reasonable to me that he could work with [Redacted]

---

Christa argues [Redacted]

What do you think of those arguments?

---

Enrique Lamas
Senior Advisor
Office of the Director
US Census Bureau
301 763 3811

On Dec 12, 2019, at 8:56 AM, Michael A Berning (CENSUS/ERD FED)
The retention phrase that Michele is recommending from SORN 8 is what we generally use to define our retention schedule. We interpret that phrase to (b) (5)
Ok, so let me apologize in advance for the lengthy response, but I want to make sure I'm laying this out as clearly as possible because it can be confusing.

First, to clear up the confusion about SORN 8 (Administrative Records) and SORN 5 (Decennial Census Programs), it is my understanding (b) (5)

As for record retention - I believe (b) (5)
Under the retention schedule, original files are to be destroyed "when 2 years old or as contracts specify." Derivative files, which the retention schedule defines as "files linked to Census records with the identifying information from the original files stripped and the matched person record is assigned a unique and anonymous Census Bureau linkage key," are to be destroyed "when 2 years old or when no longer required for programmatic purposes."
Does this help? I'm around if you want to discuss.

Thanks,

Letitia

---

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To: Enrique Lamas (CENSUS/DEPDIR FED)  
<Enrique.Lamas@census.gov>  
Subject: Census DHS MOA_USCIS Addendum 12.10.2019

Enrique,

Per our conversation, I am attaching the latest draft of the OMOA that DHS is currently reviewing. (b) (5)

(b) (5)

(b) (5)

Thank you,

Michele
Sorry Marc, I grabbed the wrong attachment in my earlier email. Attached is the cleaned up version.

Mike Berning, Assistant Division Chief for Data Acquisition and Curation
Economic Reimbursable Surveys Division
U.S. Census Bureau
O: 301-763-2028 | M: (b) (6)  
census.gov | @uscensusbureau

Thanks, Mike.

Did you intend to send back a cleaned up MOA? (You sent the responses to our earlier round of questions, not the MOA.)
Looks good. I have reviewed and accepted your edits and incorporated the one comment.

Thank you!

Mike Berning, Assistant Division Chief for Data Acquisition and Curation 
Economic Reimbursable Surveys Division 
U.S. Census Bureau 
O: 301-763-2028 | M: (b) (6) ___________ 
census.gov | @uscensusbureau

From: Steinmetz, Michele <Michele.Steinmetz@hq.dhs.gov>
Sent: Monday, December 16, 2019 2:56 PM
To: Michael A Berning (CENSUS/ERD FED) <Michael.A.Berning@census.gov>; Enrique Lamas (CENSUS/DEPDIR FED) <Enrique.Lamas@census.gov>
Cc: Rosenblum, Marc <marc.rosenblum@hq.dhs.gov>; Dorey, David R <David.R.Dorey@ice.dhs.gov>; Johnson, Christina <christina.johnson@hq.dhs.gov>; Glabe, Scott <scott.glabe@hq.dhs.gov>
Subject: Census DHS MOA_USCIS Addendum 12.16.2019

Mike/Enrique,

I cleaned up the draft from this morning’s meeting and added the information requested from ICE and USCIS.

Please review this draft. There 30 revisions – most of them are line edits. There is one comment in the margin on a document that has been superseded by a newer version but I was not sure how to correctly reference it in the document so I copied the information over for your team to review.

If you accept the additional edits, please feel free to accept them. If you have a concern with any proposed change, just let me know so that we can address it as quickly as possible.

Thank you,

Michele
Enrique and I went over the House QFRs. Hopefully, with these tweaks, it passes.

---

From: Dewhirst, David (Federal) <DDewhirst@doc.gov>
Sent: Monday, November 18, 2019 at 3:15 PM
To: Christopher J Stanley (CENSUS/OCIA FED) <christopher.j.stanley@census.gov>; Christa D Jones (CENSUS/DEPDIR FED) <Christa.D.Jones@census.gov>
Subject: Re: Census HOUSE Hearing QFRs - Draft responses for review-07-24-2019 Hearing

FYI.

--

David Dewhirst
Deputy General Counsel
U.S. Department of Commerce
ddewhirst@doc.gov
c. (b) (6)

---

From: "Dewhirst, David (Federal)" <DDewhirst@doc.gov>
Date: Monday, November 18, 2019 at 3:15 PM
To: "Lucas, Jennifer (Federal)" <JLucas@doc.gov>
Subject: Re: Census HOUSE Hearing QFRs - Draft responses for review-07-24-2019 Hearing

CUI/PRIV

Jennifer,

Attached are my edits. If CB accepts them (and they should!!), these are good to go.

--

David Dewhirst
Deputy General Counsel
U.S. Department of Commerce
ddewhirst@doc.gov
c. (b) (6)
From: "Lucas, Jennifer (Federal)" <JLucas@doc.gov>
Date: Monday, November 18, 2019 at 9:20 AM
To: "Dewhirst, David (Federal)" <DDewhirst@doc.gov>
Subject: RE: Census HOUSE Hearing QFRs - Draft responses for review-07-24-2019 Hearing

David,

Attached are the revised QFRs. The revisions took so long because they wanted to ensure the accuracy of #2 in the Senate QFRs. I know that you said the QFRs were ready to go after your comments were accepted, but Census made some additional updates, so I wanted to make sure you were still good with these?

Thanks,
Jennifer

From: Dewhirst, David (Federal) <DDewhirst@doc.gov>
Sent: Thursday, October 10, 2019 11:18 PM
To: Lucas, Jennifer (Federal) <JLucas@doc.gov>
Cc: O'Connor, Kasey (Federal) <KO'Connor@doc.gov>; Hull, Cordell (Federal) <CHull@doc.gov>
Subject: Re: Census HOUSE Hearing QFRs - Draft responses for review-07-24-2019 Hearing

Jennifer,

Attached are my edits to the two sets of Census QFRs. When Census accepts, these are good to go.

---

David Dewhirst
Deputy General Counsel
U.S. Department of Commerce
ddewhirst@doc.gov

c. (b) (6)

*Sent from my iPad. Please excuse any typos.*

From: Lucas, Jennifer (Federal) <JLucas@doc.gov>
Sent: Monday, October 7, 2019 10:31:04 AM
To: Dewhirst, David (Federal) <DDewhirst@doc.gov>
Subject: FW: Census HOUSE Hearing QFRs - Draft responses for review-07-24-2019 Hearing

Per your conversation with Beth. Thanks!
Attached are the revised QFRs. Please let me know if you have additional comments or if they can be sent to OPSP now for clearance.

Thanks,
Jennifer

---

David Dewhirst
Deputy General Counsel
U.S. Department of Commerce
ddewhirst@doc.gov

CUI/PRIV

(b) (5)

Thank you.

--

David Dewhirst
Deputy General Counsel
U.S. Department of Commerce
ddewhirst@doc.gov

(b) (6)
Thanks Jennifer. I know that Russ responded in my absence, and I appreciate that.

In this case, I am going to push back to keep my comment in. I still think

Thanks!

Mike

Michael A. Cannon
Chief, General Litigation Division
Office of the Assistant General Counsel for Employment, Litigation, and Information
Office of the General Counsel
U.S. Department of Commerce
Telephone: (202) 482-5395
Cell: (b) (6)
Facsimile: (202) 482-5858
Email: mcannon@doc.gov

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Attached and below are the only comments that I got on these QFRs. Please provide your response.

Thanks, Jennifer

Jennifer,

Please find attached the draft QFR responses from Director Dillingham's hearing before the House Oversight and Reform Subcommittee on Civil Rights and Civil Liberties on July 24, 2019.

Chris Stanley is on leave until next Thursday, but you can reply all to Chris, Alan, and myself with any questions.

Thank you,
Tara

Tara Tadlock
Congressional Affairs Office Branch Chief
Office of Congressional and Intergovernmental Affairs (OCIA)
U.S. Census Bureau
Office 301-763-7798
Michele - comments/edits addressed in this _mb version.

Thanks!

Mike Berning, Assistant Division Chief for Data Acquisition and Curation
Economic Reimbursable Surveys Division
U.S. Census Bureau
O: 301-763-2028 | M: (b) (6) census.gov | @uscensusbureau

Mike,

Please see the attached draft with a question on page 4 and an edit/question on page 11 from DHS Privacy. I reviewed them and hope they are easy for you to clarify.

Thank you,

Michele
Ok, thanks. That is helpful. We will cite both 5 and 8 as being applicable.

Letitia W. McKoy
Senior Attorney
Office of the Chief Counsel for Economic Affairs
Office of General Counsel
U.S. Department of Commerce
Telephone: (301) 763-9844
Facsimile: (301) 763-6238
Email: Letitia.w.mckoy@census.gov

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Yes, Letitia that is correct about the computer matching.

Regarding the data in 5, the driving force is wether individual records containing PII from the SORN will be used. What makes this difficult is the fact that non PII can sometimes become PII when multiple non PII data (i.e., place of birth, age, address) is linked. Our best practice is to include the SORN the administrative data will touch even if we don’t expect PII to be directly involved.

Byron A. Crenshaw, CIPP/G
Acting Chief Privacy Officer
Chief, Privacy Compliance Branch
Chair, Privacy Policy Research Committee (PPRC)
On Dec 6, 2019, at 10:47 AM, Letitia W McKoy (CENSUS/PCO FED) 
<Letitia.W.McKoy@census.gov> wrote:

Thanks, Byron.

