

IN THE UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF COLUMBIA

ROY COCKRUM, ET AL.,

*Plaintiffs,*

v.

DONALD J. TRUMP FOR PRESIDENT,  
INC.,

*Defendants.*

Case No. 1:17-cv-1370-ESH

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**DEFENDANT DONALD J. TRUMP FOR PRESIDENT, INC.'S  
MOTION TO DISMISS THE FIRST AMENDED COMPLAINT**

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Defendant Donald J. Trump for President, Inc. (the Campaign) respectfully moves that the Court:

1. Dismiss the state-law claims for lack of subject-matter jurisdiction under Federal Rule of Civil Procedure 12(b)(1);
2. Dismiss all claims for lack of personal jurisdiction under Rule 12(b)(2);
3. Dismiss all claims for improper venue under Rule 12(b)(3); and
4. Dismiss all claims for failure to state a claim upon which relief can be granted under Rule 12(b)(6).

Dated: October 25, 2017

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MEMORANDUM OF POINTS AND AUTHORITIES IN SUPPORT OF  
DEFENDANT DONALD J. TRUMP FOR PRESIDENT, INC.'S  
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## INTRODUCTION

This is a meritless case. Plaintiffs allege, without factual grounds, that Donald J. Trump’s presidential campaign conspired with Russian agents to publish emails stolen from the computers of the Democratic National Committee. Plaintiffs assert, in both the original and amended complaints, that the Campaign conspired only to publish the emails after their theft—not that it helped steal them in the first place.

The object of this lawsuit is to launch a private investigation into the President of the United States. Plaintiffs have not named the President as a defendant, but the complaint foreshadows a fishing expedition into his “tax returns” (Am. Compl. ¶ 205), “business relationships and financial ties” (*id.*), “real estate projects” (*id.* ¶ 105), conversations “with FBI Director Comey” (*id.* ¶ 218), and on and on. Plaintiffs’ lawyers admit as much. They have put out a press release that describes this case as “a vehicle for discovery of documents and evidence.”<sup>1</sup>

This lawsuit threatens to interfere with the President’s ability to discharge his duties. The President occupies a “unique position in the constitutional scheme.” *Clinton v. Jones*, 520 U.S. 681, 698 (1997). His “responsibilities” are “so vast and important” that he must “devote his undivided time and attention to his public duties.” *Id.* at 697. Courts therefore have an obligation to ensure that private plaintiffs do not use “civil discovery” on “meritless claims” to compromise his “ability to discharge” his “constitutional responsibilities.” *Cheney v. U.S. District Court*, 542 U.S. 367, 382, 386 (2004). It is obvious that Plaintiffs plan to do just that here.

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<sup>1</sup> United to Protect Democracy, *Legal Experts React to Cokrum v. Trump Campaign*, [http://unitedtoprotectdemocracy.org/wpcontent/uploads/2017/07/legal\\_experts\\_cokrumvtrump\\_7187.pdf](http://unitedtoprotectdemocracy.org/wpcontent/uploads/2017/07/legal_experts_cokrumvtrump_7187.pdf)

Worse, this lawsuit threatens to interfere with a pending criminal investigation. Special Counsel Robert Mueller is investigating coordination with Russia during the 2016 campaign (Am. Compl ¶ 185), and must already coordinate with congressional committees to ensure that they do not interfere with each other's investigations. A parallel civil case, with parallel discovery proceedings, handled by a group of self-appointed private investigators, will surely interfere with those efforts.

Fortunately, under blackletter law, this disruptive, politically motivated lawsuit must be dismissed on jurisdictional grounds and on the merits. First, Plaintiffs have sued in the wrong court; they cannot establish personal jurisdiction or venue here. The Campaign is incorporated and headquartered outside this district. Plaintiffs all live outside the district. Their alleged injuries occurred outside the district. A court in the district has no authority to hear the case.

Plaintiffs also fail to state a claim. They allege that the Campaign conspired to publish the emails after hackers stole them, not that the Campaign participated in the hack itself. But tort law and the First Amendment protect disclosures about public issues, even if they also include some information about private citizens. The DNC emails unquestionably exposed facts of public interest (such as the DNC's hostility to Senator Bernie Sanders). Even crediting Plaintiffs' far-fetched accusations (many made on information and belief), Plaintiffs have no viable legal claim.

The Campaign pointed out these problems in response to Plaintiffs' original complaint. Yet Plaintiffs failed to correct them when they filed their amended complaint. The case should now be dismissed with prejudice.

## FACTS

On July 22, 2016, days before the Democratic Convention met to nominate Hillary Clinton for President, WikiLeaks published a collection of thousands of work emails sent and received by officials at the Democratic National Committee. (Am. Compl. ¶ 42.) As a result, the public learned important information about the presidential campaign and about the Democratic Party. For example:

- The emails revealed DNC officials' hostility toward Senator Sanders during the Democratic primaries. DNC figures discussed portraying Senator Sanders as an atheist, speculating that "this could make several points difference" because "my Southern Baptist peeps would draw a big difference between a Jew and an atheist." (Ex. 1.) They suggested pushing a media narrative that Senator Sanders "never ever had his act together, that his campaign was a mess." (Ex. 2.) They opposed his push for additional debates. (Ex. 3.) They complained that he "has no understanding" of the Democratic Party. (Ex. 4.)
- According to *The New York Times*, "thousands of emails" between donors and fundraisers revealed "in rarely seen detail the elaborate, ingratiating and often bluntly transactional exchanges necessary to harvest hundreds of millions of dollars from the party's wealthy donor class." These emails "capture[d] a world where seating charts are arranged with dollar totals in mind, where a White House celebration of gay pride is a thinly disguised occasion for rewarding wealthy donors and where physical proximity to the president is the most precious of currencies." (Ex. 5.)
- The emails revealed the coziness of the relationship between the DNC and the media. For example, they showed that reporters would ask DNC to pre-approve articles before publication. (Ex. 6.) They also showed DNC staffers talking about giving a CNN reporter "questions to ask us." (Ex. 7.)
- The emails revealed the DNC's attitudes toward Hispanic voters. One memo discussed ways to "acquire the Hispanic consumer," claiming that "Hispanics are the most brand loyal consumers in the World" and that "Hispanics are the most responsive to 'story telling.'" (Ex. 8.) Another email pitched "a new video we'd like to use to mop up some more taco bowl engagement." (Ex. 9.)

WikiLeaks, however, did not redact the emails, so the publication also included details that Plaintiffs describe as private. (Am. Compl. ¶¶ 47–53.) Plaintiffs Roy Cockrum and Eric Schoenberg, both Democratic Party donors, allege that the emails revealed identifying information (including social security numbers) that they sent to the DNC to get security clearances for a political event. (*Id.* ¶¶ 49–50.) Plaintiff Scott Comer, formerly the DNC’s Finance Chief of Staff and LGBT Finance Director, alleges that the emails included information “suggesting” (and allowing his grandparents to “deduc[e]”) that “he is gay.” (*Id.* ¶¶ 19, 51.)

Plaintiffs sued Donald J. Trump for President, Inc. (the Campaign) and Roger Stone over the publication of the emails. The Campaign moved to dismiss the lawsuit (*see* ECF No. 12–13), but Plaintiffs amended their complaint rather than respond. The amended complaint (like the original complaint) alleges that “elements of Russian intelligence” hacked into the DNC’s email systems “in July 2015” and “maintained that access” over the course of the next year. (Am. Compl. ¶ 86.) Then, in “a series of secret meetings in the spring and summer of 2016,” the Campaign and Stone allegedly conspired with “Russian actors” to publish those emails on WikiLeaks in order to harm the Clinton campaign. (*Id.* at 24.) This conspiracy allegedly covered only the “release” of the emails, not their initial acquisition. (*Id.* ¶ 161.)

Plaintiffs raise claims under D.C. law for public disclosure of private facts and intentional infliction of emotional distress (which they seek to attribute to the Campaign under conspiracy and aiding-and-abetting liability). They also raise a third claim under 42 U.S.C. § 1985(3) for conspiracy to intimidate or injure voters.

## STANDARD OF REVIEW

Rules 12(b)(1), (2), and (3) provide for the dismissal of a complaint for lack of subject-matter jurisdiction, personal jurisdiction, and venue. The court may resolve a motion under these Rules “on the complaint standing alone” or, if the defendant disputes the complaint, on the basis of evidence outside the pleadings. *Herbert v. National Academy of Sciences*, 974 F.2d 192, 197 (D.C. Cir. 1992). For purposes of this motion, the Campaign rests on the complaint standing alone, but it reserves its right to present evidence outside the pleadings if necessary.

Rule 12(b)(6) provides for the dismissal of a complaint for failure to state a claim. A court must decide a motion under Rule 12(b)(6) on the basis of the factual allegations in the complaint. *Ashcroft v. Iqbal*, 556 U.S. 662, 680 (2009). But the court may consider documents that are “integral” to the complaint—in other words, documents upon which the complaint “necessarily relies”—“even if the document is produced not by the plaintiff in the complaint but by the defendant in a motion to dismiss.” *Hinton v. Corrections Corp.*, 624 F. Supp. 2d 45, 46 (D.D.C. 2009). The Court may also consider matters outside the complaint that are subject to “judicial notice.” *Id.* at 47. Here, the Court may consider the contents of the WikiLeaks emails, even though Plaintiffs have not attached them to their complaint. The complaint “necessarily relies” on these emails. In addition, the emails are available on the internet, so the Court may take judicial notice of their contents.

