



November 8, 2019

Secretary of State Brad Raffensperger  
214 State Capitol  
Atlanta, Georgia 30334

*Via U.S. mail and email*

Dear Secretary Raffensperger,

The League of Women Voters (“LWV”) and the League of Women Voters-Georgia (“LWV-GA”) write to express their grave concerns regarding the planned purge of over 300,000 Georgia voters from the voter registration list and inform you of potential violations of federal and state law. By any measure, Georgia’s “use it or lose it” policy is a failure. LWV and LWV-GA urge you to halt this planned purge and provide leadership in the next legislative session to remove this unnecessary and disenfranchising practice from Georgia law. LWV and LWV-GA also request that—pursuant to the National Voter Registration Act and Georgia Open Records Act—the Secretary promptly provide all records that provide information related to the process and procedures used to identify the planned purged voters in 2019 so that Georgians can understand what precautions the Secretary has undertaken to ensure that Georgia voters are not erroneously included on this list. Finally, the Secretary should extend the period for voters subject to cancellation to respond to the final notice from 30 to 60 days as permitted by Georgia law.

### **I. Use It or Lose It Is a Failed Policy.**

The current “use it or lose it” purge policy is not a proper list maintenance activity. It does not accurately identify voters who have moved, died, or otherwise become ineligible to vote. Instead, it punishes voters who have exercised their constitution right not to vote or have faced barriers to voting in recent years. Georgia’s policy should be to encourage infrequent voters to participate in our democracy, not further alienate infrequent voters by purging them from the rolls and putting up another obstacle to their future participation.

If there was any doubt about the “use it or lose it” policy’s inefficacy at identifying ineligible voters, the recent APM Reports investigation confirms it. In 2017, an estimated 107,000 voters were removed from the rolls solely because they had not voted in recent elections.<sup>1</sup> According to APM Reports, 70,000 purged Georgia voters *re-registered* after they were removed from the rolls and the majority of those voters *re-registered in the same county* as their prior voter registration.<sup>2</sup> In other words, these voters had not moved or died or otherwise become ineligible—the faulty assumption underlying the “use it or lose it” policy—they were simply purged for not voting. Undoubtedly, tens of thousands of similarly purged Georgia voters also had not moved or died or become ineligible but did not take the step to re-register.

<sup>1</sup> Angela Caputo, Geoff Hing, & Johnny Kauffman, *After the Purge: How a massive voter purge in Georgia affected the 2018 election*, TPM Reports, Oct. 29, 2019, <https://www.apmreports.org/story/2019/10/29/georgia-voting-registration-records-removed>. This result is hardly surprising. Data from the Election Assistance Commission demonstrates that voters rarely respond to the “confirmation notice” that election officials send out as part of the cancellation process. See U.S. Elections Assistance Comm’n, *2016 Election Administration and Voting Survey*, <https://www.eac.gov/research-and-data/2016-election-administration-voting-survey/>.

<sup>2</sup> *Id.*

Despite the failure of the 2017 purge, your office is poised to remove another 120,561 voters simply because they have not voted in recent years. There is no reason to believe that these individuals do not remain eligible Georgia voters. Georgia has plenty of better tools available at its disposal to identify voters who move, die, or otherwise become ineligible including the National Change of Address list and extensive government records on deaths and felony convictions. Just this year, Georgia became the 26th state to join the Election Registration Information Center (“ERIC”). ERIC is the premiere system for leveraging reliable data to identify ineligible voters on state voter registration lists. LWV and LWV-GA applaud the state’s decision to join ERIC. Now that Georgia has this far superior tool for list maintenance, this “use it or lose it” policy makes even less sense.

During the 2018 general election cycle, over 253,000 Georgia voters registered to vote, making our democracy more inclusive and participatory. But with this planned purge, this progress is one step forward, two steps back. Given the evidence provided by APM Reports’ analysis that the policy simply does not accurately capture ineligible voters, your office should halt the planned purge.

## **II. Use It or Lose It Raises Serious Legal Concerns.**

The “use it or lose it” policy also raises serious legal concerns. As you know, the Secretary is currently in federal court defending this failed policy from constitutional challenges based on the First, Fourteenth, and Fifteenth Amendments as well as the Voting Rights Act. The federal court denied the Secretary’s motion to dismiss and these claims are now moving forward to trial. LWV and LWV-GA agree that the use it or lose it program is not only bad policy but also violates the constitutional rights of Georgia citizens. The right to vote is fundamental and cannot be revoked based on such flimsy evidence of ineligibility.

The planned purge raises other legal concerns as well. First, during the 2019 legislative session, the Georgia Legislature changed the “use it or lose it” process to begin only after five years rather than three years of no contact. *See* Ga. Code § 21-2-234(a). Yet, it appears that the planned purge by your office may be proceeding based on the prior three-year rule for this purge. *See* Georgia Secretary of State’s Office Cleans Voter File by 4 Percent As Required by Law, [https://sos.ga.gov/index.php/elections/georgia\\_secretary\\_of\\_states\\_office\\_cleans\\_voter\\_file\\_by\\_4\\_as\\_required\\_by\\_law](https://sos.ga.gov/index.php/elections/georgia_secretary_of_states_office_cleans_voter_file_by_4_as_required_by_law) (indicating that the cancellation process begins with “no contact with election officials for three years”). Please confirm if your planned purge is proceeding with the prior three-year rule rather than the current five-year rule. All Georgia voters should be afforded the benefit of the new five-year rule.