Just want to be sure I understand the point you are making in your first paragraph - So, (b) (5)

Also, as I understand it, (b) (5)

If you have different thoughts on that, please let me know.

Thanks,
Letitia W. McKoy  
Senior Attorney  
Office of the Chief Counsel for Economic Affairs  
Office of General Counsel  
U.S. Department of Commerce  
Telephone: (301) 763-9844  
Facsimile: (301) 763-6238  
Email: Letitia.w.mckoy@census.gov

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From: Byron Crenshaw (CENSUS/PCO FED) <Byron.Crenshaw@census.gov>  
Sent: Friday, December 6, 2019 10:27 AM  
To: Michael A Berning (CENSUS/ERD FED) <Michael.A.Berning@census.gov>  
Cc: Letitia W McKoy (CENSUS/PCO FED) <Letitia.W.McKoy@census.gov>; Enrique Lamas (CENSUS/DEPDIR FED) <Enrique.Lamas@census.gov>  
Subject: Re: Census OMOA Follow up Discussion

Thanks Letitia. Technically SORN 5 would apply if we are touching any part of a privacy act system of records covered under 5 (identifying records). If the data used from SORN 5 are aggregate (no PII) then the answer would be no since privacy act system of records from 5 are not touched.

The other thing to consider, [b] (5)

I hope this helps. I am off today but you can call me on 202-480-0153 if you need to talk further about this.

Byron A. Crenshaw, CIPP/G  
Acting Chief Privacy Officer  
Chief, Privacy Compliance Branch
Chair, Privacy Policy Research Committee (PPRC)
Policy Coordination Office
U.S. Census Bureau
U.S. Department of Commerce
Office: 301-763-7997
Fax: 301-763-4056
E-mail: byron.crenshaw@census.gov
Agency's Website: www.census.gov

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On Dec 6, 2019, at 9:03 AM, Michael A Berning (CENSUS/ERD FED) <Michael.A.Berning@census.gov> wrote:

Thank you.

Sent from my iPhone

On Dec 6, 2019, at 8:36 AM, Letitia W McKoy (CENSUS/PCO FED) <Letitia.W.McKoy@census.gov> wrote:

Sorry, I meant the meeting is at 1:00 this afternoon.

Letitia W. McKoy
Senior Attorney
Office of the Chief Counsel for Economic Affairs
Office of General Counsel
U.S. Department of Commerce
Telephone: (301) 763-9844
Facsimile: (301) 763-6238
Email: Letitia.w.mckoy@census.gov

Confidentiality Notice: This e-mail message is intended only for the named recipients. It contains information that may be confidential, privileged, attorney work product, or otherwise exempt from disclosure under applicable law. If you have received this message in error, are not a named recipient, or are not the employee or agent responsible for delivering this message to a named recipient, be advised that any review,
Hi Mike,

Yes, I can participate in the meeting this morning.

SORN-8 covers the administrative records the Census Bureau collects, but I've taken a look at SORN 5 and I think (b) (5) However, I'm looping in Byron for confirmation.

Byron - Census is obtaining from the Department of Homeland Security (DHS) citizenship, immigration, and non-immigration benefit-related data that will assist Census in determining the number of citizens and non-citizens in the country, pursuant to Executive Order 13880, Collecting Information About Citizenship Status in Connection with the Decennial Census, (July 11, 2019). (b) (5) Please let us know your thoughts as soon as possible as there is a meeting with DHS to discuss this at 11 a.m. this morning.

Thanks,

Letitia
Hello Letitia

Do you have an opinion on (b) (5) [redacted]

And, would you be available to jump on a call with them tomorrow (Friday) at 1:00 to discuss?

Sent from my iPhone

Begin forwarded message:
Dear All,

This meeting request stems from the internal review of the OMOA with Census that was circulated earlier this week. There are several outstanding questions to be addressed with Census before the OMOA could be cleared for signature within DHS.
Thank you,

Michele
Per our discussion at today's meeting, here's a consolidation of the three component agreements we had developed over the past year or so in discussions with DHS. The variable lists that we created in the attachments were developed based on our planned use of the data and input from each of the components during discussions.

Thanks

Mike Berning, Assistant Division Chief for Data Acquisition and Curation
Economic Reimbursable Surveys Division
U.S. Census Bureau
O: 301-763-2028 | M: (b) (6) Draft

census.gov | @uscensusbureau
My apologies everyone, I accidentally moved the handset and hung up. I have reopened the line.

-----Original Appointment-----

From: Rosenblum, Marc <marc.rosenblum@hq.dhs.gov>
Sent: Thursday, August 8, 2019 12:43 PM
To: Rosenblum, Marc; Vogel, Lindsay; Binstock, Max; Fattal, Joshua; Hoots, Jenny L; Shorten, Catherine C; Scott, Cynthia L (Cindy); Latta, John; GORMAN, MICHAEL; SCHNEIDER, MATTHEW; ISRAEL, JASON A; STEGALL, MORGAN; CAPPARRA, MICHAEL V.; HYSONG, MICHAEL; Sterling, Brian; Rogal, Leah; Sanchez, Nicole; Moore, Miriam; Merson, Gary; Dean, Riley; Burgess, Hannah; Ruppel, Joanna; Perry-Elby, Diana D; Bernstein, Lauren J; WEINSTEIN, RACHEL (OCC); Michael A Berning (CENSUS/ERD FED); Epaphrodite Uwimana (CENSUS/ERD FED); Steinmetz, Michele; Lotspeich, Katherine J; Gaffin, Elizabeth S; Mura, Elizabeth E; Johnson, Erik; LaCicero, Nicole; Holz, Jordan; DANISEK, DEBRA; FAUSETT, ANDREW D (OGA)
Cc: Diane M Cronkite (CENSUS/ERD FED); J David Brown (CENSUS/CES FED); Bonnie Moore (CENSUS/ERD FED); MCCLAIN, BETH; Wood, Alexander; Christa D Jones (CENSUS/DEPDIR FED); Byron Crenshaw (CENSUS/PCO FED); Pachon, Marc; Mathias, Susan; Landry, Christine (CTR)

Subject: Census-DHS MOU working group

When: Monday, August 12, 2019 1:00 PM-1:30 PM (UTC-05:00) Eastern Time (US & Canada).
Where: 855-852-7677,, 9999-2715-5288#

This call will include Census + DHS stakeholders.

Agenda:
- Discussion of intended uses for Census data request: Previous draft MOU identified a number of research projects. Going forward, the MOU will focus exclusively on uses identified in the July 11, 2019 EO. Even with that clarification, given the length and
complexity of the EO, DHS will request that Census explain the intended use(s) as they understand them and possibly respond to follow-up questions.

- Discussion of data elements to be provided:
  - Types of data needed to meet intended use
  - Identify data elements from within this list that may not be sharable because they are subject to special protections

- Technical details
  - What systems will data be drawn from?
  - How will data be transmitted?

- Next steps/timelines
Hi all,

See the attached for Monday’s discussion. These talking points about administrative records and the 2020 Census include a draft section toward the end on the executive order and citizenship data. We’d like you to weigh in on how this is framed.

FYI – The rest of the document was cleared last year; we’ve recently worked with Karen Deaver and Tom Mule to update the content, which you’ll see in track changes.

Thanks,
Stacy

---

Stacy Gimbel Vidal, Editorial Content Advisor
Public Information Office
U.S. Census Bureau
o: 301-763-3052 | m: | main office: 301-763-3030
census.gov | @uscensusbureau

---

From: Dorothy Heaton (CENSUS/CLMSO FED)
Sent: Thursday, October 17, 2019 7:38 AM
To: Dorothy Heaton (CENSUS/CLMSO FED) <Dorothy.Lind.Heaton@census.gov>; Burton H Reist (CENSUS/ADCOM FED) <burton.h.reist@census.gov>; James B Treat (CENSUS/DEPDIR FED) <James.B.Treat@census.gov>; Christopher J Stanley (CENSUS/OCIA FED) <christopher.j.stanley@census.gov>; Ali Mohammad Ahmad (CENSUS/ADCOM FED) <ali.m.ahmad@census.gov>; Michele C Hedrick (CENSUS/ADCOM FED) <michele.c.hedrick@census.gov>; James Whitehorne (CENSUS/ADDC FED) <James.Whitehorne@census.gov>; Stacy Gimbel Vidal (CENSUS/PIO FED) <Stacy.Gimbel.Vidal@census.gov>
Subject: Communicating about Administrative Records and Citizenship
When: Monday, October 21, 2019 1:30 PM-2:00 PM
Where: 8H062; 1-866-807-5272 (L) 4191360 (P) 8933892
(b) (5) Draft
Michael,

Thanks,
Ben

Perfect and thank you. I will give USCIS a heads-up that the information is being shared.

Mike Berning, Assistant Division Chief for Data Acquisition and Curation
Economic Reimbursable Surveys Division
U.S. Census Bureau
O: 301-763-2028 | M: (b) (6)
census.gov | @uscensusbureau

No problem. We don't
From: Michael A Berning (CENSUS/ERD FED)
Sent: Tuesday, July 9, 2019 11:21 AM
To: Benjamin J Page (CENSUS/CFO FED); Christa D Jones (CENSUS/DEPDIR FED)
Cc: Albert E Fontenot (CENSUS/ADDC FED); Everett G Whiteley (CENSUS/BUD FED); Kevin E Deardorff (CENSUS/ERD FED)
Subject: Re: DHS MOU

Thanks Ben,

What you have extracted and suggested is accurate and relevant. But, I would like to [b] [5] If you could let me know which appropriations staff you plan to share this with, I will let USCIS know.