## ARGUMENT

To decide jurisdiction, venue, and the merits, it is important to recognize at the threshold that this is a case about the *publication* rather than the *acquisition* of the DNC emails. That is clear from Plaintiffs' factual theory: "Defendants entered into an agreement with other parties, including agents of Russia and WikiLeaks, to have information stolen from the DNC *publicly disseminated in a strategic way.*" (Am. Compl. ¶ 13) (emphasis added). The complaint reinforces that theory on every page: "the *publication* of hacked information pursuant to the conspiracy" (*id.* ¶ 17); "conspiracy ... *to disseminate information*" (*id.* ¶ 79); "agreement ... to trade *the dissemination of hacked emails* for changes in the Republican platform" (*id.* ¶ 116); "coordinating ... *to disseminate* the hacked emails" (*id.* ¶ 120); "motive ... to cause the *dissemination*" (*id.* ¶ 126); "an agreement regarding the *publication*" (*id.* ¶ 139); "agreed ... to *publicly disclose*" (*id.* ¶ 224) (all emphases added).

That is no surprise. Plaintiffs *could not*, consistently with Rule 11, have alleged the Campaign's involvement in the initial hack. According to Plaintiffs' own account, Russian intelligence hacked the DNC's networks "in July 2015," and gained access to email accounts "by March 2016." (*id.* ¶ 86.) But the Campaign supposedly became motivated to work with Russia only in "the spring of 2016" (*id.* ¶ 124), and supposedly entered into the agreement in "secret meetings" in "April," "May," "June," and "July" 2016 (*id.* ¶¶ 88, 92–101). In other words, Plaintiffs themselves say that the alleged conspiracy was formed *after* the hack and *after* the acquisition of the emails.

Plaintiffs' principal liability theory, public disclosure of private facts, likewise has everything to do with the publication and nothing to do with the acquisition of the emails. There is a difference between the tort of public disclosure of private facts and the separate tort of intrusion. The D.C. Circuit explained the distinction in *Pearson v. Dodd*, 410 F.2d 701 (D.C. Cir. 1969) (Wright, J.), a case where a newspaper published letters stolen from a United States senator. Intrusion consists of using "improperly intrusive means" to gather information, regardless of whether the information is later published. *Id.* at 704. Public disclosure, by contrast, consists of the "publication" of private information, regardless of the "manner in which it has been obtained." *Id.* at 704–05. Under D.C. law, "injuries from intrusion and injuries from publication should be kept clearly separate." *Id.* at 705. Other jurisdictions agree: while "the manner in which information is obtained may be relevant in assessing whether the privacy tort of intrusion has been committed," it "is not relevant in assessing whether the public disclosure of private facts constitutes an actionable invasion of privacy." *McNally v. Pulitzer Publishing Co.*, 532 F.2d 69, 79 & n.14 (8th Cir. 1976). Plaintiffs have sued for public disclosure, not intrusion.

Plaintiffs' remaining legal theories, intentional infliction of emotional distress and violation of § 1985(3), also necessarily rest on the release of the emails. Plaintiffs allege that the Campaign caused emotional distress through a conspiracy "to publicly disclose" the emails. (Am. Compl. ¶ 232.) They likewise allege that it violated § 1985(3) through a conspiracy "to publicly disclose" the emails. (*Id.* ¶ 243.)

With this backdrop in mind, the Court should dismiss this complaint.

## **I. The Court Should Dismiss The Complaint On Procedural Grounds**

The Court should dismiss the complaint under Rules 12(b)(1), (2), and (3) for lack of subject-matter jurisdiction, lack of personal jurisdiction, and improper venue.

### **A. The Court lacks subject-matter jurisdiction over the tort claims**

Plaintiffs invoke diversity and supplemental jurisdiction over their state-law tort claims. But a federal court has diversity jurisdiction only if the amount in controversy exceeds \$75,000. 28 U.S.C. § 1332. Plaintiffs fail this requirement.

Multiple plaintiffs with “separate and distinct claims” must *separately* satisfy the jurisdictional amount requirement, even if their claims “originate in a single transaction or event.” *Georgiades v. Martin-Trigona*, 729 F.2d 831, 833 (D.C. Cir. 1984) (R.B. Ginsburg, J.); *see Snyder v. Harris*, 394 U.S. 332, 334 (1969). For example, the spouse and child of a deceased tort victim may not aggregate their wrongful-death claims against a tortfeasor, even though the claims arise from a single tort. *Id.*

At the pleading stage, therefore, multiple plaintiffs must *separately* allege the amounts of their claims. A “general allegation”—for example, “the amount in this litigation is in excess of [\$75,000]”—is “insufficient,” because it gives “no indication [of] the amount in controversy with respect to the claim of any single plaintiff.” *Clark v. Paul Gray, Inc.*, 306 U.S. 583, 588–89 (1939). Put another way, “it is fundamental that *each plaintiff* must ... allege the necessary amount”; a complaint that “allege[s] the jurisdictional amount in the aggregate, without attributing damages of over [\$75,000] to each plaintiff,” “does not adequately plead [diversity] jurisdiction.” *Feikema v. Texaco, Inc.*, 16 F.3d 1408, 1412 (4th Cir. 1994) (emphasis added).

Here, Plaintiffs must satisfy the amount-in-controversy requirement individually rather than collectively. Regardless of whether Plaintiffs' claims arise from "a single transaction or event" (the WikiLeaks email leak), their claims are still "separate and distinct." *Georgiades*, 729 F.2d at 833. Cockrum is suing for injuries *he* suffered upon disclosure of *his* social security number, Schoenberg for injuries *he* suffered upon disclosure of *his* social security number, and Comer for injuries *he* suffered upon disclosure of information allowing others to "deduce" *his* sexual orientation.

Yet the complaint never alleges that any plaintiff individually satisfies the amount requirement. It instead alleges generally that "the amount in controversy exceeds \$75,000" (Am. Compl. ¶ 29), and it requests damages "in an amount over \$75,000, to compensate *Plaintiffs* for the injuries *they* suffered" (*id.* Prayer for Relief b (emphasis added)). These "general allegation[s]" fail to state "the amount of controversy with respect to the claim of any single plaintiff." *Clark*, 306 U.S. at 589. They thus do not establish diversity jurisdiction.

Supplemental jurisdiction, too, is improper. As shown below, Plaintiffs' state-law claims raise "complex issue[s] of State law." § 1367(c)(1). Further, the state-law claims "substantially predominat[e] over" the federal claim. § 1367(c)(2). This predominance is obvious from the weakness of the federal claim, which Plaintiffs understandably put last in their complaint, and from Plaintiffs' lawyers' press release describing public disclosure as "the principal claim" in this case.<sup>2</sup>

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<sup>2</sup> United to Protect Democracy, *Cockrum, Comer, and Schoenberg v. Donald J. Trump for President, Inc. and Roger Stone*, <http://unitedtoprotectdemocracy.org/privacylawsuit/>

## **B. The Court lacks personal jurisdiction over the Campaign**

This Court may exercise personal jurisdiction over the Campaign only if Plaintiffs satisfy (1) the D.C. long-arm statute and (2) the Due Process Clause. *GTE New Media Services Inc. v. BellSouth Corp.*, 199 F.3d 1343, 1347 (D.C. Cir. 2000). These are not coextensive; Plaintiffs must satisfy both. *Id.* Plaintiffs satisfy neither.

### **1. Exercising personal jurisdiction would violate the long-arm statute**

To satisfy the D.C. long-arm statute in this tort case, Plaintiffs must show (among other requirements) “tortious injury in the District.” D.C. Code § 13-423(a)(3)–(4). They cannot do so because this case involves mental injury and mental injury usually occurs where the plaintiff lives.

The only “tortious injury” in this case is mental injury. The injury in the claim for publication of private facts is the “shame” and “humiliation” caused by the disclosure (Am. Compl. ¶ 227)—a mental harm. The injury in the claim for intentional infliction of emotional distress is “emotional distress” (*id.* ¶ 238)—again, a mental harm. And the injury in the § 1985 claim is the “intimidation” and distress allegedly caused by the disclosure of “private emails” (*id.* ¶ 247)—once more, a mental harm.

Mental suffering happens where the mind is located. Thus, the D.C. Circuit has held that the injury in an invasion-of-privacy case usually occurs “in the place where the plaintiff lives.” *Crane v. Carr*, 814 F.2d 758, 760 (D.C. Cir. 1987). This Court, too, has ruled that injuries to one’s “mental and emotional well-being” can “only have been sustained” where one lives. *Aiken v. Lustine Chevrolet, Inc.*, 392 F. Supp. 883, 886 (D.D.C. 1975).

Plaintiffs, however, all live outside the District. Cockrum lives in Tennessee, Schoenberg in New Jersey, and Comer in Maryland. (Am. Compl. ¶¶ 32–34.) None of them experienced their injuries in the District, as the long-arm statute requires.

After the Campaign identified this flaw in its motion to dismiss the original complaint, Plaintiffs attempted to plead around this problem by alleging that Comer worked in the District and that his professional reputation and relationships suffered after the disclosure. (*Id.* ¶¶ 31, 76.) But that is not good enough. The long-arm statute requires “*tortious injury*” in the District. The only alleged tort here is the disclosure of information suggesting Comer’s sexual orientation. Thus, the only “*tortious injury*” is the injury caused by the disclosure of *that information*.