Moreover, “no contact” only applies to a Georgia voter who “has not filed an updated voter registration card, has not filed a change of name or address, has not signed a petition which is required by law to be verified by the election superintendent of a county or municipality or the Secretary of State, has not signed a voter’s certificate, has not submitted an absentee ballot application or voted an absentee ballot, and has not confirmed the elector’s continuation at the same address during the preceding five calendar years.” Ga. Code § 21-2-234(a)(1). Yet, LWV and LWV-GA understand Georgia may not have begun to systemically track petition signatures until 2018, and even then, the petition module was only in “pilot” mode. Moreover, Georgia’s record on verifying signatures is troublingly inconsistent and low. LWV and LWV-GA have serious concerns that Georgia voters may appear on the planned purge list despite having signed petitions that should qualify as contact under Georgia law. Please explain how the Secretary ensures that voters who signed petition signatures in the last several years do not appear on the cancellation list.

Finally, if some Georgia voters are purged under the three-year rule while others benefit from the five-year rule and if some Georgia voters get the benefit of a petition signature as a qualifying contact and others do not, these differential procedures run afoul of the National Voter Registration Act’s requirement that all list maintenance activities be uniform and nondiscriminatory. *See* 52 U.S.C. § 20507(b).

### **III. Transparency and Records Request**

While LWV and LWV-GA disagree with your office's planned purge, they applaud your effort at transparency by making the purge list public last week. However, voters need more information. In particular, LWV and LWV-GA seek clarity regarding how the current list was created (e.g. using the three of five-year rule), the safeguards your office has employed to ensure the list does not erroneously capture voters that have participated in recent years, the analyses your office has conducted to identify the efficacy of the use it or lose it program, and whether your office has engaged in any other efforts to contact voters subject to cancellation beyond the two notices required by law.

In order to further the transparency around this troubling practice, LWV and LWV-GA request additional records related to the July 2017 purge and the planned purge. Pursuant to 52 U.S.C. § 20507(i)(1) and Georgia's Open Records Act, Ga. Code § 50-18-70, *et seq.*, the LWV and LWV-GA requests *all records* related to the July 2017 purge and the planned 2019 purge including, but not limited to:

1. The full list of registrations subject to cancellation with all data fields included. The list made public last week excludes important data fields including, date of registration, race, date of last status change, and most importantly, the fields indicating the most recent contacts with election officials.
2. All records reflecting voters purged in 2017 who cast rejected provisional ballots in any election since 2017, voters purged in 2017 who re-registered to vote, and/or voters purged in 2017 who re-registered to vote in the same county as their prior registration.
3. All records reflecting how many Georgia voters have responded to the confirmation notice sent by election officials pursuant to Ga. Code 21-2-234 on the basis of "no contact," how many responded by confirming they had moved, how many responded by confirming they had not moved, and how many did not respond at all.
4. All records related to your office's research or investigation of the impact of the 2017 purge on Georgia voters and the accuracy or inaccuracy of the use it or lose it policy in identifying eligible voters.
5. All records related to any voters erroneously placed on the inactive list.
6. All records related to the manner in which your office or local election officials track petition signatures for purposes of crediting voters for contact pursuant to Ga. Stat. 21-2-234(a)(1).
7. All records related to the planned 2019 cancellation of the voters identified in the list of registrations subject to cancellation made public last week.
8. All records reflecting any precautions, analysis, additional reviews, or other checks conducted by your office or election officials to ensure that Georgia voters are not erroneously included on the cancellation list.
9. All records related to communications from voters on the cancellation list since its publication last week.
10. All records related to communications from concerned citizens or advocacy organizations regarding the 2019 planned purge.
11. All records related to the confirmation notice used by your office and Georgia election officials, the final cancellation notice used by your office and Georgia election officials, and all drafts of these notices.

Please provide these records expeditiously and in electronic format via email, FTP transfer, or thumb drive to Danielle Lang at [dlang@campaignlegalcenter.org](mailto:dlang@campaignlegalcenter.org) or at the physical address listed below.

### **IV. Extend the Timeline for Response to the Notice to Sixty Days**

Finally, if your office will not halt the planned purge for the foregoing reasons, LWV and LWV-GA urges you to extend the timeline for voters to respond to the final cancellation notice from thirty days to sixty days. Pursuant to Georgia Code Section 21-2-235, the final cancellation notice must be sent to voters between thirty and sixty days before their removal from the voter registration list. Currently, your office has placed an unnecessarily strict thirty-day limit for voters to respond to the cancellation notice. LWV and LWV-GA urge you to extend the time limit to sixty days as permitted

by Georgia law to give eligible Georgia voters the greatest possible opportunity to maintain their status as registered voters.

Sincerely,

/s/ Susannah E. Scott  
Susannah E. Scott  
President  
League of Women Voters of Georgia  
P. O. Box 177  
Decatur, GA 30031

/s/ Danielle M. Lang  
Danielle M. Lang  
Co-Director Voting Rights & Redistricting  
Campaign Legal Center  
1101 14th St. NW  
Washington, DC 20011  
dlang@campaignlegalcenter.org  
202-856-7911