Thanks

Mike Berning, Assistant Division Chief for Data Acquisition and Curation
Economic Reimbursable Surveys Division
U.S. Census Bureau
O: 301-763-2028 | M: [b] [6]
census.gov | @uscensusbureau

---

From: Benjamin J Page (CENSUS/CFO FED)
Sent: Tuesday, July 9, 2019 9:59 AM
To: Michael A Berning (CENSUS/ERD FED); Christa D Jones (CENSUS/DEPDIR FED)
Cc: Albert E Fontenot (CENSUS/ADDC FED); Everett G Whiteley (CENSUS/BUD FED); Kevin E Deardorff (CENSUS/ERD FED)
Subject: Re: DHS MOU

Thanks for sharing the MOU Michael. Based on the draft, I compiled the summary below. Are you ok [b] [5]

Thanks,
Ben

[b] [5] Draft
The agreement between Census and USCIS is a no funds exchanged, data acquisition agreement for lawful permanent resident data and naturalization data. The agreement has been cleared for signature by both Census and DHS but (b) (5)
If you have questions or need additional info, just let me know. Data elements to be shared include the following:
From: Christa D Jones (CENSUS/DEPDIR FED)
Sent: Monday, July 8, 2019 5:42 PM
To: Benjamin J Page (CENSUS/CFO FED)
Cc: Albert E Fontenot (CENSUS/ADDC FED); Everett G Whiteley (CENSUS/BUD FED); Michael A Berning (CENSUS/ERD FED)
Subject: Re: DHS MOU

CC’ing Berning. He is directly negotiating with DHS components, including the final USCIS agreement.

On Jul 8, 2019, at 5:28 PM, Benjamin J Page (CENSUS/CFO FED) <benjamin.j.page@census.gov> wrote:

Christa,

During our meeting with the approps four corners meeting today they requested additional information on the MOU we are working on with DHS. More specifically, Are you able to answer these questions or point me in the right direction for the best person to respond?

Thanks,
Ben
Perfect and thank you. I will give USCIS a heads-up that the information is being shared.

Mike Berning, Assistant Division Chief for Data Acquisition and Curation
Economic Reimbursable Surveys Division
U.S. Census Bureau
O: 301-763-2028 | M: (b) (6)
census.gov | @uscensusbureau

No problem. We don't want (b) (5)

Thanks Ben,

What you have extracted and suggested is accurate and relevant. But, I would like to (b) (6) If you could let me know which appropriations staff you plan to share this with, I will let USCIS know.
Thanks

Mike Berning, Assistant Division Chief for Data Acquisition and Curation
Economic Reimbursable Surveys Division
U.S. Census Bureau
O: 301-763-2028 | M: (b) (6)
census.gov | @uscensusbureau

From: Benjamin J Page (CENSUS/CFO FED)
Sent: Tuesday, July 9, 2019 9:59 AM
To: Michael A Berning (CENSUS/ERD FED); Christa D Jones (CENSUS/DEPDIR FED)
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Ben

(b) (5) Draft
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(b) (5) Draft

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Sent: Monday, July 8, 2019 5:42 PM
To: Benjamin J Page (CENSUS/CFO FED)
Cc: Albert E Fontenot (CENSUS/ADDC FED); Everett G Whiteley (CENSUS/BUD FED); Michael A Berning (CENSUS/ERD FED)
Subject: Re: DHS MOU
Christa,

During our meeting with the approps four corners meeting today they requested additional information on the MOU we are working on with DHS. More specifically, Are you able to answer these questions or point me in the right direction for the best person to respond?

Thanks,
Ben

Ben Page
Chief Financial Officer
U.S. Census Bureau
O: 301-763-4700 | M: (b) (6)
And Enrique thinks the last sentence should be dropped.

To Ron's point...

Confidential – Privileged – Deliberative

Begin forwarded message:

From: "Brebbia, Sean (Federal)" <SBrebbia@doc.gov>
Date: January 24, 2020 at 4:11:57 PM EST
To: "Christopher J Stanley (CENSUS/OCIA FED)"
    <christopher.j.stanley@census.gov>
Subject: Draft language
Apologies for the lateness, attached is some draft language OSP and litigation team to came up with to reflect what has come out so far in the litigation re implementation of the executive order. Feel free to edit as you see fit in order to fully reflect all Census efforts to date. What has come out so far in the litigation discovery and deposition is [(b) (5)]

to discuss further if needed.

Sean Brebbia
Acting Deputy General Counsel for Special Projects
U.S. Department of Commerce
(202) 482-9051
sbrebbia@doc.gov
Alan,

The only attachment was the House QFRs. I responded to the comment from Mike Cannon and My revision is attached.

Please send me the Senate QFRs, which should include. Thanks,

Burton

---

Burton Reist
Assistant Director for Communications/Operations and Management
Communications Directorate, U.S. Census Bureau
301.763.4155 (office)
(b) (6) (cell)
burton.h.reist@census.gov
From: Alan Lang (CENSUS/OCIA FED) <alan.lang@census.gov>  
Sent: Wednesday, September 11, 2019 11:26 AM  
To: Albert E Fontenot (CENSUS/ADDC FED) <Albert.E.Fontenot@census.gov>; Christa D Jones (CENSUS/DEPDIR FED) <Christa.D.Jones@census.gov>; Burton H Reist (CENSUS/ADCOM FED) <burton.h.reist@census.gov>  
Cc: Christopher M Denno (CENSUS/ADDC FED) <christopher.m.denno@census.gov>  
Subject: Draft responses

All,

These QFRs were due yesterday. We wanted to check in with you to make sure that you're ok with them. Please let me know if you have edits before COB today.

Apologies for the short fuse.

Best,

Alan

---

From: Lucas, Jennifer (Federal) <JLucas@doc.gov>  
Sent: Wednesday, September 11, 2019 9:32 AM  
To: Tara Tadlock (CENSUS/OCIA FED) <tara.a.tadlock@census.gov>  
Cc: Christopher J Stanley (CENSUS/OCIA FED) <christopher.j.stanley@census.gov>; Alan Lang (CENSUS/OCIA FED) <alan.lang@census.gov>; Tara Tadlock (CENSUS/OCIA FED) <tara.a.tadlock@census.gov>  
Subject: RE: Census HOUSE Hearing QFRs - Draft responses for review-07-24-2019 Hearing

Attached and below are the only comments that I got on these QFRs. Please provide your response. Thanks, Jennifer
Jennifer,

Please find attached the draft QFR responses from Director Dillingham's hearing before the House Oversight and Reform Subcommittee on Civil Rights and Civil Liberties on July 24, 2019.

Chris Stanley is on leave until next Thursday, but you can reply all to Chris, Alan, and myself with any questions.

Thank you,

Tara

Tara Tadlock
Congressional Affairs Office Branch Chief
Office of Congressional and Intergovernmental Affairs (OCIA)
U.S. Census Bureau
Office 301-763-7798
Cell [b] (6)
tara.a.tadlock@census.gov
census.gov

Connect with us on Social Media
What are the next steps on this? Christa sends to some for Department review?

On Oct 21, 2019, at 12:27 PM, Ron S Jarmin (CENSUS/DEPDIR FED) <Ron.S.Jarmin@census.gov> wrote:
I just spoke with the Director. While he is in transit and could not provide line edits, I thought I might take a stab at adjusting some of the existing text. My goal

Key Points

(b) (5) Draft
a couple of typos in the first bullets and a missing word in the last (now corrected)
DRAFT Talking Points on Acquiring State Drivers License Records

From: John Maron Abowd (CENSUS/ADRM FED) <john.maron.abowd@census.gov>
To: Christa D Jones (CENSUS/DEPDIR FED) <Christa.D.Jones@census.gov>
Cc: Steven Dillingham (CENSUS/DEPDIR FED) <steven.dillingham@census.gov>; Ron S Jarmin (CENSUS/DEPDIR FED) <Ron.S.Jarmin@census.gov>; Enrique Lamas (CENSUS/DEPDIR FED) <Enrique.Lamas@census.gov>; Ali Mohammad Ahmad (CENSUS/ADCOM FED) <ali.m.ahmad@census.gov>; Michael A Berning (CENSUS/ERD FED) <Michael.A.Berning@census.gov>; Michael C Cook (CENSUS/PIO FED) <Michael.C.Cook@census.gov>
Subject: Re: DRAFT Talking Points

(b) (5)

Thanks,

John M. Abowd, PhD, Associate Director and Chief Scientist
U.S. Census Bureau
Research and Methodology
O: 301-763-5880 (simulring on cell)
census.gov | @uscensusbureau
On Oct 18, 2019, at 4:22 PM, Christa D Jones (CENSUS/DEPDIR FED) <Christa.D.Jones@census.gov> wrote:

All--In response to DOC’s request to Ron this morning for draft TPs relating to drivers license file acquisition efforts.

---------------------------
DRAFT Talking Points on Acquiring State Drivers License Records
Enrique Lamas  
Senior Advisor  
Office of the Director  
US Census Bureau  
301 763 3811  

On Oct 18, 2019, at 4:42 PM, John Maron Abowd (CENSUS/ADRM FED)  
<john.maron.abowd@census.gov> wrote:

Thanks,

**John M. Abowd, PhD**, Associate Director and Chief Scientist  
U.S. Census Bureau  
Research and Methodology  
O: 301-763-5880 (simulring on cell)  
census.gov | @uscensusbureau

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**Draft**
License Records
I just spoke with the Director. While he is in transit and could not provide line edits, I thought I might take a stab at adjusting some of the existing text. My goal is

Key Points.