The alleged damage to Comer’s professional reputation and relationships, however, does not stem from the disclosure of that information. Comer does not suggest that those relationships suffered because his co-workers found out his sexual orientation; nor could he, since his colleagues *already knew* that he is gay. (*Id.* ¶ 70.) Instead, Comer says that it resulted from the disclosure of emails containing “conflict” with and “gossip” about his colleagues. (*Id.* ¶ 53.) But revealing that someone has engaged in water-cooler gossip is not a tort. Thus, any injuries that result from such revelations are not “*tortious injury*,” as required by the long-arm statute.

In short, none of the Plaintiffs can satisfy the D.C. long-arm statute. And even assuming that Comer can satisfy it, Cockrum and Schoenberg cannot; their claims, at the very least, must be dismissed.

## 2. Exercising personal jurisdiction would violate due process

In addition to satisfying the long-arm statute, a plaintiff must show that exercising personal jurisdiction satisfies the Due Process Clause. *GTE*, 199 F.3d at 1347. The Due Process Clause authorizes two forms of personal jurisdiction: general and specific. A court with general jurisdiction may hear *any* claim against a defendant, regardless of where the claim arose; a court with specific jurisdiction may only hear claims that arose in the forum. *Bristol-Myers Squibb Co. v. Superior Court*, 137 S. Ct. 1773, 1780 (2017). This Court has neither general nor specific jurisdiction.

General jurisdiction is easy. A corporation is subject to general jurisdiction only where it is “at home”—typically, its place of incorporation and its principal place of business. *Daimler AG v. Bauman*, 134 S. Ct. 746, 761 (2014); see *LIVNAT v. Palestinian Authority*, 851 F.3d 45, 56 (D.C. Cir. 2017). Merely maintaining an office, conducting business, or hiring employees in or near the forum is not enough. *Duarte v. Nolan*, 190 F. Supp. 3d 8, 15 (D.D.C. 2016). The Campaign is not at home in the District; it is incorporated in Virginia and its principal place of business is Trump Tower in New York. (Am. Compl. ¶ 35.) So there is no general jurisdiction.

That leaves specific jurisdiction. Specific jurisdiction requires a “relationship among the defendant, the forum, and the litigation.” *Walden v. Fiore*, 134 S. Ct. 1115, 1126 (2014). A court has specific jurisdiction only if (1) the defendant has “purposefully established minimum contacts” with the forum by “purposefully direct[ing]” his activities there and (2) the plaintiff’s claims “arise out of or relate to” those activities. *Burger King Corp. v. Rudzewicz*, 471 U.S. 462, 472 (1985).

This case does not arise out of the Campaign's activities in the District. Plaintiffs do not allege that the Campaign or WikiLeaks published the emails from within the District. Nor do they allege facts showing that the Campaign conspired with anyone else within the District to publish the emails. So there is no specific jurisdiction.

Plaintiffs' allegations do not prove otherwise. *First*, Plaintiffs cannot create jurisdiction by making unsupported allegations that the Campaign "met" the other conspirators, "directed" the conspiracy, and "planned" conduct in furtherance of the conspiracy from the District. Personal jurisdiction must rest on specific factual allegations, not on "conclusory statements and intimations." *GTE*, 199 F.3d at 1349. But Plaintiffs do not identify any specific facts to support their conclusory statement that the Campaign formed, directed, or planned the conspiracy in the District.

All that Plaintiffs can muster about activities before the release of the emails are allegations that (1) Mr. Trump and a member of his national security advisory committee who had unnamed "Russian contacts" once attended the same meeting at the Trump International Hotel in the District, (2) the Russian ambassador once attended a speech given by Mr. Trump in the District, and (3) Paul Manafort once sent an email to a Russian billionaire from the District. (Am. Compl. ¶¶ 95–99.) Plaintiffs never suggest, however, that the Campaign even discussed the DNC emails (let alone entered into a conspiracy to publish them) on these occasions. These examples are thus red herrings. Plaintiffs simply have not identified a single concrete instance of an event in the District that furthered the alleged conspiracy to publish the emails. That dooms their efforts to establish specific jurisdiction.

*Second*, Plaintiffs cannot create jurisdiction by claiming that the hack targeted “the email systems of the DNC in the District.” (*Id.* ¶ 7.) Personal jurisdiction must rest on “contacts that the defendant *himself* creates with the forum.” *Walden*, 134 S. Ct. at 1122. It thus cannot rest on an allegation that third parties (unidentified Russians) hacked computers within the District—particularly where Plaintiffs never allege that the Campaign in any way participated in, conspired to conduct, or aided and abetted the initial hack.

In any event, specific jurisdiction extends only to claims that “arise out of or relate to” the defendant’s activities in the forum. *Bristol-Myers*, 137 S. Ct. at 1780. As noted, Plaintiffs’ claims arise out of and relate to the *publication*, not the *acquisition*, of the emails. Since the claims do not arise from the alleged hack, allegations that the Russian hackers targeted computers in the District could not establish personal jurisdiction.

*Third*, Plaintiffs cannot create jurisdiction by claiming that Comer worked in the District, that Cockrum planned to attend an event in the District, that the DNC’s headquarters are in the District, and that the Russian ambassador lived and worked in the District. (Am. Compl. ¶ 31.) The Supreme Court has “consistently rejected attempts to satisfy the defendant-focused ‘minimum contacts’ inquiry by demonstrating contacts between the plaintiff (or third parties) and the forum.” *Walden*, 134 S. Ct. at 1122. Contacts between Comer, Cockrum, the DNC, or the Russian ambassador and the District are thus irrelevant.

*Finally*, Plaintiffs cannot create jurisdiction by claiming that the leak was meant to influence voters across the nation, “including the ... voters in the District.” (Am. Compl. ¶ 31.) Personal jurisdiction must rest on conduct that “target[s] or concentrate[s] on particular States,” not on conduct that targets “the United States” as a whole. *J. McIntyre Machinery, Ltd. v. Nicastro*, 564 U.S. 873, 885 (2011) (plurality opinion); *accord id.* at 889 (Breyer, J., concurring in the judgment) (personal jurisdiction requires a “specific effort” to reach the forum state). But Plaintiffs allege that the purpose of the conspiracy was to help Mr. Trump win a *national* election; they do not allege that the Campaign made a “specific effort” to “concentrate on” the District of Columbia. Indeed, it would be laughable to suggest that a Republican campaign specifically targeted *the District of Columbia*—an electorate where the Democratic presidential nominee usually wins 85 to 90 percent of the vote.

### **C. Venue is improper in this district**

Plaintiffs’ only possible basis for asserting venue here is 28 U.S.C. § 1392(b)(2). This provision allows a plaintiff to sue in a district where “a substantial part of the events or omissions giving rise to the claim occurred.” Plaintiffs cannot show, however, that a “substantial part” of the relevant events occurred in this district.

The events giving rise to Plaintiffs’ claims are the publication of the DNC emails and the formation of the alleged conspiracy to publish those emails. But Plaintiffs do not allege that WikiLeaks published the emails from within the District. Nor do they allege that the alleged conspirators formed their agreement in the District. That means venue is improper in the District.

In their amended complaint, Plaintiffs try to establish venue by rattling off a series of events that occurred in the District. (Am. Compl. ¶ 31.) None of these events counts in the venue analysis.

*First*, Plaintiffs cannot establish venue by alleging that the Campaign formed, directed, and planned the conspiracy in the District. Venue, like personal jurisdiction, must rest on “facts,” not “conclusory allegation[s].” *Corbett v. Jennifer*, 888 F. Supp. 2d 42, 46 (D.D.C. 2012). As noted, Plaintiffs’ assertions that the Campaign formed, directed, or planned the conspiracy from the District are conclusory. *Supra* 13.

What is more, only “events having operative significance” matter for venue purposes. *Lamont v. Haig*, 590 F.2d 1124, 1134 (D.C. Cir. 1978); *see id.* at 1136 (“events having a major role”). “Peripheral” events do not suffice. *Ciralsky v. CIA*, 689 F. Supp. 2d 41, 161 (D.D.C. 2010). There is no basis whatever for concluding that the events in the District—one meeting between Mr. Trump and one of his own advisors, one speech attended by the Russian ambassador, and one email from Manafort to a Russian—played a “major” or “operative” role in the alleged conspiracy. Indeed, Plaintiffs do not, and cannot, connect any of those events to the DNC emails.

*Second*, Plaintiffs cannot establish venue by claiming that the hack targeted “the email systems of the DNC in the District.” (Am. Compl. ¶ 7.) An event counts for venue purposes only if the event “itself” “directly gives rise” to the claim. *Abramoff v. Shake Consulting, LLC*, 288 F. Supp. 2d 1, 5 (D.D.C. 2003). A mere “but-for relationship” between the event and the case is not enough. *Id.* Here, the alleged hack does

not “itself” “directly give rise” to the claims. To the contrary, Plaintiffs’ claims in no way turn on the manner in which the emails were acquired.