(b) (5) Draft
a couple of typos in the first bullets and a missing word in the last (now corrected)
DRAFT Talking Points on Acquiring State Drivers License Records

From: John Maron Aboud (CENSUS/ADRM FED) <john.maron.abowd@census.gov>
Sent: Friday, October 18, 2019 4:42 PM
To: Christa D Jones (CENSUS/DEPDIR FED) <Christa.D.Jones@census.gov>
Cc: Steven Dillingham (CENSUS/DEPDIR FED) <steven.dillingham@census.gov>; Ron S Jarmin (CENSUS/DEPDIR FED) <Ron.S.Jarmin@census.gov>; Enrique Lamas (CENSUS/DEPDIR FED) <Enrique.Lamas@census.gov>; Ali Mohammad Ahmad (CENSUS/ADCOM FED) <ali.m.ahmad@census.gov>; Michael A Berning (CENSUS/ERD FED) <Michael.A.Berning@census.gov>; Michael C Cook (CENSUS/PIO FED) <Michael.C.Cook@census.gov>
Subject: Re: DRAFT Talking Points
Bravo. Finally defending our integrity as an independent statistical agency. Keeping the talking points focused on doing our job well is the right tone.

Thanks,

**John M. Abowd, PhD**, Associate Director and Chief Scientist  
U.S. Census Bureau  
Research and Methodology  
O: 301-763-5880 (simulring on cell)  
census.gov | @uscensusbureau

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All--In response to DOC's request to Ron this morning for draft TPs relating to drivers license file acquisition efforts.

---------------------------
(b) (5) Draft
DRAFT Talking Points on Acquiring State Drivers License Records
These are good. I’ll look again over the weekend and maybe add some more.

Sent from my iPhone

On Oct 18, 2019, at 4:51 PM, Christa D Jones (CENSUS/DEPDIR FED) <Christa.D.Jones@census.gov> wrote:

a couple of typos in the first bullets and a missing word in the last (now corrected)
DRAFT Talking Points on Acquiring State Drivers License Records

From: John Maron Abowd (CENSUS/ADRM FED) <john.maron.abowd@census.gov>
Sent: Friday, October 18, 2019 4:42 PM
To: Christa D Jones (CENSUS/DEPDIR FED) <Christa.D.Jones@census.gov>
Cc: Steven Dillingham (CENSUS/DEPDIR FED) <steven.dillingham@census.gov>; Ron S Jarmin (CENSUS/DEPDIR FED) <Ron.S.Jarmin@census.gov>; Enrique Lamas (CENSUS/DEPDIR FED) <Enrique.Lamas@census.gov>; Ali Mohammad Ahmad (CENSUS/ADCOM FED) <ali.m.ahmad@census.gov>; Michael A Berning (CENSUS/ERD FED) <Michael.A.Berning@census.gov>; Michael C Cook (CENSUS/PIO FED) <Michael.C.Cook@census.gov>
Subject: Re: DRAFT Talking Points

Thanks,

John M. Abowd, PhD, Associate Director and Chief Scientist
U.S. Census Bureau
Research and Methodology
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DRAFT Talking Points on Acquiring State Drivers License Records
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John M. Abowd, PhD, Associate Director and Chief Scientist
U.S. Census Bureau
Research and Methodology
O: 301-763-5880 (simulring on cell)
census.gov | @uscensusbureau

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All--In response to DOC's request to Ron this morning for draft TPs relating to drivers license file acquisition efforts.

---------------------------
DRAFT Talking Points on Acquiring State Drivers License Records
Will do it when I get home. I’m at Pilates and can only use phone.

On Oct 21, 2019, at 4:56 PM, Ali Mohammad Ahmad (CENSUS/ADCOM FED) <ali.m.ahmad@census.gov> wrote:

My phone is about to die- so it would be helpful if Christa sent.

We should sent to Tim too since he’s out there in the wild tomorrow am

On Oct 21, 2019, at 4:00 PM, Ali Mohammad Ahmad (CENSUS/ADCOM FED) <ali.m.ahmad@census.gov> wrote:

We think so. Christa related to me that they asked you for them.

On Oct 21, 2019, at 3:51 PM, Ron S Jarmin (CENSUS/DEPDIR FED) <Ron.S.Jarmin@census.gov> wrote:

I guess. Do they really need to?

Sent from my iPhone

On Oct 21, 2019, at 1:42 PM, Ali Mohammad Ahmad (CENSUS/ADCOM FED) <ali.m.ahmad@census.gov> wrote:

What are the next steps on this? Christa sends to some for Department review?

On Oct 21, 2019, at 12:27 PM, Ron S Jarmin (CENSUS/DEPDIR FED) <Ron.S.Jarmin@census.gov> wrote:
From: Ali Mohammad Ahmad (CENSUS/ADCOM FED) <ali.m.ahmad@census.gov>
Sent: Friday, October 18, 2019 5:55 PM
To: Christa D Jones (CENSUS/DEPDIR FED) <Christa.D.Jones@census.gov>; John Maron Abowd (CENSUS/ADRM FED) <john.maron.abowd@census.gov>
Cc: Steven Dillingham (CENSUS/DEPDIR FED) <steven.dillingham@census.gov>; Ron S Jarmin (CENSUS/DEPDIR FED) <Ron.S.Jarmin@census.gov>; Enrique Lamas (CENSUS/DEPDIR FED)
Subject: Re: DRAFT Talking Points

I just spoke with the Director. While he is in transit and could not provide line edits, (b) (5).

Key Points

(b) (5) Draft
(b) (5) Draft

Ali Ahmad, Associate Director
Communications Directorate
U.S. Census Bureau
O: 301-763-8789 | M: [b] (6)
Ali.M.Ahmad@census.gov
census.gov | @uscensusbureau

From: Christa D Jones
(CENSUS/DEPDIR FED)
<Christa.D.Jones@census.gov>
Sent: Friday, October 18, 2019
4:51 PM
To: John Maron Abowd
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<john.maron.abowd@census.gov>
Cc: Steven Dillingham
(CENSUS/DEPDIR FED)
<steven.dillingham@census.gov>; Ron S Jarmin (CENSUS/DEPDIR FED) <Ron.S.Jarmin@census.gov>; Enrique Lamas (CENSUS/DEPDIR FED)
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<Michael.A.Berning@census.gov>; Michael C Cook (CENSUS/PIO FED)
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Subject: Re: DRAFT Talking Points

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Subject: Re: DRAFT Talking Points

Thanks,

John M. Abowd, PhD,
Associate Director and Chief Scientist
U.S. Census Bureau
Research and Methodology
O: 301-763-5880 (simulring on cell)
census.gov | @uscensusbureau

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DOC's request to Ron this morning for draft TPs relating to drivers license file acquisition efforts.

--------------------------
(b) (5) Draft
DRAFT Talking
Points on
Acquiring
State Drivers
License
Records
I just saw the Director's email that he would like it by noon tomorrow. So I need comments as soon as possible.

thanks - jim

James B. Treat
Assistant Director for Decennial Programs
U.S. Census Bureau

Office 301.763.3609 Room 2K276
james.b.treat@census.gov

census.gov
Connect with us on Social Media

Ron, Enrique, Ali, John and Mike

Attached is the updated talking points the Director sent out earlier today. Please review and update the document with track changes. If you can get me something by mid-morning tomorrow that would be great.

thanks - jim
Jim,

Can you review and revise as needed, then have Ron, Enrique and Ali review (also John Abowd, if needed). I need some talking points other than the legal ones.

Thanks!

Steve
Track changes turned on. This version incorporates all comments to-date in the thread.

Ron, I think I fixed the first sentence.

Thanks,

John M. Abowd, PhD, Associate Director and Chief Scientist
Research and Methodology
U.S. Census Bureau
O: 301-763-5880 (simulating on cell)
census.gov   @uscensusbureau

Like Enrique’s points. Don’t under the opening sentence. Is this responding directly to something? Or more general?

Sent from my iPhone

On Aug 12, 2019, at 6:51 PM, Michael A Berning (CENSUS/ERD FED) <Michael.A.Berning@census.gov> wrote:

    Regarding ADREC - agree with Enrique’s suggestion and I have no additional comments.