*Third*, Plaintiffs cannot establish venue by claiming that Comer worked in this district, that Cockrum planned to attend an event in this district, that the DNC’s headquarters are in this district, and that the Russian ambassador lived and worked in this district. (Am. Compl. ¶ 31.) “The purpose of statutorily specified venue is to protect the *defendant*.” *Atlantic Marine Construction Co. v. U.S. District Court*, 134 S. Ct. 568, 582 n.7 (2013). As a result, courts applying the venue statute must “focus on the relevant activities of the defendant, not of the plaintiff” or third parties. *Woodke v. Dahm*, 70 F.3d 983, 985 (8th Cir. 1995); *accord Jenkins Brick Co. v. Bremer*, 321 F.3d 1366, 1371–72 (11th Cir. 2003) (“activities of the defendant”). It is thus beside the point that Comer, Cockrum, the DNC, and the Russian ambassador may have taken action in this district.

*Finally*, Plaintiffs cannot establish venue by claiming that people in this district could have seen the leaked emails, or that voters here could have been influenced by them. (Am. Compl. ¶ 31.) People in *every* district could have seen WikiLeaks. Voters in *every* district could have been influenced by them. Treating the accessibility of WikiLeaks as a basis for venue would thus make venue proper everywhere in the country. The D.C. Circuit has warned, however, that courts must “staunchly” avoid any theory of venue that would produce “a proliferation of permissible forums” and that would give the plaintiff “virtually unlimited power to bring actions in any forum.” *Lamont v. Haig*, 590 F.2d 1124, 1134 & n.63 (D.C. Cir. 1978).

## **II. The Court Should Dismiss the Complaint for Failure to State a Claim**

The Court should also dismiss the complaint under Rule 12(b)(6) because the complaint fails to state a claim upon which relief can be granted.

### **A. Plaintiffs' tort claims are governed by New York law, which rejects their theories of tort liability**

Plaintiffs bring their tort claims under the law of the District of Columbia. The claims, however, are governed by New York law, not D.C. law. And New York does not recognize tort liability for truthful disclosures.

A federal court must apply the choice-of-law rules of the state in which it sits. *In re APA Assessment Fee Litigation*, 766 F.3d 39, 51 (D.C. Cir. 2014). Under the District's modified interest analysis test, the court first identifies the states that have an "interest in having [their] law applied." *Id.* at 52. If there is only one such state, its law applies. *Id.* If multiple states have interests, the law of the state with the "most significant relationship to the occurrence and the parties" prevails. *Id.* at 53.

New York has a powerful interest in applying its law, because the Campaign is a citizen of New York. A state has an interest in applying its "rule[s] of non-liability" to "defendants" who are citizens of that state. *Id.* at 52. That is because a state is entitled to "shield" its citizens "from litigation" that it considers unwarranted. *Id.* at 53. New York has concluded that public-disclosure liability is unwarranted because the tort strikes the wrong balance between privacy and "free speech" (among other reasons). *Howell v. New York Post Co.*, 612 N.E.2d 699, 703 (N.Y. 1993). New York thus has a weighty interest in ensuring that the Campaign—a New York citizen and New York speaker—does not face this rejected theory of liability.

In contrast, the District lacks an interest in the application of its law, because Plaintiffs are not citizens or residents of the District. The “primary purpose of the District’s [laws] is to protect the rights of District of Columbia [people].” *District of Columbia v. Coleman*, 667 A.2d 811, 817 (D.C. 1995). The District lacks a meaningful interest “in seeing that ... residents of [other] states” get compensated. *Tramontana v. S.A. Empresa*, 350 F.2d 468, 473 n.11 (D.C. Cir. 1965); see *Coleman*, 667 A.2d at 817 (District has “no compelling interest in ensuring that a [defendant] must pay damages to a Maryland resident”); *Williams v. Williams*, 390 A.2d 4, 6 (D.C. 1978) (“scant interest in insisting upon the application of [D.C. law] to protect a Maryland resident”). Here, the District has no stake in whether plaintiffs from Tennessee, New Jersey, and Maryland receive redress for the alleged violation of their privacy.

In any event, New York has the “most significant relationship” with the occurrence and parties. *APA*, 766 F.3d at 53. The Campaign has “its permanent headquarters in New York.” (Am. Compl. ¶ 35.) Roger Stone “rents an apartment in New York.” (*Id.* ¶ 41.) Many other actors allegedly involved in the conspiracy—Donald Trump, Jr., Jared Kushner, and the Trump Organization (*id.* ¶¶ 35, 111)—are from New York. The financial ties that led up to the allegedly conspiracy were centered in “Manhattan” (*Id.* ¶¶ 105–106.) The conspiracy itself was supposedly formed in meetings in New York. (*Id.* ¶¶ 88, 97, 98.) The alleged conspiracy’s principal beneficiary (Mr. Trump), principal target (the Clinton campaign), and principal victim (Secretary Clinton) are all from New York. New York thus has a far more significant relationship to the case than does the District.

In short, New York law governs Plaintiffs' tort claims: New York has an interest in applying its law to these claims, while the District does not. And even assuming that the District does have an interest in applying its law, New York has the most significant relationship to the occurrence and the parties.

The application of New York law dooms Plaintiffs' tort claims. There is "no cause of action in [New York] for publication of truthful but embarrassing facts." *Howell*, 612 N.E.2d at 704; *see Hurwitz v. United States*, 884 F.2d 684, 685 (2d Cir. 1989) ("New York's highest court has consistently reminded litigants that no so-called common law right of privacy exists in New York"). In addition, a plaintiff may not "circumvent" the unavailability of a tort claim "simply [by] relabeling it as a claim for intentional infliction of emotional distress." *Chaiken v. VV Publishing Corp.*, 119 F.3d 1018, 1034 (2d Cir. 1997); *Murphy v. American Home Products Corp.*, 448 N.E.2d 86, 90 (N.Y. 1983) (plaintiff may not use an "intentional infliction of emotional distress claim" to "evade" "the unavailability of a tort claim"). As a result, Plaintiffs' claims for public disclosure of private facts and intentional infliction of emotional distress both fail.<sup>3</sup>

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<sup>3</sup> This choice-of-law analysis does not, however, suggest that the District's Anti-SLAPP Act is inapplicable. The District's choice-of-law-rules apply "issue by issue"; they often require courts to use "the law of different states" to decide "different issues in the same case." *Stutsman v. Kaiser Foundation Health Plan*, 546 A.2d 367, 373 (D.C. 1988). Although the District lacks an interest in regulating the underlying events in this case, it does have an interest in protecting its own courts from abusive lawsuits and in ensuring that it does not become a forum for speech-suppressive litigation. Thus, the District's Anti-SLAPP Act continues to govern Plaintiffs' tort claims even if the District's tort law does not.

## **B. Plaintiffs fail to state claims for public disclosure of private facts**

Even assuming that Plaintiffs' tort claims are governed by D.C. law rather than New York law, those claims still fail. Plaintiffs' principal claim, public disclosure of private facts, requires them to show "(1) publicity, (2) absent any waiver or privilege, (3) given to private facts (4) in which the public has no legitimate concern (5) and which would be highly offensive to a reasonable person." *Wolf v. Regardie*, 553 A.2d 1213, 1220 (D.C. 1989). This theory of liability, which punishes *truthful* disclosures, clashes with elementary free-speech principles. Liability is so rare, even in the states that recognize the tort, that scholars have described the tort as an "anachronism," "moribund," and "dead," waiting only for its "remains" to be "formally interred." Samantha Barbas, *The Death of the Public Disclosure Tort*, 22 *Yale Journal of Law & the Humanities* 171, 172–73 (2013) (collecting sources). Plaintiffs fail to state a claim for this tort.

### **1. Plaintiffs' public-disclosure claims fail because the publication concerned newsworthy and public issues**

Tort law protects a publisher from liability for a disclosure that deals with newsworthy issues (regardless of how the publisher obtained the disclosed material). The First Amendment, too, protects a publisher from liability for a disclosure that deals with public issues (at least if the publisher was not involved in the initial illegal acquisition). Here, the DNC emails, taken as a whole, plainly deal with public issues. And Plaintiffs do not (and cannot) allege that the Campaign in any way participated in their acquisition. Tort law and the First Amendment thus both prohibit liability.

a. Under tort law, one element of public disclosure is that “the public has no legitimate concern” in the disclosed information. *Wolf*, 553 A.2d at 1220. A publisher thus faces no liability “when its publication is ‘newsworthy’; that is, when it concerns facts of legitimate public interest.” *Id.* at 1220 n.12. That is so even if the publisher or its source stole the information. Thus, in *Pearson*, a case about publication of a senator’s stolen letters, the D.C. Circuit held that newsworthiness does “not turn on the manner in which” the information “has been obtained.” 410 F.2d at 706. Other jurisdictions agree that the manner of acquisition “is not relevant.” *McNally*, 532 F.2d at 79; see *Virgil v. Time, Inc.*, 527 F.2d 1122, 1126 (9th Cir. 1975).

Independently, the First Amendment prohibits punishing a speaker for a disclosure of stolen information if (1) the disclosure deals with “a matter of public concern” and (2) the speaker was not “involved” in the acquisition. *Bartnicki v. Vopper*, 532 U.S. 514, 529, 535 (2001). For example, in *Bartnicki*, a radio commentator had the right to play an illegally intercepted telephone call because the call (a conversation between school-union representatives about labor negotiations) addressed public issues and the commentator did not “participate in the interception.” *Id.* at 518. A contrary rule “would be fraught with danger”; it would allow the government to punish newspapers because of a “defect in the chain of title” in the information they print. *Boehner v. McDermott*, 484 F.3d 573, 586 (D.C. Cir. 2007) (*en banc*) (opinion of Sentelle, J., joined by a majority of the court); see also *New York Times Co. v. United States*, 403 U.S. 713 (1971) (First Amendment protects the right of newspapers to print the stolen *Pentagon Papers*).

b. The DNC emails deal with newsworthy and public issues. That defeats tort liability and fulfills the first part of the test for First Amendment protection.