    Sent from my iPhone
On Aug 12, 2019, at 6:03 PM, Enrique Lamas (CENSUS/DEPDIR FED) wrote:

Enrique Lamas  
Senior Advisor  
Director's Office  
U.S. Census Bureau  
Office: 301-763-3811

From: James B Treat (CENSUS/ADDC FED) <James_B.Treat@census.gov>  
Sent: Monday, August 12, 2019 5:45 PM  
To: Ron S Jarmin (CENSUS/DEPDIR FED) <Ron.S.Jarmin@census.gov>; Enrique Lamas (CENSUS/DEPDIR FED) <Enrique.Lamas@census.gov>; Ali Mohammad Ahmad (CENSUS/ADCOM FED) <ali.m.ahmad@census.gov>; John Maron Abowd (CENSUS/ADRM FED) <john.maron.abowd@census.gov>; Michael A Berning (CENSUS/ERD FED) <Michael.A.Berning@census.gov>  
Cc: Steven K Smith (CENSUS/DEPDIR FED) <steven.k.smith@census.gov>; Steven Dillingham (CENSUS/DEPDIR FED) <steven.dillingham@census.gov>; Maryann M Chapin (CENSUS/ADDC FED) <Maryann.M.Chapin@census.gov>  
Subject: Re: DRAFT Talking Points for review

I just saw the Director's email that he would like it by noon tomorrow. So I need comments as soon as possible.
thanks - jim

James B. Treat  
Assistant Director for Decennial Programs  
U.S. Census Bureau

Office  301.763.3609  Room 2K276  
james.b.treat@census.gov

census.gov  
Connect with us on Social Media

---

From: James B Treat (CENSUS/ADDC FED) <James.B.Treat@census.gov>  
Sent: Monday, August 12, 2019 5:44 PM  
To: Ron S Jarmin (CENSUS/DEPDIR FED) <Ron.S.Jarmin@census.gov>; Enrique Lamas (CENSUS/DEPDIR FED) <Enrique.Lamas@census.gov>; Ali Mohammad Ahmad (CENSUS/ADCOM FED) <ali.m.ahmad@census.gov>; John Maron Abowd (CENSUS/ADRM FED) <john.maron.abowd@census.gov>; Michael A Berning (CENSUS/ERD FED) <Michael.A.Berning@census.gov>  
Cc: Steven K Smith (CENSUS/DEPDIR FED) <steven.k.smith@census.gov>; Steven Dillingham (CENSUS/DEPDIR FED) <steven.dillingham@census.gov>  
Subject: Re: DRAFT Talking Points for review

Ron, Enrique, Ali, John and Mike

Attached is the updated talking points the Director sent out earlier today. Please review and update the document with track changes. If you can get me something by mid-morning tomorrow that would be great.

thanks - jim

James B. Treat  
Assistant Director for Decennial Programs  
U.S. Census Bureau

Office  301.763.3609  Room 2K276  
james.b.treat@census.gov

census.gov  
Connect with us on Social Media
From: Steven Dillingham (CENSUS/DEPDIR FED)  
<steven.dillingham@census.gov>  
Sent: Monday, August 12, 2019 3:55 PM  
To: James B Treat (CENSUS/ADDC FED) <James.B.Treat@census.gov>  
Cc: Steven K Smith (CENSUS/DEPDIR FED) <steven.k.smith@census.gov>;  
Ali Mohammad Ahmad (CENSUS/ADCOM FED) <ali.m.ahmad@census.gov>  
Subject: DRAFT Talking Points for review  

Jim,  

Can you review and revise as needed, then have Ron, Enrique and Ali review (also John Abowd, if needed). I need some talking points other than the legal ones.  

Thanks!  

Steve
Thanks Dave.

At this stage, Ron is thinking (b) (5)

My thoughts below.

David Dewhirst
Deputy General Counsel
U.S. Department of Commerce
ddewhirst@doc.gov

From: "Christa D Jones (CENSUS/DEPDIR FED)" <Christa.D.Jones@census.gov>
Date: Monday, October 21, 2019 at 8:11 PM
To: "Dewhirst, David (Federal)" <DDewhirst@doc.gov>, "Semsar, Joseph (Federal)" <JSemsar@doc.gov>
Cc: Ron Jarmin <ron.s.jarmin@census.gov>, "Dillingham, Steven" <steven.dillingham@census.gov>, "Ahmad, Ali M" <ali.m.ahmad@census.gov>, "Lamas, Enrique" <enrique.lamas@census.gov>
Subject: DRAFT TP/Answer on SDL

From: Dewhirst, David (Federal) <DDewhirst@doc.gov>
Sent: Tuesday, October 22, 2019 10:19 AM
To: Christa D Jones (CENSUS/DEPDIR FED) <Christa.D.Jones@census.gov>; Semsar, Joseph (Federal) <JSemsar@doc.gov>
Cc: Ron S Jarmin (CENSUS/DEPDIR FED) <Ron.S.Jarmin@census.gov>; Steven Dillingham (CENSUS/DEPDIR FED) <steven.dillingham@census.gov>; Ali Mohammad Ahmad (CENSUS/ADCOM FED) <ali.m.ahmad@census.gov>; Enrique Lamas (CENSUS/DEPDIR FED) <Enrique.Lamas@census.gov>
Subject: Re: DRAFT TP/Answer on SDL

My thoughts below.
Ron asked us to work some wording re state drivers license file requests that we could use for TPs/answers/etc. and to share it with you.

This is the draft language. Let us know if you have questions or additional thoughts.
I am looping in everyone. Attached are the latest memos. I think they are good for Anthony Parazino to get them to KDK, unless Anthony Foti has any final thoughts.

As I shared with most of you before, (b) (5) Draft. I got that in a called today with Gov. Ivey's staff. If anyone disagrees, I can send those memos.

The others in the target list are attached.

Here are updates I made since previous versions where applicable.

I took (b) (5) Draft.
Subject: RE: For Your Review: Secretary Memos on Admin Records

Jim – Thanks so much for your help in finalizing these call memos. Do you think we could have the next iteration back by 2pm today? We’re hoping to include in the weekend reading binders. Thanks, -Joe

Joe Semsar  
(202) 281-7038

---

From: James B Treat (CENSUS/ADDC FED) <James.B.Treat@census.gov>  
Sent: Thursday, August 15, 2019 1:51 PM  
To: Goudarzi, Talat (Federal) <TGoudarzi@doc.gov>; Walsh, Michael (Federal) <MWalsh@doc.gov>  
Cc: Semsar, Joseph (Federal) <JSemsar@doc.gov>; Foti, Anthony (Federal) <AFoti@doc.gov>; Dillingham, Steven <steven.dillingham@census.gov>; Berning, Michael A <michael.a.berning@census.gov>; Smith, Steven K <steven.k.smith@census.gov>; lawrence, Van R <van.r.lawrence@census.gov>; Ahmad, Ali M <ali.m.ahmad@census.gov>; Lamas, Enrique <enrique.lamas@census.gov>; Jarmin, Ron S <ron.s.jarmin@census.gov>; Stanley, Christopher J <christopher.j.stanley@census.gov>; Dewhirst, David (Federal) <DDewhirst@doc.gov>; O'Connor, Kasey (Federal) <KO'Connor@doc.gov>; Hull, Cordell (Federal) <CHull@doc.gov>; Paranzino, Anthony (Federal) <AParanzino@doc.gov>  
Subject: Re: For Your Review: Secretary Memos on Admin Records

Mike Berning from Census will at a minimum be the person to work with the Secretary during the calls.

thanks - jim

James B. Treat  
Assistant Director for Decennial Programs  
U.S. Census Bureau

Office  301.763.3609  Room 2K276  
james.b.treat@census.gov

census.gov  
Connect with us on Social Media
From: Goudarzi, Talat (Federal) <TGoudarzi@doc.gov>
Sent: Thursday, August 15, 2019 1:47 PM
To: Walsh, Michael (Federal) <MWalsh@doc.gov>
Cc: Semsar, Joseph (Federal) <JSemsar@doc.gov>; Foti, Anthony (Federal) <AFoti@doc.gov>; James B Treat (CENSUS/ADDC FED) <James.B.Treat@census.gov>; Steven Dillingham (CENSUS/DEPDIR FED) <steven.dillingham@census.gov>; Michael A Berning (CENSUS/ERD FED) <Michael.A.Berning@census.gov>; Steven K Smith (CENSUS/DEPDIR FED) <steven.k.smith@census.gov>; Van R lawrence (CENSUS/OCIA FED) <Van.R.Lawrence@census.gov>; Ali Mohammad Ahmad (CENSUS/ADCOM FED) <ali.m.ahmad@census.gov>; Enrique Lamas (CENSUS/DEPDIR FED) <Enrique.Lamas@census.gov>; Ron S Jarmin (CENSUS/DEPDIR FED) <Ron.S.Jarmin@census.gov>; Christopher J Stanley (CENSUS/OCIA FED) <christopher.j.stanley@census.gov>; Dewhirst, David (Federal) <DDewhirst@doc.gov>; O'Connor, Kasey (Federal) <KO'Connor@doc.gov>; Hull, Cordell (Federal) <CHull@doc.gov>; Paranzino, Anthony (Federal) <AParanzino@doc.gov>
Subject: Re: For Your Review: Secretary Memos on Admin Records

12:00pm-1:30pm is reserved!

Sent from my iPhone

On Aug 15, 2019, at 1:03 PM, Walsh, Michael (Federal) <MWalsh@doc.gov> wrote:

Yes, aim for the 20th for now. Thanks.

Sent from my iPhone

On Aug 15, 2019, at 12:51 PM, Semsar, Joseph (Federal) <JSemsar@doc.gov> wrote:

+Mike Walsh and Tala, can Anthony Foti begin setting up calls with Governors?

Joe Semsar
(202) 281-7038

From: Foti, Anthony (Federal) <AFoti@doc.gov>
Sent: Thursday, August 15, 2019 12:50 PM
To: Semsar, Joseph (Federal) <JSemsar@doc.gov>
Cc: Treat, James B <james.b.treat@census.gov>; Dillingham, Steven <steven.dillingham@census.gov>; Berning, Michael A <michael.a.berning@census.gov>; Smith, Steven K
Subject: Re: For Your Review: Secretary Memos on Admin Records

Joe - quick follow up: (b) (5)

Sent from my iPhone

On Aug 15, 2019, at 12:38 PM, Semsar, Joseph (Federal) <JSemsar@doc.gov> wrote:

Thanks, Jim. Can your team address the following questions for each state memo?
calls.