The law broadly construes “newsworthiness” and “public concern.” Speech is “newsworthy” under tort law if it deals with anything that the media “customarily” covers. Restatement (Second) of Torts § 652D, comment g (1977). This vast field includes “suicides,” “divorces,” “the escape of a wild animal,” “the birth of a child to a twelve-year old girl,” and other “matters of genuine, even if more or less deplorable, popular appeal.” *Id.* Similarly, any “subject of general interest” qualifies as a “matter of public concern” under the First Amendment. *Snyder v. Phelps*, 562 U.S. 443, 453 (2011). This sweeping category includes, for example, a call between school-union representatives about labor negotiations. *Bartnicki*, 532 U.S. at 518.

Tort law analyzes newsworthiness “on an aggregate basis”; publishers do not have to “parse out concededly public interest information” “from allegedly private facts.” *Alvarado v. KOB-TV, LLC*, 493 F.3d 1210, 1221 (10th Cir. 2007). That is because publishers have the right to conclude that redactions would undermine the “credibility” of a disclosure, causing the public to doubt its accuracy. *Ross v. Midwest Communications, Inc.*, 870 F.2d 271, 275 (5th Cir. 1989). Courts may not question this exercise of “editorial discretion” by “blue-penciling” disclosures. *Id.* Moreover, requiring publishers to redact private details—“to sort through an inventory of facts, to deliberate, and to catalogue”—“could cause critical information of legitimate public interest to be withheld until it becomes untimely and worthless to an informed public.” *Star-Telegram, Inc. v. Doe*, 915 S.W.2d 471, 475 (Tex. 1995).

The First Amendment requires the same approach. Speech deals with a “matter of public concern” if its “overall thrust” and “dominant theme” deal with public issues. *Snyder*, 562 U.S. at 454. In *Snyder*, protestors held up hateful signs at a soldier’s funeral, some specifically condemning the fallen soldier (“You’re Going to Hell” and “God Hates You”). *Id.* Yet the First Amendment protected the whole funeral protest, including these private taunts, since public matters were the protest’s “dominant theme.” *Id.* at 454. Or, as the Fourth Circuit put it, the protestors’ “general message” “primarily concerned” public matters. *Snyder v. Phelps*, 580 F.3d 206, 225 (4th Cir. 2009). This holistic approach accords with the broader “First Amendment rule” that courts must always judge speech “as a whole.” *Ashcroft v. Free Speech Coalition*, 535 U.S. 234, 248 (2002); see *Miller v. California*, 413 U.S. 15, 24 (1973) (speech is obscene only if “the work, *taken as a whole*, appeals to the prurient interest” and “the work, *taken as a whole*, lacks serious ... value” (emphasis added)).

In the aggregate, the disclosure here was newsworthy and addressed public issues. Six separate features of the disclosure make that obvious.

*First*, the nature of the disclosure. *Every* disclosed email was (1) a work email (2) sent or received by a political operative (3) during a presidential campaign. That means the emails *inherently* addressed politics, elections, and campaigns—all paradigmatic public issues. If a private phone call between local union operatives about school negotiations is a matter of public concern (*Bartnicki*, 532 U.S. at 516), so are emails between national political operatives about a campaign for the Presidency of the United States.

*Second*, the “content” of the disclosure. *Snyder*, 562 U.S. at 453. The disclosed emails dealt pervasively with public issues (and important public issues at that). They revealed the Democratic Party’s conduct during its presidential primaries, which are “public affair[s],” “structur[ed] and monitor[ed]” by the state. *California Democratic Party v. Jones*, 530 U.S. 567, 572 (2000). They revealed the nature of the Democratic Party’s interactions with wealthy donors, educating citizens who want to find out “whether elected officials are in the pocket of ... moneyed interests.” *Citizens United v. FEC*, 558 U.S. 310, 370 (2010). They revealed the closeness of the party’s ties to the media, “the great interpreters between the government and the people.” *Grosjean v. American Press Co.*, 297 U.S. 233, 250 (1936). If “the escape of a wild animal” is newsworthy, the contents of the DNC’s emails must be too.

*Third*, the “context” of the disclosure. *Snyder*, 562 U.S. at 453. WikiLeaks published the emails on July 22, 2016, “right before the Democratic National Convention.” (Am. Compl. ¶ 141.) That timing shows that the “overall thrust” of the disclosure was the revelation of publicly important facts, not the exposure of private details. Plaintiffs agree that “one of the objects” of the disclosure was “to harm the Democratic Party’s candidate for President.” (*Id.* ¶ 25).

*Fourth*, the “place” of the disclosure. *Snyder*, 562 U.S. at 456. In *Snyder*, the Supreme Court ruled that a funeral protest was public because it took place on a street. *Id.* WikiLeaks published the emails on the modern equivalent of a street—“the vast democratic forums of the Internet.” *Packingham v. North Carolina*, 137 S. Ct. 1730, 1735 (2017). Again, a sign of the disclosure’s public rather than private focus.

*Fifth*, the “motiv[e]” of the disclosure. *Dun & Bradstreet, Inc. v. Greenmoss Builders, Inc.*, 472 U.S. 749, 762 (1985). The complaint says that the purpose of the disclosure was “to benefit the Trump Campaign and harm Trump’s opponent” (Am. Compl. ¶ 110), not to tell Comer’s grandparents that he is gay or to release a few social security numbers buried in one or two out of thousands of emails.

*Sixth*, the effect of the disclosure. The disclosure made “headlines.” (*Id.* ¶ 141.) As Plaintiffs recognize, it got coverage in everything from “*The New York Times*” to “Mr. Comer’s hometown newspaper.” (*Id.* ¶¶ 51, 165.) It is oxymoronic to say that a disclosure that got so much coverage was *not* newsworthy.

In the final analysis, there is no doubt whatever that the disclosure, taken as a whole, spoke to newsworthy and public issues (even if individual emails also revealed private matters). That by itself defeats tort liability, and it also establishes the first part of *Bartnicki*’s test for First Amendment protection.

c. As for the second part of the First Amendment test: Despite the opportunity to amend their complaint, Plaintiffs still do not allege that the Campaign was involved in the acquisition of the emails. In fact, they *cannot* allege that the Campaign was involved in the acquisition of the emails; they say that the hack occurred in June 2015, but that the Campaign entered into the supposed conspiracy in “secret meetings” in the summer of 2016. *Supra* 6.

Tort law precludes liability because the disclosure was newsworthy. And the First Amendment precludes liability because the emails dealt with public issues and the Campaign did not participate in their acquisition.

**2. Plaintiffs' public-disclosure claims also fail because the complaint fails to plead intent to expose private facts**

Public disclosure is “an intentional tort.” *Randolph v. ING Life Insurance & Annuity Co.*, 973 A.2d 702, 711 (D.C. 2009). “The defendant must intend to reveal the [private] information.” Dan B. Dobbs, *The Law of Torts* § 581 (2017). Intent is essential under the First Amendment, which generally protects truthful speech unless the speaker “intends to produce” harm. *Hess v. Indiana*, 414 U.S. 105, 109 (1973).

Plaintiffs never plead, much less plausibly, that the alleged conspirators acted with intent to expose private facts about them. To the contrary, they say that the object of the supposed conspiracy was “to benefit the Trump Campaign and harm Trump’s opponent.” (Am. Compl. ¶ 128) That is why the disclosure happened “right before the Democratic National Convention” (*Id.* ¶ 165), not right before Cockrum applied for a credit card or right before Comer took a trip to see his grandparents.

In fact, Plaintiffs have now twice failed to plead that the Campaign (or the other conspirators) knew that the emails included the personal details at issue in this lawsuit. They do not allege that the Campaign ever possessed or reviewed the emails. They do not allege that the Campaign knew that the emails contained Cockrum’s and Schoenberg’s social security numbers. And they certainly do not make the absurd claim that the Campaign knew that the emails would allow Comer’s grandparents to “deduc[e]” that Comer is gay (*Id.* ¶ 19). Rather, Plaintiffs say the emails were “indiscriminately dumped on the Internet.” (*Id.* ¶ 21.) The Campaign could not have intended to disclose Plaintiffs’ private information if it did not even know that the emails contained that information.

### 3. Comer's public-disclosure claim fails for additional reasons

a. Comer's claim involves emails "suggesting" and allowing readers to "deduc[e]" that he is gay. (Am. Compl. ¶¶ 19, 51.) But the public-disclosure tort covers only *private* facts—facts that the plaintiff keeps "entirely to himself" or reveals "at most" to "family" and "close friends." Restatement (Second) of Torts § 652D, comment b. For example, if a plaintiff reveals "intimate facts" to work colleagues, those facts are no longer private. *Weiss v. Lehman*, 713 F. Supp. 489, 504 (D.D.C. 1989).

In its motion to dismiss the original complaint, the Campaign pointed out that Comer never pleaded that he kept his sexual orientation private. The amended complaint does nothing to address this deficiency. Far from it, the amended complaint says that Comer was "open about his sexuality with ... colleagues." (Am. Compl. ¶ 70). It adds that he "kept his sexual orientation from *his grandparents* [and] *certain* other close friends and relatives" (*Id.* ¶ 5 (emphasis added))—meaning that he did not keep his sexual orientation from everyone else.

In its previous motion to dismiss, the Campaign also pointed out that Comer's claim concerns emails "suggesting" his sexual orientation, but that Comer never explained what this "suggestive" information was. Again, the amended complaint does nothing to address this problem. The "suggestive" information could be Comer's job title, "LGBT Finance Director." (Am. Compl. ¶ 34.) If so, a job title is not a private fact—especially since it appeared in Comer's public email signature block (Exs. 11–12). Regardless, whatever information allowed Comer's grandparents to "deduce" his sexuality, Comer shared it with colleagues in work emails. So it was not private.

More fundamentally, the public-disclosure tort simply does not cover the truthful disclosure of another's sexual orientation. Public-disclosure liability lies for disclosures that cause "shame" and "humiliation." *Armstrong v. Thompson*, 80 A.3d 177, 189 (D.C. 2013). The District of Columbia does not consider homosexuality shameful or humiliating—certainly not after *Obergefell v. Hodges*, 135 S. Ct. 2584 (2015). In fact, the District legalized same-sex marriage eight years ago (D.C. Code § 46-401), and bans "discrimination by reason of ... sexual orientation" (D.C. Code § 2-1401.01).

By way of analogy, modern cases hold that is not defamatory to call someone gay. That is because punishing such statements would "legitimize relegating homosexuals to second-class status" (*Albright v. Morton*, 321 F. Supp. 2d 130, 138 (D. Mass. 2004) (Gertner, J.)) and validate "the flawed premise" that homosexuality "is shameful and disgraceful" (*Yonaty v. Mincolla*, 97 A.D. 3d 141, 144 (N.Y. App. Div. 2012)). That logic applies equally here. What is more, tort law and the First Amendment protect true speech more than false speech. If *falsely* calling someone gay is not a tort, *truthfully* calling someone gay cannot be a tort either.

**b.** Comer also claims that he "gossip[ed]" about his colleagues in some of the emails, and that he described his symptoms during a bout of stomach flu in another email. (Am. Compl. ¶¶ 52–53; Ex. 13.) But one's opinions of one's colleagues are not "private facts" of the kind protected from disclosure; tort law does not protect the right to gossip behind a co-worker's back. In addition, Comer failed to keep either his symptoms or his gossip private; he instead revealed both to his colleagues on his employer's email system. Comer's public-disclosure claim must therefore fail.

#### 4. Cockrum and Schoenberg's public-disclosure claims fail for additional reasons

Cockrum's and Schoenberg's claims rest on emails containing their social security numbers, phone numbers, addresses, and dates of birth. (Am. Compl. ¶¶ 49–50.)

But these kinds of disclosures lie outside the scope of the public-disclosure tort.

Public-disclosure liability covers disclosures of “*embarrassing private facts.*” *Harrison v. Washington Post Co.*, 391 A.2d 781, 784 (D.C. 1978) (emphasis added). “Embarrassing,” in the sense that disclosure would cause “shame” and “humiliation.” *Armstrong*, 80 A.3d at 189. Social security numbers, addresses, and so on are not “embarrassing,” “shameful,” or “humiliating.” So the public-disclosure tort does not cover them. *See In re Barnes & Noble Pin Pad Litigation*, 2016 WL 5720370, at \*7 (N.D. Ill. Oct. 3, 2016) (social security number); *In re Zappos.com, Inc.*, 2013 WL 4830497, at \*3 (D. Nev. Sep. 9, 2013) (social security number); *In re Carter*, 411 B.R. 730, 741 (Bankr. M.D. Fla. 2009) (social security number); *Johnson v. Sawyer*, 47 F.3d 716, 732 (5th Cir. 1995) (*en banc*) (address).

Other laws deal with the problems caused by exposure of social security numbers. For example, using improper means to gain access to a social security number can amount to the separate tort of intrusion. *Randolph*, 973 A.2d at 710. A D.C. statute also requires businesses to safeguard consumer financial data against security breaches. D.C. Code § 28-3852. But the exposure of a social security number simply does not constitute a public disclosure of private facts, the tort asserted here.

**C. Plaintiffs fail to state a claim for intentional infliction of emotional distress**

Intentional infliction of emotional distress consists of “(1) extreme and outrageous conduct” that “(2) intentionally or recklessly” “(3) causes the plaintiff severe emotional distress.” *Futtrell v. Department of Labor Federal Credit Union*, 816 A.2d 793, 808 (D.C. 2003). This is a “narrow tort” with “rigorous” requirements. *Hargraves v. District of Columbia*, 134 F. Supp. 3d 68, 93 (D.D.C. 2015). Plaintiffs cannot satisfy those requirements here.

**1. The claims fail because the speech was newsworthy and public**

The intentional-infliction claims fail for the same basic reason as the public-disclosure claims: The speech was newsworthy and public. As a matter of tort law, a plaintiff may not use a claim for intentional infliction “to circumvent the limitations” on other torts. *Creditwatch, Inc. v. Jackson*, 157 S.W. 3d 814, 818 (Tex. 2005). In particular, if a disclosure is “newsworthy,” a plaintiff may not get around the newsworthiness of the public-disclosure tort by raising an intentional infliction claim instead. *Howell*, 612 N.E. 2d at 705. For all the reasons already discussed, the disclosure here was newsworthy.

Separately, the First Amendment prohibits intentional-infliction liability for public speech. For example, in *Snyder*, the First Amendment prohibited intentional-infliction liability for picketers who held up hateful signs at a soldier’s funeral (“God Hates Fags,” “Thank God for Dead Soldiers,” “Thank God for IEDs”) because the protest as a whole addressed public issues. 562 U.S. at 448. The same result must follow here, since the disclosure, as a whole, addressed public issues.

## 2. The claims fail because the disclosure was not directed at Plaintiffs

As a general matter, a defendant commits intentional infliction of emotional distress only if he engages in conduct “directed at” the plaintiff, not if he engages in conduct “directed at a third person.” *Bettis v. Islamic Republic of Iran*, 315 F.3d 325, 335 (D.C. Cir. 2003) (quoting Restatement (Second) of Torts § 46(2)). In other words, the plaintiff must be the target of the conduct, not just a collateral victim. **But all agree that Plaintiffs were not the targets of the disclosure.** Rather, the complaint says that the point of the “indiscriminat[e]” disclosure, which occurred right before the Democratic convention, was “to harm the Democratic Party’s candidate.” (Am. Compl. ¶¶ 21, 25.) Plaintiffs thus have no claims for intentional infliction.

## 3. The claims fail because the disclosure was not outrageous

A defendant is liable for intentional infliction only if his conduct was so “outrageous,” “atrocious,” and “utterly intolerable” that it went “beyond all possible bounds of decency” “in a civilized community.” *Ortberg v. Goldman Sachs Group*, 64 A.3d 158, 163 (D.C. 2013). As a matter of law, it does not exceed all possible bounds of decency to print a collection of newsworthy documents in whose acquisition the publisher did not participate. *Bartnicki*, 532 U.S. at 518. Indeed, the practice goes back at least as far as 1773, when Benjamin Franklin and Samuel Adams published the stolen letters of the Governor of Massachusetts Bay. *See* John Alexander, *Samuel Adams: The Life of an American Revolutionary* 150–52 (2011). Nor (in Comer’s case) is it outrageous to “suggest” someone’s sexual orientation, particularly when the person has not kept his sexual orientation private in the first place. *Supra* 28.

#### 4. The claims fail because the disclosure did not cause severe distress

Finally, a plaintiff claiming intentional infliction of emotional distress must show that the defendant's actions "proximately cause" distress "so acute" that it causes or threatens "harmful physical consequences." *Futrell*, 816 A.2d at 808; *see Ortberg*, 64 A.3d at 164 ("physical illness"). That is a high bar. In one case, the D.C. Court of Appeals held that a plaintiff's distress was insufficiently severe even though the defendant's acts left her "horrified," "shaken," "embarrassed," "constantly crying," and "almost sleepless." *Wood v. Neuman*, 979 A.2d 64, 78 (D.C. 2009). Accordingly, "worry," "difficulty," and "mental distress" also do not suffice. *Ortberg*, 64 A.3d at 164.

The amended complaint (like the original complaint) never alleges that Cockrum and Schoenberg faced emotional distress so acute that they became physically ill. Instead, these plaintiffs say that the disclosure caused "significant distress," "anxiety," and "concer[n]." (Am. Compl. ¶¶ 17–18.) That is nowhere near enough.

Nor do Plaintiffs allege that the disclosure proximately caused Comer to become physically ill. To be sure, Comer says that he sank into "depression" and needed "medical care" at some unspecified point after the disclosure. (*Id.* ¶ 19.) But Comer never claims that these results followed directly from the disclosure itself. He instead says that, after the disclosure, (1) his grandparents "deduced his sexual orientation," his colleagues "marginalized" him, and strangers made "harassing phone calls"; (2) the resulting "emotional toll" "brought an end to a long-term romantic relationship"; and (3) these "circumstances," in turn, "led to" depression. (Am. Compl. ¶¶ 19, 71–75.) This chain of causation is far too attenuated to support tort liability.