Thanks,

Joe

Joe Semsar  
(202) 281-7038

From: James B Treat (CENSUS/ADDC FED)  
<James.B.Treat@census.gov>  
Sent: Thursday, August 15, 2019 11:45 AM  
To: Semsar, Joseph (Federal)  
<JSemsar@doc.gov>  
Cc: Dillingham, Steven  
<steven.dillingham@census.gov>; Berning, Michael A  
<michael.a.berning@census.gov>; Smith, Steven K  
<steven.k.smith@census.gov>; lawrence, Van R  
<van.r.lawrence@census.gov>; Ahmad, Ali M  
<ali.m.ahmad@census.gov>; Lamas, Enrique  
<enrique.lamas@census.gov>; Jarmin, Ron S  
<ron.s.jarmin@census.gov>; Stanley, Christopher J  
<christopher.j.stanley@census.gov>  
Subject: Re: For Your Review: Secretary Memos on Admin Records

Joe - just touching base on this

thanks - jim

James B. Treat  
Assistant Director for Decennial Programs  
U.S. Census Bureau

Office  301.763.3609  Room 2K276  
james.b.treat@census.gov

census.gov  
Connect with us on Social Media

From: James B Treat (CENSUS/ADDC FED)  
<James.B.Treat@census.gov>  
Sent: Wednesday, August 14, 2019 5:03 PM
Joe,

In preparation for the Secretary's planned calls to Governors next week, we are providing the attached background materials for Karen's review, per her request. (b) (5)
thanks - jim

James B. Treat
Assistant Director for Decennial Programs
U.S. Census Bureau

Office 301.763.3609  Room 2K276
james.b.treat@census.gov

census.gov
Connect with us on Social Media
Status: **On Track**

Data current as of: **August 5, 2019**

Target Completion: **March 31, 2020**

### Notes:
- **IHS: Patient Registration** - Negotiations stalled - IHS refused to enter into agreement based on concerns regarding sharing data. June 2019 memo sent from Census Bureau Director to Deputy Secretary HHS requesting support.
- The Census Bureau has requested participation from the following agencies on an inter-agency work group: DHS, SSA, IRS, State Department, and HHS.

<table>
<thead>
<tr>
<th>Source: File</th>
<th>Under Negotiation</th>
<th>Agreement in Place/Approved for Use</th>
<th>Data Received</th>
</tr>
</thead>
</table>
| Completed Agreements
| HUD: FHA, PIC, TRACs, CHUMS, LIHTC | [ ] | [ ] | [ ] |
| Renewal Agreements
| SSA: Numident | [ ] | [ ] | [ ] |
| IRS: 1040 & 1099 | [ ] | [ ] | [ ] |
| CMS: Medicare | [ ] | [ ] | [ ] |
| CMS: Medicaid/CHIP | [ ] | [ ] | [ ] |
| New Agreements
| SSA: MBR | [ ] | [ ] | [ ] |
| IHS: Patient Registration | [ ] | [ ] | [ ] |
| State: Passport Services | [ ] | [ ] | [ ] |
| DHS: USCIS | [ ] | [ ] | [ ] |
| DHS: CBP | [ ] | [ ] | [ ] |
| DHS: ICE | [ ] | [ ] | [ ] |
| DOJ: US Marshals | [ ] | [ ] | [ ] |
| DOI: Citizenship & Immigration Data Collection | [ ] | [ ] | [ ] |

**Desired Agreements/Acquisition May Require Statutory Changes**
- CDC: Births and Deaths
- HHS: National Database of New Hires

**Legend**
- Not Started
- Completed
- On Track
- Management Focus
- Requires Attention

Source: Economic Reimbursable Surveys Division Spreadsheet
Periodic Performance Management Reports
2020 Census: EO 13880 State Administrative Records Status for TANF

Status: On Track

Data current as of: August 1, 2019

Target Completion: March 31, 2020

Notes:

Periodic Performance Management Reports
2020 Census: EO 13880 State Administrative Records Status for TANF

Source: Economic Reimbursable Surveys Division Spreadsheet
Periodic Performance Management Reports
2020 Census: EO 13880 State Administrative Records Status for WIC

Status:
- On Track

Data current as of:
August 1, 2019

Target Completion:
March 31, 2020

Notes:

Source: Economic Reimbursable Surveys Division Spreadsheet
Periodic Performance Management Reports
2020 Census: EO 13880 State Administrative Records Status for SNAP

Status: On Track

Data current as of: August 1, 2019

Target Completion: March 31, 2020

Notes: Periodic Performance Management Reports 2020 Census: EO 13880 State Administrative Records Status for SNAP

No Agreement Signed | Signed Agreement | Data Available

<p>| | | |</p>
<table>
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<tr>
<th></th>
<th></th>
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</tr>
</thead>
<tbody>
<tr>
<td>24</td>
<td>6</td>
<td>22</td>
</tr>
</tbody>
</table>

Source: Economic Reimbursable Surveys Division Spreadsheet
## Periodic Performance Management Reports
### Acronyms for Administrative Records

<table>
<thead>
<tr>
<th>Federal</th>
<th>State</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>CBP</strong>: Customs and Border Patrol</td>
<td><strong>SNAP</strong>: Supplemental Nutrition Assistance Program</td>
</tr>
<tr>
<td><strong>CDC</strong>: Center for Disease Control</td>
<td><strong>TANF</strong>: Temporary Assistance for Needy Families</td>
</tr>
<tr>
<td><strong>CHIP</strong>: Children’s Health Insurance Program</td>
<td><strong>WIC</strong>: Supplemental Nutrition Program for Women, Infants and Children</td>
</tr>
<tr>
<td><strong>CHUMS</strong>: Computerized Homes Underwriting Management System</td>
<td></td>
</tr>
<tr>
<td><strong>CMS</strong>: Centers for Medicare &amp; Medicaid Services</td>
<td></td>
</tr>
<tr>
<td><strong>DHS</strong>: Department of Homeland Security</td>
<td></td>
</tr>
<tr>
<td><strong>DMDC</strong>: Defense Manpower Data Center</td>
<td></td>
</tr>
<tr>
<td><strong>DOD</strong>: Department of Defense</td>
<td></td>
</tr>
<tr>
<td><strong>DOI</strong>: Department of Interior</td>
<td></td>
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<tr>
<td><strong>DOJ</strong>: Department of Justice</td>
<td></td>
</tr>
<tr>
<td><strong>DSF</strong>: Delivery Sequence File</td>
<td></td>
</tr>
<tr>
<td><strong>FHA</strong>: Federal Housing Administration</td>
<td></td>
</tr>
<tr>
<td><strong>HUD</strong>: Housing and Urban Development</td>
<td></td>
</tr>
<tr>
<td><strong>ICE</strong>: Immigration and Customs Enforcement</td>
<td></td>
</tr>
<tr>
<td><strong>IHS</strong>: Indian Health Service</td>
<td></td>
</tr>
<tr>
<td><strong>IRS</strong>: Internal Revenue Service</td>
<td></td>
</tr>
<tr>
<td><strong>LIHTC</strong>: Low-Income Housing Tax Credits</td>
<td></td>
</tr>
<tr>
<td><strong>MBR</strong>: Master Beneficiary Record</td>
<td></td>
</tr>
<tr>
<td><strong>NCOA</strong>: National Change of Address</td>
<td></td>
</tr>
<tr>
<td><strong>PIC</strong>: Public and Indian Housing Information Center</td>
<td></td>
</tr>
<tr>
<td><strong>SSA</strong>: Social Security Administration</td>
<td></td>
</tr>
<tr>
<td><strong>SSS</strong>: Selective Service System</td>
<td></td>
</tr>
<tr>
<td><strong>TRACS</strong>: Tenant and Rental Assistance Certification System</td>
<td></td>
</tr>
<tr>
<td><strong>UAA</strong>: Undeliverable As Addressed</td>
<td></td>
</tr>
<tr>
<td><strong>USCIS</strong>: United States Citizenship and Immigration Services</td>
<td></td>
</tr>
<tr>
<td><strong>USPS</strong>: United States Postal Service</td>
<td></td>
</tr>
</tbody>
</table>

**Source**: Economic Reimbursable Surveys Division Spreadsheet
They asked me the following questions (which I am working on getting answers to):

(b) (5)
Thanks. Any other hot topics?

Ron S Jarmin, PhD., Deputy Director
Hello Ron,

Tomorrow, the FSCPE members are planning to share their concerns with you about Census being able to hire enough people to conduct census operations - particularly in areas where the job market is strong and other high paying jobs are available.

Maryann addressed this with the FSCPE today - but the members want to raise it with you. Maryann will also make Deb aware - as she speaks with the FSCPE on Wed.

Sent from my iPhone
Per instructions from this morning's meeting, I incorporated the schedule activity provided by Jim into this first draft of a one-pager for review/comment.
Attached is the PDF. Let me know if you want the Word version

Victoria Velkoff, PhD
Associate Director for Demographic Programs
U.S. Census Bureau
o: 301-763-1372
Shape your future. START HERE >2020census.gov
census.gov | @uscensusbureau

The last version is for to purpose. Can you send e-copy?

> On Mar 10, 2020, at 2:12 PM, Victoria Velkoff (CENSUS/ADDP FED) <Victoria.A.Velkoff@census.gov> wrote:
> > John and I are meeting after OPCOM.
> >
> > Victoria Velkoff, PhD
> > Associate Director for Demographic Programs
> > U.S. Census Bureau
> >
> > 301-763-1372
> >
> >> On Mar 10, 2020, at 2:12 PM, Ron S Jarmin (CENSUS/DEPDIR FED) <Ron.S.Jarmin@census.gov> wrote:
> >>
> >> Ping
(b) (5) Draft
See attached. I assume you meant to say "send";)!

Victoria Velkoff, PhD
Associate Director for Demographic Programs
U.S. Census Bureau
o: 301-763-1372
Shape your future. START HERE > 2020census.gov
census.gov | @uscensusbureau

Can you the latest version of John's and your memo.

Enrique Lamas
Senior Advisor
Director's Office
U.S. Census Bureau
Office: 301-763-3811
Thanks and good point - we have no problem discussing the research project on a different path. With that, I'm attaching a v2 of the HHS memo (modifying the Request bullet) and a v1 of the DHS memo for review/comment.

On Oct 30, 2019, at 5:52 AM, Michael A Berning (CENSUS/ERD FED) <Michael.A.Berning@census.gov> wrote:

Here's a draft of a background memo for the IHS data. This draws on a format that we've used in the past but I recall that format might have changed? Please review and provide any feedback on this one while I pull the DHS one together.
Thanks

Mike Berning, Assistant Division Chief for Data Acquisition and Curation
Economic Reimbursable Surveys Division
U.S. Census Bureau
O: 301-763-2028 | M: [b] (6) [b] (b) (6) census.gov | @uscensusbureau

From: Ali Mohammad Ahmad (CENSUS/ADCOM FED) <ali.m.ahmad@census.gov>
Sent: Tuesday, October 29, 2019 6:09 PM
To: Steven K Smith (CENSUS/DEPDIR FED) <steven.k.smith@census.gov>; Ron S Jarmin (CENSUS/DEPDIR FED) <Ron.S.Jarmin@census.gov>; Enrique Lamas (CENSUS/DEPDIR FED) <Enrique.Lamas@census.gov>; Michael A Berning (CENSUS/ERD FED) <Michael.A.Berning@census.gov>; James B Treat (CENSUS/DEPDIR FED) <James.B.Treat@census.gov>; Christopher J Stanley (CENSUS/OCIA FED) <christopher.j.stanley@census.gov>; Anthony Foti <AFoti@doc.gov>; Christa D Jones (CENSUS/DEPDIR FED) <Christa.D.Jones@census.gov>
Subject: Re: SHORT FUSE- Briefing materials for Secretary and DHS/HHS

Calls are scheduled with HHS and DHS for tomorrow. We need talking points and a short cover memo for each call by sam tomorrow morning.

On Oct 29, 2019, at 6:05 PM, Ali Mohammad Ahmad (CENSUS/ADCOM FED) <ali.m.ahmad@census.gov> wrote:

<Sec_HHS memo.docx>
Here's a draft of a background memo for the IHS data. This draws on a format that we've used in the past but I recall that format might have changed? Please review and provide any feedback on this one while I pull the DHS one together.

Thanks

Mike Berning, Assistant Division Chief for Data Acquisition and Curation
Economic Reimbursable Surveys Division
U.S. Census Bureau
O: 301-763-2028 | M: (b) (6) Draft

census.gov | @uscensusbureau

Calls are scheduled with HHS and DHS for tomorrow. We need talking points and a short cover memo for each call by 9am tomorrow morning.

On Oct 29, 2019, at 6:05 PM, Ali Mohammad Ahmad (CENSUS/ADCOM FED) <ali.m.ahmad@census.gov> wrote:
Mike Berning, Assistant Division Chief for Data Acquisition and Curation
Economic Reimbursable Surveys Division
U.S. Census Bureau
O: 301-763-2028 | M: (b) (5) Draft

census.gov | @uscensusbureau
Thanks and good point - we have no problem discussing the research project on a different path. With that, I'm attaching a v2 of the HHS memo (modifying the Request bullet) and a v1 of the DHS memo for review/comment.

Mike Berning, Assistant Division Chief for Data Acquisition and Curation
Economic Reimbursable Surveys Division
U.S. Census Bureau
O: 301-763-2028 | M: (b) (6)
census.gov | @uscensusbureau

I like this. I see no issue with format but haven’t followed earlier briefings.

I see the bullet about (b) (5)

On Oct 30, 2019, at 5:52 AM, Michael A Berning (CENSUS/ERD FED) <Michael.A.Berning@census.gov> wrote:
Here's a draft of a background memo for the IHS data. This draws on a format that we've used in the past but I recall that format might have changed? Please review and provide any feedback on this one while I pull the DHS one together.

Thanks

Mike Berning, Assistant Division Chief for Data Acquisition and Curation
Economic Reimbursable Surveys Division
U.S. Census Bureau
O: 301-763-2028 | M: [b] (6) [b]
census.gov | @uscensusbureau

From: Ali Mohammad Ahmad (CENSUS/ADCOM FED) <ali.m.ahmad@census.gov>
Sent: Tuesday, October 29, 2019 6:09 PM
To: Steven K Smith (CENSUS/DEPDIR FED) <steven.k.smith@census.gov>; Ron S Jarmin (CENSUS/DEPDIR FED) <Ron.S.Jarmin@census.gov>; Enrique Lamas (CENSUS/DEPDIR FED) <Enrique.Lamas@census.gov>; Michael A Berning (CENSUS/ERD FED) <Michael.A.Berning@census.gov>; James B Treat (CENSUS/DEPDIR FED) <James.B.Treat@census.gov>; Christopher J Stanley (CENSUS/OCIA FED) <christopher.j.stanley@census.gov>; Anthony Foti <AFoti@doc.gov>; Christa D Jones (CENSUS/DEPDIR FED) <Christa.D.Jones@census.gov>
Subject: Re: SHORT FUSE- Briefing materials for Secretary and DHS/HHS

Calls are scheduled with HHS and DHS for tomorrow. We need talking points and a short cover memo for each call by 9am tomorrow morning.

On Oct 29, 2019, at 6:05 PM, Ali Mohammad Ahmad (CENSUS/ADCOM FED) <ali.m.ahmad@census.gov> wrote:

<Sec_HHS memo.docx>
(b) (5) Draft
Attached is one of the memo's that Chris S. and OCIA team prepared for the Secretary, the last time we supported the calls. Maybe an "(b) (5) Draft"

Mike Berning, Assistant Division Chief for Data Acquisition and Curation
Economic Reimbursable Surveys Division
U.S. Census Bureau
O: 301-763-2028 | M: ”(b) (6)"
census.gov | @uscensusbureau

Mike

Can you provide statements on why each file is important to have; what added value they will hope to provide.

Jim

Begin forwarded message:

From: "Semsar, Joseph (Federal)" <JSemsar@doc.gov>
Date: August 13, 2019 at 3:11:49 PM EDT
To: "Ahmad, Ali M" <ali.m.ahmad@census.gov>, "Treat, James B" <james.b.treat@census.gov>, "Stanley, Christopher J" <christopher.j.stanley@census.gov>
Cc: "Dewhirst, David (Federal)" <DDewhirst@doc.gov>, "Jones, Christa D" <christa.d.jones@census.gov>, "Paranzino, Anthony (Federal)" <AParanzino@doc.gov>, "lawrence, Van R" <van.r.lawrence@census.gov>, "Berning, Michael A" <michael.a.berning@census.gov>, "Foti, Anthony (Federal)" <AFoti@doc.gov>, "O'Connor, Kasey (Federal)" <KO'Connor@doc.gov>
Subject: SWR Census Calls Next Week

All – The Secretary indicated today that he is looking forward to making state calls next week. He wants [b] (5) Draft [b] ? Thanks, -

Joe Semsar
(202) 281-7038
Hi John,

Attached please find the only signed data sharing agreement with DHS-USCIS that our group handles and a new MOU in signature process. This new MOU is to obtain micro data level. This has been cleared by Census and DOC OGC. It has been signed by Census and it is in signature process at DHS-USCIS.

If you have any question, please let me know.

Thanks

Epa Uwimana, Branch Chief for Data Acquisitions
Economic Reimbursable Surveys Division
U.S. Census Bureau
o: 301-763-6064   |  m: (b) (6)  
census.gov   |  @uscensusbureau

---

Steve, Epa sent more detailed spreadsheets to Al and Kathleen Styles. They are attached.

Epa, sorry for the multiple inquiries. See the Director's request below. I believe he means the DHS MOUs. If they can't be emailed, please hand deliver to his assistant, Kathy Hancher.

Thanks,

John M. Abowd, PhD, Associate Director and Chief Scientist
Research and Methodology
From: Steven Dillingham (CENSUS/DEPDIR FED)
Sent: Friday, July 12, 2019 4:01 PM
To: John Maron Abowd (CENSUS/ADRM FED)
Subject: Re: Update on MOUs related to citizenship data

Thanks. I need copy of DHS memos on Monday.

Sent from my iPhone

On Jul 12, 2019, at 3:41 PM, John Maron Abowd (CENSUS/ADRM FED) <john.maron.abowd@census.gov> wrote:

To inform the Monday meeting, please see the attached status chart for the MOUs identified in EO Section 3 (i)-(vii).

I copied Mike Berning (whose office negotiates and ingests these data) and his colleague Epa (who is covering for Mike) to answer questions, if any. Thanks to Epa for the quick turnaround. They are not expected to attend the Monday meeting.