#### **D. Plaintiffs fail to state a viable theory of vicarious liability against the Campaign**

Showing that *someone* committed a tort obviously does not make the Campaign liable. Plaintiffs must show that *the Campaign* is responsible for that tort, even though the Campaign did not itself obtain the emails or give them to WikiLeaks to publish. Plaintiffs strain to make this showing by relying on four theories of vicarious liability: conspiracy with Russians, conspiracy with WikiLeaks, conspiracy with Roger Stone, and aiding and abetting. None of these theories is viable.

##### **1. Plaintiffs fail to plead a conspiracy with “Russian actors”**

Rule 8 requires a complaint to state a “plausible” claim for relief. *Iqbal*, 556 U.S. at 678. The Court must first excise allegations that are not “well-pleaded” and thus “not entitled to the assumption of truth.” *Id.* at 679. It must then ask whether the allegations that remain support a “reasonable inference” of misconduct. *Id.* at 678.

The plausibility standard protects defendants against “costly and protracted discovery” on a “largely groundless claim.” *Bell Atlantic Corp. v. Twombly*, 550 U.S. 544, 558–59 (2007). This protection is essential here, where Plaintiffs’ explicit goal is to burden the President with discovery. As discussed, the President’s “unique position in the constitutional scheme” requires him to “devote his undivided time and attention to his public duties.” *Jones*, 520 U.S. at 697–98. Courts must therefore ensure that plaintiffs do not use “civil discovery” on “meritless claims” to interfere with his “ability to discharge” his responsibilities. *Cheney*, 542 U.S. at 382, 386. (Compare *Iqbal*, which warns courts to avoid imposing discovery burdens on “high-level officials.” 556 U.S. at 686.)

The complaint rests largely on allegations made on “information and belief.” But these allegations are not well-pleaded, and the Court must disregard them.

To plead on information and belief, a plaintiff must state “the facts upon which” the belief is “based.” *Robertson v. Cartinhour*, 867 F. Supp. 2d 37, 59 n.57 (D.D.C. 2012) (quoting *Kowal v. MCI Communications Corp.*, 16 F.3d 1271, 1279 (D.C. Cir. 1994)). If Plaintiffs “had any facts to support” their beliefs, “they should have been set forth”; “information and belief” does not mean pure speculation.” *Menard v. CSX Transportation, Inc.*, 698 F.3d 40, 44 (1st Cir. 2012).

Most of the amended complaint’s 40 or so information-and-belief allegations fail to state the basis of the belief. For example, Plaintiffs believe that “Campaign associates exchanged at least 18 undisclosed calls and emails with Russian officials and agents between April and November 2016.” (Am. Compl. ¶ 92.) But the complaint says nothing about the *basis* of this belief. Plaintiffs believe that Jared Kushner has “financial and personal ties with Russian investors.” (*Id.* ¶ 118.) Again, nothing about the basis of the belief. Plaintiffs believe that “Russia’s practice when it engages in cyber-attacks related to an election in another country is to partner with aligned parties who are on the ground in that country.” (*Id.* ¶ 119.) Same problem.

The Campaign pointed all of this out in moving to dismiss the original complaint, yet Plaintiffs did nothing about it in the amended complaint. This failure simply confirms that Plaintiffs do not have any facts to support their information-and-belief allegations. These allegations are not well-pleaded and thus are not entitled to the presumption of truth at the motion-to-dismiss stage.

Once the complaint is shorn of improper allegations, the “factual content” that remains does not come close to raising a “reasonable inference” of misconduct. *Iqbal*, 556 U.S. at 678. Plaintiffs allege that the conspirators achieved their goal, the release of the emails, when WikiLeaks made the disclosure in July 2016. (Am. Compl. ¶¶ 42, 224). But nearly every “meeting” and event that purportedly shaped the conspiracy occurred *after* that release. The only events Plaintiffs identify that occurred *before* the release are: the three exchanges already addressed above (*supra* 13); a March 2016 email sent by a member of Mr. Trump’s national security committee stating that his “Russian contacts welcomed the opportunity” to meet Mr. Trump or a member of his team; a May 2016 meeting between Mr. Manafort and a “Russian-Ukrainian” operative; a May 2016 trip by Carter Page to Moscow; and a meeting involving Donald Trump Jr. and a Russian lawyer. (*Id.* ¶¶ 94–98). Critically, however, Plaintiffs do not allege that any of these events concerned the DNC emails. The allegation that people met to discuss *something* does not raise a plausible inference that they met to create a complex global conspiracy to release specific emails hacked from the DNC to influence an election. *Cf. Twombly*, 550 U.S. at 567 n.12 (regular meetings do not suggest conspiracy).

Nor can a court infer conspiracy from the allegations that then-candidate Trump talked about, “amplified,” and “drew attention to” the emails after their release. (Am. Compl. at 42.) *Of course* he did so. That is what political candidates do—draw attention to information that hurts their opponents. That does not prove that they participated in a scheme to release the information in the first place.

## **2. Plaintiffs cannot rely on claims of a conspiracy with WikiLeaks**

Plaintiffs likewise cannot establish vicarious liability by alleging that the Campaign conspired with WikiLeaks. Under section 230 of the Communications Decency Act (47 U.S.C. § 230), a website that provides a forum where “third parties can post information” is not liable for the third party’s posted information. *Klayman v. Zuckerberg*, 753 F.3d 1354, 1358 (D.C. Cir. 2014). That is so even when even when the website performs “editorial functions” “such as deciding whether to publish.” *Id.* at 1359. Since WikiLeaks provided a forum for a third party (the unnamed “Russian actors”) to publish content developed by that third party (the hacked emails), it cannot be held liable for the publication.

That defeats the conspiracy claim. A conspiracy is an agreement to commit “an unlawful act.” *Paul v. Howard University*, 754 A.2d 297, 310 (D.C. 2000). Since WikiLeaks’ posting of emails was not an unlawful act, an alleged agreement that it should publish those emails could not have been a conspiracy.

## **3. Plaintiffs cannot rely on claims of a conspiracy with Stone**

Plaintiffs also cannot rely on allegations of a conspiracy with Roger Stone. Plaintiffs do not claim that Stone himself handed over the emails to WikiLeaks; thus, Stone is not himself a tortfeasor for whose acts the Campaign can be vicariously liable. In addition, the complaint alleges that Stone was “agent” of the Campaign (Am. Compl. ¶ 6). A corporation, however, “cannot conspire” with its agents. *Executive Sandwich Shoppe, Inc. v. Carr Realty Corp.*, 749 A.2d 724, 739 (D.C. 2000).

#### 4. Plaintiffs cannot establish aiding-and-abetting liability

Plaintiffs finally contend that the Campaign is vicariously liable for the publication of the leaked emails because it “aided and abetted” the disclosure. (Am. Compl. ¶¶ 225, 234.) This theory fails for the simple reason that the District of Columbia “ha[s] not recognized” liability for aiding and abetting tortious conduct. *Sundberg v. TTR Realty, LLC*, 109 A.3d 1123, 1129 (D.C. 2015); *see, e.g., Flax v. Schertler*, 935 A.2d 1091, 1107 n.15 (D.C. 2007) (“we have not” “recognize[d] a tort of aiding and abetting tortious conduct”); *CAIR Action Network, Inc. v. Gaubatz*, 82 F. Supp. 3d 344, 356 (D.D.C. 2015) (“Because the D.C. Court of Appeals has not recognized a claim for aiding and abetting a tort, this claim fails”). The D.C. Circuit predicted nearly 35 years ago that the District would recognize such liability (*Halberstram v. Welch*, 705 F.2d 472, 479 (D.C. Cir. 1983)), but the D.C. Court of Appeals’ more recent decisions in 2007 and 2015 rejecting such liability supersede that case (*see, e.g., Gaubatz*, 82 F. Supp. 3d at 356).

Plaintiffs in any event fail to plead a plausible case of aiding and abetting. Plaintiffs’ theory of aiding and abetting is that “Russian individuals” allegedly “consulted” with the Campaign “to better understand how the hacked materials could be used to greatest political effect” (Am. Compl. ¶ 11), and the Campaign allegedly helped “select the materials to be released” (*id.* ¶ 161). As we have just explained, however, Plaintiffs have not plausibly pleaded that the Campaign coordinated with “Russian individuals.” As a result, Plaintiffs can no more rely on aiding-and-abetting liability than they can rely on conspiracy liability.

**E. The theories of tort liability on which Plaintiffs rely violate the First Amendment and vagueness doctrine**

Plaintiffs' tort claims fail for one final set of reasons: the underlying theories of tort liability violate the First Amendment and the vagueness doctrine.

**1. Plaintiffs' theories of tort liability violate the First Amendment**

Public-disclosure liability (even when properly construed) violates the First Amendment on its face. Intentional-infliction liability violates the First Amendment as applied to truthful speech. At a minimum, both violate the First Amendment as applied to truthful speech in a political campaign (the kind of speech at issue here).

Under the First Amendment, the government has no power to restrict expression "because of the content of the message." *Texas v. Johnson*, 491 U.S. 397, 412 (1989). In particular, it may not prohibit speech simply because society finds the speech "offensive or disagreeable." *Id.* at 414. Plaintiffs' tort theories flatly contradict this elementary principle: public-disclosure liability arises if the disclosure is "highly offensive" (*Wolf*, 553 A.2d at 1220), and intentional-infliction liability if the speech is "outrageous" (*Futtrell*, 816 A.2d at 808).