Thanks,

John M. Abowd, PhD, Associate Director and Chief Scientist
Research and Methodology
U.S. Census Bureau
O: 301-763-5880 (simulring on cell)
census.gov | @uscensusbureau

From: Epaphrodite Uwimana (CENSUS/ERD FED)
Sent: Friday, July 12, 2019 3:33 PM
To: John Maron Abowd (CENSUS/ADRM FED); Michael A Berning (CENSUS/ERD FED)
Cc: Nick Orsini (CENSUS/ADEP FED); Christa D Jones (CENSUS/DEPDIR FED)
Subject: Re: Update on MOUs related to citizenship data
Hi John,

Attached please find a document with status of agreements mentioned in this e-mail. Please let me know if you have any question.

Thanks

Epa Uwimana, Branch Chief for Data Acquisitions
Economic Reimbursable Surveys Division
U.S. Census Bureau
o: 301-763-6064 | m: (b) (6)
census.gov | @uscensusbureau

From: John Maron Abowd (CENSUS/ADRM FED)
Sent: Friday, July 12, 2019 2:55:02 PM
To: Epaphrodite Uwimana (CENSUS/ERD FED); Michael A Berning (CENSUS/ERD FED)
Cc: Nick Orsini (CENSUS/ADEP FED); Christa D Jones (CENSUS/DEPDIR FED)
Subject: Re: Update on MOUs related to citizenship data

Thanks.

John M. Abowd, PhD, Associate Director and Chief Scientist
Research and Methodology
U.S. Census Bureau
O: 301-763-5880 (simulring on cell)
census.gov | @uscensusbureau

From: Epaphrodite Uwimana (CENSUS/ERD FED)
Sent: Friday, July 12, 2019 2:29:10 PM
To: John Maron Abowd (CENSUS/ADRM FED); Michael A Berning (CENSUS/ERD FED)
Cc: Nick Orsini (CENSUS/ADEP FED); Christa D Jones (CENSUS/DEPDIR FED)
Subject: Re: Update on MOUs related to citizenship data

Hi,

I will send updates to you before the end of the day today.

Thanks
From: John Maron Abowd (CENSUS/ADRM FED)
Sent: Friday, July 12, 2019 2:14 PM
To: Michael A Berning (CENSUS/ERD FED); Epaphrodite Uwimana (CENSUS/ERD FED)
Cc: Nick Orsini (CENSUS/ADEP FED); Christa D Jones (CENSUS/DEPDIR FED)
Subject: Update on MOUs related to citizenship data

Mike (and/or) Epa,

Thanks,
John

John M. Abowd, PhD, Associate Director and Chief Scientist
Research and Methodology
U.S. Census Bureau
O: 301-763-5880 (simulring on cell)
census.gov | @uscensusbureau

<Status of Federal Agreements for Citizenship.xlsx>
See attached. In the excel spreadsheet is a table and several graphs we can consider including. Note that I can have someone make the graphs look better tomorrow. And have someone verify the numbers.

Let's touch base in the morning to see if this is the direction you would like to go.

Victoria Velkoff, PhD
Associate Director for Demographic Programs
U.S. Census Bureau
o: 301-763-1372
census.gov | @uscensusbureau

Kathleen M. Styles
Chief, Decennial Communications and Stakeholder Relations
301-763-0235 office
(b) (6) cell

Okey dokey. I am going to take the rest of today off!  Woo boo!

Kathleen M. Styles
Chief, Decennial Communications and Stakeholder Relations
301-763-0235 office
(b) (6) cell

> On Mar 1, 2020, at 10:11 AM, Enrique Lamas (CENSUS/DEPDIR FED) <Enrique.Lamas@census.gov> wrote:
> I have not made much progress on the apportionment writeup. I will not have much time today. I have reserved Monday morning to finish that and my expert qualifications. (They should already know my greatness.)
> so let’s touch base at the 3 hour tour mtg on where we are.
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</tbody>
</table>

1 Estimate minus Census
2 Calculated as (Estimate - Census) / Census * 100

Note: The April 1, 2010 estimates are based on Census 2000 and were created without knowledge of the Census 2010 results.
Figure 1: Distribution of States by Percent Difference Between the Census Count and the Population Estimate: 2000 and 2010

In 2010:
34 states' estimates were within (+/-) 1% of the Census
(15 of these were within +/- 5%)
Figure 1b: Distribution of States by Percent Difference Between the Census Count and the Population Estimate: 2000 and 2010

In 2000:
- 5 states' estimates were within (+/-) 1% of the Census
- 2 of these were within +/- 5%

In 2010:
- 34 states' estimates were within (+/-) 1% of the Census
- 15 of these were within +/- 5%

Number of States

Percent Difference
(Population Estimate-Census/Census*100)
Figure 2a: Estimates of the Undocumented Population in the United States: 2016
(In thousands)

Note that OIS estimates are for 2015.
Figure 2b: Estimates of the Undocumented Population in the United States for the Top Five States: 2016 (In thousands)

Note that OIS estimates are for 2015.
Figure 2c: Estimates of the Undocumented Population in the United States for the Second Five States: 2016 (In thousands)

Note that OIS estimates are for 2015.
Hi Ali,

Will Carliss with Reveal reached out with follow up questions for John Abowd from 11/21 interview. The deadline is 5pm today.

Below are the proposed answers. Please let us know how you'd like us to respond. Thank you!

Julie Iriondo, Chief, Media Relations Branch
Public Information Office
U.S. Census Bureau
O: 301-763-4478 | M: census.gov | @uscensusbureau

I think Cook might be flying to Alaska and hasn't responded. Chris/Julie -- can someone help with this?
Deadline 5 p today.

Thanks,

Shelly Hedrick, Special Assistant
Communications Directorate
U.S. Census Bureau
8H158F
Here are my proposed answers:

Yes.

Thanks,

John M. Abowd, PhD, Associate Director and Chief Scientist
Research and Methodology
U.S. Census Bureau
From: Michele C Hedrick (CENSUS/ADCOM FED) <michele.c.hedrick@census.gov>
Sent: Thursday, January 16, 2020 4:04 PM
To: John Maron Abowd (CENSUS/ADRM FED) <john.maron.abowd@census.gov>; Michael C Cook (CENSUS/PIO FED) <Michael.C.Cook@census.gov>
Cc: Virginia Hyer (CENSUS/PIO FED) <virginia.hyer@census.gov>
Subject: Fw: Urgent: Regarding the data collected on citizenship by the Census Bureau

All, this was the interview John conducted 11/21.

Here's the recording. Just from a quick scan, his question and John's response -- which is in the first 3 minutes (2:19) -- deals with [b] (5) 

John and Cook -- just wanted you to have this context.

---------------------------------------------------------------------------
Will Carless,  
Reporter  
Reveal, the Center for Investigative Reporting  
Direct: +1 415-666-2850  
Cell (Signal/WhatsApp): +(b) (6) 
Skype: Will carless  
@Willcarless  

Dear Dr. Abowd,  

I hope you are well. Further to our interview a few weeks ago, I wanted to touch base on one last, crucial point of our conversation.

As you explained, the Census Bureau estimates that it will be able to identify the citizenship of roughly 90 percent of the respondents to the 2020 census. This information will be collated by the Census Bureau once the census has been completed.

In 2018, the National Academies of Science, Engineering and Education’s Committee on National Statistics wrote a report that raised the concern that the Trump Administration appeared to be
planning to build a “registry” of citizens and non-citizens from the citizenship data being collated by the Census Bureau. (It should be noted that at this time, the NAP was considering the impacts of a citizenship question on the census, rather than the collection of citizenship data via administrative records). The report, referring to a March 26 memo authored by Commerce Secretary Wilbur Ross, states:

So described, the chosen Alternative D is not a “reinstatement” of a citizenship question to the decennial census for statistical purposes but rather the intended use of census responses as seed data to construct an ongoing citizenship status registry, something never before proposed as a task for the Census Bureau, an agency solely devoted to statistical uses of data.

I have asked the White House, ICE, CBP and the Census Bureau to weigh in on this concern. And I have asked, point-blank, whether the citizenship data being collected will ever be used for non-statistical purposes. I have not yet received a response.

When we conversed about how the census data will be shared by the bureau, your response was “That’s not a question that I have an answer for you yet.”

Do you have an answer to this question now?

More specifically:

1) Can you guarantee that the citizenship data being collected by the Census Bureau will never be accessed by other federal agencies to be used for non-statistical purposes such as immigration enforcement?
2) If yes, how do you guarantee this?
2) Will the citizenship data being compiled by the bureau be protected by differential privacy — protected even from other agencies in the federal government including the White House, the President and his cabinet?

I’m sure you understand how critical the answers to this question are to many people in the United States.

Lastly, I appreciate the sensitive nature of this information. I want you to know that you, and anyone else in the Census Bureau, may contact me confidentially on the secure messaging app Signal. My number is 858.683.4438.

I am on deadline for this story and would appreciate an answer to these questions by 5 p.m. tomorrow — Jan. 17.

Thank you

Will Carless

Will Carless,
Reporter, Reveal from the Center for Investigative Reporting
Direct: +1 415-666-2850
Cell (Signal/WhatsApp): +1 (b) (6)
Skype: Will.carless
@Willcarless
John,

I understand that you might be calling into the 1:00 meeting with CIS today. Even though the two attachments were part of the meeting invitation from DHS, I also wanted to email them to you so that they were more accessible if you need them.

Mike Berning, Assistant Division Chief for Data Acquisition and Curation
Economic Reimbursable Surveys Division
U.S. Census Bureau
O: 301-763-2028 | M: (b) (6) census.gov | @uscensusbureau
(b) (5) Draft
(b) (5) Draft