In addition, the First Amendment generally denies the government power to punish truthful speech. "State action to punish the publication of truthful information seldom can satisfy constitutional standards." *Smith v. Daily Mail Publishing Co.*, 443 U.S. 97, 102 (1979). After all, the First Amendment protects speech precisely in order to promote "the common quest for truth." *Hustler Magazine, Inc. v. Falwell*, 485 U.S. 46, 51 (1988). Plaintiffs' tort theories contradict this rudimentary principle as well; they would punish publication of *truthful* information about Plaintiffs' lives.

Privacy cannot justify these violations of core First Amendment norms. “Punishing truthful publication in the name of privacy” is an “extraordinary measure.” *Florida Star v. B.J.F.*, 491 U.S. 524, 540 (1989). The state may resort to this measure, “if at all,” only if it satisfies strict scrutiny—only where liability is “narrowly tailored to a state interest of the highest order.” *Id.* at 541. There is no narrow tailoring here. The state has available a “far more limited means” of protecting privacy “than the extreme step of punishing truthful speech” (*id.* at 538): It could just punish the people who acquire the information unlawfully in the first place.

At a minimum, privacy cannot justify suppressing true speech during a political campaign. The First Amendment “has its fullest and most urgent application to speech uttered during a campaign for political office.” *Eu v. San Francisco County Democratic Central Committee*, 489 U.S. 214, 223 (1989). It leaves voters “free to obtain information from diverse sources in order to determine how to cast their votes.” *Citizens United*, 558 U.S. at 341. It would eviscerate that guarantee to punish true disclosures made in a political campaign.

## **2. Plaintiffs’ theories of tort liability are void for vagueness**

The Due Process Clause prohibits laws that are “impermissibly vague.” *FCC v. Fox Television Stations, Inc.*, 567 U.S. 239, 253 (2012). The Free Speech Clause requires “rigorous adherence” to this principle “when speech is involved.” *Id.* The public-disclosure tort is impermissibly vague because it turns on whether the disclosure is “highly offensive”; the intentional-infliction tort is impermissibly vague as applied to speech because it turns on whether the speech is “outrageous.”

The terms “highly offensive” and “outrageous” bear all the hallmarks of vague laws. They deny speakers “fair warning” (*Grayned v. City of Rockford*, 408 U.S. 104, 108 (1972)); a speaker cannot accurately predict in advance what disclosures a jury will deem “highly offensive.” They invite “arbitrary and discriminatory” enforcement (*id.*); “outrageous” is an “inherent[ly] subjectiv[e]” standard, inviting liability “on the basis of the jurors’ tastes or views” (*Hustler*, 485 U.S. at 55). They also “inhibit the exercise” of “First Amendment freedoms” (*Grayned*, 408 U.S. at 109); uncertainty about the scope of the torts will deter speakers from speaking in the first place. Invalidating these terms would break no new ground; the law reports are replete with cases invalidating indefinite terms such as “annoying” (*Coates v. Cincinnati*, 402 U.S. 611, 616 (1971)), “vile” (*Godfrey v. Georgia*, 446 U.S. 420, 428–29 (1980)), and “offensive” (*Reno v. ACLU*, 521 U.S. 844, 873 (1997)).

*Miller v. California* is dispositive. It held that an obscenity statute that simply bans “patently offensive” portrayal of sex violates the First Amendment. 413 U.S. at 24. An obscenity statute must instead “specifically defin[e]” the acts whose portrayal is prohibited (for instance: “masturbation, excretory functions, and lewd exhibition of the genitals”). *Id.* at 25. This specific listing is necessary to “reduc[e] the vagueness inherent in the open-ended term ‘patently offensive.’” *Reno*, 521 U.S. at 873. Here, the District of Columbia has neither specifically listed nor defined the kinds of disclosures that would be tortious; it has instead rested on the phrases “highly offensive” and “outrageous” standing alone. Unless obscene speech is to be given greater protection than political speech, the torts are void for vagueness.

**F. Plaintiffs fail to state a claim under 42 U.S.C. § 1985**

That leaves Plaintiffs' claim under § 1985(3), which creates liability for conspiracies to interfere with certain civil rights, including the right to give "support or advocacy" in a federal election. The claim fails for a variety of independent reasons.

*First*, Plaintiffs fail to allege the state action that § 1985(3) requires. "Section 1985(3) provides no substantive rights itself; it merely provides a remedy" for conspiracies to violate rights defined by other laws. *Greater American Federal Savings & Loan Association v. Novotny*, 442 U.S. 366, 372 (1979). Section 1985(3) thus provides a remedy for "purely private conspiracies" only where the conspiracy targets a right that is protected "against private, as well as official, encroachment." *Carpenters v. Scott*, 463 U.S. 825, 832–33 (1983). Put another way, if the predicate constitutional guarantee requires state action, so does a § 1985(3) claim.

Plaintiffs' claims rest on the right to give "support or advocacy"—a First Amendment right. But the First Amendment "restrains only official conduct," so § 1985(3) does not cover "wholly private conspiracies" to violate it. *Carpenters*, 463 U.S. at 833. For example, in *Federer v. Gephardt*, 363 F.3d 754, 760 (8th Cir. 2004), the Eighth Circuit ruled that "the support or advocacy clause" did not cover a private conspiracy to break in to a candidate's campaign headquarters because "a First Amendment claim cannot be actionable ... without showing state or government action." The Eighth Circuit reached the same conclusion in *Gill v. Farm Bureau Life Insurance Co.*, 906 F.2d 1265, 1270 (8th Cir. 1990). Here, Plaintiffs do not allege any state involvement in the alleged wrongdoing. That dooms their claim under § 1985(3).

*Second*, Plaintiffs fail to plead the requisite kind of conspiracy. Section 1985(3) prohibits conspiracies that “prevent by force, intimidation, or threat” voters from giving support or advocacy or “to injure” voters because of support or advocacy. As a matter of ordinary English, two people have conspired “to prevent” or “to injure” only if prevention or injury is the *purpose* (not merely the *effect*) of their agreement. Plaintiffs, however, fail to allege that the Campaign entered into the conspiracy for the purpose of preventing or injuring voters—rather than for the purpose of *convincing* voters to choose Mr. Trump over Secretary Clinton by revealing information that would embarrass the Democratic Party. Plaintiffs try to solve this problem by asserting that “the conspirators focused on DNC finance staff emails” “to deter eligible voters ... from donating to, attending events in support of, and otherwise supporting their candidate.” (Am. Compl. ¶ 161.) But Plaintiffs fail to allege any facts that support this conclusory assertion. Indeed, in the rest of their complaint, they suggest that the disclosure of the emails was “indiscriminat[e]” rather than focused. (*Id.* ¶ 21.) In short, Plaintiffs do not adequately allege *any kind* of conspiracy (*supra* 34–36); they certainly do not adequately allege a conspiracy to prevent or injure.

*Third*, Plaintiffs improperly seek to apply § 1985(3) extraterritorially. Federal laws “apply only within the territorial jurisdiction of the United States” unless Congress “clearly” says otherwise. *Morrison v. National Australia Bank Ltd.*, 561 U.S. 247, 255 (2010). Far from clearly saying otherwise, § 1985(3) begins: “If two or more persons *in any State or Territory* conspire ...” (emphasis added). But “Russian actors” are not “persons in any State or Territory.” Neither is WikiLeaks.

Finally, Plaintiffs improperly seek *respondeat superior* liability. *Respondeat superior* liability does “[n]ot extend” to § 1985(3); a defendant is liable for its own acts or policies, but not for the acts of its employees or agents. *Morgan v. District of Columbia*, 550 F. Supp. 465, 470 (D.D.C. 1982); see *Owens v. Haas*, 601 F.2d 1242, 1247 (2d Cir. 1979); *Suber v. Guinta*, 902 F. Supp. 2d 591, 609 (E.D. Pa. 2012). The complaint does not allege that Donald J. Trump for President, Inc. itself entered into a conspiracy; rather, it alleges that “agents of the Trump Campaign” did so. (Am. Compl. ¶ 12.) Plaintiffs thus improperly seek vicarious rather than personal liability—yet another reason to dismiss this § 1985(3) claim.

### CONCLUSION

Plaintiffs have taken two shots at pleading their claims. Yet their new complaint continues to contain rudimentary pleading deficiencies; it fails to establish diversity jurisdiction, personal jurisdiction, and venue, fails to support assertions made on information and belief, and fails to state a plausible legal claim.

Enough is enough. A plaintiff’s “repeated failure to cure deficiencies” in his complaint justifies denying further leave to amend and dismissing the complaint with prejudice. *Firestone v. Firestone*, 76 F.3d 1205, 1208 (D.C. Cir. 1996). The Court should therefore dismiss the complaint with prejudice and put an end to this meritless lawsuit.

Dated: October 25, 2017

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**CERTIFICATE OF SERVICE**

I certify that on October 25, 2017, I electronically filed the foregoing with the Clerk of Court using the CM/ECF system, which will send a notice of electronic filing to all registered parties.

Dated: October 25, 2017

/s/ Michael A. Carvin

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Michael A. Carvin

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Inc.*